

Application No.:
7923-0357-00
Planning Report Date: July 22, 2024

## PROPOSAL:

- Rezoning from RA to PA-2
- Development Permit
- Development Variance Permit
to permit the development of a place of worship and childcare centre.

| LOCATION: | $18555-88$ Avenue |
| :--- | :--- |
| ZONING: | RA |
| OCP DESIGNATION: | Suburban - Urban Reserve |
| GLUP DESIGNATION: | Urban Residential, Suburban <br> Residential, and Buffer |

OCP DESIGNATION: Suburban - Urban Reserve
GLUP DESIGNATION: Urban Residential, Suburban Residential, and Buffer


## RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for Rezoning.
- Approval to draft Development Permit for Sensitive Ecosystems.
- Approval for Development Variance Permit to proceed to Public Notification.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- Proposing to vary the height and setback requirements of the PA-2 Zone.
- Proposing to reduce the parking requirements for a place of worship use in the PA-2 Zone.


## RATIONALE OF RECOMMENDATION

- The proposal complies with the "General Urban" designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The proposal complies with the "Suburban-Urban Reserve" designation in the Official Community Plan (OCP).
- The proposal complies with the Development Permit requirements in the OCP for Sensitive Ecosystems (Streamside Areas \& Green Infrastructure Areas).
- The applicant has demonstrated that a place of worship with adequate parking can be constructed on the site, while adhering to environmental setback requirements and respecting geotechnical site constraints.
- Institutional uses are not subject to a Development Permit for Form and Character and as such the attached designed drawings may be subject to change during detailed design. The ultimate design of the place of worship will be confirmed at Building Permit stage and will be required to comply with the Zoning By-law and BC Building Code regulations applicable at that time.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. A By-law be introduced to rezone the subject site from "Acreage Residential Zone (RA)" to "Assembly Hall 2 Zone (PA-2)" and a date be set for Public Hearing.
2. Council authorize staff to draft Development Permit No. 7923-0357-oo generally in accordance with the attached drawings (Appendix I) and the finalized Ecosystem Development Plan.
3. Council approve Development Variance Permit No. 7923-0357-oo (Appendix VI) varying the following, to proceed to Public Notification:
(a) to reduce the minimum rear and side yard setbacks of the PA-2 Zone from 12.9 metres to 7.5 metres to the principal building face;
(b) to vary the maximum building height of the PA-2 Zone allowed from 9 metres to 12.9 metres; and
(c) to reduce the minimum number of off-street parking spaces for a place of worship from 7.5 parking spaces per $100 \mathrm{sq} . \mathrm{m}$. of gross floor area (G.F.A.) to 6.8 parking spaces per 100 sq.m. of G.F.A.
4. Council instruct staff to resolve the following issues prior to final adoption:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) submission of a road dedication plan to the satisfaction of the Approving Officer;
(c) approval from the Ministry of Forests, Lands and Natural Resource Operations under the Water Sustainability Act for the relocation of the A/O watercourse fronting 88 Avenue;
(d) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
(e) demonstrate the feasibility of on-site fire protection compliance with BCBC and NFPA-13, to the satisfaction of the Planning and Development Department;
(f) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
(g) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department;
(h) submission of a finalized Ecosystem Development Plan and Impact Mitigation Plan to the satisfaction of City staff;
(i) demolition of existing buildings and structures to the satisfaction of the Planning and Development Department;
(j) registration of a Section 219 Restrictive Covenant requiring fire sprinklers to NFPA standards and to release and indemnify the City from liability;
(k) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art to the satisfaction of the General Manager, Planning \& Development Department; and
(1) registration of a Section 219 Restrictive Covenant for installation and maintenance of a landscape buffer.

## SITE CONTEXT \& BACKGROUND

| Direction | Existing Use | OCP/GLUP <br> Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| Subject Site | Acreage single <br> family dwelling <br> with agriculture <br> uses. | OCP: Suburban- <br> Urban Reserve | RA |
|  | GLUP: Urban <br> Residential, <br> Suburban <br> Residential, and <br> Buffer |  |  |
| North: | Acreage single <br> family dwelling <br> with agriculture <br> uses. | OCP: Suburban- <br> Urban Reserve <br> GLUP: Urban | RA |
| Residential |  |  |  |$\quad$|  |
| :--- |


| Direction | Existing Use | OCP/GLUP <br> Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| East: | Acreage single <br> family dwelling <br> with agriculture <br> uses. | OCP: Suburban- <br> Urban Reserve | RA |
| South (across 88 Avenue): | GLUP: Urban <br> Acreage single <br> family dwelling <br> with agriculture <br> Suburban <br> Residential, and <br> Buffer | OCP: Agriculture | A-1 |
| West: | Acreage single ALR. <br> family dwelling <br> with agriculture <br> uses. | OCP: Suburban- <br> Urban Reserve | RA |
|  | GLUP: Suburban <br> Residential, and <br> Buffer |  |  |

