

# City of Surrey PLANNING & DEVELOPMENT REPORT File: 7918-0168-00

Planning Report Date: April 1, 2019

### PROPOSAL:

• **Rezoning** from RA to RF-10

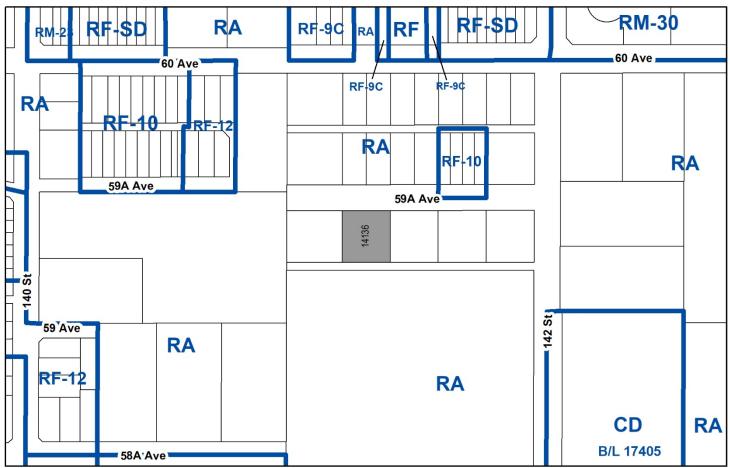
to allow subdivision into four single family small lots.

LOCATION: 14136 – 59A Avenue

**ZONING:** RA

**OCP DESIGNATION:** Urban

NCP DESIGNATION: Single Family Small Lots



## **RECOMMENDATION SUMMARY**

• By-law Introduction and set date for Public Hearing for rezoning.

# **DEVIATION FROM PLANS, POLICIES OR REGULATIONS**

None.

## **RATIONALE OF RECOMMENDATION**

- The proposal complies with the Official Community Plan (OCP) designation for the property.
- The proposal complies with the Single Family Small Lots designation in the South Newton Neighbourhood Concept Plan (NCP).
- The proposed density and building form are appropriate for this part of South Newton and with the established pattern of development in the area.

# **RECOMMENDATION**

The Planning & Development Department recommends that:

1. A By-law be introduced to rezone the subject site from "One-Acre Residential Zone (RA)" to "Single Family Residential (10) Zone (RF-10)" and a date be set for Public Hearing.

- 2. Council instruct staff to resolve the following issues prior to final adoption:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) submission of a subdivision layout to the satisfaction of the Approving Officer;
  - (c) approval from the Ministry of Transportation & Infrastructure;
  - (d) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
  - (e) demolition of existing buildings and structures to the satisfaction of the Planning and Development Department;
  - (f) the applicant adequately address the City's needs with respect to the City's Affordable Housing Strategy, to the satisfaction of the General Manager, Planning and Development Services; and
  - (g) the applicant satisfy the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department.

### **REFERRALS**

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix III.

School District: **Projected number of students from this development:** 

2 Elementary students at Woodward Hill Elementary School 1 Secondary students at Sullivan Heights Secondary School

(Appendix IV)

The applicant has advised that the dwelling units in this project are expected to be constructed and ready for occupancy by Fall 2020.

Staff Report to Council

**Planning & Development Report** 

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Parks, Recreation &

Culture:

No concerns.

Ministry of Transportation

& Infrastructure (MOTI):

Preliminary approval granted for 1 year.

Surrey Fire Department: A referral to the Surrey Fire Department is not required for single

family projects.

### **SITE CHARACTERISTICS**

<u>Existing Land Use:</u> Single family dwelling.

