

# City of Surrey PLANNING & DEVELOPMENT REPORT Application No.: 7923-0349-00

Planning Report Date: September 9, 2024

#### **PROPOSAL:**

# • Temporary Use Permit

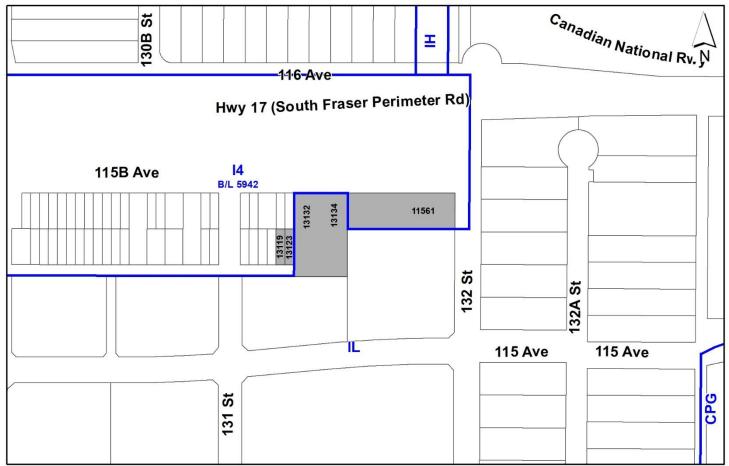
to allow truck parking for approximately 36 trucks on City-owned property in Bridgeview.

**LOCATION:** 13132 (13134) - 115B Avenue

13123 - 115A Avenue 13119 - 115A Avenue 11561 - 132 Street

**ZONING:** IL and I-4(By-law No. 5942)

**OCP DESIGNATION:** Industrial



#### **RECOMMENDATION SUMMARY**

• Approval for Temporary Use Permit to proceed to Public Notification.

#### DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• The proposed use does not comply with the current zoning of a portion of the site, "Special Industrial Zone (I-4)" (By-law No. 5942), for three (3) of the four (4) lots (13123 115A Avenue, 13119 115A Avenue and 11561 132 Street).

#### RATIONALE OF RECOMMENDATION

- The proposal complies with the Industrial designation in the Official Community Plan (OCP).
- The proposal complies with the Industrial designation in the Metro Vancouver Regional Growth Strategy (RGS).
- The City has experienced a shortage of truck parking spaces, resulting in frequent Bylaw violations, misuse of truck routes, and numerous issues for Surrey businesses and residents. These issues include noise complaints, safety risks, road damage, and environmental concerns. The lack of adequate parking for large commercial vehicles is a key factor driving these challenges.
- The proposal will assist in providing much-needed authorized truck parking spaces in an appropriate location within the City.
- The proposal complies with the Development Permit requirements in the OCP for Sensitive Ecosystems (Streamside Areas).
- The proposal complies with the Development Permit requirements in the OCP for Form and Character.
- Landscaping/fencing along road frontages and adjacent neighbouring lots will be designed to ensure appropriate interface conditions.
- The site is in close proximity to Canadian National Railway line and major truck routes, including Highway No.17.

#### RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council approves the Temporary Use Permit No. 7923-0349-00 (Appendix III) to proceed to Public Notification.
- 2. Council instruct staff to resolve the following issues prior to final approval:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) discharge of the existing combined Statutory Right-of-Way/ Restrictive Covenant (CA9032901/CA9032902) on the Title of the property at 11561 132 Street.
  - (c) input from the Ministry of Transportation & Infrastructure.

#### SITE CONTEXT & BACKGROUND

Direction	Existing Use	OCP Designation	<b>Existing Zone</b>
Subject Sites	Vacant lots and one lot authorized for temporary parking	Industrial	IL, I-4(By-law No. 5942)
North (Across 115B Avenue)	Vacant lot	Industrial	I-4(By-law No. 5942)
East (Across 132 St):	Industrial buildings and Recycling Centre.	Industrial	IL
South:	Truck parking and servicing, and an industrial building.	Industrial	IL
West:	Residential building, vacant lot	Industrial	I-4(By-law No. 5942)

