

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7918-0044-00

Planning Report Date: July 9, 2018

PROPOSAL:

• Development Permit

to permit the development of a 13,796 square metre (148,500 sq. ft.) multi-tenant industrial building.

LOCATION: 19155 - 38 Avenue

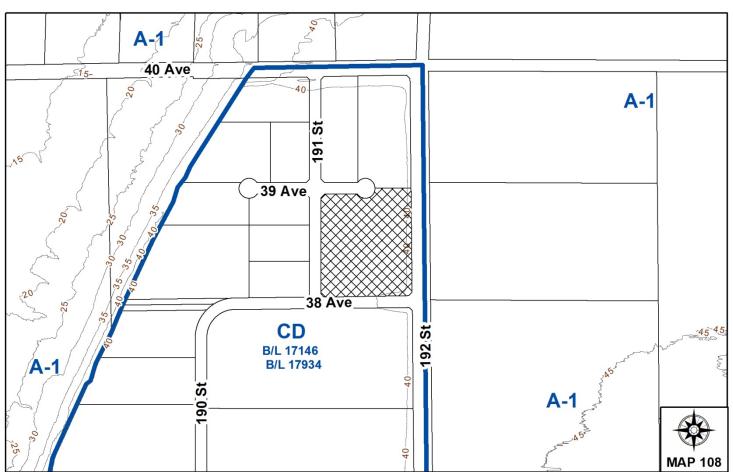
ZONING: CD (By-law No. 17146 as

amended by By-law No. 17934)

OCP DESIGNATION: Mixed Employment

LAP DESIGNATION: Business Park and Landscaping

Strips



RECOMMENDATION SUMMARY

• Approval to draft Development Permit.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• None.

RATIONALE OF RECOMMENDATION

- Complies with the "Mixed Employment" designation in the Official Community Plan (OCP) and the "Business Park" and "Landscaping Strips" designations in the Campbell Heights Land Use Plan (LAP).
- The form and character of the proposed building is appropriate for this part of Campbell Heights and is consistent with the guidelines outlined in the General Development Permit and Design guidelines for Campbell Heights North.

RECOMMENDATION

The Planning & Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7918-0044-00 generally in accordance with the attached drawings (Appendix II).

- 2. Council instruct staff to resolve the following issues prior to final approval:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
 - (c) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
 - (d) registration of a Section 219 Restrictive Covenant to prohibit any use that requires a Metro Vancouver air quality permit from locating on the site; and
 - (e) registration of a Section 219 Restrictive Covenant to restrict second storey mezzanine floor area to 21% of the main floor area.

REFERRALS

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix III.

Parks, Recreation &

Culture:

No concerns.

Surrey Fire Department: No concerns.

SITE CHARACTERISTICS

<u>Existing Land Use:</u> Undeveloped pre-serviced industrial land.

Adjacent Area:

Direction	Existing Use	LAP Designation	Existing Zone
North (Across	Vacant Industrial Land	Business Park and	CD (By-law
39 Avenue):	(Development Application	Landscaping Strips	No. 17146 as
	7917-0135-00 has been approved		amended by
	for a 4,540 square metre multi-		By-law No.
	tenant industrial building)		17934)
East (Across	Farmland.	Technology Park or	A-1
192 Street):		Business Park (Office)	
		and Landscaping Strips	
South (Across	Vacant Industrial Land	Business Park and	CD (By-law
38 Avenue):		Landscaping Strips	No. 17146 as
			amended by
			By-law No.
			17934)
West (Across	Vacant Industrial Land	Business Park	CD (By-law
191 Street):	(Development Application		No. 17146 as
	7917-0552-00 is pre-Council and		amended by
	proposes a 9,035 square metre		By-law No.
	multi-tenant industrial building)		17934)

DEVELOPMENT CONSIDERATIONS

Background:

- The 2.8 hectare (7 acre) subject site is located in the Campbell Heights North business park between 191 Street and 192 Street, north of 38 Avenue. The site is designated "Mixed Employment" in the Official Community Plan (OCP), and "Business Park" and "Landscaping Strips" in the Campbell Heights Local Area Plan (LAP).
- On June 7, 2010, the subject site was rezoned from "General Agricultural Zone (A-1)" to "Comprehensive Development Zone (CD)" (By-law No. 17146) under Development Application No. 7910-0032-00. CD By-law No. 17146 was subsequently amended by By-law No. 17934 on June 17, 2013 under Development Application No. 7912-0160-00, to adjust the outdoor storage area boundaries.
- CD By-law No. 17146, as amended by By-law No. 17934, permits light impact industry, warehouse uses, distribution centres, transportation industry, office uses, and other accessory uses, forming part of a comprehensive design.
- The subject site was created as part of a subdivision under Development Application No. 7916-0289-00, which was approved on June 23, 2017. The site was cleared and serviced for development as part of the subdivision.

Proposal:

• The applicant is proposing a Development Permit (DP) to allow two (2) multi-tenant industrial buildings on the site, with a total floor area of 13,796 square metre (148,500 sq.ft.) (Appendix II). Of the total floor area proposed, 11,550 square metres (124,323 sq. ft.) is proposed for ground floor warehouse use, and 2,246 square metres (24,176 sq. ft.) is proposed for second-storey accessory office use. The proposed floor area ratio (FAR) of 0.49 and 41% lot coverage comply with the maximum 1.0 FAR and 60% lot coverage respectively permitted under the CD Zone (By-law No. 17146 as amended by By-law No. 17934).