## Adjacent Area:

Direction	Existing Use	NCP Designation	Existing Zone
North (Across 59A Avenue):	Single family	Single Family	RA
	dwellings.	Small Lots	
East:	Single family	Single Family	RA
	dwelling.	Small Lots	
South (Across lane):	Vacant property	Office Park	RA
	owned by the		
	Surrey School		
	District.		
West:	Single family	Single Family	RA
	dwelling.	Small Lots and	
		Utility Right-of-	
		Way/Greenway	

### **DEVELOPMENT CONSIDERATIONS**

### Site Context

- The property is designated "Urban" in the Official Community Plan (OCP), "Single Family Small Lots" in the South Newton Neighbourhood Concept Plan (NCP), and is currently zoned "One-Acre Residential Zone (RA)".
- The subject property is located on the south side of 59A Avenue and is 1,501 square metres (16,161 sq. ft.) in area, 37.3 metres (122 ft.) wide, and 40.2 metres (132 ft.) deep.
- The property is one of six properties within this block of 59A Avenue to propose development into single family small lots.
- The adjacent properties both east and west of the subject property are of an appropriate size to continue with similar RF-10 redevelopment in the future.

# **Current Proposal**

• The applicant is proposing to rezone the site from "One-Acre Residential Zone (RA)" to "Single Family Residential (10) Zone (RF-10)" to allow subdivision into four (4) single family residential lots (Appendix II).

- The four proposed single family lots are 375 square metres (4,036 sq. ft.) in area, 9.3 metres (30 ft.) wide, and 40.2 metres (132 ft.) deep. The lots exceed the minimum dimensional requirements of the RF-10 Zone.
- There is an existing 6 metre (20 ft.) wide lane allowance located to the south of the subject property. Under Development Application No. 7913-0176-00 to the east of the subject application, the applicant is required to construct the rear lane to the western boundary of that property (5945 142 Street). The applicant under the subject application will be required to construct the lane from the western boundary of 5945 142 Street to the western boundary of the subject property (14136 59A Avenue) to provide access for all four lots.
- Lots 1 through 4 will be accessed via the rear lane that is to be constructed as part of this application.

## **Building Design and Lot Grading**

- Ran Chahal of Apex Design Group Inc. conducted a character study of the surrounding homes and prepared Building Design Guidelines for the subject property. A summary of the Building Design Guidelines is attached as Appendix V.
- The Character Study found that most homes in the study area were built-out in the pre-1950's to 1980's and are simple "West Coast Traditional" style structures that do not reflect modern standards or provide architectural context for the proposed development. The Design Guidelines recommend a compatible character of homes identifiable as "Neo-Heritage", "Rural-Heritage", "West Coast Modern", or "West Coast Contemporary". The proposed Design Guidelines have been reviewed by staff and found to be generally acceptable.
- A preliminary lot grading plan submitted by CitiWest Consulting Ltd. was reviewed by staff
  and found to be generally acceptable. Final confirmation on whether in-ground basements are
  achievable will be determined once final Engineering drawings have been reviewed and
  accepted by the City's Engineering Department.

### PRE-NOTIFICATION

- Pre-notification letters were mailed on May 29, 2018 to the owners of 57 properties within 100 metres (300 ft.) of the subject property and to the Newton Community Association, Panorama Neighbourhood Association, Sullivan Amateur Athletic and Community Association and the East Panorama Ridge Community Association. A development proposal sign was installed on the property on May 25, 2018.
- To date, staff have not received any phone calls or emails about the proposed development.

### **TREES**

• Philip Kin Cho, ISA Certified Arborist of BC Plant Health Care Inc. prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

Tree Species		ting	Remove	Retain
Tree species	EXIS	ting	Remove	Retain
Alder and Cottonwood Trees				
Red Alder		1	1	0
Deciduous Trees (excluding Alder and Cottonwood Trees)				
Bigleaf maple		1	1	0
Norway maple	14	2	2	0
Common hazel		l	1	0
Saucer magnolia	2	2	2	0
	Conifero	us Trees	3	
Deodar Cedar	]	L	1	0
Douglas Fir	2	2	2	0
Japanese Cedar	]	L	1	0
Western Red Cedar	2	.1	21	0
Western Hemlock		5	2	3
<b>Total</b> (excluding Alder and Cottonwood Trees)	3	6	33	3
Total Replacement Trees Proposed (excluding Boulevard Street Trees)			8	
Total Retained and Replacement Trees		11		
Contribution to the Green City Fund		\$26,800		

- The Arborist Assessment states that there is a total of thirty-six (36) protected trees on the site, excluding Alder and Cottonwood trees. There is one (1) Alder tree on the subject site. It was determined that three (3) trees can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- An additional six (6) protected off-site trees are proposed to be removed as part of the proposed development.

