

## City of Surrey PLANNING & DEVELOPMENT REPORT File: 7918-0110-00

Planning Report Date: April 23, 2018

#### PROPOSAL:

#### • Development Variance Permit

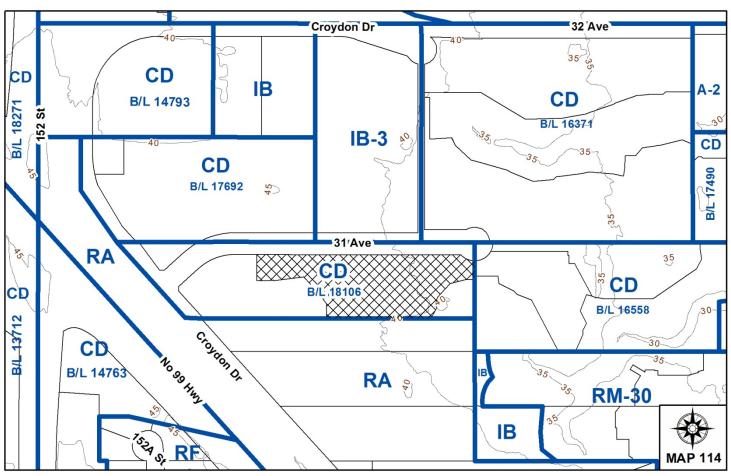
to reduce the parking requirements for the ministorage facility use.

LOCATION: 15336 - 31 Avenue

ZONING: CD Bylaw No. 18106

OCP DESIGNATION: Mixed Employment

NCP DESIGNATION: Business Park



#### **RECOMMENDATION SUMMARY**

• Approval for Development Variance Permit (DVP) to proceed to Public Notification.

#### **DEVIATION FROM PLANS, POLICIES OR REGULATIONS**

• Seeking to reduce the number of required on-site parking spaces for the mini-storage portion of the building.

#### **RATIONALE OF RECOMMENDATION**

- Mini-storage facilities have a low parking demand. The mini-storage facility use is not
  specified in the Zoning By-law; it is considered to be a warehouse use. Warehouse uses have a
  higher parking demand than mini-storage facilities; given this there is justification to reducing
  the parking requirement for the mini-storage facility use. It is noted that the City has
  previously accepted similar or lower parking ratios for mini-storage facilities elsewhere in the
  City.
- The proposed DVP specifies that the parking reduction is for warehouse uses limited to ministorage facilities. Therefore, if the mini-storage facility is converted to a warehouse use in the future, the DVP will not be applicable and the warehouse parking rate will apply.
- The City's Transportation Division has reviewed the proposed parking variance and has no concerns.
- While the hours of operation between the businesses in the building overlap enough that the
  shared parking provision in the Zoning By-law cannot be utilized, it is anticipated that most of
  the mini-storage customers will use the facility during evenings and weekends. The office and
  daycare businesses operate during regular office hours. Therefore, there will be minimal
  conflict between the different users and there is ample parking for the site.

#### **RECOMMENDATION**

The Planning & Development Department recommends that Council approve Development Variance Permit No. 7918-0110-00 (Appendix III), to vary Zoning Bylaw No. 12000 to reduce the minimum required number of parking spaces for the mini storage warehouse use from 1 parking space per 100 square metres (1,075 sq. ft.) of floor area for warehousing and 3 parking spaces per 100 square metres (1,075 sq. ft.) of floor area for associated office use to 0.5 space per 100 square metres (1,075 sq. ft.) of floor area for both warehousing and the associated office component, to proceed to Public Notification.

#### **REFERRALS**

Engineering: The Engineering Department has no objection to the project.

#### **SITE CHARACTERISTICS**

<u>Existing Land Use:</u> Business park building under construction.

#### **Adjacent Area:**

Direction	Existing Use	NCP Designation	Existing Zone
North (Across	Business park developments,	Business Park	CD (By-law No.
31 Avenue):	completed and under	Dusiness raik	17692), IB-3, and
31 Avenue).	construction, and live/work		CD (By-law No.
	townhouses		16371)
East:	Creek preservation area and	Live & Work or	CD (By-law No.
Last.	live/work condominiums	Business Park	` 1
	•		16558)
	(Headwaters Project)	Areas	
South:	Single family home on	Business Park &	RA
	acreage lot, under	Creek Preservation	
	Development Application	Areas	
	No. 7917-0228-00 for		
	business park development		
West (Across	Intersection of Hwy 99 and	Commercial and	CD (By-law Nos.
Croydon Drive):	152 Street, beyond which is	Urban in the OCP	14763 and 15113)
,	the SouthPoint Exchange		, , , , ,
	Mall		

#### **DEVELOPMENT CONSIDERATIONS**

#### **Background**

- The subject site is located on 31 Avenue at Croydon Drive in the Rosemary Heights Business Park NCP area.
- In 2015, the site was rezoned from "One-Acre Residential Zone (RA)" to "Comprehensive Development Zone (CD)" (based on IB-3), and a Development Permit was issued to permit the

development of a 4-storey mini-storage and office building on the subject site, and two 2-storey office buildings on Croydon Drive (Development Application No. 7911-0187-00). The lot was subsequently subdivided into two (2) lots.

• The 2-storey office buildings on Croydon Drive have been constructed and the 4-storey ministorage and office building is currently under construction.

