

City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7924-0123-00

Planning Report Date: October 21, 2024

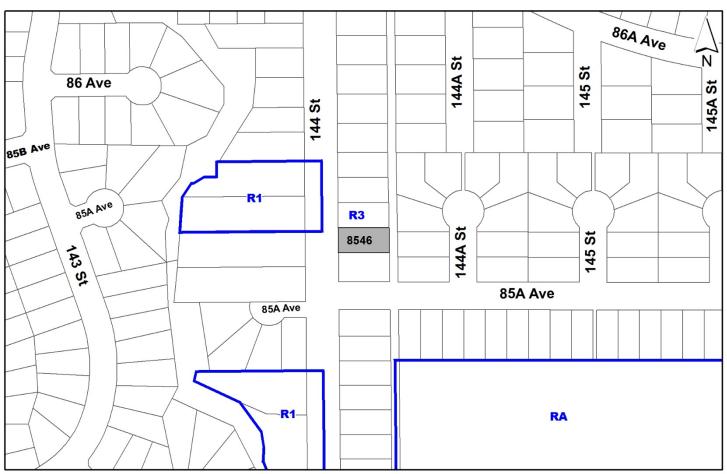
PROPOSAL:

- Rezoning from R₃ to CCR
- Development Variance Permit

to permit a child care centre for up to 24 children, within an existing single family dwelling on the lot.

LOCATION: 8546 - 144 Street

ZONING: R₃ **OCP DESIGNATION:** Urban



RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for Rezoning.
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• Proposing to reduce parking requirements in order to facilitate a child care operation on the subject site.

RATIONALE OF RECOMMENDATION

- The proposal complies with the Urban designation in the Official Community Plan (OCP).
- The proposal complies with the General Urban designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The proposal will assist in providing additional needed child care spaces in the City.
- The proposal adheres to the Surrey Child Care Guidelines as it pertains to location, outdoor play area, and parking spaces.
- Staff received only one response identifying concern with the proposal from an area resident in response to the pre-notification process. The applicant has demonstrated support for the proposal from 25 residents in the neighbourhood.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. A By-law be introduced to rezone the subject site from "Urban Residential Zone (R₃)" to "Child Care Zone (CCR)" and a date be set for Public Hearing.
- 2. Council Approve Development Variance Permit No. 7924-0123-00 (Appendix III) reducing the minimum number of Off-Street parking spaces for a Child Care Centre from 9 to 8, to proceed to Public Notification.
- 3. Council instruct staff to resolve the following issues prior to final adoption:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering; and
 - (b) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department.

SITE CONTEXT & BACKGROUND

Direction	Existing Use	OCP Designation	Existing Zone		
Subject Site	Single family residential	Urban	R ₃		
North:	Single family residential	Urban	R ₃		
East:	Single family residential	Urban	R ₃		
South:	Single family residential	Urban	R ₃		
West (Across 144 Street):	Single family residential	Urban	R1 and R3		

Context & Background

- The subject site is located on the edge of a residential neighbourhood on the east side of 144 Street between 85A Avenue and 86A Avenue. The site is approximately 676 square metres in size and contains a two-storey single family dwelling.
- The property is designated "Urban" in the Official Community Plan (OCP) and is zoned "Urban Residential Zone (R₃)".
- The surrounding neighbourhood is generally comprised of single-family residences, with Enver Creek Secondary School located 76 metres to the south.

- The subject application proposes rezoning the property to allow a child care centre for up to 24 children. The proposed child care centre will be located on the main level of the existing residence, retaining the residential use as the principal use on the upper level.
- There is an existing 8 children care facility operating on the site.
- Child care centres are Provincially regulated licensed facilities. Facilities that
 accommodate up to eight children or less are permitted in any residential zone. However,
 to allow the capacity beyond eight children, a zone designated specifically to
 accommodate such a child care facility is required.
- The Child Care Zone (CCR Zone) is intended to permit the development of child care centres accommodating a maximum of 25 children in a residential community while retaining the existing single family dwelling as the principal use on the lot. Such facilities are licensed and regulated under the Community Care and Assisted Living Act and the Child Care Licensing Regulations.

