

# City of Surrey PLANNING & DEVELOPMENT REPORT File: 7919-0007-00

Planning Report Date: June 10, 2019

#### PROPOSAL:

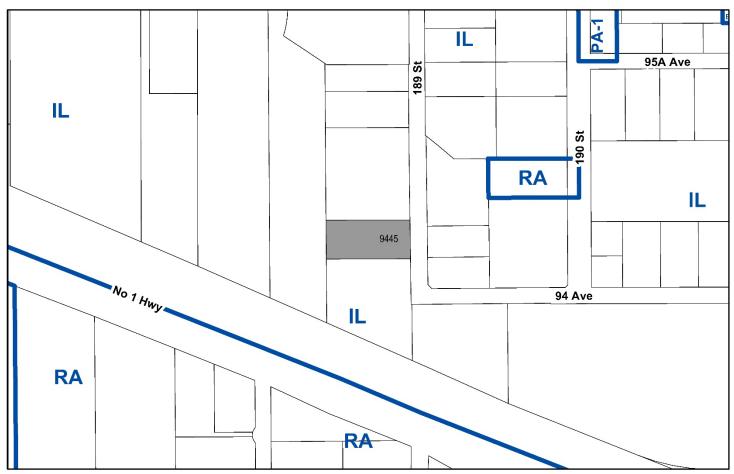
# • Development Variance Permit

to increase the maximum height of a free-standing telecommunications tower from 12 metres (40 ft.) to 31 metres (102 ft.) and reduce the required south side yard setback.

**LOCATION:** 9445 - 189 Street

ZONING: IL

**OCP DESIGNATION:** Industrial



#### RECOMMENDATION SUMMARY

• Approval for Development Variance Permit to proceed to Public Notification.

# <u>DEVIATION FROM PLANS, POLICIES OR REGULA</u>TIONS

• Seeking variances to the Zoning By-law to increase the maximum permitted height of a free-standing telecommunications tower from 12 metres (40 ft.) to 31 metres (102 ft.) and to reduce the south side yard setback for the tower and associated equipment compound.

#### **RATIONALE OF RECOMMENDATION**

- The proposal complies with the majority of criteria identified in the City's Policy for Telecommunications Towers.
- The applicant has provided information indicating that there are no existing structures that are suitable to mount telecommunication equipment within a 500-metre (1,640 ft.) radius of the subject site.
- The public notification for the proposal generated one comment from the 359 property owners within 180 metres (590 ft.) of the subject site.
- The proposed tower is an improvement of a previously approved taller and more visible telecommunication tower located adjacent to Highway No. 1.
- The proposed location of the tower is located at the rear of an industrial lot and future building which will screen the base of the tower from 189 Street.
- The applicant has provided documentation which indicates that there is a demonstrated coverage gap in the area, which the wireless carrier would like to resolve to provide better service to existing and potentially new customers.

### RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council approve Development Variance Permit No. 7919-0007-00 (Appendix III) varying the following, to proceed to Public Notification:
  - (a) to vary Part 4 General Provisions of the Zoning By-law to increase the maximum height of a free-standing telecommunications tower from 12 metres (40 ft.) to 31 metres (102 ft.); and
  - (b) to reduce the minimum south side yard setback of the IL Zone from 7.5 metres (25 ft.) to 2.5 metres (8 ft.) for the telecommunication tower and 0.3 metres (1 ft.) for the associated equipment compound.

# **REFERRALS**

Engineering: The Engineering Department has no objection to the project.

#### SITE CHARACTERISTICS

Existing Land Use: Vacant lot with a building permit application submitted for an

approximate 2,787 square metres (30,000 sq. ft.) industrial

building (see Appendix II).

#### **Adjacent Area:**

Direction	Existing Use	OCP Designation	Existing Zone
North:	Industrial building.	Industrial	IL
East (Across 189 Street):	Parking facility.	Industrial	IL
South:	Industrial building.	Industrial	IL
West:	Industrial building.	Industrial	IL

#### **DEVELOPMENT CONSIDERATIONS**

- The subject site is located at 9445 189 Street and is designated Industrial in the Official Community Plan (OCP) and is zoned "Light Impact Industrial Zone (IL)".
- Cypress Land Services Ltd. on behalf of Rogers is proposing to erect a telecommunications tower and equipment compound at the rear of the subject site.

• Staff and the applicant explored whether there were existing structures of sufficient height within a 500-metre (1,640- ft.) radius of the subject site to mount equipment, but no such structures were found.