• For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of seventy-five (75) replacement trees on the site, including the six (6) off-site trees required to be replaced (based on a 1 to 1 replacement ratio for Alder trees and a 2 to 1 replacement ratio for all other trees). Since only eight (8) replacement trees can be accommodated on the site (based on an average of [2] trees per lot), the deficit of sixty-seven (67) replacement trees will require a cash-in-lieu payment of \$26,800 representing \$400 per tree, to the Green City Fund, in accordance with the City's Tree Protection By-law.

• In summary, a total of eleven (11) trees are proposed to be retained or replaced on the site with a contribution of \$26,800 to the Green City Fund.

## SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on April 25, 2018. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability	Sustainable Development Features Summary
Criteria	•
1. Site Context & Location (A1-A2)	The site is located within the South Newton NCP.
2. Density & Diversity (B1-B7)	<ul> <li>The proposal is consistent with the OCP.</li> <li>Basement suites provide housing option for renters.</li> <li>Smaller housing options and basement suites provide affordability for home ownership and rental income.</li> </ul>
3. Ecology & Stewardship (C1-C4)	<ul> <li>Absorbent soils, on-lot infiltration/subsurface chambers, roof downspout disconnection, sediment control devices, and perforated pipe systems are proposed for rain water management.</li> <li>Efforts made to retain existing trees and replacement trees will be planted.</li> <li>Composting, recycling, and organic waste pick-up will be made available.</li> </ul>
4. Sustainable Transport & Mobility (D1-D2)	<ul> <li>Sidewalks are to be installed and the rear lane constructed.</li> <li>Close proximity to bicycle and public transit routes on 142 Street and 60 Avenue.</li> </ul>
5. Accessibility & Safety (E1-E3)  6. Green Certification	<ul> <li>Increased opportunity for surveillance due to more residents living in the area.</li> <li>Single family homes with basement suites provide space for grandparents, adult children or relatives.</li> <li>None proposed.</li> </ul>
(F1) 7. Education & Awareness (G1-G4)	<ul> <li>Public Notification has taken place.</li> <li>Surrounding residents have the opportunity to voice their concerns through the notification process, including at a future Public Hearing.</li> </ul>

# **INFORMATION ATTACHED TO THIS REPORT**

The following information is attached to this Report:

Appendix I. Lot Owners and Action Summary (Confidential) and Project Data Sheets

Appendix II. Proposed Subdivision Layout

Appendix III. Engineering Summary
Appendix IV. School District Comments

Appendix V. Building Design Guidelines Summary

Appendix VI. Summary of Tree Survey and Tree Preservation

original signed by Ron Hintsche

Jean Lamontagne General Manager Planning and Development

KS/cm

# APPENDIX I HAS BEEN

# REMOVED AS IT CONTAINS

**CONFIDENTIAL INFORMATION** 

# **SUBDIVISION DATA SHEET**

Proposed Zoning: RF-10

Requires Project Data	Proposed
GROSS SITE AREA	•
Acres	0.37
Hectares	0.15
	-
NUMBER OF LOTS	
Existing	1
Proposed	4
SIZE OF LOTS	
Range of lot widths (metres)	9.33
Range of lot areas (square metres)	375 m²
DENSITY	
Lots/Hectare & Lots/Acre (Gross)	26.6 lots/ha & 10.7 lots/ac
Lots/Hectare & Lots/Acre (Net)	26.6 lots/ha & 10.7 lots/ac
SITE COVERAGE (in % of gross site area)	
Maximum Coverage of Principal &	_
Accessory Building	52%
Estimated Road, Lane & Driveway Coverage	9.5%
Total Site Coverage	61.5%
PARKLAND	N/A
Area (square metres)	14/21
% of Gross Site	
70 01 G1000 Site	
	Required
PARKLAND	•
5% money in lieu	YES
TREE SURVEY/ASSESSMENT	YES
MODEL BUILDING SCHEME	YES
	1.20
HERITAGE SITE Retention	YNO
FRASER HEALTH Approval	NO
1.1	
DEV. VARIANCE PERMIT required	
Road Length/Standards	NO
Works and Services	NO
Building Retention	NO
Others	NO