#### **Proposal**

- Under the original proposal, the proposed building was to have an underground parking level for the long-term storage of boats and vehicles (eg. recreational vehicles), mini-storage on the first two storeys of the building, with two storeys of office above.
- The parking requirement for the office use when the application was in-process and completed was 3 spaces per 100 square metres (1,075 sq. ft.) of gross floor area on the ground floor, and 2 spaces per 100 square metres (1,075 sq. ft.) on floors above ground. The ministorage use is considered a warehouse use, which requires 1 parking space per 100 square metres (1,075 sq. ft.) of gross floor area. Based on these parking requirements, the development required 154 parking spaces, and 156 were provided. This parking requirement is for the entire development, including the two buildings on Croydon Drive. This parking count does not include the underground parking, as this parking was to be used for long-term parking storage of boats and vehicles.
- The revised proposal for the building includes the following changes:
  - The plan for the underground parkade has changed from parking, for the long-term storage of boats and vehicles, to mini-storage and parking for customers. The parking portion includes 12 proposed stalls; and
  - A portion of the third floor of the building is proposed to be used as a daycare instead of office (Appendix II).
- Due to the proposed daycare use, as well as a change to the parking rate for offices in the Zoning By-law that came into effect on May 30, 2016 the parking requirement for the project has increased.
  - O The parking requirement for child care centres is 1 space per employee, plus an equal number of spaces for parent drop-off and pick-up. The applicant has indicated that the daycare will have 16 staff; therefore the parking requirement for the daycare use is 32 spaces.
  - Since the office use for this building is on floors above ground, the rate has increased from 2 spaces per 100 square metres (1,075 sq. ft.) to 2.5 spaces per 100 square metres.
     The parking required for the office component of the project is 75 spaces.
  - o The applicant has also added mini-storage at the underground level, so 9 parking spaces are now required for the additional mini-storage use. The applicant is also now proposing to provide 12 underground parking spaces to serve mini-storage customers.

 With the changes proposed and the changes to the Zoning By-law, the total number of parking stalls required for the entire project has increased from 154 to 196. The applicant is proposing to provide 168 stalls in total, which does not meet the By-law requirement.

• The required number of parking spaces for the mini-storage component of the project is 57, using the parking requirement for warehouses uses, which is 1 space per 100 square metres (1,075 sq. ft.) of gross floor area plus 3 spaces per 100 square metres (1,075 sq. ft.) for the associated office. However, this rate is excessive for mini-storage facilities. The applicant has requested a variance to reduce the number of stalls required for this use. This is discussed in the following By-law Variances section of this report.

#### **BY-LAW VARIANCE AND JUSTIFICATION**

#### (a) Requested Variance:

• To reduce the minimum required number of on-site parking stalls for the mini-storage portion of the development including the associated office from a parking rate of 1 space per 100 square metres (1,075 sq. ft.) to a parking rate of 0.5 space per 100 square metres (1,075 sq. ft.).

#### Applicant's Reasons:

- Parking calculations for the proposed mini-storage business include 5,420 square metres (58,338 sq. ft.) of storage space and an 80 square metre (863 sq. ft.) office. The Zoning By-law provisions require one (1) parking space per 100 square metres (1,075 sq. ft.) of storage and 3 spaces per 100 square metres (1,075 sq. ft.) of office space which equates to 57 parking spaces.
- The applicant retained Brent Dozzi, Senior Traffic Engineer with Creative Transportation Solutions Ltd. to prepare a parking report for the subject site in support of their proposed variance. The report provides a comparison of Surrey's parking requirement to other similarly sized municipalities, a survey of the parking requirements of other similarly sized storage facilities, and a recommended number of parking stalls for the subject mini-storage facility based on the findings.
- The parking report finds that the Zoning By-law parking requirement for mini-storage facilities is not appropriate considering the use and operation of the facility, and found the requirement for 57 spaces to be excessive. Based on the comparison of municipal bylaws and surveys of similarly sized storage facilities, the parking report recommends that the number of parking spaces required for the use be reduced from 57 spaces to as few as 15 spaces.

#### **Staff Comments:**

Mini-storage facilities have a low parking demand. The mini-storage facility use is not
specified in the Zoning By-law; it is considered to be a warehouse use. Warehouse
uses have a higher parking requirement than mini-storage facilities; given this there is
justification to reducing the parking requirement for the mini-storage facility use.

• The proposed DVP specifies that the parking reduction is for warehouse uses limited to mini-storage facilities. Therefore, if the mini-storage facility is converted to a warehouse use in the future, the DVP will not be applicable and the warehouse parking rate will apply.

- The City's Transportation Division has reviewed the proposed parking variance and has no concerns. While the applicant's transportation consultant recommended a parking requirement of as few as 15 stalls, the City's Transportation Division staff have reviewed and determined that they can support a parking rate of 0.5 spaces per 100 square metres (1,075 sq. ft.) of floor area, including the associated mini-storage office component, which equates to a total of 27.5 stalls for the mini-storage use.
- The City has previously accepted similar or lower parking ratios for mini-storage facilities. For example, a similar variance was granted for a mini-storage facility at 17848 65A Avenue under Development Application No. 7915-0192-00. In this case, a parking ratio of one (1) parking space per 450 square metres (4,843 sq. ft.) was used.
- If the proposed variance for the required mini-storage parking is approved, the total number of stalls required for the development will be 167 stalls. A total of 168 stalls are being provided, including 12 in the underground parkade.
- While the hours of operation between the businesses in the building overlap enough that the shared parking provision in the Zoning By-law cannot be utilized, it is anticipated that most of the mini-storage customers will use the facility during evenings and weekends. The office and daycare businesses operate during regular office hours. Therefore, there will be minimal conflict between the different users and there is ample parking for the site.

#### INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners and Action Summary (Confidential) and Project Data Sheets

Appendix II. Site Plan and Floor Plans

Appendix III. Development Variance Permit No. 7918-0110-00

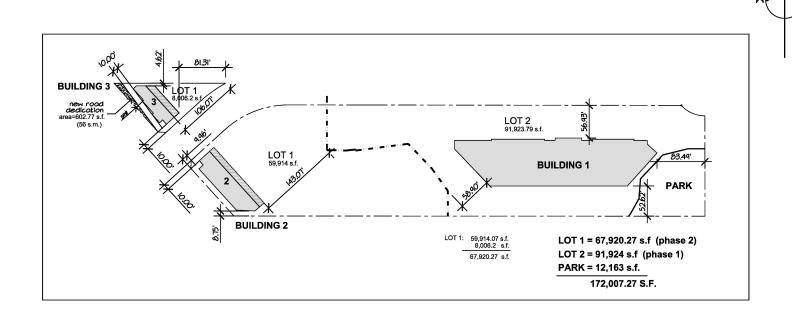
original signed by Ron Hintsche

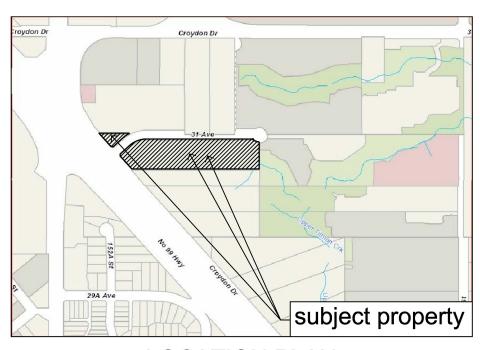
Jean Lamontagne General Manager Planning and Development

### APPENDIX I HAS BEEN

## REMOVED AS IT CONTAINS

**CONFIDENTIAL INFORMATION** 





**LOCATION PLAN** 

#### **Appendix II**

#### site data 4 notes:

BUILDING I: 15336 31st AVENUE., SURREY, B.C. BUILDING 2: 3088 CROYDON DRIVE, SURREY, B.C. BUILDING 3: 3108 CROYDON DRIVE, SURREY, B.C.

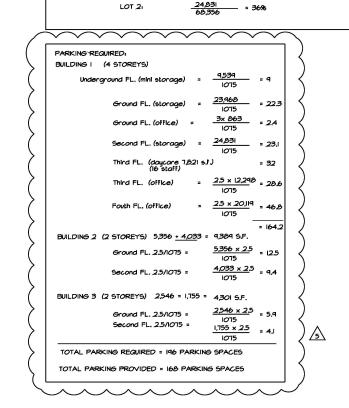
CD BASED ON IB-3 ZONING:

\* height variance - approved -

west setback variance approved - (25' - 9.96')