#### Context & Background

- The subject site is located at 13132 115B Avenue, 13123 115A Avenue, 13119 115A Avenue and 11561 132 Street in Bridgeview and has a total site area of 0.65 hectares.
- The sites are designated Industrial in the Official Community Plan.
- The site at 13132 115B Avenue is zoned Light Impact Industrial (IL) in Zoning By-Law No. 12000. All the other three sites (13123 115A Avenue, 13119 115A Avenue and 11561 132 Street) are zoned Special Industrial Zone (I-4) under Zoning By-law No. 5942.
- The site is within a Hazard Land DP area for Flood prone. However, a Hazard Land DP was waived for this application, as there are no habitable buildings proposed.

- The subject sites are adjacent to two (2) watercourses, a Class B (yellow-coded) ditch along 115B Avenue and a Class A/O (red-coded) ditch along 132 Street.
- Under Application No. 7919-0244-00, a Development Permit for Sensitive Ecosystem Area and a Temporary Use Permit to allow overflow truck parking for a neighboring truck repair/wash business was issued for a period of 3 years. However, the Temporary Use Permit expired in June, 2024.
- As a part of the Development Permit, 7919-0244-00, a combination Statutory Right-of-Way/ Restrictive Covenant for no disturbance was registered on the easternmost subject property (11561 132 Street), to ensure safeguarding and maintenance of the Streamside Protection Area in perpetuity. Hence, a Development Permit for Sensitive Ecosystems will not be required for the current development application.

#### **DEVELOPMENT PROPOSAL**

#### **Planning Considerations**

- Truck parking (Transportation Industry) is a permitted use in "Light Impact Industrial Zone (IL)". However, it is not a permitted use under "Special Industrial Zone (I-4)" (By-law No. 5942).
- The subject Temporary Use Permit (TUP) application has been submitted to address this bylaw non-compliance and to permit truck parking on a temporary basis.
- On March 11, 2024, under Corporate Report Ro48, Council approved a license agreement for the subject site between Prudential Transportation Ltd. and the City for a term of 36 months with an option to extend the TUP for an additional 36 months at the City's discretion. Council also authorized the General Manager of Engineering to proceed with the preparation of the site for truck parking purposes including tree clearing, importing and compacting of gravel fill and the construction of driveway access.
- The applicant has provided a site plan for the proposed truck parking that includes the following:
  - o parking spaces for approximately 36 trucks;
  - o landscape screening and fencing along the perimeter of the site;
  - o 10-metre wide access (to be finalized before final approval) from 131 Street for entering trucks and a 11 metres wide concrete driveway to exit the site to 115B Avenue for sites at 13132 115B Avenue, 13123 115A Avenue, and 13119 115A Avenue;
  - o two separate 11-metre wide accesses to 115B Avenue for entering and exiting trucks for the site at 11561 132 Street;
  - o surfacing with crushed gravel and appropriate grading that will convey all surface water into the City's drainage system.
- No maintenance, repair or washing of vehicles/trucks will be permitted on the subject lot.
- The installation of the proposed landscaping will be undertaken by the City, whereas the perimeter fencing will be installed by Prudential Transportation Ltd.

The City's contractual agreement with Prudential Transportation Ltd. will ensure that the landscaping and fencing will be maintained throughout the duration of the truck parking use.

#### Referrals

The Engineering Department has no objection to the project **Engineering:** 

subject to the completion of Engineering servicing requirements as

outlined in Appendix II.

Parks, Recreation &

Culture:

Parks accept the removal of all city trees within the road right-ofway and in the City lots under development as recommended in

the project arborist's report dated January 18, 2024.

No further trees or vegetation are to be removed from future or

existing parkland without pre-approval by Parks.

Development Planning and Trees & Landscaping staff to ensure any

screening guidelines for truck parking are met.

Ministry of Transportation

& Infrastructure (MOTI):

Comments from MOTI are pending and will need to be addressed

as a condition of TUP issuance.

Surrey Fire Department The Surrey Fire Service does not have any concerns with regards to

this TUP for truck parking.