- A previous Development Variance Permit (Development Application No. 7914-0303-00) was issued by Council on September 28, 2015 and expired on September 28, 2017 to allow for a 41-metre (135 ft.) tall telecommunication tower (see Appendix VI) to allow for both Telus and Rogers to collocate on the parcel to the south (18940 94 Avenue). The tower was never constructed as Telus was no longer interested in the site and the lease lapsed after the DVP expired.
- The proposal will provide improved telecommunication coverage and capacity for the area generally bound by 98 Avenue to the north, 192 Street to the east, 92 Avenue to the south, and 184 Street to the west (see Appendix IV).
- The applicant is seeking a Development Variance Permit (DVP) to increase the maximum height of a free-standing telecommunications tower from 12 metres (40 ft.) to 31 metres (102 ft.) and to reduce the south side yard setback from 7.5 metres (25 ft.) to 0.3 metres (1 ft.) for the compound/accessory building and 2.5 metres (8 ft.) for the telecommunication tower.
- The applicant is proposing to install on the proposed monopole, two rows of three flush mounted panel antennas for a total of six flush mounted panel antennas. The design of the tower allows for the future addition of an additional row of three flush mounted panel antennas. A 1-metre (3 ft.) lighting rod is located at the top of the proposed monopole.
- A building permit application was submitted on April 8, 2019 for the construction of an industrial building on the subject site which will be constructed prior to the tower being installed. The proposed telecommunication tower and compound are located at the southwest corner of the proposed building and are sited such that it will have a minimum impact on the functionality of the site.
- The applicant has provided a rendering of what the proposed grey-coloured monopole will look like from the east along 189 Street (Appendix V).
- As the site is located at the rear of a future industrial building, no landscaping or screening is proposed.

#### City's Telecommunications Strategy

- Staff have relayed to telecommunication companies the importance of a comprehensive strategy to ensure adequate coverage for all carriers while minimizing the number of singular user installations and keeping the height of installations to a minimum without compromising the existing policy guidelines, especially tower proximity to residential areas and aesthetics being adequately addressed.
- Improving high speed wireless service supports the growing high technology sector, high tech
  education, emergency services and broadens community consultation opportunities through
  social media.

• The proposed telecommunications tower supports the City of Surrey's vision for building a strong economy.

- The subject application generally complies with the current Telecommunications Tower Policy No. O-49 and is therefore being presented for Council's consideration.
- The City policy on telecommunication towers was developed in conjunction with wireless providers and approved by Council on June 18, 2001 (Policy No. O-49 Telecommunication Towers). The policy provides parameters on how the towers should be sited and designed.
- The following is an evaluation of the current proposal in relation to Policy No. O-49:

#### Location and Siting

 When considering the siting of telecommunication tower facilities, every effort should be made to locate new equipment on existing structures such as BC Hydro transmission line towers, utility poles, roof tops, etc.

The applicant has indicated that they require a 31-metre (102 ft.) height in order to ensure an expanded infill coverage area bounded by 98 Avenue to the north, 192 Street to the east, 92 Avenue to the south, and 184 Street to the west (see Appendix IV).

The applicant has informed staff that there are no existing structures within a 500-metre (1,640 ft.) radius from the proposed location of the telecommunication tower that have the necessary height to facilitate the increased coverage area. They have provided a map of all existing telecommunication towers in the area (Appendix VIII).

• It is preferable that new free-standing telecommunication towers be sited in non-residential locations and preferably in industrial areas.

The proposed location is located within an industrial area and is approximately 200 metres (650 ft.) from residential properties across Highway No. 1 to the South.

• Towers on prominent natural and cultural features, environmentally sensitive areas or areas with historically significant buildings are discouraged.

The proposed location of the installation is within an industrial area and is void of any natural or cultural features.

 New free-standing telecommunication towers should be located at a distance from the edge of an existing or future road allowance no less than the height of the tower.

The 30 metre (98 ft.) tall wireless installation is located at the rear of an industrial lot approximately 95 metres (310 ft.) from 189 Street and approximately 130 metres (426 ft.) from the closest traffic lane on Highway No. 1.

• Locating of telecommunication towers on sites with mature trees is encouraged.

The subject site currently has a few undersized trees that are intended to be removed for construction of the industrial building under building permit application.

All applicants for free-standing telecommunication structures will be requested to identify
any other structure (e.g. hydro transmission tower, existing telecommunication towers, etc.)
within a radius of 500 metres (1,640 ft.) from the proposed location and to provide reasons
why other existing structures within that radius are not acceptable for use (i.e. structural
capabilities, safety, available space or failing to meet service coverage needs).

There are no suitable structures for mounting equipment within a 500-metre (1,640 ft.) radius of the subject site that have the necessary height to facilitate the increased coverage area.

#### Co-Location

• The carriers and other telecommunication tower owners are encouraged to work co-operatively in reaching agreements which allow for sharing of tower structures so as to minimize the total number of towers in the City. This practice is typically referred to as "co-location".

No other carriers have requested to co-locate on the proposed tower.

If co-location was required, it would require an additional height of approximately 11 metres (36 ft.) as well as additional width and massing which would make the proposed tower more visible.

#### Tower Design and Landscaping Criteria

• Towers and ancillary equipment shelters will be designed to fit their surroundings and to minimize their visual impact on surrounding properties.

The proposed tower is located at the rear of a future industrial building and the base and compound will not be visible from any roads.

• The use of the monopole is encouraged. Where a tower is being constructed to accommodate a single user, a monopole design is required.

The proposed tower is a monopole design. Due to the height proposed, the proposed tower is for a single carrier.

• Landscaping shall be appropriately placed around telecommunication towers and ancillary facilities, such as equipment shelters, to minimize their visual impact on the neighbourhood.

No landscaping is proposed as the tower and compound are located at the rear of a future industrial building.

#### **PUBLIC CONSULTATION**

In accordance with the City policy, the applicant sent out 359 notification packages on April 17, 2019 to property owners within a notification area of 180 metres (590 ft.), which is approximately six times the height of the proposed tower.