DEVELOPMENT PROPOSAL

Planning Considerations

• The applicant proposes to rezone the subject property from "Urban Residential (R₃) Zone" to "Child Care (CCR) Zone" in order to allow a child care for up to 24 children within the existing single-family dwelling.

Referrals

Engineering: The Engineering Department has no objection to the project.

Parks, Recreation &

Culture:

Brookside Park is the closest active park with amenities including a softball diamond and soccer fields, which are approximately 750 metres walking distance from the development. Price Creek Park is the closest park with a natural area and is approximately 410 metres walking distance from the development.

Fraser Health Authority: No concerns regarding the proposed rezoning and outdoor play

area. Detailed review will be required at a later stage.

Surrey Fire Department: The Fire Department has no objections.

Transportation Considerations

• The subject site is located approximately 275 metres north of 84 Avenue which has bus stops serviced by route #341(Guildford Exchange/ Newton Exchange). The property is and will continue to be accessed from the existing rear lane to the east.

POLICY & BY-LAW CONSIDERATIONS

Regional Growth Strategy

• The proposal complies with the "General Urban" land use designation in the Regional Growth Strategy.

Official Community Plan

Land Use Designation

• The subject property is located within the "Urban" land use designation in the Official Community Plan (OCP) which is intended to support low and medium density residential neighbourhoods, with small-scale daycare facilities identified as a complementary use. The scale of the proposed child care centre is compatible with the existing residential use and the surrounding neighbourhood. As such, the proposal complies with the "Urban" land use designation.

Themes/Policies

- The proposed child care centre will support the child care needs of the growing community and is considered an appropriate scale for the surrounding residential area.
- The proposal helps to create mixed-use neighbourhoods that support the needs of residents by including a child care facility within easy walking and cycling distance in order to reduce dependency on private vehicles.

Zoning By-law

- The applicant proposes to rezone the subject site from R₃ to CCR.
- The table below provides an analysis of the development proposal in relation to the requirements of the Zoning By-law, including the "Child Care Zone (CCR)" and parking requirements.

CCR Zone (Part 43)	Permitted and/or	Proposed			
	Required				
Yards and Setbacks					
Front Yard (west):	7.5 metres	9.5 metres			
Side Yard (north, south):	1.8 metres	1.8 metres			
Rear (east):	7.5 metres	12.8 metres			
Lot Size					
Lot Size:	560 square metres	676 square metres			
Lot Width:	15 metres	18.4 metres			
Lot Depth:	28 metres	34.3 metres			
Parking (Part 5)	Required	Proposed			
Single Family Dwelling	3	2			

CCR Zone (Part 43)	Permitted and/or	Proposed				
	Required					
Child Care Centre	o.70 parking spaces per employee	For 3 employees, 3 x 0.7 = 2.1	2 spaces			
	o.15 parking spaces per licensed child for drop=off, or 2 parking spaces, whichever is greater.	For 24 children, 24 x 0.15 = 3.6	4 spaces			
Total	9 spaces	8 spa	ices*			

^{*}Variance requested (see Parking Variance rationale below).

Parking Variance

- A total of 8 parking spaces are proposed on-site, including 2 for the residential use and 6 for the child care centre. In accordance with the provisions in Zoning Bylaw No. 12000, single family dwellings require 3 parking spaces, however, the applicant has confirmed that there is no secondary suite within the residence, and that the occupant of the home will also be one of the operators of the child care facility.
- Staff support the requested variance to proceed for consideration.

Surrey Child Care Guidelines

- In June 2023, the City established the Surrey Child Care Guidelines which are intended to provide direction for City staff and operators looking to set up a licenced child care facility in Surrey. The following analysis illustrates how the proposed application adheres to the general policies and regulations pertaining to location, outdoor spaces, and parking related of Child Care Centres:
 - o Location in Community
 - The subject site is close to community facilities including Enver Creek Secondary School;
 - The property is adjacent to an arterial road, which is not a preferred location under the Child Care Guidelines, however, the proposed outdoor play area is setback from the arterial road with an existing landscape buffer and secure fencing, which is supported by the guidelines.
 - The proposed child care facility is in an area that is currently under-served. Based on the information provided on the Surrey Community Resource Maps, there are 12 existing child care facilities (subject site included) within 1 km of the subject site.
 - The subject site is not close to any industrial areas.
 - o Adjacent Uses & Safety Considerations
 - The proposal will not result in significant changes to privacy, lighting or visual impacts; and
 - Landscaping, including fencing will help screen the child care use, including the outdoor play area, from neighbouring properties.
 - Arterial Roads