## Context \& Background

- The subject site is an approximately 2.01-hectares (4.99-acre) "Acreage Residential Zone (RA)" zoned site in the South Port Kells neighbourhood. The site currently contains a single-family dwelling with agricultural uses located in the north end of the property.
- The site is designated as "Suburban-Urban Reserve" in the Official Community Plan (OCP). The intent of this designation is to support the retention of suburban land uses in areas where future urban development is expected; and is subject to City Council initiation and approval of a secondary plan outlining future development expectations. Institutional uses, such as a place of worship, are permitted to locate in these areas.
- The front portion of the site falls within the 50-metre buffer measured from the edge of the Agricultural Land Reserve (opposite 88 Avenue) which triggers the DP4 Farming Protection Development Permit. Staff note that the $\mathrm{DP}_{4}$ guidelines do not contemplate a scenario where a non-residential use locates across a road from the ALR, and therefore have not applied these provisions. However, the intent of the Farming Protection guidelines is met in this instance because the applicant is protecting the front part of there site under the Green Infrastructure Network (GIN) provisions, through the installation of a landscaped buffer. This approach is supported by staff.


## DEVELOPMENT PROPOSAL

## Planning Considerations

- The applicant is proposing to rezone the subject site from "Acreage Residential Zone (RA)" to "Assembly Hall 2 (PA-2) Zone" to permit the development a place of worship, which includes a childcare centre.

|  |  |
| :--- | :--- |
| Proposed |  |
| Lot Area | 20,179 sq.m. |
| Gross Site Area: | 429 sq.m. |
| Road Dedication: | 19,750 sq.m. |
| Net Site Area: | 1 |
| Number of Lots: | 12.9 m |
| Building Height: | 0.25 |
| Floor Area Ratio (FAR): | 5,040 sq.m. |
| Floor Area |  |

## Referrals

Engineering: The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix II.

Parks, Recreation \&
Culture:

Surrey Fire Department:

Parks has received the Ecosystem Development Plan (EDP) (dated May 21, 2024) and supports the proposed minimum safeguarding of the watercourse within the 88 Avenue road right-of-way.

Surrey Fire Department generally has no concerns with the proposal.

Given the site's location, water service for commercial fire protection will not be provided by the City of Surrey. The applicant is required to provide on-site water storage for on-site fire protection and sprinkle the new building under BC Building Code and National Fire Protection Association 13 requirements. The applicant will need to demonstrate the feasibility of complying with these requirements before receiving Final Adoption.

## Transportation Considerations

## Road Network and Infrastructure

- As part of the subject proposal, the applicant will be required to provide the following improvements:
- Dedication along 88 Avenue to the City's arterial road standard and construction of a sidewalk along the property frontage; and
- Construction of a left turn bay into the site from 88 Avenue.


## Traffic Impacts

- The subject proposal is anticipated to generate approximately one to two vehicles every minute in the peak hour. A site-specific transportation impact analysis was not required as the proposal is below the City's minimum requirement threshold.


## Access and Parking

- Access to the subject development is proposed via 88 Avenue.
- The Zoning Bylaw requires a minimum of 330 parking spaces to be provided on-site.
- The applicant is proposing to provide a total of 302 spaces on-site, resulting in a 28 -stall reduction. Staff can support the proposed reduction based on demonstrated parking demand for the proposed uses and alternating hours of peak demand (between the place of worship and child care centre).


## Natural Area Considerations

- The site is subject to the Sensitive Ecosystems Development Permit (Green Infrastructure Networks \& Streamside Areas).
- GIN Corridor 128 impacts the southernmost portion of the site fronting 88 Avenue, and generally centres on the Class $A / O$ roadside watercourse abutting the north edge of the road. The Biodiversity Conservation Strategy (BCS) recommends a 50-metre target width for this GIN.
- The applicant has worked closely with City staff and is proposing to conserve an approximately 16.5 -metre-wide buffer area on their site measured from the front property line.
- The A/O ditch relocation, culverting, and compensation concept is still being reviewed and considered by the applicant. The concept will require a WSA change approval from the Province. In addition, this concept may require on-site riparian compensation for the culverting of the ditch. Much of the details of this are still to be determined and will be worked through with staff prior to final adoption. The applicant acknowledges that review of the compensation concept and methodology may lead to changes to their site layout.