# **Transportation Considerations**

- The site is in close proximity to Canadian National Railway line and major truck routes, including Highway No.17.
- The proposal will require an approximate 11-metre-wide access (to be finalized before final approval) from 131 Street for entering trucks and a 11-metre-wide concrete driveway to exit the site to 115B Avenue for sites at 13132 - 115B Avenue, 13123 - 115A Avenue, and 13119 - 115A Avenue.
- For the site at 11561 132 Street, two separate 11-metre wide accesses to 115B Avenue for entering and exiting trucks will be required.
- The attached site plan (Appendix I) demonstrates the feasibility of truck maneuvering within the site.
- The applicant will be required to provide sufficient queuing area and pave the driveway entrance.

#### **Natural Area Considerations**

Two of the subject properties (13132 - 115B Avenue & 11561 - 132 Street) include open watercourses along their north boundary (south side of 115B Avenue) and east boundary (west side of 132 Street). The 115B Avenue ditch is identified as Class C (green) while the 132 Street ditch is identified as Class A(O) (red-dash).

• The applicant will be required to secure any applicable provincial and/or federal approvals for all the driveway crossings as required.

#### **POLICY & BY-LAW CONSIDERATIONS**

# **Regional Growth Strategy**

• The subject site is designated Industrial in the Regional Growth Strategy. The proposed truck parking TUP will allow for the site to operate as an interim industrial use until the site can ultimately be redeveloped for more intensive industrial uses.

# Official Community Plan

# Land Use Designation

• The subject sites are designated "Industrial" in the OCP. The proposed use complies with the OCP designation, which is intended to support light and heavy industrial uses including manufacturing, warehouse, wholesale trade and equipment storage and repair, including transportation industry such as truck parking and truck repair/servicing.

#### PUBLIC ENGAGEMENT

 Pre-notification letters were sent on April 10, 2024 and the Development Proposal Signs were installed on August 23,2024. Staff received no responses from neighbouring residents or property owners.

#### **TREES**

• The site has been cleared for truck parking purposes. Perimeter landscaping including tree planting will be provided as a condition of this temporary truck parking use.

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# INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Site Plan