As a result of these notifications, no responses were received by the agent concerning the proposed tower and staff received one response with the following concerns (staff comments in italics):

- Parking spaces for the future industrial building will be lost by the proposed compound.
  - The applicant has located the tower and compound in a small area that would otherwise be used for outside storage and not impacting parking spaces.
- Rogers and Telus were issued a DVP for a tower located at 18940 94 Avenue. Why was the tower never constructed at this location?

A previous Development Variance Permit (Development Application No. 7914-0303-00) was issued by Council on September 28, 2015 and expired on September 28, 2017 to allow for a 41-metre (135 ft.) tall telecommunication tower to allow for both Telus and Rogers to collocate at 18940 – 94 Avenue. The tower was never constructed as Telus was no longer interested in the site and the lease lapsed after the DVP expired.

# **TREES**

• No by-law sized trees will be removed as part of this telecommunication tower proposal. Undersized tree removal will be dealt with at the building permit stage for the 2,787 square metres (30,000 sq. ft.) industrial building (see Appendix II).

#### **BY-LAW VARIANCES AND JUSTIFICATION**

- (a) Requested Variance:
  - To vary Part 4 General Provisions of the Zoning-By-law, to increase the maximum height of a free-standing telecommunications tower from 12 metres (40 ft.) to 31 metres (102 ft.); and
  - to reduce the minimum south side yard setback of the IL Zone from 7.5 metres (25 ft.) to 0.3 metres (1 ft.) for an associated equipment compound and from 7.5 metres (25 ft.) to 2.5 metres (8 ft.) for the telecommunication tower.

## Applicant's Reasons:

 The applicant has submitted documentation demonstrating that there is a coverage gap in the area, which the proposed telecommunications tower would assist in resolving.

• Rogers has abandoned a previously approved 41-metre (135 ft.) tower which they were to co-locate with Telus.

- There are limited options for locating cell towers in the area.
- The proposed location within the site is located at the rear of the future industrial building in an area that is not needed for parking.

#### **Staff Comments:**

- The proposal complies with the majority of criteria identified in the City's Policy for Telecommunications Towers.
- The proposed setback variances do not adversely impact the adjacent property to the south.
- A previous variance for a 41-metre (135 ft.) tower, adjacent to Highway No. 1, for Telus and Rogers was issued on September 28, 2015 and expired on September 28, 2017 (at 18940 94 Avenue). The subject tower is an improvement as it is only 31 metres (102 ft.) tall and is located further away from Highway No. 1.
- As a result of public notification, minimal concerns have been expressed.
- Staff support the requested variances.

#### INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Site Plan and Elevations

Appendix II. Current Building Permit Site Plan

Appendix III. Development Variance Permit No. 7919-0007-00

Appendix IV. Coverage Maps Appendix V. Renderings

Appendix VI. Aerial Photo of Area Appendix VII. Existing Towers in Area

original signed by Ron Gill

Jean Lamontagne General Manager Planning and Development





**SITE NAME: PORT KELLS** 

SITE ID: W4446

**LOCATION:** 9445 189 ST SURREY, BC

**SITE TYPE:** 30m MONOPOLE - WIC

DRAWING LIST: \$101 TITLE PAGE

S202 CELLULAR LOADING SPECIFICATIONS

S203 RRU DETAILS S301 SITE PLAN

S302 COMPOUND LAYOUT

S401 NORTH ELEVATION AND ANTENNA LAYOUTS

S402 WEST ELEVATION S403 SITE ISOMETRIC

	2019.02.05	ISSUED FOR CLIENT REVIEW
	2018.12.19	ISSUED FOR CLIENT REVIEW
	2018.12.06	ISSUED FOR CLIENT REVIEW
	2018.11.07	ISSUED FOR CLIENT REVIEW
No.:	Date:	Description:

Revisions:

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PORT KELLS
9445 189 ST, SURREY, BC

ROGERS

Sheet Title:
TITLE PAGE

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 NOV 2018
 Drawing:

 Scale:
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 Project:
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	ANTENNA TABLE												
ANT.	ANTENNA ID		MOUNT	ANTENNA			MET (*)		AZIMUTH		N- OF	No. OF	
POS. No.	TECHNOLOGY	LABEL	HEIGHT AGL(m)	MOUNT (UP/DOWN)		MDT (*)	700/ 850	1900/ 2100/ 2600	(*)	JUMPER/ LINE TYPE	No. OF RRUs		STATUS
1	LTE/UMTS	LTE-1	29.0	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	0	DC/FIBER	4	3	INITIAL
2	LTE	TBD	22.0	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	0	DC/FIBER	3	0	FUTURE
3	LTE OFFSET	OFFSET-1	25.5	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	60	DC/FIBER	3	2	INITIAL
4	LTE/UMTS	LTE-2	29.0	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	120	DC/FIBER	4	3	INITIAL
5	LTE	TBD	22.0	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	120	DC/FIBER	3	0	FUTURE
6	LTE OFFSET	OFFSET-2	25.5	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	180	DC/FIBER	3	2	INITIAL
7	LTE/UMTS	LTE-3	29.0	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	240	DC/FIBER	4	3	INITIAL
8	LTE	TBD	22.0	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	240	DC/FIBER	3	0	FUTURE
9	LTE OFFSET	OFFSET-3	25.5	UP	TONGYU T126027INTDEX6FT2V03	0	TBD	TBD	300	DC/FIBER	3	2	INITIAL
10	GPS	GPS-1	30.0	UP	GPSGLONASS-36-N-S	-	-	-	-	RG-8U	-	-	FUTURE

NOTES: 1. TABLE CONTENTS TO BE CONFIRMED WITH ROGERS.