## Sustainability Considerations

- The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.


## POLICY \& BY-LAW CONSIDERATIONS

## Regional Growth Strategy

- The subject site is designated as "General Urban" in the Metro Vancouver Regional Growth Strategy (RGS). The proposal complies with this designation which is intended for residential neighbourhoods and centres.


## Official Community Plan

## Land Use Designation

- The subject site is designated "Suburban-Urban Reserve" in the Official Community Plan (OCP). Land uses within this designation follow the same requirements as those under the "Suburban" designation. The suburban designation is intended to support low-density residential uses, complementary institutional, agricultural, and small-scale commercial uses, and public facilities in keeping with suburban neighbourhood character.
- The property is also designated "Urban Residential", "Suburban Residential", and "Buffer" in the South Port Kells General Land Use Plan (GLUP). The GLUP offers minimal, high-level guidance on appropriate land uses.


## Themes/Policies

- The proposed development complies with the following OCP themes/policies:
- A1.1 - Support compact and efficient land development that is consistent with the Metro Vancouver Regional Growth Strategy (RGS) (2011).
(The proposed development is a more efficient use of the land and is consistent with the RGS.)
- A1.2 - Ensure that urban development occurs within the Urban Containment Boundary.
(The subject site is located within the Urban Containment Boundary.)


## Zoning By-law

- The applicant proposes to rezone the subject site from "Acreage Residential Zone (RA)" to "Assembly Hall 2 Zone (PA-2)", and has provided their own rationale in support of this rezoning which can be found in Appendix III, but can generally be summarized as follows:
- A rezoning to "Assembly Hall 2 Zone (PA-2_" is being sought to best accommodate their building program and facility needs. The proposal meets the intent of the PA-2 zones purpose, density, and coverage.
- The table below provides an analysis of the development proposal in relation to the requirements of the Zoning By-law, including the "Assembly Hall 2 Zone (PA-2)", streamside setbacks and parking requirements.

| PA-2 Zone (Part 32) | Permitted and/or Required | Proposed |
| :---: | :---: | :---: |
| Floor Area Ratio: | 0.50 | 0.25 |
| Lot Coverage: | 40 \% | 11.3\% |
| Yards and Setbacks** ${ }^{*}$ |  |  |
| All front yard, rear yard, and side yard setbacks shall be greater than or equal to the measurement of the height of the highest building on the lot. |  |  |
| North (Rear): <br> East (Side): <br> South (Front): <br> West (Side): | $\begin{aligned} & 12.9 \mathrm{~m} \\ & 12.9 \mathrm{~m} \\ & 12.9 \mathrm{~m} \\ & 12.9 \mathrm{~m} \end{aligned}$ | $\begin{aligned} & 7.5 \mathrm{~m} \\ & 7.5 \mathrm{~m} \end{aligned}$ <br> As per PA-2 Zone $7.5 \mathrm{~m}$ |
| Height of Buildings** |  |  |
| Principal buildings: | 9 m | 12.9 m |
| Streamside (Part 7A) | Required | Proposed |
| Streamside Setbacks |  |  |
| Class A/O (red-coded) Ditch: | 10 m | 10 m |
| Parking (Part 5) | Required | Proposed |
| Number of Stalls** |  |  |
| Place of Worship: <br> Childcare Employee: <br> Childcare Drop-off: <br> Total: <br> Accessible: | $\begin{aligned} & 310 \\ & 11 \\ & 9 \\ & 330 \\ & 6 \end{aligned}$ | $\begin{aligned} & 282 \\ & 11 \\ & 9 \\ & \frac{302}{8} \end{aligned}$ |

**Variance Requested.

## Height Variance

- The applicant is requesting the following height variance:
- to vary the maximum building height of the PA-2 Zone allowed from 9-metres to 12.9metres.
- The applicant has provided their own rationale in support of the proposed height variance which can be found in Appendix IV. Staff acknowledge this rationale and support the requested variance to proceed for consideration. The site is located is a rural area with large acreage properties and the proposed building will be set back considerably from the street ( 88 Avenue). There should be minimal visual impact from the additional building height being requested.
- Staff note that the proposed Place of Worship includes a domed belltower topped with a finial with a maximum height of 18.2-metres above average existing grade. Staff have assessed this feature as meeting Zoning By-law Part4 (B)(24) Height of Buildings and Structures which allows architectural features like windmills, chimney towers, spires, or other similar structures to exceed maximum height requirements, provided that they occupy less than $1 \%$ of the lot.