APPENDIX II BENCHMARK & CONTROL
ALL ELEV. ARE GEODETIC AND REFER TO MON. NO. ELEV. LEGAL DESCRIPTION OF PROPERTY 18 | 16 15 2 3 17 14 EPP56264 19616 14171 14175 14125 14145 14155 14159 14163 14169 14115 59A AVENUE 37.31 14116 14136 14146 14170 STREET 1 2 3 С 5945 В 19616 142 375m² 375m<sup>2</sup> 375m² RF-10 ZONE BC HYDRO ROW 37.32 9.33 192.43 NOTE: PRIOR TO ANY CONSTRUCTION THE CONTRACTOR IS TO VERIFY INVERTS & LOCATIONS OF EXISTING SERVICES AND NOTIFY THE ENGINEER OF ANY CONFLICTS NOTES: ALL DIMENSIONS ARE APPROXIMATE ONLY BASED ON MASTER PLANS. LAYOUT IS PRELIMINARY AND SUBJECT TO APPROVALS AND SURVEYS. 3. EXISTING HOUSE TO BE REMOVED. Mun. Proj. No. Dwg. No. 1:500 KARAMJIT SINGH SALL Scale: CitiWest Consulting Ltd. 11788 - 73A STREET, DELTA, BC V4C 1C8 PH: 604-594-3145 CEL: 604-365-4177 Drawn: TWD Mun. Dwg. No. No.101-9030 KING GEORGE BLVD., SURREY, BC, V3V 7Y3 Designed: PRELIMINARY LAYOUT PLAN TELEPHONE 604-591-2213 FAX 604-591-5518 Job No. 18-3631 E-MAIL: office@citiwest.com SUBDIVISION AT 14136 - 59A AVENUE, SURREY, BC Date APR /18



# INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM:

**Development Engineer, Engineering Department** 

DATE:

Feb 04, 2019

PROJECT FILE:

7818-0168-00

RE:

Engineering Requirements Location: 14136 59A Ave

### REZONE/SUBDIVISION

# Property and Right-of-Way Requirements

• Register 0.5 m statutory right-of-way (SRW) along 59 A Ave. for inspection chambers and sidewalk maintenance.

### Works and Services

- This application is subject to completion and acceptance by the City of infrastructure proposed under Surrey Project 7816-0365-00. Should the subject development elect to proceed ahead of completion and acceptance of the above project, the applicant of this development will be required to construct and/or double bond for the downstream works required to service the proposed development;
- construct south side of 59A Avenue to City of Surrey standards;
- construct lane as per City standards (SSD-R.12); and
- construct water, storm, and sanitary servicing mains and service connections required to service the site, including along all frontage roads.

A Servicing Agreement is required prior to Rezone and Subdivision.

Tommy Buchmann, P.Eng.

Acting Development Services Manager

M51

# APPENDIX IV



January 7, 2019

Planning

### THE IMPACT ON SCHOOLS

APPLICATION #:

18 0168 00

Single family with suites

SUMMARY
The proposed
are estimated to have the following impact
on the following schools:

#### Projected # of students for this development:

Elementary Students:	2	
Secondary Students:	1	

September 2018 Enrolment/School Capacity

Mandward Hill Flomenton	
Woodward Hill Elementary	00.14 - 500
Enrolment (K/1-7):	82 K + 589
Operating Capacity (K/1-7)	38 K + 605
Sullivan Heights Secondary	
Enrolment (8-12):	1534
Capacity (8-12):	1000
Addition Capacity (8-12) 2021:	1700

### School Enrolment Projections and Planning Update:

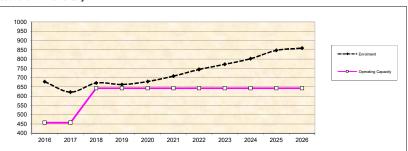
The following tables illustrate the enrolment projections (with current/approved ministry apacity) for the elementary and secondary schools serving the proposed development.