Appendix II. Engineering Summary

Appendix III. Temporary Use Permit No. 7923-0349-00

approved by Ron Gill

Ron Gill Acting General Manager Planning and Development

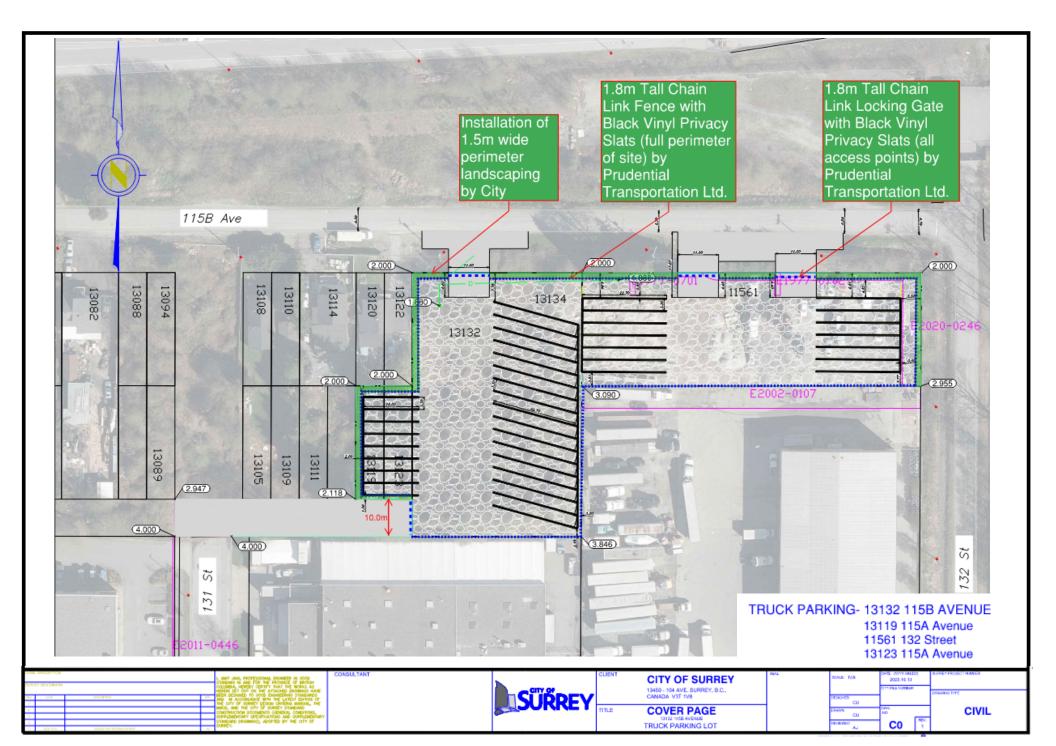