2. CABLE BEND RADIUS AS PER MANUFACTURER'S RECOMMENDATIONS.

3. ANTENNA HEIGHT TO CENTER OF ANTENNA.



ANT. TYPE: TONGYU MODEL: T126027INDEx6FT2v03 HEIGHT: ±2100mm DEPTH: ±180mm WIDTH: ±500mm

±43kg (±48.5kg W/ CLAMPS) WEIGHT:



ANT. TYPE: ROSENBERGER MODEL:

GPS GLONASS-36-N-S HEIGHT: 179mm (WITH BRACKET) DIAMETER: 69mm 206.24g (W/O BRACKET) WEIGHT:

**ANTENNA DETAILS** NTS

2019.02.05 ISSUED FOR CLIENT REVIEW ISSUED FOR 2018.12.19 ISSUED FOR CLIENT REVIEW ISSUED FOR 2018.12.06 CLIENT REVIEW 2018.11.07 ISSUED FOR CLIENT REVIEW No.: Description: Date:

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Site ID:

W4446

Sheet Title: **CELLULAR** LOADING **SPECIFICATIONS**  Revisions: Date: NOV 2018 Drawing: Scale: Drawn: RS Checked: GF

Project: 218408



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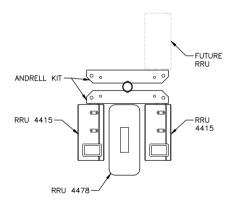


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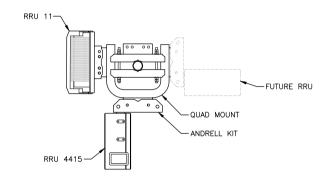
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2 LTE RRU LAYOUT

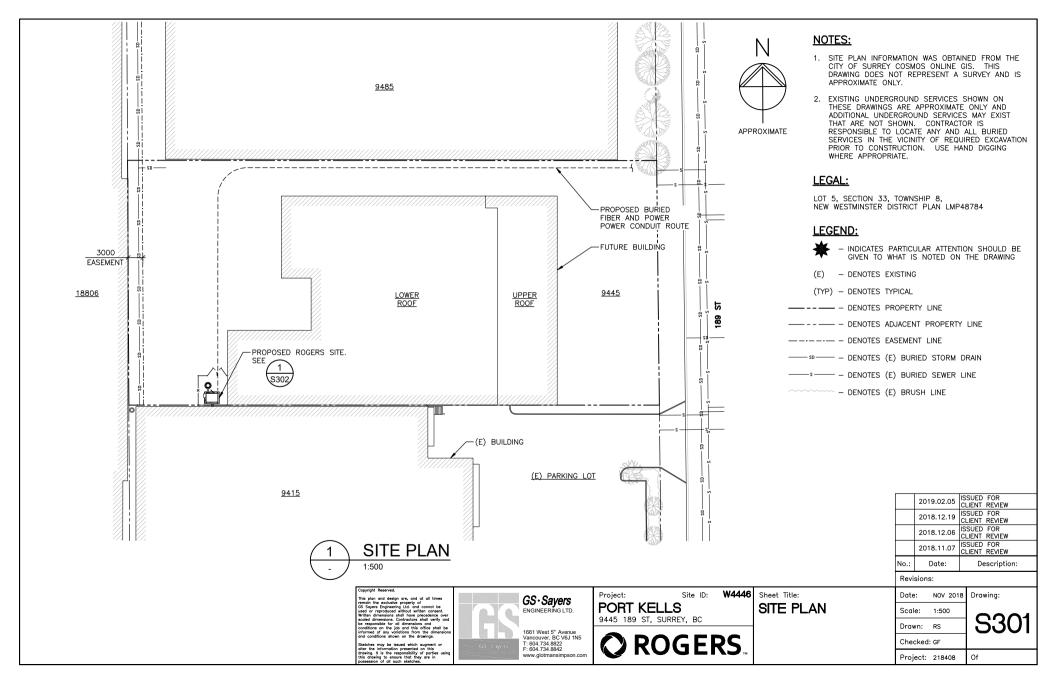
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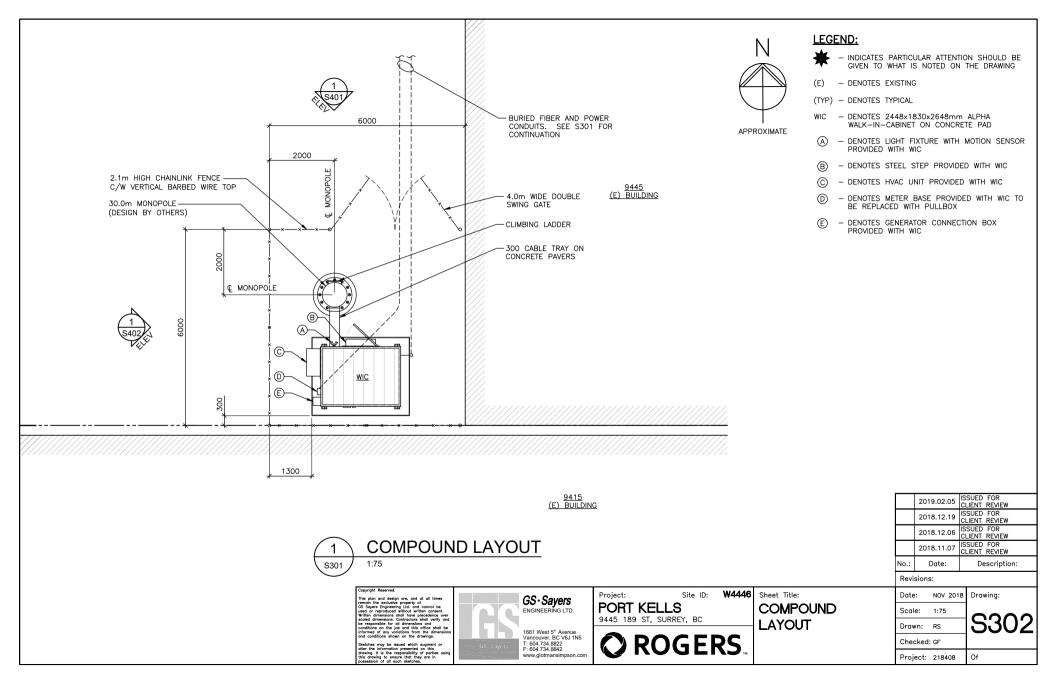