## Setback Variance

- The applicant is requesting the following setback variance:
- to reduce the minimum rear and side yard setbacks of the PA-2 Zone from 12.9-metres to 7.5 -metres to the principal building face.
- The applicant has provided their own rationale in support of the proposed setback variance which can be found in Appendix IV, but can generally be summarized as follows:
- The variance of 5.4-metres is justified by the geotechnical report's findings and recommendations to limit the footprint of the church building to the size and proposed location on the northern section of property.
- Staff accept this rationale and add that a reduction in the setback by 5.4-metres, to 7.5-metres, is not expected to negatively impact the adjacent properties to the west, north, and east.
- The proposed setback variance will not impinge on the residential amenity enjoyed by adjoining neighbours to the west, north, and east. The proposed setback of $7.5-\mathrm{metres}$ is a standard setback distance prescribed in zoning for most larger multiple residential, commercial, industrial, and institutional zones in Surrey.
- The applicant has provided a landscape plan which includes retained and proposed trees. Proposed trees include Hungarian Oaks, Douglas Firs, Bitter Cherries, Hawthorns, and Scots Pine. The proposed trees and landscaping will mitigate the effects of the reduced setback.
- Staff support the requested variances to proceed for consideration.


## Parking Variance

- The applicant is requesting the following parking variance:
- to reduce the minimum number of off-street parking spaces for a Place of Worship from 7.5 parking spaces per 100 sq.m. of G.F.A. to 6.8 parking spaces per 100 sq.m. of G.F.A.
- The applicant has provided their own rationale in support of the proposed setback variance which can be found in Appendix IV, but can generally be summarized as follows:
- The congregation will not use and operate all of their interior spaces concurrently. The church may have two liturgies/worship services happening at the same time; however, they will not use the other spaces in the building concurrently. The same people who will attend the church's worship services will occupy the Dining Room and the Classrooms after their worship services.
- The daycare classrooms will only operate Monday through Friday from 8 am to 5 pm so there will be no overlap of parking demand for the daycare and the church's worship service.
- Staff accept this rationale and add that not all uses within the church will run concurrently. Only the Place of Worship minimum parking rate is being varied as the childcare centre is intended to be used daily, where as church services will be more intermittent in their use. Given the temporal distribution of activities within the church and childcare facility, Planning and Transportation staff consider the variance request to have merit.
- Staff support the requested variances to proceed for consideration.


## Public Art Policy

- The applicant will be required to provide public art, or register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of $0.5 \%$ of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements. The applicant will be required to resolve this requirement prior to consideration of Final Adoption.

The Public Art contribution is not applicable to the childcare facility component of the project, as defined under the City's Public Art Policy Exemptions.

## PUBLIC ENGAGEMENT

- Pre-notification letters were sent on April 19, 2024, and the Development Proposal Signs were installed on April 30, 2024. Staff received four (4) responses from neighbours in the vicinity which included:
- One (1) response sought more details on the proposal.
- Staff received nine (9) individual letters, and sixty-one (61) signatures in support of the proposal.
- One (1) response expressed opposition to the proposal on account of the potential traffic generation and its effect on traffic safety on 88 Avenue, noise generation, and generally in opposition to the change in uses from rural residential to an institutional use.
(South Port Kells is designated for future development. While change is not anticipated to be immediate, it is envisioned that once servicing become available a more detailed planning process and redevelopment of South Port Kells will proceed. City Policy expects this change as evidenced by the 'Suburban-Urban Reserve' designation in the OCP.

The applicant will be required to widen 88 Avenue to allow for full vehicle turning movements to and from the site. Additionally, the applicant has proposed on-site planting and enhancement along the 88 Avenue corridor and within setbacks which will visually screen the building and parking. City Policy enables institutional uses, like places of worship, to locate in residential areas).

## DEVELOPMENT PERMITS

## Sensitive Ecosystems (Streamside Areas) Development Permit Requirement

- The subject property falls within the Sensitive Ecosystems Development Permit Area (DPA) for Streamside Areas in the OCP, given the location of an existing Class A/O (red-coded) watercourse which flows along the 88 Avenue Road frontage. The Sensitive Ecosystems (Streamside Areas) Development Permit is required to protect aquatic and terrestrial ecosystems associated with streams from the impacts of development.
- In accordance with Part 7A Streamside Protection setbacks of the Zoning By-law, a Class A/O (red-coded) watercourse requires a minimum streamside setback of 10.o-metres, as measured from the top of bank. The proposed setbacks comply with the requirements outlined in the Zoning By-law.
- The riparian area will be protected through the registration of a Restrictive Covenant against the property to ensure safeguarding and maintenance of the Protection Area in perpetuity, in compliance with the OCP.
- An Ecosystem Development Plan, prepared by Mamoud Bashi, P. Eng., of CSR Consultants Ltd. and dated May 16, 2024, was reviewed by staff and found to be generally acceptable, with some modifications to content and format of the report still required. The finalized report and recommendations will be incorporated into the Development Permit.