#### site statistics:

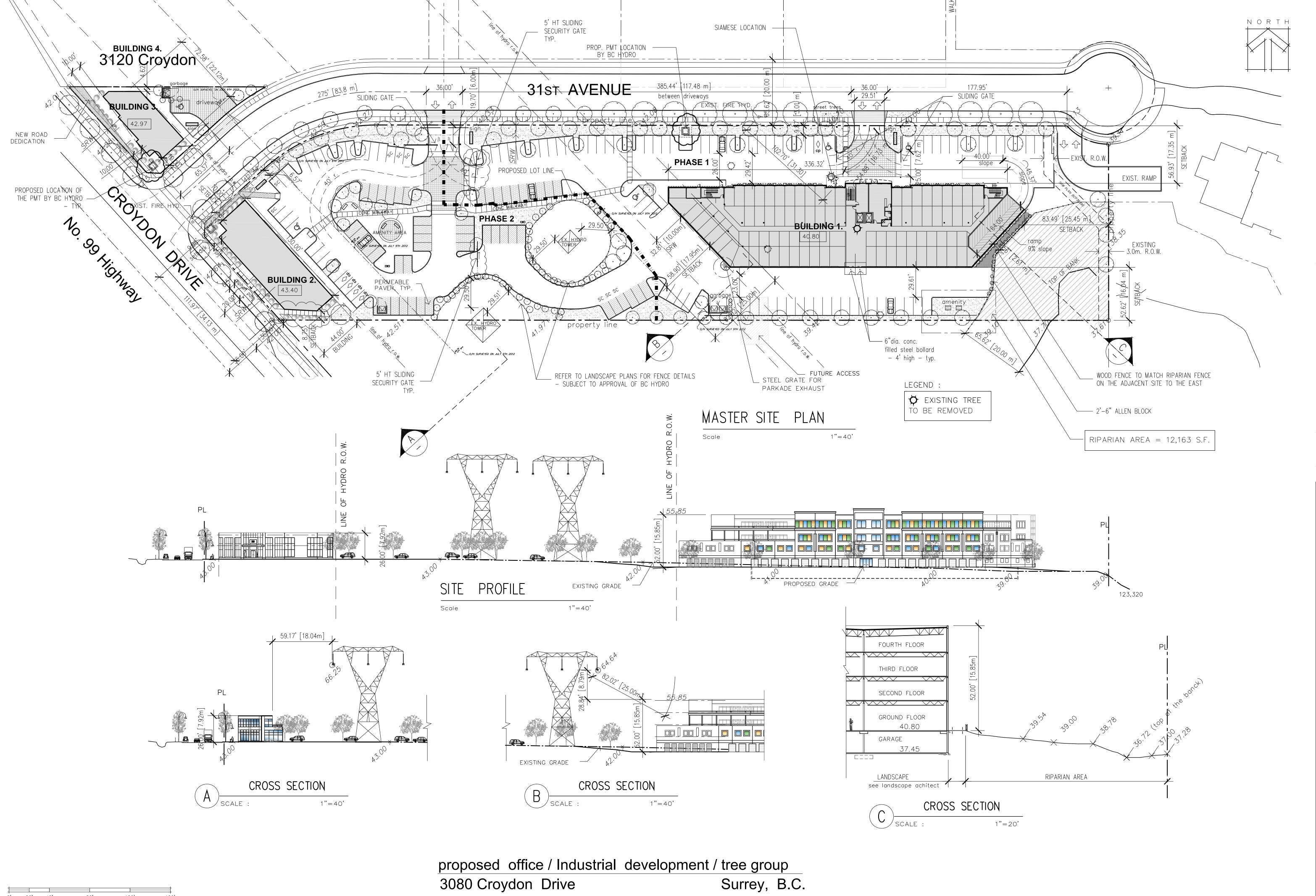
OROSS SITE AREA		(15,980 SQ.M.)	(1.6 ha =3.95	acre)	172,007.3	3 S.F.
HYDRO'R.O.W		(7,315.7 SQ.M.)	(0.73 ha = 1.	81 acre)	78,746	5.F.
RIPARIAN AREA		(1,130 SQ.M.)	(O.II ha = O.	27 acre)	12,163 9	F.
NET SITE AREA		(7,534.3 SQ.M.)	(0.76 ha = 1.	36 acre)	81,098.3	5.F.
DENSITY ALLOWED - (						
LOT 2: GROSS SITE AR	EA = 91,924	4 s.f.				
DENSITY PROVIDED -	F.A.R.	91,924	= 1.08 bases	d on gros	s site are	a.
	F.A.R.	99,439 68,356 s.f.	= 1,45 bases	d on net	site area	
PROPOSED FLOOR AREA	4					
BUILDING I (MINI STORAG						
(WITH UNDERGROUND PAR		W UNDERGROUND I	MINI STORAGE			
		ROUND FLOOR		24,831 24,831		
		COND FLOOR IRD FLOOR		20,119		
		DURTH FLOOR		20,119		
			TOTAL	99,439	5.F.	
LOT I: GROSS SITE ARE	EA = 67,920	0.3				
DENSITY PROVIDED -	F.A.R.	13,690 67,920.3	= 0,20 based	on gross	site area	
	F.A.R.	13,690	= 1.08 based	on nets	ite area.	
PROPOSED FLOOR AREA						
BUILDING 2 (OFFICE BUILI	DING) GROL	IND FLOOR		5,356	S.F.	
BUILDING 2 (OFFICE BUILI	DING) SECC	ND FLOOR		4,033	S.F.	
BUILDING 3 (OFFICE BUILI	DING) GROL	IND FLOOR		2,546	S.F.	
BUILDING 3 (OFFICE BUILI	DING) SECC	ND FLOOR		1,755 9	5.F.	
			TOTAL	13,690	S.F.	
COVERAGE ALLOWED	-					
based on ne						
LOT		7902				