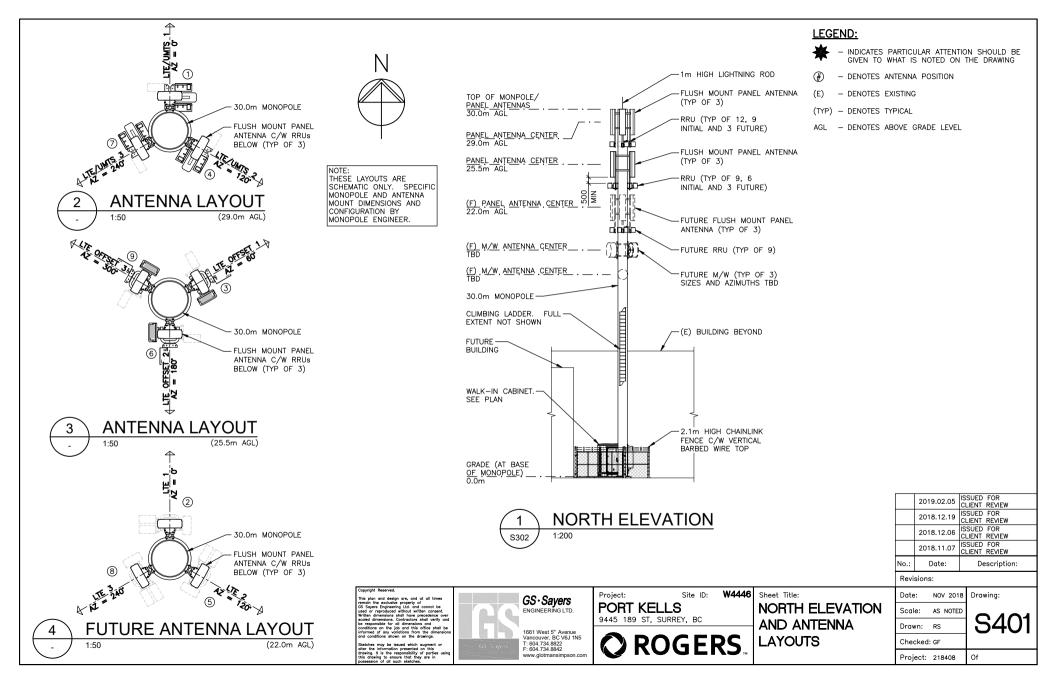
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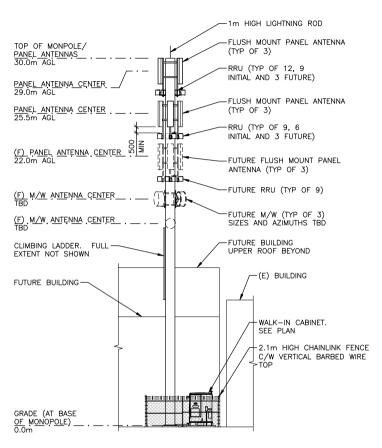
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and conditions shown on the drawings.  Sketches may be issued which augment or after the information presented on this	GS Sayers	Vancouver, BC V6J 1N5 T: 604.734.8822		ROG	FF	25		Che	cked: GF	
drawing, it is the responsibility of parties using this drawing to ensure that they are in possession of all such sketches.		F: 604.734.8842 www.glotmansimpson.com		100		TM		Proj	ect: 218408	Of









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AGL - DENOTES ABOVE GRADE LEVEL



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**PORT KELLS** 9445 189 ST, SURREY, BC ROGERS.