• The form, character and density of the proposed development complies with the Campbell Heights Local Area Plan (LAP) and the proposed development meets the requirements of the CD Zone (By-law No. 17146 as amended by By-law No. 17934), including floor area, lot coverage, building height and building setbacks.

Access and Parking:

- The proposed development will have three vehicular entrances: one entrance for the south building (Building A) from 38 Avenue, one entrance for the north building (Building B) from 39 Avenue, and one entrance from 191 Street for access to the shared loading area for Buildings A and B.
- The main parking areas for employees and visitors will be located along the north property line (for Building B) and south property line (for Building A).
- The loading area will also be located in the middle of the site, between the two buildings, away from public view, and screened by landscaping along the east and west property lines, as well as tilt wall screens on both sides of driveway entrance on 191 Street.
- The application is proposing 176 parking spaces, which meets the Zoning By-law requirement of 172 parking spaces for the proposed warehouse and accessory office use.
- The BC Building Code allows up to 40% of the ground floor area to be constructed as second-storey mezzanine, which would require additional parking spaces to be provided at the office use rate if the second-storey office floor area were to be expanded in the future. The applicant has agreed to register a Restrictive Covenant against the title of the land to limit the maximum allowable mezzanine floor area to 21% of the main floor area, which can be accommodated by the number of parking spaces proposed to be provided.

Air Emissions

- At the April 3, 2017 Regular Council Land Use meeting, Council instructed staff to review the City's business park zones and subsequently provide a report regarding the Metro Vancouver air emissions permitting process.
- Because the review of the business park zones has not been completed, staff are recommending that the applicant register a restrictive covenant to prohibit businesses that require a Metro Vancouver air quality permit from locating on the site.

PRE-NOTIFICATION

A development proposal sign was installed on the site on April 6, 2018 and the proposal was referred to the Little Campbell Watershed Society (LCWS) for review and comment. To date staff have not received any comments.

DESIGN PROPOSAL AND REVIEW

- The proposed tilt-up concrete building is consistent with the design guidelines outlined in the Campbell Heights North Design Guidelines and the Official Community Plan (OCP), and is reflective of the existing standards within the area. The development concept for Campbell Heights is a high quality, sustainable industrial business park.
- Overall, the building is proposed to have a modern appearance with architectural emphasis
 placed on the main façades facing 38 Avenue (Building A) and 39 Avenue (Building B). The
 building will feature storefront and spandrel glazing, and is articulated to provide visual
 interest to the areas within public view.
- The main entrances and second-storey offices facing 38 Avenue and 39 Avenue will provide "eyes on the street" in accordance with Crime Prevention Through Environmental Design (CPTED) principles.
- The proposed building construction consists largely of insulated concrete tilt up sandwich panels with pre-finished metal wall cladding and glazing. The building will be constructed to ASHRAE 90.1 standards and will utilize elements such as recycled construction materials, highly efficient thermal glazing, and mechanical and electrical systems. The interior will be finished with low VOC paint, LED lighting throughout the finished office and warehouse, and skylights to provide access to natural daylight.
- Pedestrian linkages are proposed to connect to the sidewalks on 38 Avenue, 191 Street and 39 Avenue, as well as to the multi-use pathway on 192 Street. The east (192 Street) landscaping strip will be heavily planted with CPTED strategies in mind, while also providing a buffer from the site for users of the existing multi-use pathway on 192 Street.
- The connection to the multi-use pathway encourages use of sustainable forms of transportation, including biking and walking. Bicycle racks will be provided, located at Buildings A and B, on the west side of the site close to 191 Street.

Landscaping:

- The landscaping for this site proposes 33 new trees, including Red Maple, Dogwood, Flowering Ash, Sweet Gum, Daybreak Flowering Cherry, Nootka Cypress, and Western Red Cedar, along with shrubs, perennials, and groundcovers to be planted on-site along all property lines and within the parking lot.
- The intent of the proposed landscaping is to introduce a variety of layered plantings to visually break up the scale of the building, screen parking, and enhance the presence of the site.

• A 6.0 to 8.24 metre (20-27 ft.) wide landscaping strip is proposed along 192 Street, in accordance with the zoning requirements, the Campbell Heights Local Area Plan, and the General Development Permit and Design guidelines for Campbell Heights North. The landscape strip along 192 Street will incorporate a planted rain garden and bioswale to manage storm water runoff and allow for on-site bio-filtration as required within Campbell Heights.

- The vehicular entrances to the site will be finished with saw cut concrete.
- The pad-mounted transformers (PMTs) will be located near 191 Street, close to the loading area entrance, and screened by landscaping that is in keeping with the Campbell Heights design guidelines.

ADVISORY DESIGN PANEL

• The application was not referred to the Advisory Design Panel (ADP), but was reviewed by City Staff and found to be satisfactory. The proposed development was evaluated based on compliance with the design guidelines for Campbell Heights North and the OCP.

SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on February 5, 2018. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability	Sustainable Development Features Summary
Criteria	Sustamable Development reatures Summary
1. Site Context &	• The site is located in the Campbell Heights LAP and the proposed
Location	development is reflective of the land use designation.
(A1-A2)	
2. Density & Diversity (B1-B7)	The proposed density and FAR is in keeping with the CD Bylaw
3. Ecology &	Low impact development standards (LIDs) are incorporated in the
Stewardship	design of the project including:
(C1-C ₄)	o Absorbent Soils;
	o Roof downspout disconnection;
	o On-lot infiltration trenches or sub-surface chambers;
	o Cisterns/Rain Barrels;
	o Bioswales;
	o Sediment control devices; and
	o Permeable Pavement/Surfaces.
4. Sustainable	The development design includes connections to off-site pedestrian
Transport &	and multi-use paths, covered outdoor waiting areas, pedestrian
Mobility	specific lighting, pedestrian linkages to transit stops, and bike racks
(D ₁ -D ₂)	and/or lockers.
5. Accessibility &	Crime Prevention Through Environmental Design (CPTED)
Safety	principles have been incorporated in the following manner:
(E1-E3)	o Site design maximizes sight lines from public areas;

Sustainability Criteria	Sustainable Development Features Summary	
	 Exterior lighting of the building providing visibility on the site. Landscaping design with dense planting along 192 Street ensures unimpeded sight lines along the multi-use pathway and no opportunities for public gathering. 	
6. Green Certification (F1)	• N/A	
7. Education & Awareness (G1-G4)	• A development proposal sign was installed on the site on April 6, 2018 and the proposal was referred to the Little Campbell Watershed Society (LCWS) for review and comment.	

<u>INFORMATION ATTACHED TO THIS REPORT</u>

The following information is attached to this Report:

Appendix I. Action Summary (Confidential) and Development Data Sheet Appendix II. Site Plan, Building Elevations, Landscape Plans and Perspective

Appendix III. Engineering Summary

original signed by Ron Hintsche

Jean Lamontagne General Manager Planning and Development

EM/cm

APPENDIX I HAS BEEN

REMOVED AS IT CONTAINS

CONFIDENTIAL INFORMATION

DEVELOPMENT DATA SHEET

Existing Zoning: CD By-law No. 17146 (as amended by By-law No. 17934)

Required Development Data	Minimum Required / Maximum Allowed	Proposed	
LOT AREA* (in square metres)		28,385.43	
Gross Total			
Road Widening area			
Undevelopable area			
Net Total			
LOT COVERAGE (in % of net lot area)	60%	41%	
Buildings & Structures		•	
Paved & Hard Surfaced Areas			
Total Site Coverage			
SETBACKS (in metres)			
Front	16.0 m	17.05 m	
Rear	7.5 m	26.58 m	
Side #1 (N,S,E, or W)	7.5 m	7.71 m	
Side #2 (N,S,E, or W)	7.5 m	8.41 m	
Side #3 (N, S, E or W)			
BUILDING HEIGHT (in metres/storeys)			
Principal	14 m	13.72 m	
Accessory	6 m		
FLOOR AREA: Commercial			
Retail			
Office		2,246 m ²	
Total			
FLOOR AREA: Industrial		11,550 m²	
FLOOR AREA: Institutional			
TOTAL BUILDING FLOOR AREA		13,796 m²	

^{*} If the development site consists of more than one lot, lot dimensions pertain to the entire site.

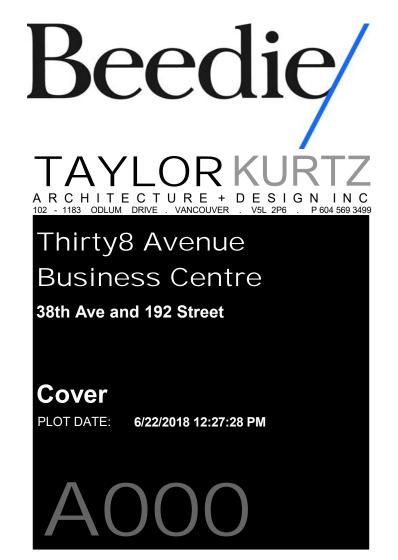
Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)		
# of units/ha /# units/acre (net)		
FAR (gross)		
FAR (net)	1.0	0.49
AMENITY SPACE (area in square metres)		
Indoor		
Outdoor		77.8 m²
PARKING (number of stalls)		
Office	56.15	
Industrial	115.5	
Total Number of Parking Spaces	172	176
Number of accessible stalls		4
Number of small cars		
Tandem Parking Spaces: Number / % of		
Total Number of Units		
Size of Tandem Parking Spaces width/length		