Woodward Hill was open in 2010 to deal with in-catchment demand in the South Newton Area. As of September 2018, a new 6 classroom addition opened. Even with the new addition, school enrolment for this September was still higher than the "new" capacity and therefore, 2 portables were required to remain on site to accommodate As an enrollment management strategy, Woodward Hill is also reducing their French Immersion program intake to one kindergarten class per year until further notice; starting September 2017. This will make available more regular stream space to meet in-catchment demand.

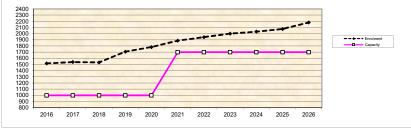
Enrolment pressure will continue in this area for the next 10 years. Consequently, In the District 2019/20 Five Year Capital Plan submission to the Ministry of Education, the district is asking for a new 3.3 HA site and new 655 capacity school for the South Newton area to relieve much of the enrollment pressure. We are awaiting funding approval.

There is currently extreme enrollment pressure at Sullivan Heights Secondary. The school enrollment has been capped since 2016/17. In early summer 2018, the Ministry approved funding for a 700 addition to move into design and construction. The new addition is targeted to open September 2021.

#### Woodward Hill Elementary



## Sullivan Heights Secondary



<sup>\*</sup> Nominal Capacity is estimated by multiplying the number of enrolling spaces by 25 students.

Maximum operating capacity is estimated by multipying the number of enrolling spaces by 27 students.

### **BUILDING GUIDELINES SUMMARY**

V.1.0

Surrey Project no.: 18-0168 (K.Sall)

Property Location: 14136-59A Avenue, Surrey, B.C

**Design Consultant:** Ran Chahal, Architectural Technologist AIBC, CRD.ASTTBC

Apex Design Group Inc.

#157- 8120 -128 Street, Surrey, BC V3W 1R1 Off: 604-543-8281 Fax: 604-543-8248

The draft Building Scheme proposed for this Project has been files with the City Clerk. The following is a summary of the Residential Character Study and the Design Guidelines, which highlight the important features and form the basis of the draft Building Scheme.

### 1. Residential Character

# 1.1 General Description of the Existing and/or Emerging Residential Character of the Subject Site:

The area surrounding the subject site is an old urban area built out in the Pre-1950's-1980's. Most homes are simple "West Coast Traditional" style structures with habitable areas of between 1000-3000sf.

Most of the existing homes have mid-to-high massing characteristics with 83.00% of the homes having a one storey front entry.

Roof pitch varies from economical low pitch of 3-5/12 to a medium pitch of 6-9/12 common truss roofs with simple gables and common hips with Asphalt Roof Shingles being most common.

Wall surface materials are limited in the most part to one of the following: Cedar (dominant), Vinyl and Stucco. Brick or Stone for an accent material. Accent trims are evident on most of the existing homes.

Landscaping is of moderate planting standard with 75.00% of the homes having Asphalt and Exposed Aggregate driveways.

# 1.2 Prevailing Features of the Existing and Surrounding Dwellings Significant to the Proposed Building Scheme:

The result is that many of these homes do not reflect characteristics we would be in favor of today. Therefore, rather than use the existing homes to provide architectural context for the new development, the best strategy will be to employ modern design, massing and finishing standards. Trim and detailing standards and construction materials standards will meet 2000's levels.