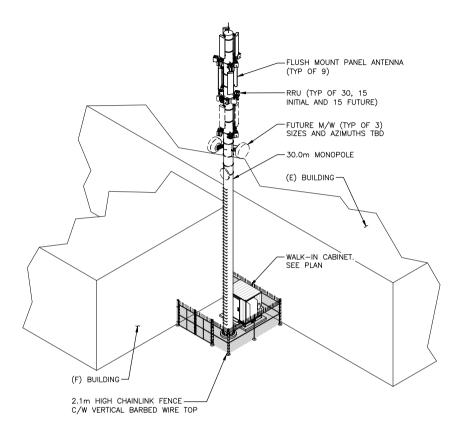
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Sheet Title: **WEST ELEVATION**  Date: NOV 2018 Drawing: Scale: 1:200 Drawn: RS Checked: GF Project: 218408

Revisions:



#### **NOTES:**

1. SITE ISOMETRIC IS DIAGRAMMATIC ONLY AND INTENDED TO DEPICT THE GENERAL SITE ARRANGEMENT. EXISTING CONDITIONS MAY NOT BE EXACTLY AS SHOWN.

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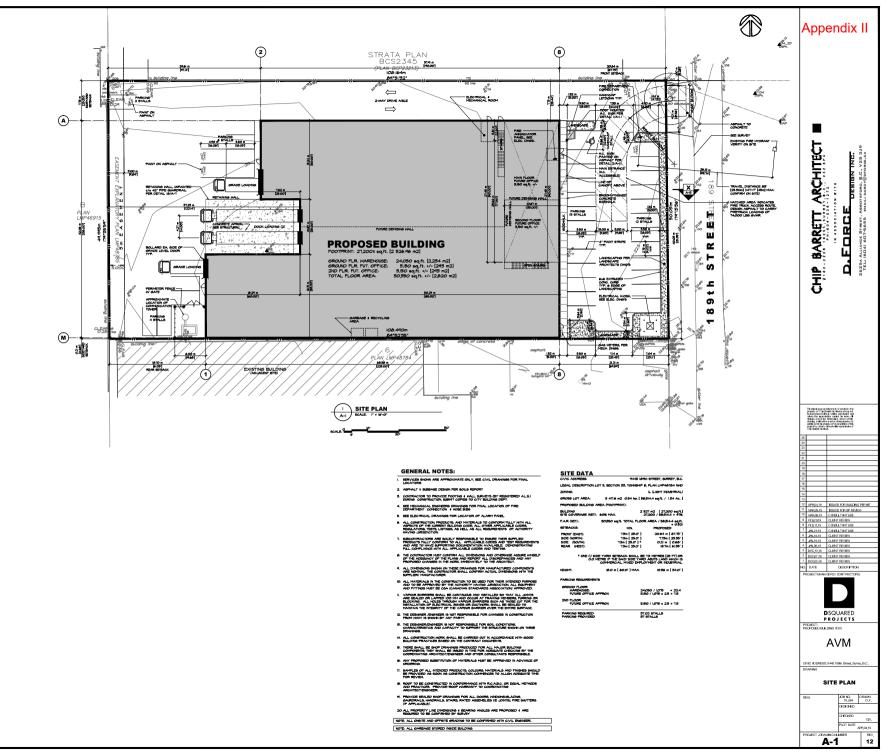
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**O**ROGERS.

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#### **CITY OF SURREY**

(the "City")

#### **DEVELOPMENT VARIANCE PERMIT**

NO.:	7919-0007-00

Issued To:

(the "Owner")

Address of Owner:

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 024-952-699 Lot 5 Section 33 Township 8 New Westminster District Plan LMP48784