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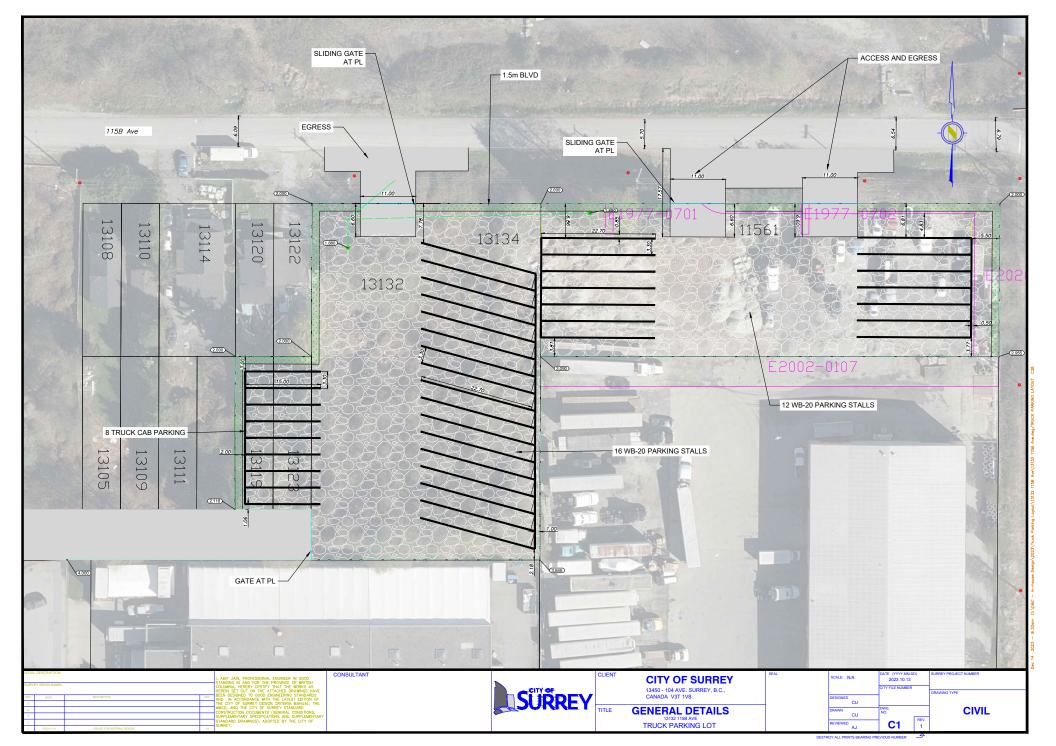
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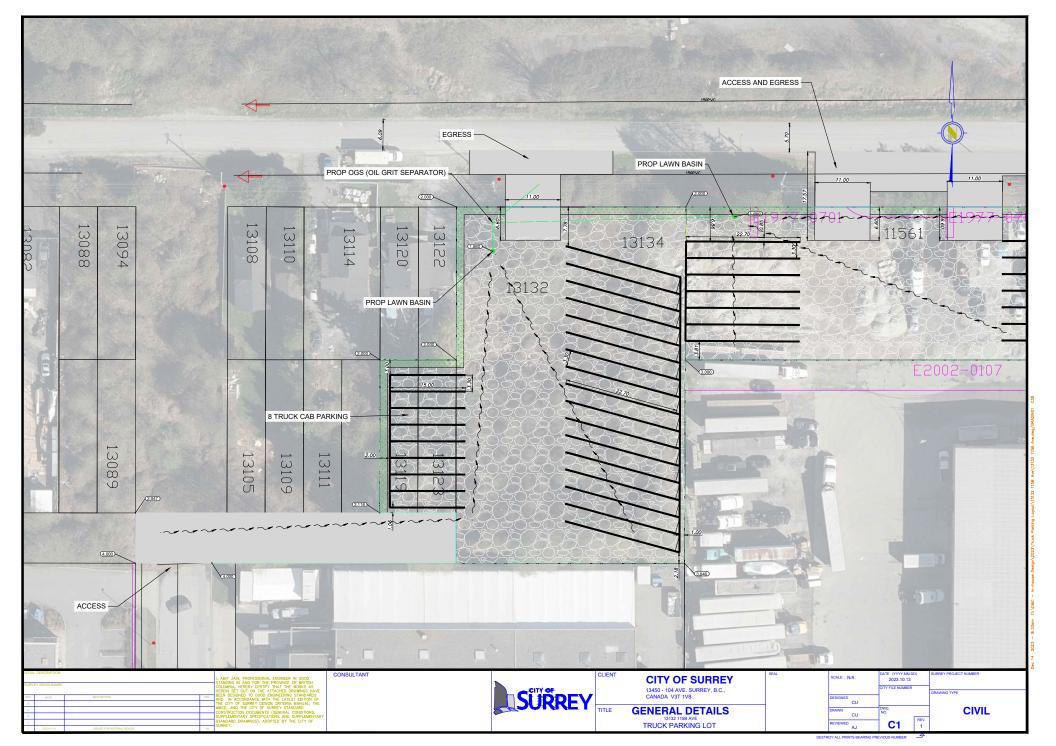
TRUCK PARKING- 13132 115B AVENUE 13119 115A Avenue 11561 132 Street 13123 115A Avenue