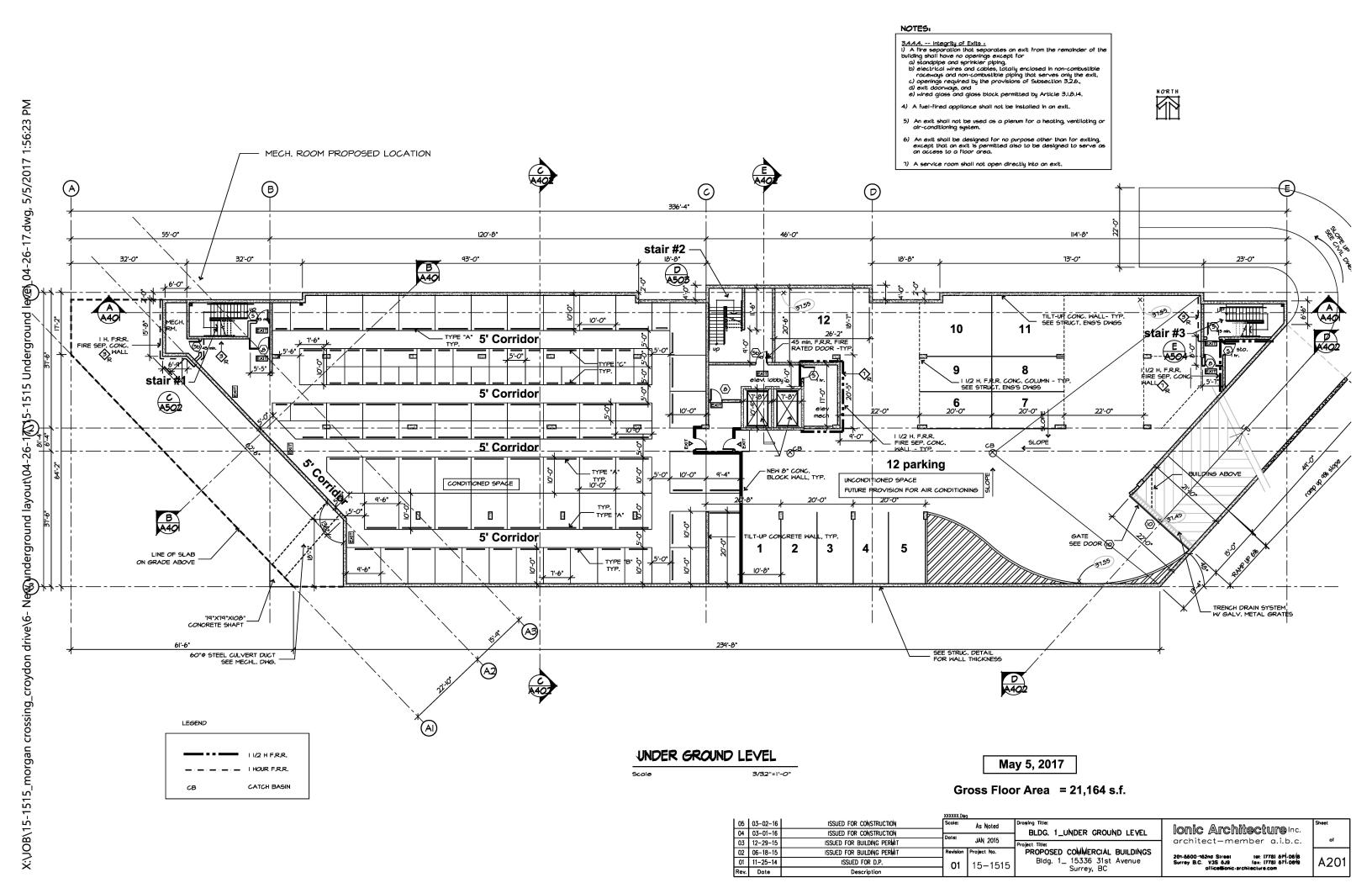
LOT I

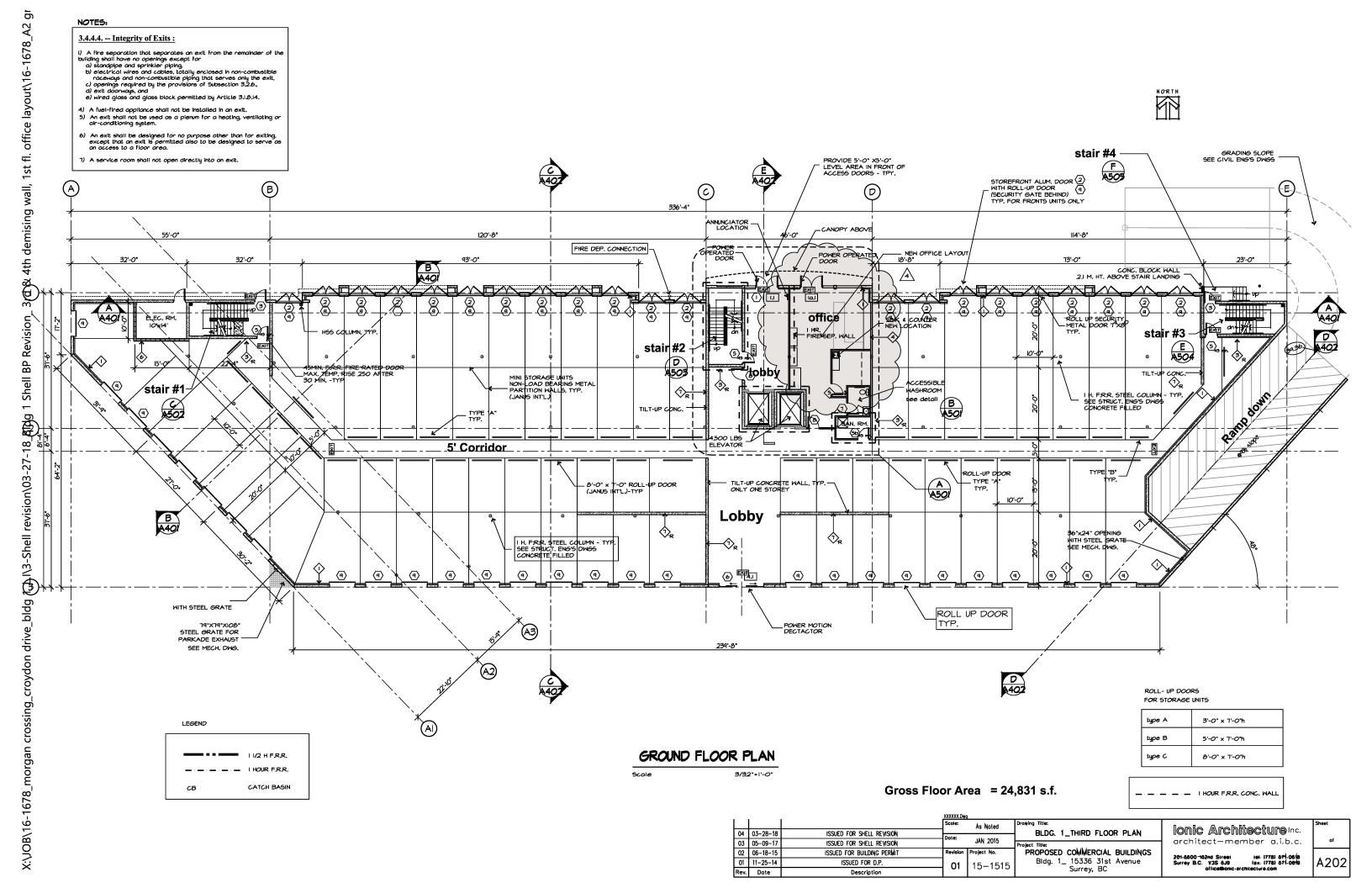
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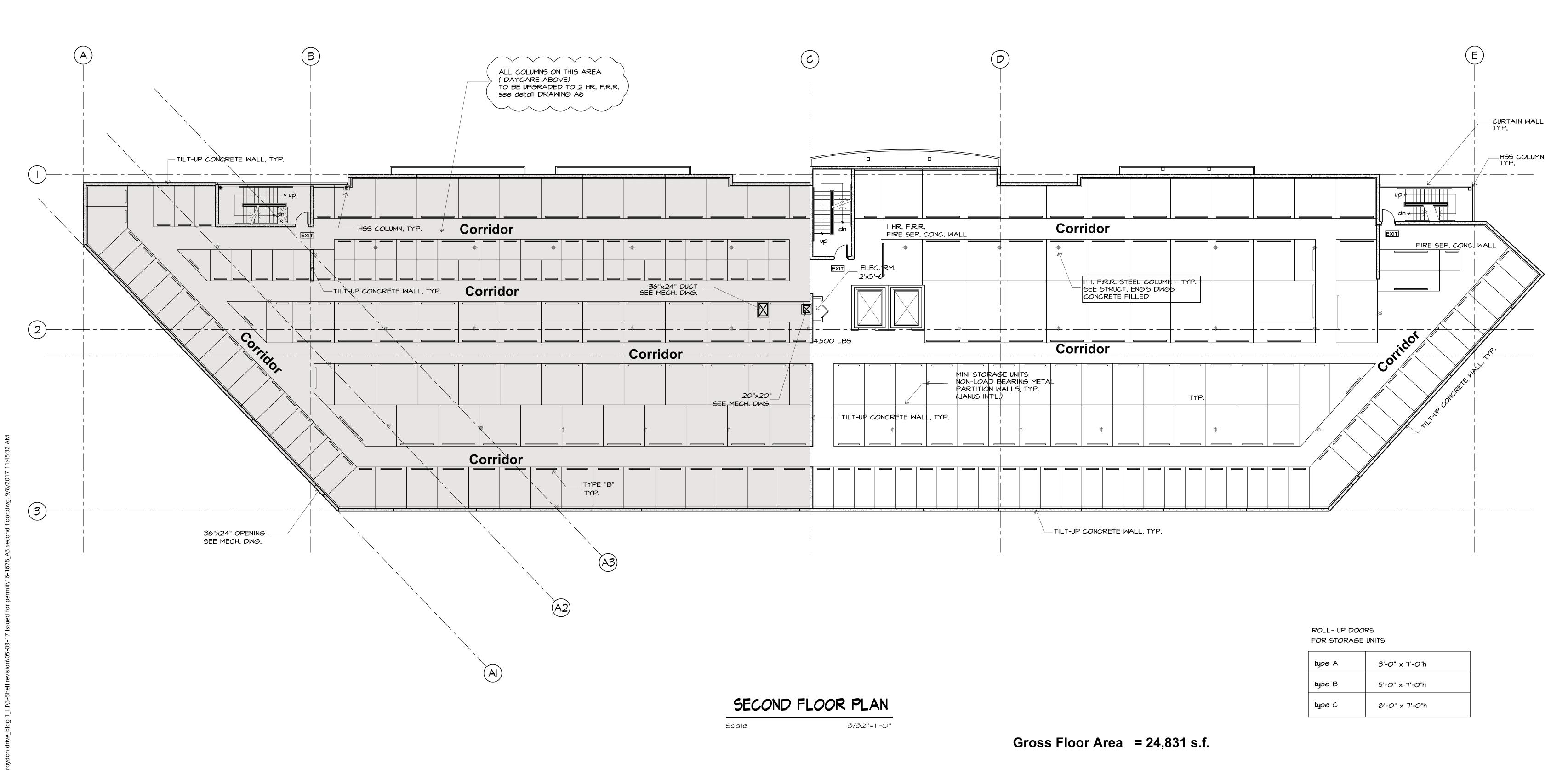


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			Surrey, BC	office@ionic—architecture.com		Rev. Date	Date	Descrip









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01 Rev.	05-09-17 Date	ISSUED FOR SHELL REVISION  Description	Revision 01	Project No. 16-1678	Project Title:  PERMIT REVISION  Bldg. 1_ 15336 31st Avenue  Surrey, BC	201-5500 152nd Street tel: (778) 571-0618 Surrey B.C. V3S 5J9 fax: (778) 571-0619 office@ionic-architecture.com	A03

01 11-25-14

Rev. Date

ISSUED FOR D.P.