- The outdoor play area is located adjacent to the arterial road frontage but has been setback from the road with an existing landscape buffer and proposed secure fencing.
- The proposed drop-off parking is not located along the arterial road frontage.
- o Access & Parking
 - The access to the drop off area and the proposed eight parking spaces is from the existing rear lane.
 - There is sufficient space at the rear of the site to accommodate pick-up/dropoff as well as service, delivery and emergency vehicles.
- Trees & Landscaping
 - Existing onsite hedges provide a buffer along the frontage of the site.
- Fencing & Screening
 - Existing landscaping (hedge) along west property line will provide visual screening of outdoor play areas; and
 - Proposed internal fencing (beyond existing fencing on the west property line) along the arterial roadside will be designed to provide necessary safety and security.
- Relationship to Grade
 - The site is relatively flat, and the existing two-storey building is at grade. The child care is proposed on the main floor level.
- o Natural Light & Views
 - The facility is located on the main floor with plenty of windows to provide natural light.
- o Outdoor Play Areas
 - The applicant has confirmed that the proposal complies with the Fraser Health licencing requirements.
 - The outdoor play area has direct access to the indoor care area, and it provides natural shading and soft surfaces (grass, sand, wood chips).
 - The outdoor play area is one large space to allow for efficient supervision, and is located in the front yard, sufficiently screened and fenced from the arterial road.

PUBLIC ENGAGEMENT

- Pre-notification letters were sent on August 7, 2024, and the Development Proposal Sign was also installed on August 7, 2024. Staff received one response from a neighbouring property (staff comments in italics):
- One resident raised concerns around the proposed child care facility and its impact to the neighbourhood, citing noise as a potential problem. They also questioned how a predominantly commercial use will interface with the area.
 - The proposed child care operation will operate within typical business hours and will be an accessory use to a single family dwelling with the operators residing in the building. The property is located abutting an arterial (144 Street) at the edge of the neighbourhood and vehicular access will be from the existing rear lane.
- The applicant canvassed their immediate neighbourhood and were able to secure support from 25 neighbors between 85A Avenue and 86A Avenue.
- The subject application was reviewed by the Whalley Community Advisory Association, which did not provide any comments.

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TREES

• There are no mature trees on the site.

- The provided arborist report confirms that all city and offsite trees are being retained.
- The applicant has confirmed that the existing hedge along 144 Street will be retained and maintained as it provides an adequate screening from the fronting arterial roadway.
- Staff will work with the applicant to choose a style of fencing for the interior of the property that provides necessary safety and security, while also being aesthetically appropriate.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Proposed Site Plan
Appendix II. Engineering Summary

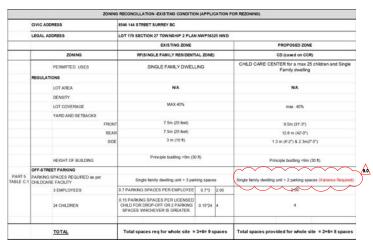
Appendix III. Development Variance Permit

Appendix IV. Summary of Tree Survey and Tree Preservation

approved by Shawn Low

Ron Gill Acting General Manager Planning and Development

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FIBAR WOOD FIBER DETAILS

1/2" = 1'-0"

CHILDCARE REGULATIONS											
CARE PROGRAM	GROUP SIZE PROPOSED	INDOOR SPACE R	EQUIREMENTS	OUTDOOR SPACE RE	QUIREMENTS	STAFF REQUIREME	NTS				
		REQUIRED	PROVIDED	REQUIRED	PROVIDED	REQUIRED	PROVIDED				
30 MONTHS TO SYEAR	16 CHILDREN	16 CHILDREN 03.7 SQM =59.2SQM	68.1 SQM	16 CHILDREM 06 SQM Total 16 X6=96 SQM	115.7 SQM (MAXIMUM GROUP OF 16 CHILDREN)	1 EDUCATOR + 1 ASSISTANT	2 TEACHERS				
MULTI-AGE GROUP	8 CHILDREM	8 CHILDREN 03.7 SQM =29.6SQM	30.53 SQM			1 EDUCATOR	1 TEACHERS				