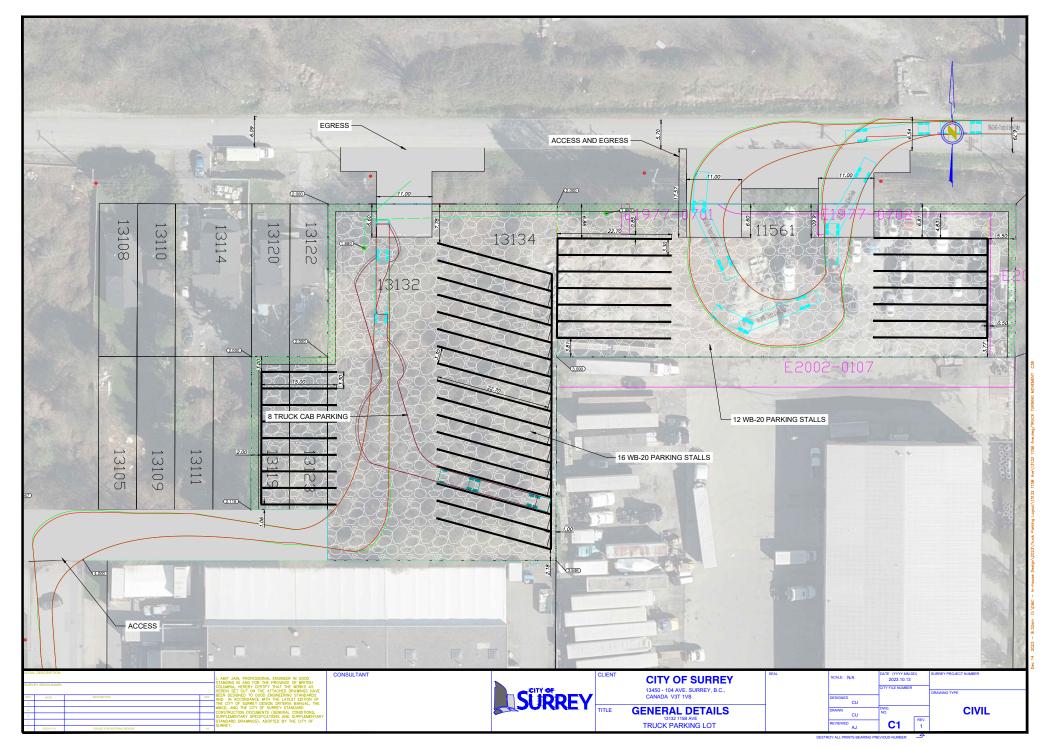
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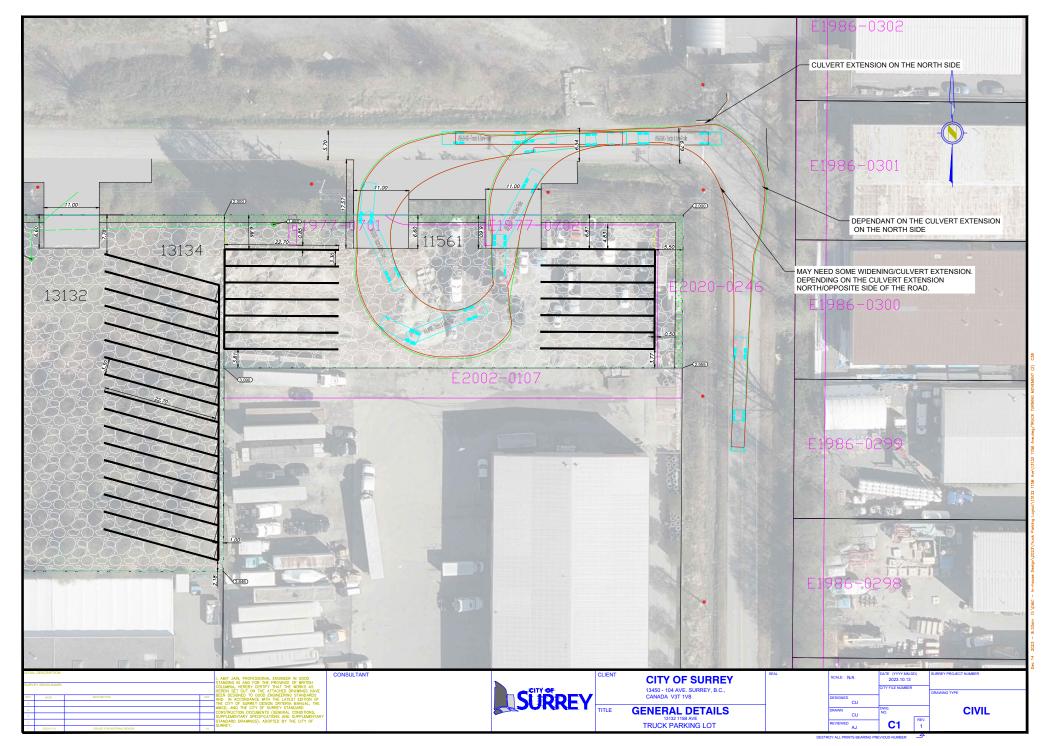
115B Ave