## Sensitive Ecosystems (Green Infrastructure Areas) Development Permit Requirement

- The subject property falls within the Sensitive Ecosystems DPA for Green Infrastructure Areas in the OCP, given the location of a Biodiversity Conservation Strategy (BCS) Green Infrastructure Network (GIN) Corridor located along the frontage of the subject site, following the alignment of the ALR edge and 88 Avenue. The Sensitive Ecosystems (Green Infrastructure Areas) Development Permit is required to protect environmentally sensitive and/or unique natural areas from the impacts of development.
- The City of Surrey Biodiversity Conservation Strategy (BCS) Green Infrastructure Network (GIN) map, adopted by Council on July 21, 2014 (Corporate Report No. R141; 2014), identifies a Regional BCS Corridor within the subject site, in the Tynehead BCS management area, with a Medium ecological value.
- The BCS further identifies the GIN area of the subject site as having a Moderate habitat suitability rating, derived from species at risk presence, species accounts and known ecosystem habitat inventories. The BCS recommends a target Corridor width of 50 -meters.
- The development proposal conserves 1,360 -square meters of the subject site through provision of an enhanced landscape buffer which is $6.73 \%$ of the total gross area of subject site. This method of GIN retention/enhancement will assist in the long-term protection of the natural features and allows the City to better achieve biodiversity at this location consistent with the guidelines contained in the BCS.
- An Ecosystem Development Plan, prepared by Mamoud Bashi, P. Eng., of CSR Consultants Ltd. and dated May 16, 2024, was reviewed by staff and found to be generally acceptable, with some modifications to content and format of the report still required. The finalized report and recommendations will be incorporated into the Development Permit.
Farming Protection Development Permit Requirement
- The subject property falls within the Farming Protection Development Permit Area (DPA) in the OCP, given that it is located within 50 metres of the Agricultural Land Reserve (ALR) boundary. The Farm Protection Development Permit is required to reduce agricultural-urban conflicts through increased setbacks and vegetated buffering.
- The DP4 guidelines do not contemplate a scenario where a non-residential use locates across a road from the ALR, and therefore staff have not applied these provisions. The intent of the Farming Protection guidelines is still met in this instance because the applicant is protecting the front part of there site under the Green Infrastructure Network (GIN) provisions, through the installation of a landscaped buffer, which is supported by Staff.


## TREES

- Joey Banh, ISA Certified Arborist of Diamond Head prepared an Arborist Assessment for the subject property (Appendix V). The table below provides a summary of the proposed tree retention and removal by tree species:

Table 1: Summary of Proposed Tree Preservation by Tree Species:

| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
| Alder and Cottonwood Trees |  |  |  |
| Cottonwood (Black Poplar) | 1 | 1 | o |
| Deciduous Trees (excluding Alder and Cottonwood Trees) |  |  |  |
| English Oak | 2 | 1 | 1 |
| Mountain Ash | 1 | 1 | o |
| Magnolia | 1 | 1 | 0 |
| Norway Maple | 1 | 1 | o |
| Hawthorne | 1 | 1 | o |
| Weeping Willow | 3 | 2 | 1 |
| Horsechestnut | 1 | 1 | o |
| Coniferous Trees |  |  |  |
| Douglas Fir | 10 | 5 | 5 |
| Western Redcedar | 9 | 9 | o |
| Norway Spruce | 1 | 1 | o |
| Sitka Spruce | 1 | 1 | o |
| Eastern White Cedar Hedge (City) | 1 | o | 1 |
| Total (excluding Alder and Cottonwood Trees) | 32 | 24 | 8 |
| Total Replacement Trees Proposed (excluding Boulevard Street Trees) |  | 71 |  |
| Total Retained and Replacement Trees Proposed |  | 79 |  |
| Estimated Contribution to the Green City Program |  | Not Applicable |  |