WASHROOM CALCULATION									
FOR CHILDREN BASED OM FRASER HEALTH REGULATIONS									
			PROVIDED						
		REQUIRED	WC	WB					
NUMBER OF CHILDREN	24	FOR EVERY 10 CHILDREN 1 WC AND 1 WB = REQUIRED IS 3 WC AND 3 WB	3	3					
FOR TEACHERS BASED	ON B	CBC 2024							
NUMBER OF TEACHERS	3	BASED ON 3.7.2.2.(4) REQUIRED WC =1 AND WB =	1	1					
		TOTAL REQUIRED WC=4 AND WB =4	4	4					

DENSITY CALCULATIONS:

LOT AREA - 6739.16SFT

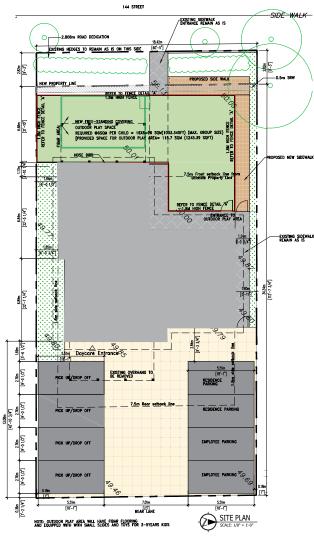
= 0.357

MAIN FLOOR GFA - 1776.7SFT SECOND FLOOR GFA - 632.6SFT

DENSITY = 1776.7 + 632.6 = 2409.3SFT = 2409.3/6739.16

2 1/2" X 2" TOP RAIL	4-0"	4-0	₹ SOUD CYLE	
3' X 3' POST 1 1/2' X 2' CHANNEL				ΠŢ

2" SPACING			 	J9
			1	
1 1/2" X ² CHANNEL				
		IUM FENCE DETAIL	.A	·
	A-100 1/2" = 1'-0			



Appendix I

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			60 20	DH-07-25	RE-ESSES TO CITY OF SURREY FOR REZURNS APPLICATION	9	shall be considered the exclusive property of the Consultant, JM Architecture Inc. and may not be used or reproduced without the consent of Mr. Joe M. Minten, architect abo, saa, mraic. This instrument of service shall only be used		The presence of the control of the c	8546 144 Street SURREY, BC
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INTER-OFFICE MEMO

TO: Director, Development Planning, Planning and Development Department

FROM: Manager, Development Services, Engineering Department

DATE: September 16, 2024 PROJECT FILE: 7824-0123-00

RE: Engineering Requirements

Location: 8546 144 St

REZONE

Property and Right-of-Way Requirements

- Dedicate 2.808 m along 144 St.
- Register 0.5 m SRW along 144 St.

Works and Services

- Construct new sanitary, drainage, and water service connections.
- Submit water meter sizing calculations. Construct water meter and backflow preventer at the property line.

A Servicing Agreement may be required prior to Rezone.

DEVELOPMENT VARIANCE PERMIT

There are no engineering requirements relative to issuance of the Development Variance Permit.

Jeff Pang, P.Eng.

Jeffy lang

Manager, Development Services

JNC

CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7924-0123-00

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("the Owner")

Address of Owner:

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 005-444-004 Lot 179 Section 27 Township 2 New Westminster District Plan 56325 8546 - 144 Street

(the "Land")

- 3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
 - (a) Section D.1 of Part 5 Off-Street Parking and Loading/Unloading to reduce the minimum number of Off-Street parking spaces for a Child Care Centre from 9 to 8.
- 4. This development variance permit applies to only that portion of the buildings and structures on the Land shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.
- 5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.