Heritage Site	NO	Tree Survey/Assessment Provided	NO

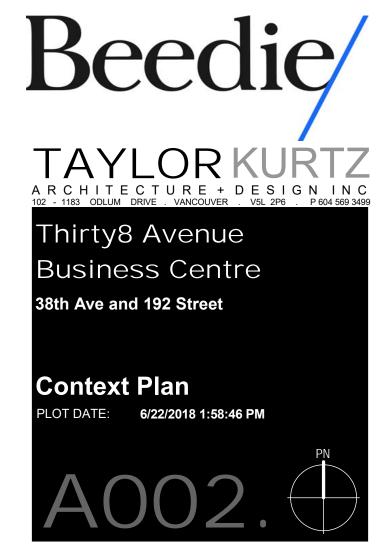
















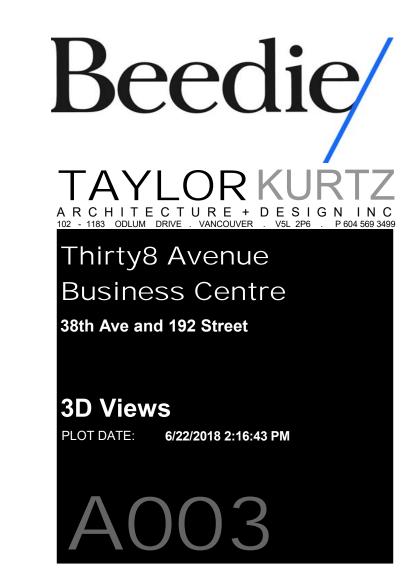
South West Corner Entry



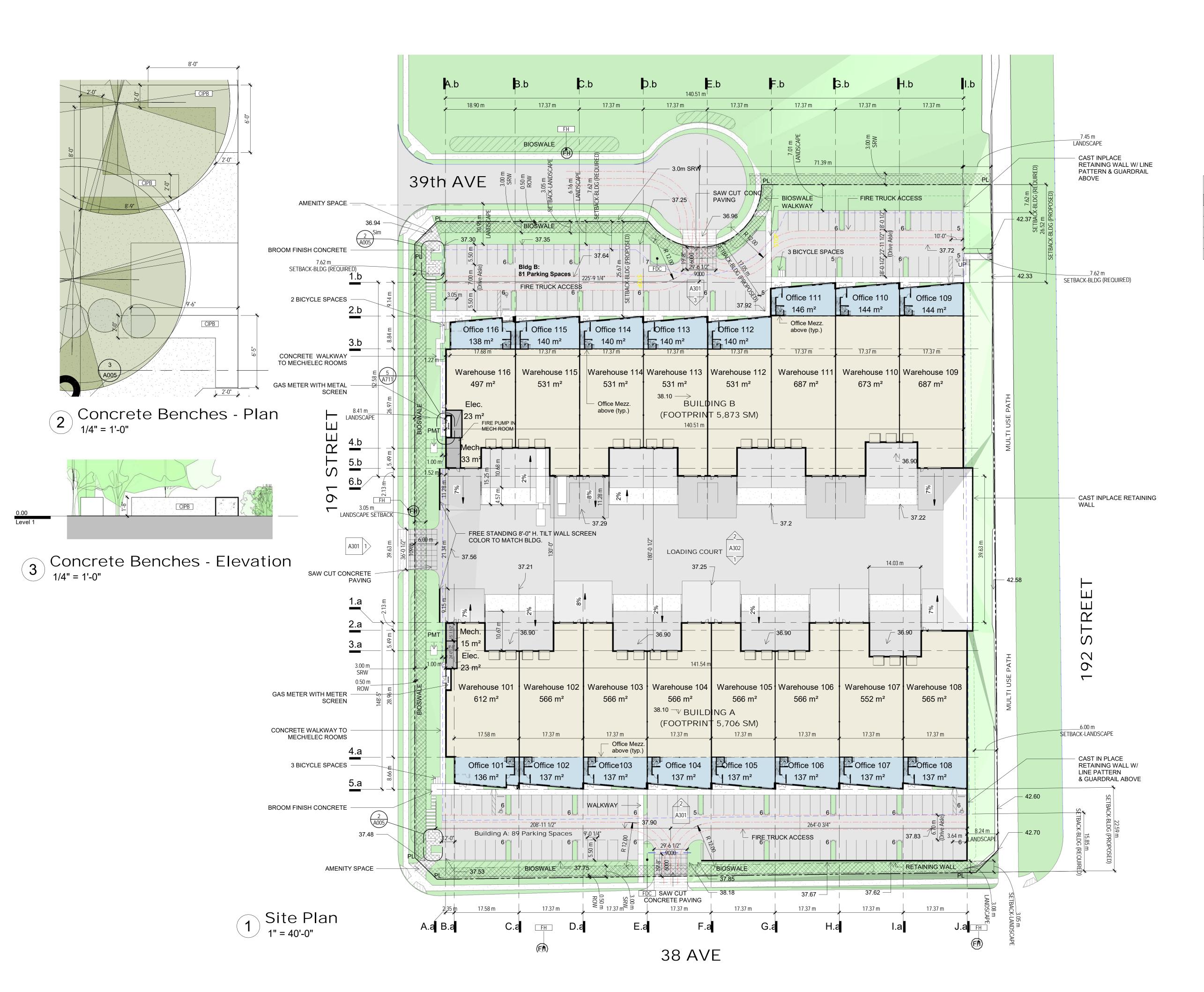
North West Entry View



North West Entry View - Close Up







Area by Occupancy		
Occupancy	Area	
OFFICE	4,474 m²	
SERVICE	93 m²	
WAREHOUSE	9,229 m²	
	13,796 m²	

Area by Level			
Building	Level	Area	
Bldg A	Level 1	5,693 m²	
Bldg A	Level 2	1,109 m²	
Bldg B	Level 1	5,857 m²	
Bldg B	Level 2	1,137 m²	
		13,796 m²	

ZONING SUMMARY:

PROJECT ADDRESS: 192th Street+ 38th Ave, Surrey BC **LEGAL DESCRIPTION:** Lot 9, Section 28, Township 7, New Westminster District Plan EPP72139

SETBACKS:

ZONE:

USES:

<u>F.A.R.:</u>

SITE AREA

Front Yard:	Proposed: Required:	17.05 m 15.85 m
Side Yard:	Proposed: Required:	7.71 m 7.62 m
Flanking Side Yard:	Proposed: Required:	8.41 m 7.62 m
Rear Yard:	Proposed: Required:	26.58 m 7.62 m
EASEMENTS:		TBA
AUTHORITY:	City of Surrey	

Industrial, Wholesale

28,385.43 m²

+/- 9.60m

13.72 m

HEIGHT: Proposed: Permitted:

LOT COVERAGE:

PARKING REQUIRED:			
Warehouse Office	: 9,227 m² @ 1/100 m²: 4,474 m² @ 1/100 m²:	2	

Proposed:

Proposed:

Parking Spaces for Persons w/ Disabilities:

Between 101 and 201 stalls

Small Car Parking Space Permitted:

35% of 138

Parking Provided

Description	Count
Parking Space - ADA - Mirror: ADA 12' x 18'	4
Parking Space: 9' x 18' - 90 deg	172
	176

BICYCLE PARKING

Proposed: **LOADING:**

Proposed:

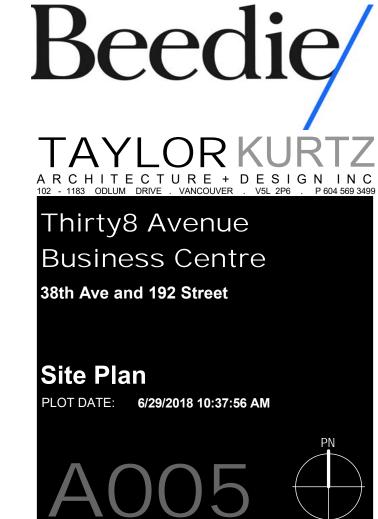
30 Dock Bays 16 Grade Bays 46 spaces



KEYNOTE LEGEND

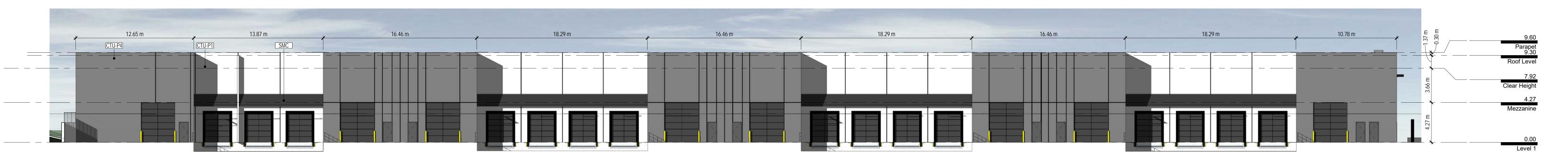
DESCRIPTION

CAST IN PLACE CONCRETE BENCH FIRE DEPARTMENT CONNECTION FDC FIRE HYDRANT









North Elevation Building A



2 South Elevation Building B



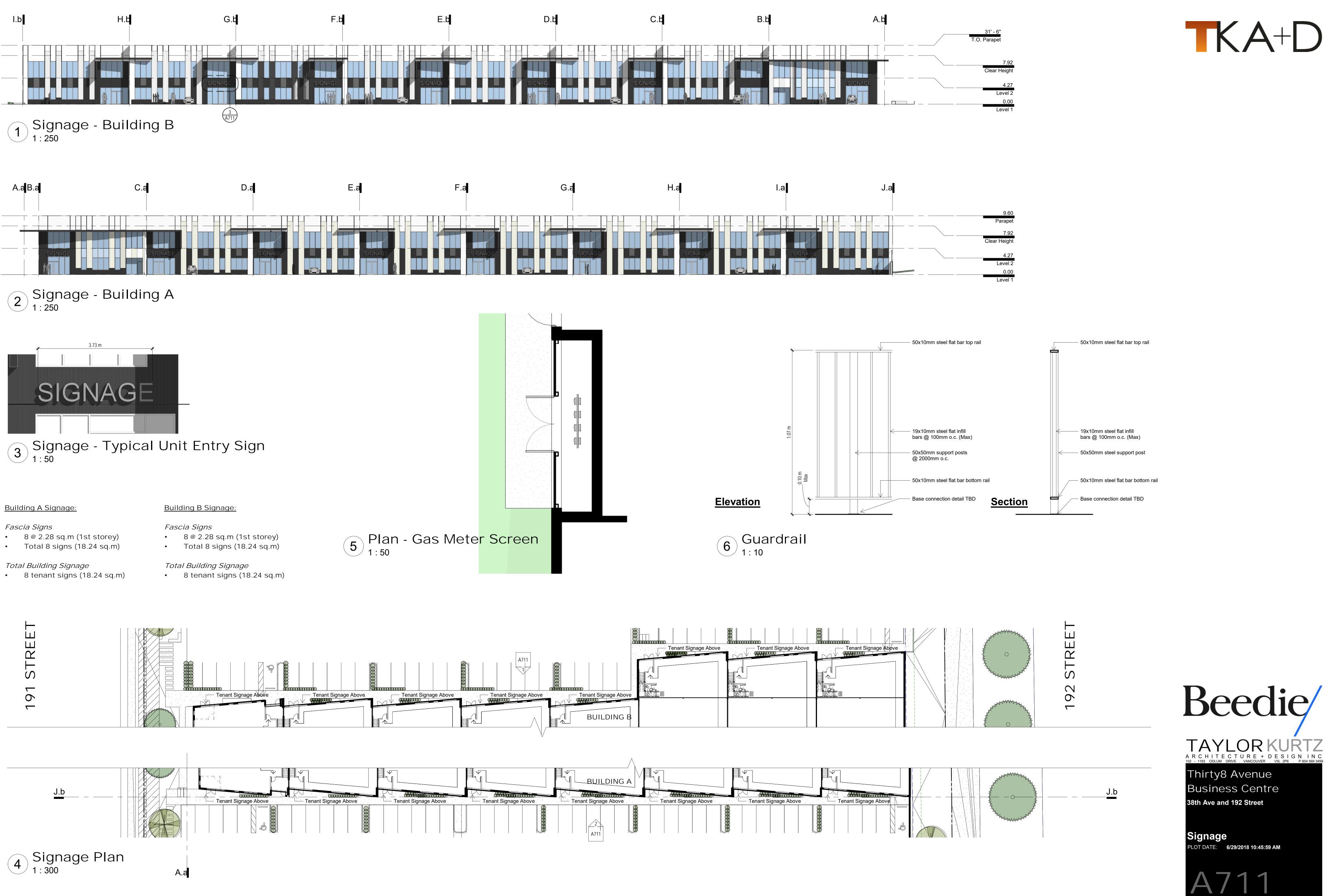
CTU-P1 CONCRETE - TILT UP - PAINTED P1 (BM White Wisp)