- The Arborist Assessment states that there are a total of thirty-two (32) mature trees on the site, excluding Alder and Cottonwood trees. One (1) existing tree, approximately 3.0\% of the total trees on the site is a Cottonwood tree. The applicant proposes to retain eight (8) trees as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees that are outside the streamside protection area, and a 2 to 1 replacement ratio for all other trees, including Alder and Cottonwood that are within a streamside protection area. This will require a proposed total of forty-nine (49) replacement trees on the site. The applicant is proposing seventy-one (71) replacement trees, exceeding City requirements.
- The new trees on the site will consist of a variety of trees including Autumn Spire Red Maple, Weeping Cypress, Lavalle Hawthorn, Princeton Sentry Ginkgo, and Scots Pine.
- In summary, a total of seventy-nine (79) trees are proposed to be retained or replaced on the site with no required contribution to the Green City Program.
- The proposed tree retention and replacement strategy will be refined as the applicant works through the detailed design process.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Site Plan, Building Elevations, and Landscape Plans
Appendix II. Engineering Summary
Appendix III. Letter of Justification in Support of Rezoning (April 8, 2024)
Appendix IV. Letter of Justification in Support of Variances (April 8, 2024)
Appendix V. Summary of Tree Survey, Tree Preservation and Tree Plans
Appendix VI. Development Variance Permit No. 7923-0357-oo
approved by Ron Gill

Don Luymes
General Manager
Planning and Development
RO/ar

(1) $\frac{\text { SITE PLAN }}{1: 400}$


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TO: $\quad$ Director, Area Planning \& Development<br>- North Surrey Division<br>Planning and Development Department<br>FROM: Manager, Development Services, Engineering Department<br>DATE: May 20, $2024 \quad$ PROJECT FILE: 7823-0357-00<br>RE: $\quad$ Engineering Requirements (Commercial/Industrial)<br>Location: 1855588 Ave

## REZONE

Property and Right-of-Way Requirements

- Dedicate 4.942 m on 88 Ave.
- Register 0.5 m SRW on 88 Ave.


## Works and Services

- Construct a sidewalk on the north side of 88 Ave.
- Construct a left turn bay from 88 Ave into the site.
- Extend 200 mm waterman on 88 Ave.
- Provide driveway, water, and storm service connections to the lot.
- Confirm if onsite fire requirements can be met with the existing network.
- Confirm if increased runoff volume impacts the existing downstream ditches.
- Coordinate with Fraser Health Authority for alternative sewage disposal approvals.

A Servicing Agreement is required prior to Rezone.

## DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

There are no engineering requirements relative to issuance of the Development Permit and Development Variance Permit.

[^1]April 8, 2024

Mr. Robert Ordelheide, Planner
Planning \& Development
13450-104 Avenue
Surrey, BC, Canada V3T 1V8

## Re: St. George Coptic Orthodox Church

 Justification for Rezoning at $18555 \mathbf{8 8}^{\text {th }}$ Ave. File No: 7923-0357-00Dear Mr. Ordelheide,

St. George Coptic Orthodox Church is requesting the City of Surrey's approval to construct a new church facility on an existing residential parcel located at $1855588^{\text {th }}$ Avenue. This property is currently zoned as 'RA' but the church is seeking to re-zone the property as 'PA-2' (Assembly Hall $\mathbf{2}$ Zone) to best accommodate their building program and facility needs. Their original church building in Surrey was destroyed in an arson fire on July 19, 2021, and for over two years they have been without a church and forced to rent temporary spaces for their worship services, which has been a financial burden. The St. George Church community desires to stay in Surrey, and, having explored this and other properties with the City of Surrey's assistance, believes this property is the best option for the new St. George Church.

Our justification for this change in zoning to 'PA-2' includes the following:

- As stated in the Surrey Zoning By-Law regarding the PA-2 Zone, "This Zone is intended for regional-scale assembly halls, including places of worship, private schools and child care centers."
- The Floor Area Ratio of the proposed design for the new church is 0.25 (including the proposed Church, Day Care, and Community Center Building), which is less than the PA-2 Floor Area Ratio of 0.50 that is permitted by the amenity contributions Density Increase. The church will be contributing to the Community Amenity Contributions as outlined in Schedule G.
- The Lot Coverage for the proposed building (including the proposed Church, Dare Care and Community Center Building) is roughly $11.3 \%$, which is less than the maximum PA-2 lot coverage of $40 \%$.

Please see the submitted drawings of our proposed design for additional information about the new church facility. We thank you for your consideration of this request. Please contact our office if you have any questions or need any additional information.