# 1

**Dwelling Types/Locations:** "Two-Storey" 75.00%

"Basement /Cathedral Entry" 0.00%
"Rancher (Bungalow)" 25.00%
"Split Levels" 0.00%

**Dwelling Sizes/Locations:** Size range: 25.00% under 2000 sq.ft excl. garage

(Floor Area and Volume) 34.00% 2001 - 2500 sq.ft excl. garage

41.00% over 2501 sq.ft excl. garage

**Exterior Treatment** Cedar: 50.00% Vinyl: 34.00% Stucco: 16.00% **/Materials:** Brick or stone accent on 67.00% of all homes

Roof Pitch and Materials: Asphalt Shingles: 66.00% Cedar Shingles: 0.00%

Concrete Tiles: 17.00% Tar & Gravel: 0.00%

42.00% of homes have a roof pitch of 4/5:12 and lower 58.00% have a roof pitch of 6:12 to 9:12 and greater.

**Window/Door Details:** 92.00% of all homes have rectangular windows

Streetscape: A variety of simple "Two Story", 20-60 year old "West Coast

Traditional" homes in a common urban setting. Roofs on most homes are simple low pitch common hip or common gable forms with Asphalt shingled roofs being the used on most of the homes.

Most homes are clad in Cedar.

Other Dominant Most of the existing homes located in the immediate study area have

**Elements:** covered front verandas.

# 2. Proposed Design Guidelines

# 2.1 Specific Residential Character and Design Elements these Guidelines Attempt to Preserve and/or Create:

The guidelines will ensure that the existing character of the homes are maintained with modestly sized Two-Storey, Bungalow and Split Level type homes are constructed to 2000's standard. Continuity of character will be achieved with restrictions permitting the use of compatible styles, roof forms and exterior construction materials. Landscapes will be constructed to a modern urban standard.

## 2.2 Proposed Design Solutions:

Dwelling Types:Two-Storey, Split Levels and Ranchers (Bungalows).Dwelling Sizes:Two-Storey or Split Levels -2000 sq.ft. minimumFloor Area/Volume:Basement Entry-2000 sq.ft. minimum

Rancher or Bungalow - 1400 sq.ft. minimum

(Exclusive of garage or in-ground basement)

# 2

Exterior Treatment /Materials:

No specific interface treatment. However, all permitted

styles including: "Neo-Traditional", "Neo-Heritage",

"Rural-Heritage", "West Coast Modern" or "West Coast Contemporary" will be compatible with the existing study

area homes.

Exterior Materials /Colours:

Stucco, Cedar, Vinyl, Hardiplank, Brick and Stone in "Neutral" and "Natural" colours. "Primary" and "Warm" colours not permitted on cladding. Trim colours: Shade variation on main colour, complementary, neutral or

subdued contrast.

Roof Pitch: Minimum 3:12

Roof Materials/Colours: Cedar shingles, Concrete roof tiles in a shake profile and

asphalt shingles in a shake profile. Grey, brown or black

tones only.

**Window/Door Details:** Dominant: Rectangular or Gently arched windows.

**In-ground basements:** Permitted if servicing allows.

**Landscaping:** Trees as specified on Tree Replacement Plan plus min. 12

shrubs (min. 3 gallon pot size).

Compliance Deposit: \$5,000.00

**Summary prepared and submitted by:** 

Ran Chahal, Design Consultant

Architectural Technologist AIBC, CRD.ASTTBC

Apex Design Group Inc.

July 16, 2018

Date

# 3

**Surrey Project No:** 7918-0168-00

Registered Arborist: Philip Kin Cho - ISA Certified Arborist #HK-1086A

On-Site Trees	Number of Trees
Protected Trees Identified	
(on-site and shared trees, including trees within boulevards and proposed streets and	37
lanes, but excluding trees in proposed open space or riparian areas)	
Protected Trees to be Removed	34
Protected Trees to be Retained	3
(excluding trees within proposed open space or riparian areas)	,
Total Replacement Trees Required:	
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio.	67
Replacement Trees Proposed	8
Replacement Trees in Deficit	59
Protected Trees to be Retained in Proposed [Open Space / Riparian Areas]	0
Off-Site Trees	Number of Trees
Protected Off-Site Trees to be Removed	6
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio  4	8
Replacement Trees Proposed	0
Replacement Trees in Deficit	8

Protigo t. Cho.	January 16th, 2019
(Signature of Arborist)	Date

Summary, report and plan prepared and submitted by:

Karamjit Sall 21 of 32