CTU-P4 CONCRETE - TILT UP - PAINTED P4 (BM Whale Gray)

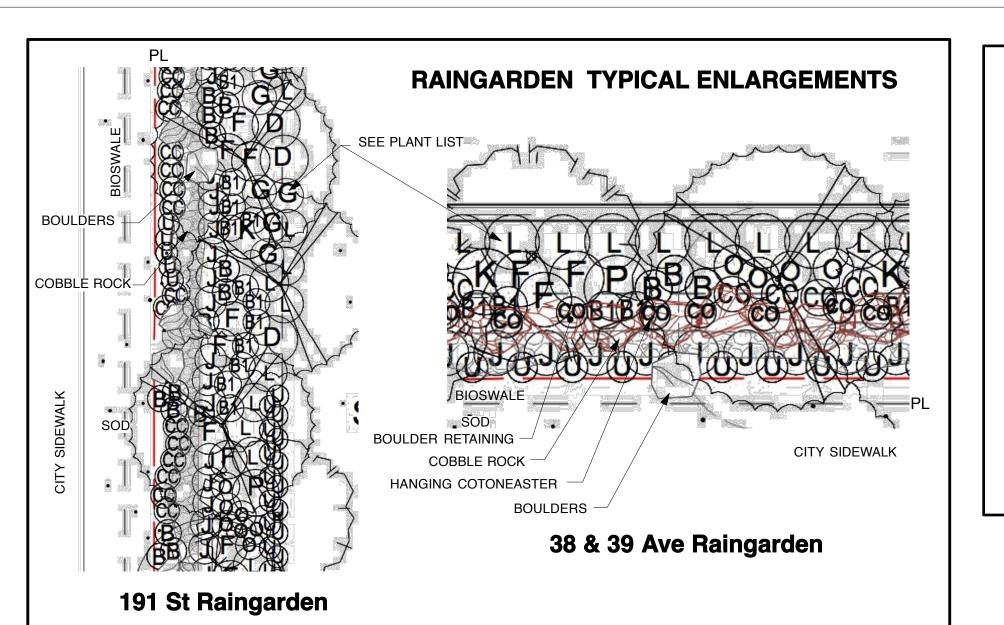
OHD OVERHEAD DOOR

SMC STANDING SEAM METAL CLADDING Cascadia 'Weather Zinc'









CONCRETE BENCHES Elevation View See Arch. Drawings For Detail Information

3.00 m

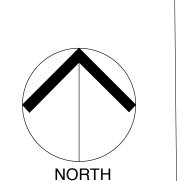
_0.50 m ROW

39th AVE



Bike Rack Sizes As Noted On Plan

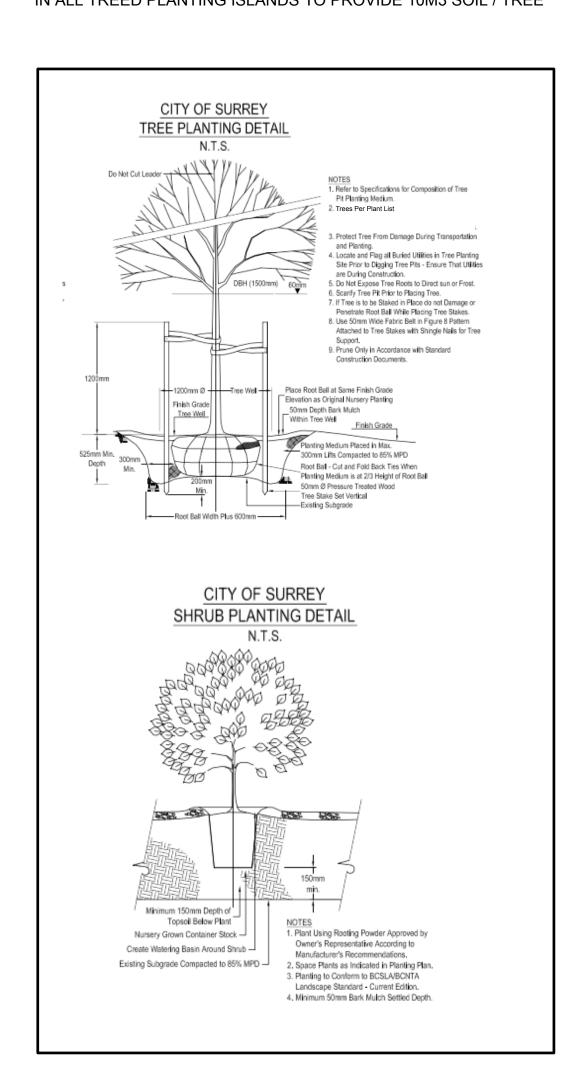
ADVANTAGE BIKERACK Ribbon Series (Or Approved Equivalent)