Thank you,


David Kuhlman, AIBC-Temp., AIA, ALA, NCARB
President


CP, LEE AP (B DC)

April 8, 2024

Mr. Robert Ordelheide, Planner
Planning \& Development
13450-104 Avenue
Surrey, BC, Canada V3T 1V8

## Re: St. George Coptic Orthodox Church Justification for Proposed Zoning Variances at 18555 88 $^{\text {th }}$ Ave. <br> File No: 7923-0357-00

Dear Mr. Ordelheide,
St. George Coptic Orthodox Church is requesting the City of Surrey's approval of certain zoning variances for the construction of their new church facility, with the requested PA-2 zoning, on the existing residential parcel located at $18555888^{\text {th }}$ Avenue. While our proposed design for the new church facility meets the PA-2 zoning requirements for Intent, Permitted Uses, Density Lot Coverage, and minimum Yards and Setbacks, the following are some specific variances being requested and their justification:

- Parking Variance: We are requesting a reduction in the total number of parking stalls required for the property. Per the Parking Calculation for the proposed Site Plan, 330 parking spaces are required, including 6 handicap accessible parking stalls ( $2 \%$ of total). The proposed Site Plan provides 302 parking spaces (including 8 accessible stalls), which requires a variance of 28 parking stalls. This variance is justified by the fact that St. George Church will not use and operate all of their interior spaces concurrently. The church may have two liturgies/worship services happening at the same time (in the main worship space on the $2^{\text {nd }}$ floor and in the smaller $2^{\text {nd }}$ Church/worship space on the $1^{\text {st }}$ floor); however, they will not use the other spaces in the building concurrently. The same people who will attend the church's worship services will occupy the Dining Room and the Classrooms after their worship services. Furthermore, the Daycare classrooms will only operate Monday through Friday from 8 am- 5 pm so there will be no overlap of parking demand for the Daycare and the church's worship services.
- Building Height Variance: We are requesting a variance for an increase in the allowable building height for Principal Buildings from 9 m to 12.9 m . This request is justified primarily by the geotechnical report's findings and recommendations. There are 3 varying soil zones across the site with the center zone running diagonally from north to south. Reference site plan following variance request. Although densification will be required on any area of the site, the north section has the densest sand layers, the deepest clay layers making preloading less likely, and

JAEGER NICKOLA KUHLMAN \& ASSOCIATES, LTD., ARCHITECTS 250 S. Northwest Highway, Suite 310, Park Ridge, lllinois 60068 Ph: 847.692.6166Ext. 223 www.jnka-architects.com
the deepest ground water level making it most conducive to construction. It is not recommended to build across the center and north zones. These soil profiles limit the locations and size of the building that can be constructed and thus the need for the variance. The smaller footprint for the church building has the additional benefit of allowing more area for parking, landscaping, and the proposed septic system.

- Building Height-based Setback Variance: In addition to the standard building setback requirements, the PA-2 zoning states that all front, side and rear yard setbacks shall be greater than or equal to the measurement of the height of the highest building on the lot. Our proposed maximum building height is 12.9 m (not including the heights of the church's belltower or pitched roof) and we are requesting the following variances:
o North Setback (at future gym addition): 7.5 m ; variance requested: 5.4 m
- East Setback (at back of church apse): 7.5 m ; variance requested: 5.4 m
- West Setback (at future gym addition): 7.5m; variance requested: 5.4 m

These variances are also justified by the geotechnical report's findings and recommendations to limit the footprint of the church building to the size and proposed location on the northern section of the property.

Please see the submitted drawings of our proposed design for additional information about these variances. We thank you for your consideration of these requests. Please contact our office if you have any questions or need any additional information.

Thank you,


David Kuhlman, AIBC-Temp., AIA, ALA, NCARB
President


Rosa Salcido, Architect AIBC
CP, LEAD AP (B DC)


### 3.0 Findings: Tree Inventory and Risk Assessment

### 3.1 Tree Inventory

Table 1 summarizes the trees on site and Appendix 1 contains the preliminary tree inventory.

## Trees On-site

Twenty-seven (27) protected trees are on the site and five (5) protected trees are shared with the neighboring properties and the City.

Table 1: Summary of the on-site and City tree inventory by species, the recommended number to be retained and removed.

| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
| Alder and Cottonwood |  |  |  |
| Black Poplar | 1 | 1 | 0 |
| Deciduous Trees (excluding Alder and Cottonwood) |  |  |  |
| English Oak | 2 | 1 | 1 |
| Mountain Ash | 1 | 1 | 0 |
| Magnolia | 1 | 1 | 0 |
| Norway Maple | 1 | 1 | 0 |
| Hawthorne | 1 | 1 | 0 |
| Weeping Willow | 3 | 2 | 1 |
| Horsechestnut | 1 | 1 | 0 |
| Coniferous Trees |  |  |  |
| Douglas-fir | 10 | 5 | 5 |
| Western Redcedar | 9 | 9 | 0 |
| Norway Spruce | 1 | 1 | 0 |
| Sitka Spruce | 1 | 1 | 0 |
| Eastern White Cedar Hedge (City) | 1 | 0 | 1 |
| Total (excluding Alder and Cottonwood Trees) | 32 | 24 | 8 |
| Additional Trees in the proposed Open Space/ Riparian Area |  |  |  |
| Total Replacement Trees Proposed (Excluding Boulevard/Riparian Area) |  |  |  |
| Total Retained and Replacement Trees |  |  |  |

## Trees on Adjacent Properties

Six (6) privately owned off-site trees are within 4 m of the property line, or with a tree protection zone that extends into the subject site.