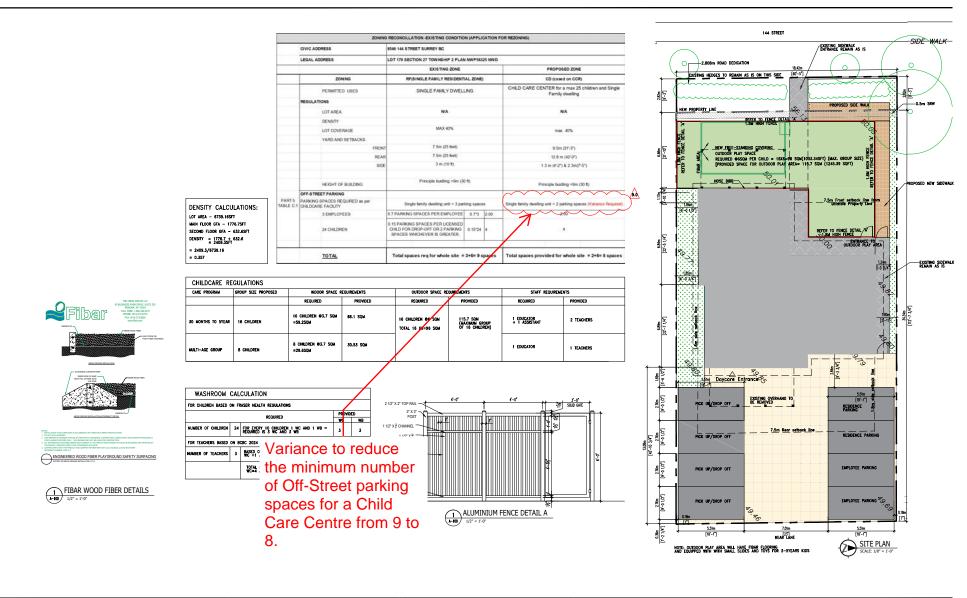
- 6. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
- 7. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
- 8. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL/DELEGATED OFFICIAL, THE DAY OF $\,$, 20 $\,$.

ISSUED THIS DAY OF , 20 .

Mayor – Brenda Locke

City Clerk and Director Legislative Services Jennifer Ficocelli



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TREE PRESERVATION SUMMARY

Surrey File Number: TBD

Address: 8546 144 Street

Arborist: Elvis Truong PN-9567A

Date of Report/Revision: October 4, 2024

Arborist Signature



*All trees identified for removal, retention and/or replacement are subject to change prior to final approval of the arborist report

	ONSITE T	REES			# of Trees
Existing Bylaw Trees					0
Proposed Removed Bylaw Tre	ees				0
Proposed Retained Bylaw Tre					0
		ement Trees I	Required		
Alder & Cottonwood Tree)	
	Removed			Subtotal	
	0	X	1	0	
Alder & Cottonwood Tree	es Requiring 2 Removed	2 to 1 Replace	ment Ratio	Subtotal	
	0	Х	2	0	
Deciduous/Coniferous Tre	ees Requiring	2 to 1 Replac	cement Ra	tio	
	Removed			Subtotal	
	0	Х	2	0	
Required Replacement Trees					<u>0</u>
Proposed Replacement Trees					<u>0</u>
Deficit of Replacement Trees					<u>0</u>
Total Onsite Retained and Re	eplacement 1	Trees			<u>0</u>
	OFFSITE 1	<u> TREES</u>			# of Trees
Existing Bylaw Trees					<u>1</u>
Proposed Removed Bylaw Tre	ees				<u>0</u>
Proposed Retained Bylaw Tre	es				<u>1</u>
1	Total Replace	ement Trees I	Required		
Alder & Cottonwood Tree	es Requiring 1 Removed	L to 1 Replace	ment Ratio	0	
	0	Х	1	0	
Alder & Cottonwood Tree	es Requiring 2 Removed	to 1 Replace	ment Ratio	ס	
	0	X	2	0	
Deciduous/Coniferous Tre	ees Requiring Removed	2 to 1 Replac	cement Ra	tio	
	0	х	2	0	
Required Replacement Trees					<u>0</u>
Total Offsite Retained Trees					<u>1</u>
CITY TREES	Existing		Removed		<u>Retained</u>
Park/City Lot Trees	0		0		0
Boulevard Trees	3		0		3
Total	3		0		3