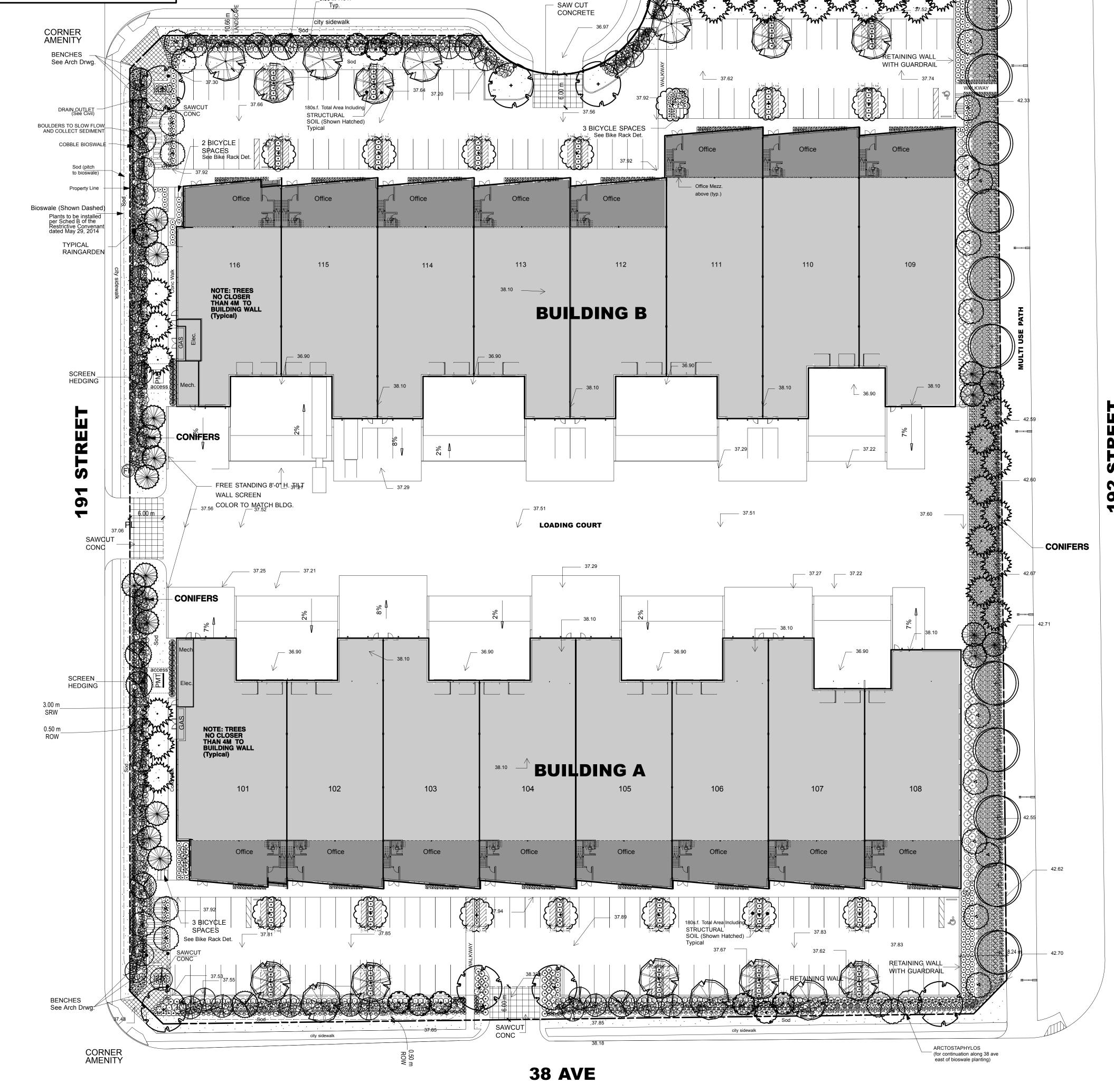


Note: Bioswale To Be Installed According To Binnie Plans In Schedule B Of The Restrictive Covenant. RAINGARDEN SAMPLE From A LandSpace CHN Completed Project