One (1) City hedge is within 4 m of the property line.

### 3.2 Tree Risk Assessment

No trees on this site posed a high or extreme risk to targets at the time of assessment.

### 4.0 Tree Preservation Summary

Table 2: City of Surrey tree preservation summary table for on-site and off-site trees, including the number of replacement trees proposed.

| Registered Arborist: Joey Banh - PN-9035A |  |
| :---: | :---: |
| On-Site Trees | Number of Trees |
| Protected Trees Identified <br> (On-site and shared trees, including trees within boulevards and proposed streets and lanes, but excluding trees in proposed open space or riparian areas) | 33 |
| Protected Trees to be Removed | 25 |
| Protected Trees to be Retained <br> (Excluding trees within proposed open space or riparian areas) | 8 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio $1 \quad \mathrm{X} \text { one (1) }=1$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio $24 \quad \mathrm{X} \text { two (2) }=48$ | 49 |
| Replacement Trees Proposed | 0 |
| Replacement Trees in Deficit | 49 |
| Protected Trees to be Retained in Proposed Open Space / Riparian Areas | - |


| Off-Site Trees | Number of Trees |
| :---: | :---: |
| Protected Off-Site Trees to be Removed | 1 |
| Protected Off-Site trees to be Retained | 5 |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio $0 \quad \mathrm{X} \text { one (1) }=0$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio $1 \times \text { two (2) }=2$ | 2 |
| Replacement Trees Proposed | 0 |
| Replacement Trees in Deficit | 2 |

Summary, report and plan prepared and submitted by


Signature of Arborist

October 4, 2023

Date


## DEVELOPMENT VARIANCE PERMIT

NO.: 7923-0357-oo
Issued To:

> ("the Owner")

Address of Owner:

1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: o11-989-815
Lot 6 Section 33 Township 8 New Westminster District Plan 1070
18555-88 Avenue

> (the "Land")
3. (a) As the legal description of the Land is to change, the City Clerk is directed to insert the new legal description for the Land once title(s) has/have been issued, as follows:

Parcel Identifier:
(b) If the civic address(es) change(s), the City Clerk is directed to insert the new civic address(es) for the Land, as follows:
4. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
(a) In Table D.ı of Part F "Off-Street Parking and Loading/Unloading", to reduce the minimum number of off-street parking spaces for a Place of Worship from 7.5 parking spaces per 100 sq.m. of G.F.A. to 6.8 parking spaces per 100 sq.m of G.F.A;
(b) In Section G, Height of Buildings of Part 32 "Assembly Hall 2 Zone (PA-2)", the maximum Principal building height is varied from 9-metres to 12.9-metres; and
(c) In Section G, Yards and Setbacks of Part 32 "Assembly Hall 2 Zone (PA-2)", the minimum rear yard and side yard setbacks are varied from 12.9-metres to 7.5metres to the principal building face.
5. This development variance permit applies to only that portion of the buildings and structures on the Land shown on Schedule A which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing buildings shown on attached Schedule A, which is attached hereto and forms part of this development variance permit.
6. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.
7. This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.
8. The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.
9. This development variance permit is not a building permit.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL/DELEGATED OFFICIAL, THE DAY OF , 20 .

ISSUED THIS DAY OF , 20 .

Mayor - Brenda Locke

City Clerk and
Director of Legislative Services
Jennifer Ficocelli

In Section G, Yards and Setbacks of Part 32
"Assembly Hall 2 Zone (PA-2)", the minimum rear yard and side yard setbacks are varied from 12.9-metres to 7.5 -metres.

Schedule A

In Section G, Height of Buildings of Part 32
"Assembly Hall 2 Zone (PA-2)", the maximum Principal building height is varied from 9-metres to 12.9-metres.



[^0]:    (1) $\frac{\text { FIREACCESS PLAN }}{1: 400}$

[^1]:    ChAffy lang
    Jeff Pang, P.Eng.
    Manager, Development Services
    /JNC