Description

15-1515

A205

#### **CITY OF SURREY**

(the "City")

#### **DEVELOPMENT VARIANCE PERMIT**

NO.: 7918-0110-00

Issued To:

(the "Owner")

Address of Owner:

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

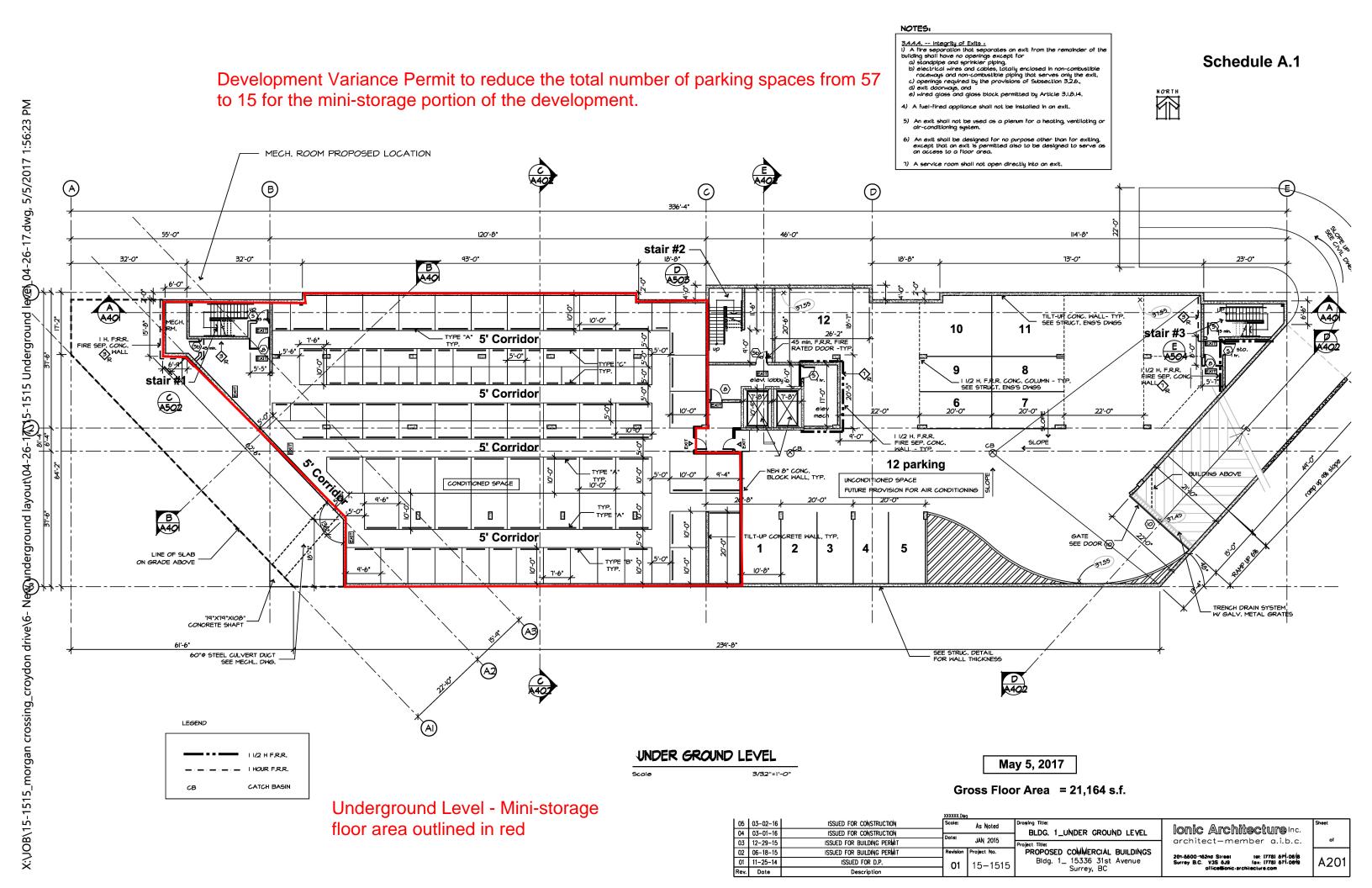
Parcel Identifier: 029-525-331 Lot 2 Section 23 Township 1 New Westminster District Plan EPP39658

15336 - 31 Avenue

(the "Land")

- 3. Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
  - (a) In Section C.3 of Part 5, Off-Street Parking and Loading/Unloading, the number of required off-street parking spaces may be reduced from 1 parking space per 100 square metres (1,075 sq. ft.) of floor area for warehousing and 3 parking spaces per 100 square metres (1,075 sq. ft.) of floor area for associated office use to 0.5 space per 100 square metres (1,075 sq. ft.) of floor area for both warehousing and associated office component for warehouse uses limited to mini-storage facilities on the Land.
- 4. This development variance permit applies to only that portion of the buildings and structures on the Land shown on Schedule A.1, A.2 and A.3 which is attached hereto and forms part of this development variance permit.
- 5. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development variance permit.