NOTE: ALL PLANTING BEDS TO HAVE 2" (50mm) BARK MULCH

STRUCTURAL SOIL WILL BE PROVIDED TO 0.6M DEPTH IN ALL TREED PLANTING ISLANDS TO PROVIDE 10M3 SOIL / TREE





PLANT LIST

QTY. BOTANICAL NAME

STMBUL	QIT.	BOTANICAL NAME	COMMON NAME	SIZE
		Trees		
	7	Acer rubrum 'Redpoint'	Red Maple Var.	7cm cal. / 1.8m stnd
	23	Cornus x nutalli ' Starlight'	Dogwood Var.	5cm cal. / 1.8m stnd
+	11	Fraxinus omus 'Arie Peters'	Flowering Ash	6cm cal. / 1.8m stnd
	16	Liquidambar styraciflu 'Worplesdon'	Sweet Gum Var.	6cm cal. / 1.8m stnd
{ • }	14	Prunus yedoensis 'Akebono'	Daybreak Flowering Cherry	6cm cal. / 1.8m stnd
pur l	20	Chamecyparis nootatensis	Nootka Cyress	2.5m ht. / natural form
The state of the s	26	Thuja plicata	Western Red Cedar	3.0m ht. / tree form
, W.		Shrubs		
	87	Azalea japonica 'Coral Bell'	Japanese Azalea	#2 pot
X	940	Carex morrowii 'Ice Dance'	Sedge	#1 pot
•	69	Sarcococca hookerana humilis	Sweet Box	#2 pot
\oplus	1179	Mahonia nervosa	Narrowleaf Oregon Grape	#1 pot
	213	Lonicera pileata (low)	Evergreen Honeysuckle	#2 pot
+	96	Photinia fraserii	Photinia	#2 pot
0	25	Pieris japonica 'Temple Bells'	Japanese Andromeda	#3 pot
\odot	200	Prunus I. 'Otto Luyken'	Otto Luyken Laurel	#2 pot
\odot	26	Rhododendron 'Christmas Cheer'	Rhododendron (medium var.)	#3 pot
	7	Rosa meidiland 'Carefree Delight'	Hardy French Rose var.	#3 pot
\oplus	8	Spirea x bumalda 'Anthony Waterer'	Spirea Var.	#3 pot
	23	Thuja occidentalis 'smaragd'	Emerald Cedar	1.2m ht.
(A)	26	Viburnum davidii	David's Viburnum	#2 pot
\bigotimes	7	Weigelia 'Bristol Ruby'	Weigelia	#3 pot
		Ground Covers/Perennials/Vines		
222	335	Arctostaphylos uva-ursi	Vancouver Jade	10cm pot / 45cm o.c. / heav
9	588	Gaultheria shallon	Salal	#2 pot
		Noton		

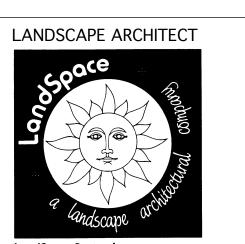
1. Specification as per most recent BCSLA/BCLNA 'Landscape Standards' and

LandSpace Design Inc. 'Spec Notes'. 2. The Contractor must satisfy the City Landscape Inspector for Completion Acceptance Approval

PLANT LIST - RAINGARDEN

SYMBOL	QTY.	BOTANICAL NAME	COMMON NAME	SIZE
		Trees		
	30	Acer circinatum	Vine Maple	1.5m ht; B&B 3 stem clump
	9	Amelanchier x Grandiflora 'Autumn Brillance'	Autumn Brillance Serviceberry	1.5m ht; B&B
	10	Malus 'Red Jewel'	Crab Apple Var.	1.5m ht; B&B
Mann 1		Shrubs		
D	27	Cornus Sericea 'Kelseyi'	Kelsey Dogwood	#3 pot
P	5	Philadelphus x Virginalis 'Dwarf Mock Org.'	Dwarf Snowflake Mock Orange	#3 pot
		Grass		
(CC)	214	Carex 'Ice Dance'	Silver Variegated Sedge	#1 pot
J	380	Juncus effusus	Common Rush	#1 pot
K	15	Koeleria cristata	June Grass	#1 pot
		G.C.		
В	248	Blechum spicant	Deerfern	#1 pot / 20cm
U	702	Arctostaphylos uva-ursi	Kinnicknick	#1 pot / 20cm
B ₁	15	Cornus canadensis	Bunchberry	#1 pot / 20cm
G	81	Gaultheria shallon	Salal	#1 pot / 20cm
L	274	Lonicera pileata	Privet Honeysuckle	#1 pot / 25cm
F	140	Polystichum munitum	Western Sword Fern	#1 pot / 20cm
0	15	Galium Odoratum	Sweet Woodruff	#1 pot / 20cm





2 JUN 29/18 REISSUE FOR DP 1 FEB 02/18 ISSUE FOR DP DESCRIPTION

Surrey FILE # 7818-0044-00

PROPOSED: THIRTY8 AVE BUSINESS CENTRE

CAMPBELL HEIGHTS NORTH - LOT 5 ADDRESS: 19155 38 AVENUE, SURREY, BC

DRAWING

LANDSCAPE PLAN

DRAWN DESIGNED PLOT DATE JAN 29/18

PROJECT - DRAWING NUMBER

L-1



INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM:

Development Services Manager, Engineering Department

DATE:

Jun 22, 2018

PROJECT FILE:

7818-0044-00

RE:

Engineering Requirements (Commercial/Industrial)

Location: 19155 - 38 Avenue

DEVELOPMENT PERMIT/ DEVELOPMENT VARIANCE PERMIT

There are no engineering requirements relative to issuance of the Development Permit/ Development Variance Permit.

BUILDING PERMIT

The following are to be addressed prior to issuance of the Building Permit (BP):

- The site has been serviced through project 7816-0289-00. The applicant must evaluate
 adequacy of existing services (e.g. driveways, water connections, sanitary sewer
 connections, storm water drainage) provided to the site by 7816-0289-00 and
 relocate/modify as required through the BP process. This will also include abandonment
 of redundant service connections as required; and
- Design/Construct offsite/onsite infiltration and water treatment features as per Campbell Heights Land Use Plan requirements and as described in servicing plans under City project 7816-0289-00 and Restrictive Covenants on title. The onsite infiltration must be designed to achieve no runoff from the site up to the 100 Year return period event.

The applicant is advised to review the registered sustainable drainage and water quality control restrictive covenants prior to submitting the building permit application

Rémi Dubé, P.Eng.

Development Services Manager

LR₁