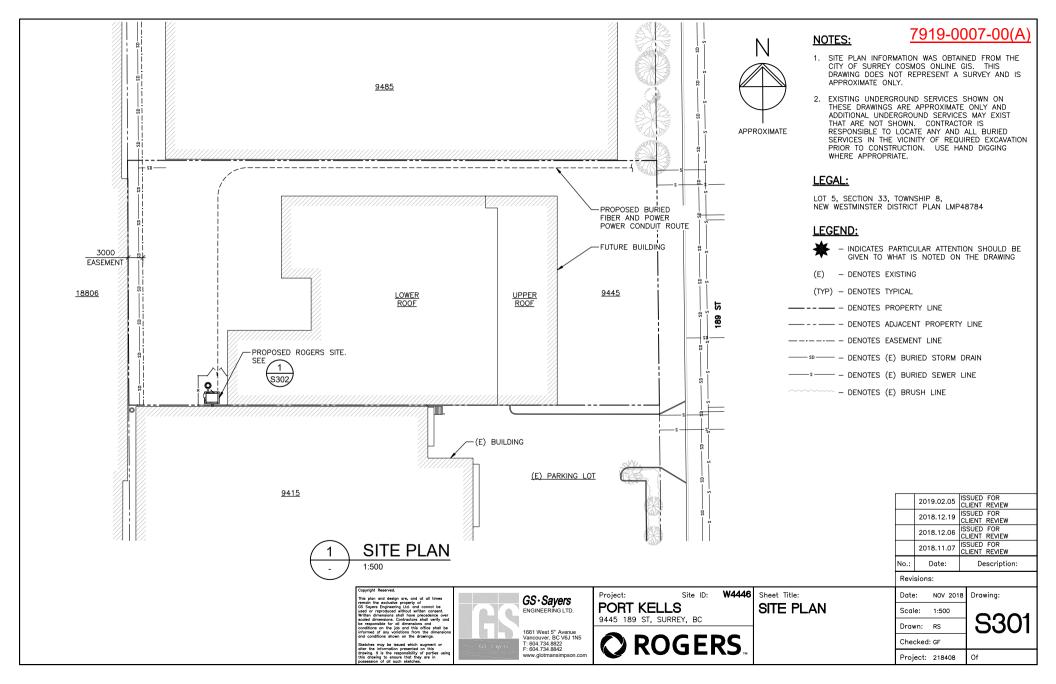
9445 - 189 Street

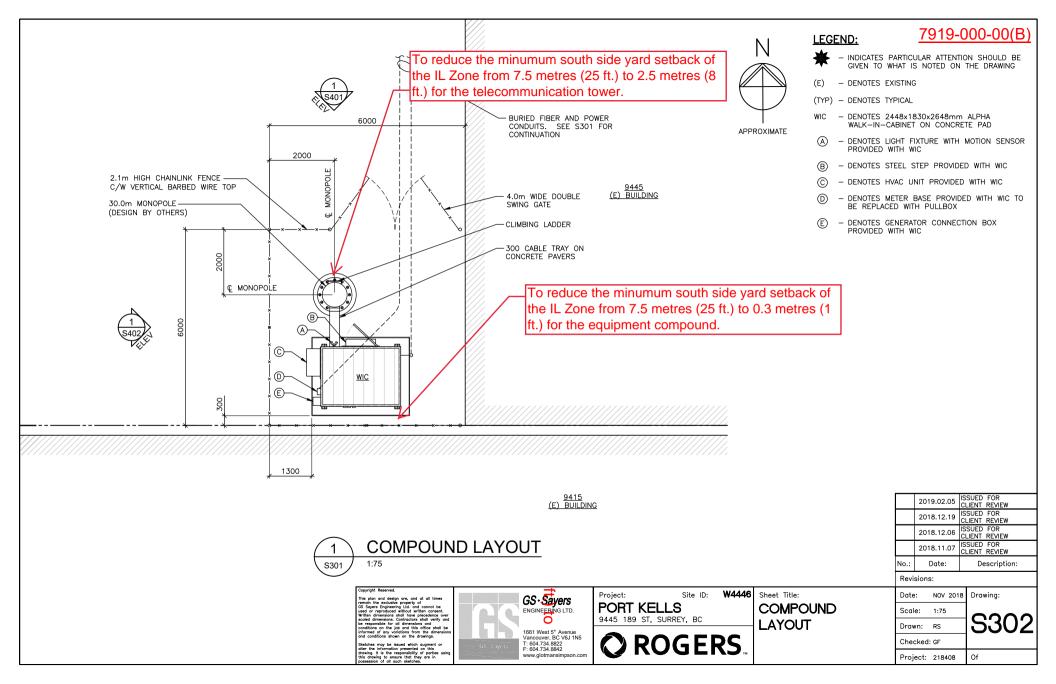
(the "Land")

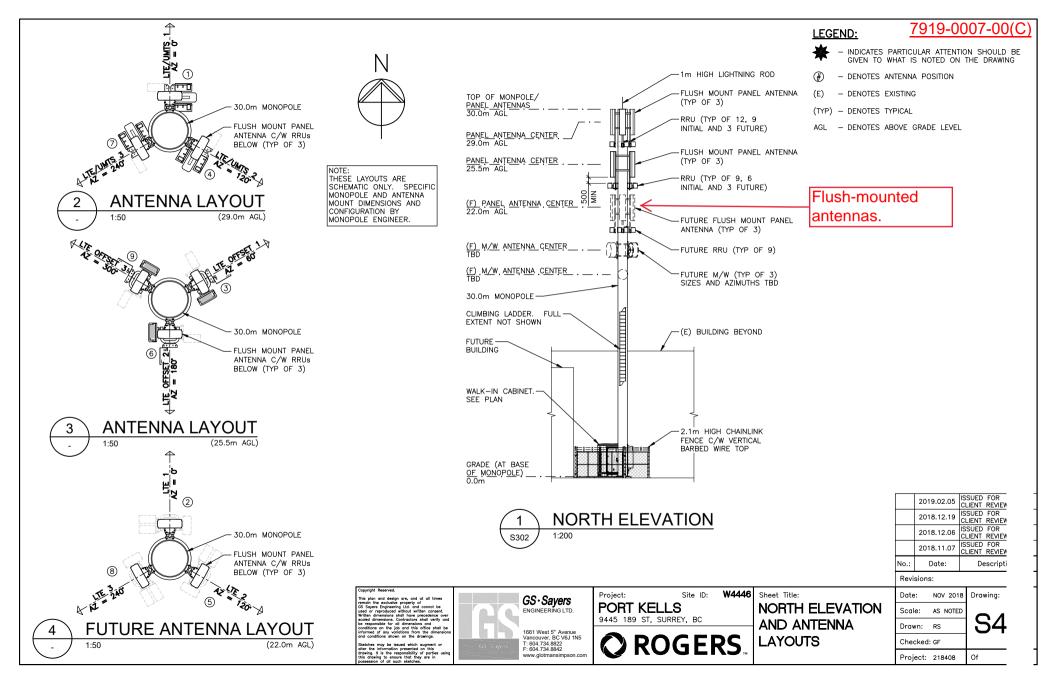
- 3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
  - (a) In Sub-section A.1(a)ii.b. of Part 4 General Provisions, the height of a telecommunication tower is increased from 12 metres (40 ft.) to 31 metres (102 ft.); and
  - (b) In Section F. Yards and Setbacks of Part 48 Light Impact Industrial Zone (IL) the south side yard setback for the telecommunication tower is reduced from 7.5 metres (25 ft.) to 2.5 metres (8 ft.) and for the accessory equipment compound is reduced from 7.5 metres (25 ft.) to 0.3 metres (1 ft.).
- 4. The siting of buildings and structures shall be in accordance with the drawings numbered 7919-0007-00 (A) through to and including 7919-0007-00 (D) (the "Drawings") which are attached hereto and form part of this development variance permit.