6.	This development variance permit shall lapse if the construction with respect to which this development (2) years after the date this development variance.	ment variance permit is issued, within two
7.	The terms of this development variance permit of persons who acquire an interest in the Land.	or any amendment to it, are binding on all
8.	This development variance permit is not a build	ing permit.
	IORIZING RESOLUTION PASSED BY THE COUN ID THIS DAY OF , 20 .	CIL, THE DAY OF , 20 .
	M	ayor – Linda Hepner
	C	ty Clerk – Jane Sullivan



# Development Variance Permit to reduce the total number of parking spaces from 57 to 15 for the mini-storage portion of the development.



As Noted

NOV 2016

Revision | Project No.

**01** | 16–1678

ISSUED FOR SHELL REVISION

Description

01 | 05-09-17

BLDG. 1\_SECOND FLOOR PLAN

PERMIT REVISION

Bldg. 1\_ 15336 31st Avenue

Surrey, BC

Schedule A.2

Ionic Architecture Inc.

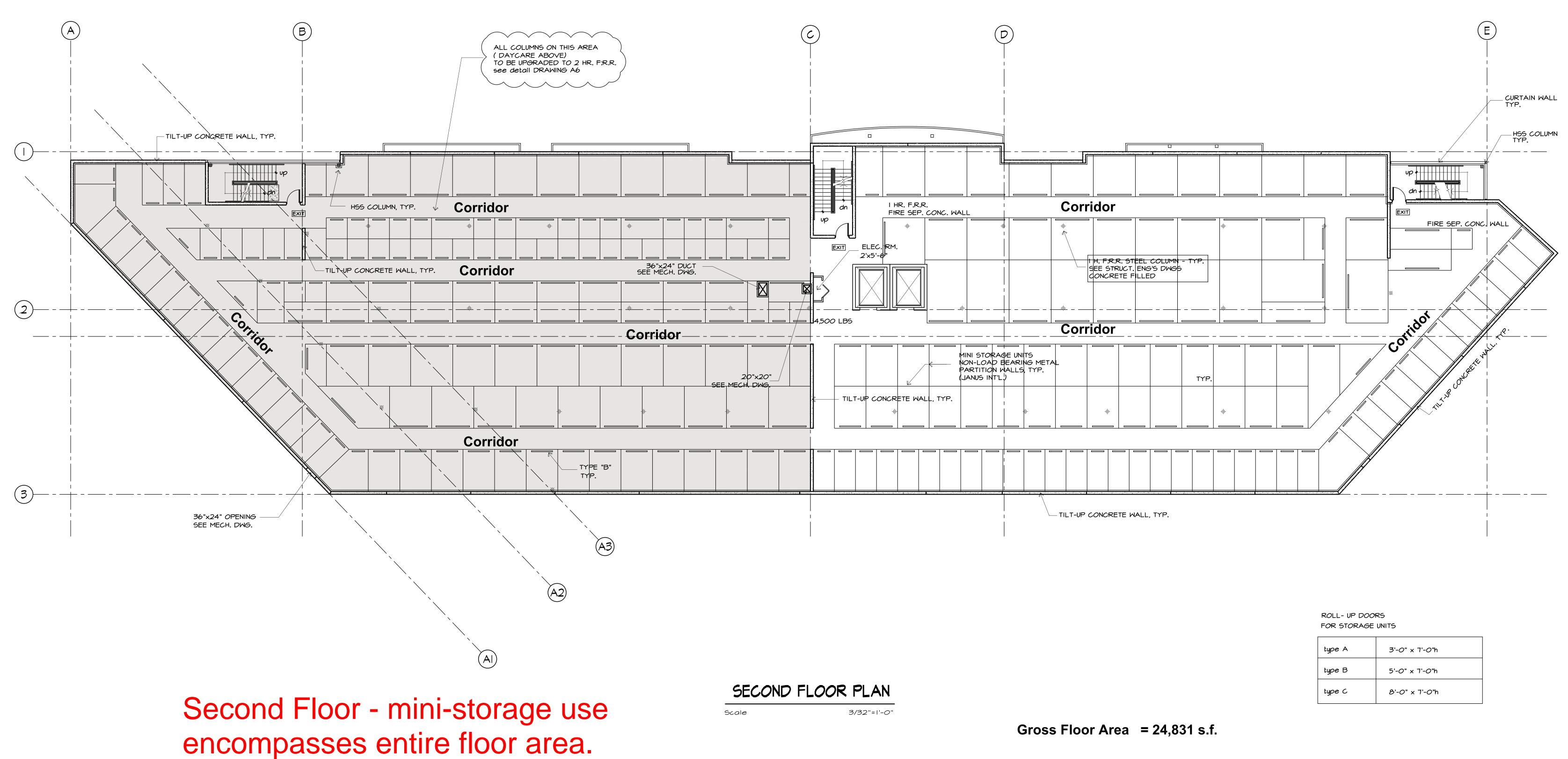
architect-member a.i.b.c.

office@ionic-architecture.com

fax: (778) 571-0619

201-5500 152nd Street

Surrey B.C. V3S 5J9



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