# INTER-OFFICE MEMO

Appendix II

TO: Director, Development Planning, Planning and Development Department

FROM: Development Process Manager, Engineering Department

DATE: September 04, 2024 PROJECT FILE: 7823-0349-00

**RE:** Engineering Requirements

Location: 11561 132 St

#### **TEMPORARY USE PERMIT**

The following are to be addressed as a condition of issuance of the Temporary Use Permit:

- Construct road improvements from the site to the intersection of 115B Avenue and 132 Street to support truck turning movements.
- Construct adequate driveway access and extend paved access into the site for minimum one truck length.
- Implement on-site storm mitigation to prevent uncontrolled runoff to adjacent properties. Capture and convey all runoff to a single municipal storm connection and maintain predevelopment flow levels.
- Secure applicable provincial and federal approvals for all impacted streams, as required.

A Servicing Agreement is required. Works and Services must be constructed and placed on final maintenance prior to issuance of the Temporary Use Permit.

Daniel Sohn, P.Eng.

drohm

**Development Process Manager** 

BD

(the "City")

#### **TEMPORARY USE PERMIT**

NO.: 7923-0349-00

Issued To: City of Surrey

("the Owner")

Address of Owner: 13450 104 AVE

SURREY BC V<sub>3</sub>T <sub>1</sub>V8

- 1. This temporary use permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this temporary use permit.
- 2. This temporary use permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 011-602-384 LOT 43 BLOCK 39 SECTION 9 BLOCK 5 NORTH RANGE 2 WEST NEW WESTMINSTER DISTRICT PLAN 480 13123 115A Ave

Parcel Identifier: 011-602-392 LOT 44 BLOCK 39 SECTION 9 BLOCK 5 NORTH RANGE 2 WEST NEW WESTMINSTER DISTRICT PLAN 480 13119 115A Ave

Parcel Identifier: 030-116-031 LOT A SECTION 9 BLOCK 5 NORTH RANGE 2 WEST NEW WESTMINSTER DISTRICT PLAN EPP71306 11561 132 St

Parcel Identifier: 025-435-230 LOT 4 SECTION 9 BLOCK 5 NORTH RANGE 2 WEST NEW WESTMINSTER DISTRICT PLAN LMP54470 13132 115B Ave

(the "Land")

- 3. The authority to issue Temporary Use Permits is granted to municipalities under Sections 492 and 493 of the *Local Government Act* R.S.B.C. 2015, c.1. Pursuant to Implementation, II(c) Implementation Instruments, Temporary Use Permits of Surrey Official Community Plan, 2013, No. 18020, as amended, the entire City of Surrey is designated a Temporary Use Permit area.
- 4. The temporary use permitted on the Land shall be for truck parking, as shown on Schedule A.
- 5. The temporary use shall be carried out according to the following conditions:
  - (a) No truck washing or truck repair/servicing is permitted on the Land.
  - (b) Truck access shall be from 115B Avenue, and 131 Street as demonstrated on Schedule A.
  - (c) The landscaping shall conform to drawings shown on Schedule A and numbered 7923-0349-00 (1) (the "Landscaping") which is attached hereto and forms part of this permit.
  - (d) The landscaping and fencing should be maintained for the duration of the Temporary Use Permit.
  - (e) The installation of the proposed landscaping will be undertaken by the City, whereas the perimeter fencing will be installed by Prudential Transportation Ltd.
- 6. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this temporary use permit. This temporary use permit is not a building permit.
- 7. An undertaking submitted by the Owner is attached hereto as Appendix I and forms part of this temporary use permit.
- 8. This temporary use permit is not transferable.
- 9. This temporary use permit shall lapse on or before **three** years from date of issuance.

AUTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 .

ISSUED THIS DAY OF , 20 .

Mayor – Brenda Locke

City Clerk and Director Legislative Services Jennifer Ficocelli

IN CONSIDERATION OF COUNCIL'S APPROVAL OF THIS TEMPORARY USE PERMIT
AND OTHER GOOD AND VALUABLE CONSIDERATION, I/WE THE UNDERSIGNED
AGREED TO THE TERMS AND CONDITIONS OF THIS TEMPORARY USE PERMIT AND
ACKNOWLEDGE THAT WE HAVE READ AND UNDERSTOOD IT.

Authorized Agent:	Signature
O	

(Owner)

(Witness)

TO THE C	CITY OF SURREY:
I,	(Name of Owner)
being the	owner of(Legal Description)
known as	(Civic Address)
hereby un	dertake as a condition of issuance of my temporary use permit to:
(a)	demolish or remove all buildings and/or structures that are permitted to be constructed pursuant to the temporary use permit issued to me; and
(b)	restore the land described on the temporary use permit to a condition specified in that permit;
all of whic permit.	h shall be done not later than the termination date set out on the temporary use
agents ma is necessar compliant submitted	Inderstand that should I not fulfill the undertaking described herein, the City or its y enter upon the land described on the temporary use permit and perform such work as ry to eliminate the temporary use and bring the use and occupancy of the land in the with Surrey Zoning By-law, 1993, No. 12000, as amended, and that any securities by me to the City pursuant to the temporary use permit shall be forfeited and applied to frestoration of my land as herein set out.
This unde	rtaking is attached hereto and forms part of the temporary use permit.