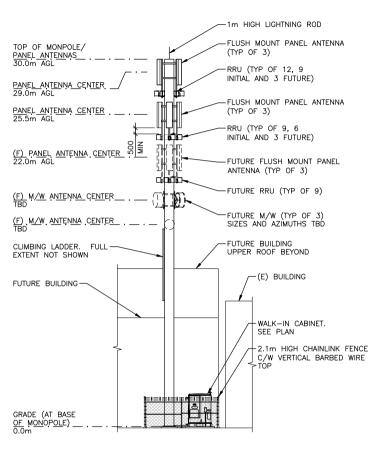
5.	This development variance permit applies to only that portion of the structures on the Land shown on drawing 7919-0007-00(B) which is attached hereto and forms part of this development variance permit. This development variance permit does not apply to additions to, or replacement of, any of the existing structures shown on attached drawing 7919-0007-00(B), which is attached hereto and forms part of this development variance permit.				
6.	The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.				
7.	This development variance permit shall lapse if the Owner does not substantially start any construction with respect to which this development variance permit is issued, within three (3) years after the date this development variance permit is issued.				
8.	The terms of this development variance permit or any amendment to it, are binding on all persons who acquire an interest in the Land.				
9.	This development variance permit is not a building permit.				
	ORIZING RESOLUTION PASSED BY THE COUNCIL, THE DAY OF , 20 . D THIS DAY OF , 20 .				
	Mayor - Doug McCallum				

City Clerk – Jennifer Ficocelli









LEGEND:

7919-0007-00(D)

- INDICATES PARTICULAR ATTENTION SHOULD BE GIVEN TO WHAT IS NOTED ON THE DRAWING

(E) - DENOTES EXISTING

(TYP) - DENOTES TYPICAL

AGL - DENOTES ABOVE GRADE LEVEL

$\overline{1}$	WEST ELEVATION
S302	1:200

No.:	Date:	Description:
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	2019.02.05	ISSUED FOR CLIENT REVIEW

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Project: Site ID: W4446
PORT KELLS
9445 189 ST, SURREY, BC

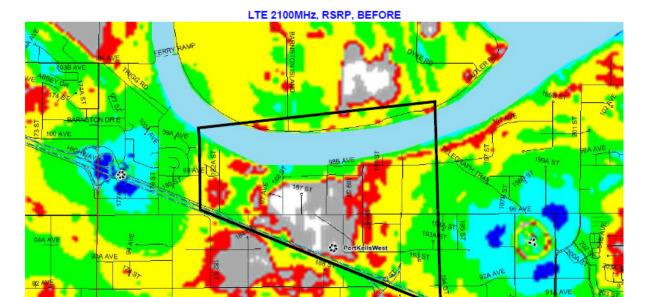
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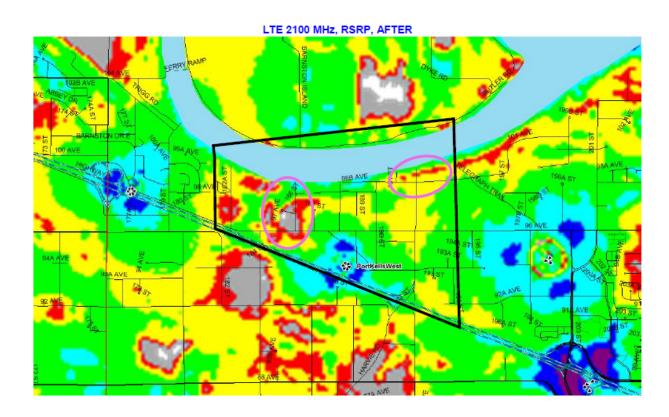
Sheet Title: WEST ELEVATION

Date:	NOV 2018	Drawing:
Scale:	1:200	0400
Drawn:	RS	5402
Checked:	: GF	
Project:	218408	Of

Revisions:

W4446 – Coverage Maps





# **Photo-Simulation**







View: looking southwest from 189 Street.

Photo Simulation is a close representation and is for conceptual purposes only – not to scale.

Proposed design is subject to change based on final engineer plans
The tower will be marked in accordance with Transport Canada Obstruction Marking and NAV Canada requirements.





# **City of Surrey Mapping Online System**

