

# City of Surrey <br> PLANNING \& DEVELOPMENT REPORT <br> File: $\quad$ 7917-0401-00 

Planning Report Date: October 1, 2018
PROPOSAL:

- Development Permit
to permit the development of a 4,020 square metre ( $43,267 \mathrm{sq}$. ft.) single tenant industrial building.
LOCATION: 2579-188 Street
ZONING: CD (By-law No. 17536)
OCP DESIGNATION: Mixed Employment
LAP DESIGNATION: Technology Park or Business Park



## RECOMMENDATION SUMMARY

- Approval to draft Development Permit.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- None.


## RATIONALE OF RECOMMENDATION

- Complies with the "Mixed Employment" designation in the Official Community Plan (OCP) and the "Business Park" designation in the Campbell Heights Land Use Plan (LAP).
- The proposed density and building form are appropriate for this part of Campbell Heights and are consistent with the design guidelines outlined in the general Development Permit and Design Guidelines for Campbell Heights North.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7917-o401-oo generally in accordance with the attached drawings (Appendix II).
2. Council instruct staff to resolve the following issues prior to final approval:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
(c) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
(d) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
(e) the applicant satisfy the deficiency in tree replacement on the site to the satisfaction of the Planning and Development Department;
(f) registration of a Section 219 Restrictive Covenant to restrict the maximum amount of mezzanine space; and
(g) registration of a Section 219 Restrictive Covenant to prohibit any use that requires a Metro Vancouver air quality permit from locating on the site.

REFERRALS
Engineering: The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix III prior to the issuance of a Building Permit.

Surrey Fire Department: The Fire Department have no concerns with the project as proposed.

## SITE CHARACTERISTICS

Existing Land Use:

Utility pole manufacturer.

## Adjacent Area:

| Direction | Existing Use | LAP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| North: | Vacant agricultural <br> land under <br> Development <br> Application No. <br> 7916 -oo68-oo to <br> permit 14 business <br> park lots and one <br> (1) environmental <br> protection area. | Technology Park <br> or Business Park <br> and Open Space <br> Corridors/Buffers | A-1 |
| East (Across 188 Street): | Vacant industrial <br> land under <br> Development <br> Application No. <br> $7910-0308$-oo to <br> permit four (4) <br> new lots. | Technology Park <br> or Business Park | IB-1 |
| South (Across 25 Avenue): | Cold storage, <br> industrial building, <br> warehouse. | Technology Park <br> or Business Park | CD (By-law No. <br> 17536) |
| West: | Parkland <br> (dedicated). | Open Space <br> Corridors/Buffers | CD (By-law No. <br> $17536)$ |

## DEVELOPMENT CONSIDERATIONS

## Background

- The site is designated "Mixed Employment" in the Official Community Plan (OCP) and "Technology Park or Business Park" in the Campbell Heights Local Area Plan (LAP).
- The subject property is 4.7 hectares ( 12 ac .) in area and currently contains one building fronting 188 Street used for manufacturing utility poles and an undeveloped area in the southern portion of the lot fronting 25 Avenue.
- In November 2012, the property was rezoned to CD Zone (By-law No. 17536), allowing for light impact industry, warehouse uses, distribution centres, along with limited office and other accessory uses. A General Development Permit was issued as part of the same Development Application No. 7910-0301-00 to guide future development on the subject site and local area.
- The existing building and accompanying outdoor storage area in the northern portion of the site was originally developed on a separate lot. The design and planning of this building was considered under Development Application No. 7914-0360-00 and was approved by Council on September 14,2015 . In November 2017, the property owners consolidated the developed property with two undeveloped lots along 25 Avenue under Subdivision Plan No. EPP78304. The undeveloped area in the southern portion of the newly created larger lot is the focus of this development application.
- The existing building onsite has a floor area of approximately 8,743 square metres ( $94,103 \mathrm{sq}$. ft.) on an 8,313 square metres ( $89,480 \mathrm{sq}$. ft.) footprint, resulting in an FAR of 0.19 and $17 \%$ lot coverage over the entire site.


## Proposal

- The applicant is proposing a Development Permit to facilitate the construction of a second building in the southern portion of the lot in order to expand upon their existing manufacturing processes on site.
- The building has a proposed floor area of 4,019 square metres ( $43,268 \mathrm{sq}$. ft.) on a building footprint of 3,787 square metres ( $40,768 \mathrm{sq}$. ft.).
- The new building comprises approximately 3,405 square metres ( $36,659 \mathrm{sq}$. ft.) of warehousing space and 382 square metres ( $4,112 \mathrm{sq}$. ft.) of office space on the ground floor, and 385 square metres ( $4,148 \mathrm{sq}$. ft.) of storage on a second storey mezzanine level.
- The existing and proposed buildings will result in a FAR of 0.27 and lot coverage of $26 \%$ for the entire site, which complies with the maximum 1.0 FAR and $60 \%$ lot coverage that is permitted under CD By-law No. 17536.


## DESIGN PROPOSAL AND REVIEW

## Building and Site Design

- The proposed building is consistent with the design guidelines outlined in the Campbell Heights Local Area Plan and the OCP, and is reflective of the existing design standards within the area.
- The building is proposed as a concrete tilt-up with glazed openings along the southern elevation fronting 25 Avenue. The primary building colour is light gray (Benjamin Moore - Gray Owl) with sections of medium gray (Benjamin Moore - Street Chic) being used on the front and sides of the structure to create a sense of articulation along the building facades.
- The repeating medium gray sections of the façade have a parapet that is raised above the main roof line of the building which provides additional articulation along the façade. These sections also include the building's main entrances along with floor-to-ceiling windows which creates a visual focal point from the streetscape.
- The entrance ways and the second floor windows are accented with a horizontal steel frame above the openings, which are proposed to be painted blue. Horizontal reveals in the concrete panels between windows provide an additional accent element on the building.


## Landscaping

- The proposed landscaping consists of a 6.0 metre ( 20 ft .) wide landscape strip, including a bioswale, along 25 Avenue. Additional landscaping will be provided behind the north-east corner of the building around a pocket of trees to be retained and an outdoor amenity patio.
- The proposed landscaping will consist of a variety of trees, including: Freeman's Maple, Vine Maple, and Chinese Dogwood. This will be complemented by a variety of shrubs, and ground covers.
- A new cable fence is proposed in the south-west corner of the site, which will span between two sliding metal gates, one at the site entrance from 25 Avenue and one along the parking lot access. The fence is proposed to be approximately 1.9 metres ( 6 ft .) high and comprises of wire cables threaded horizontally through vertical fence posts. The fence and gates are intended to restrict access and trespassing to the outdoor storage on site. The fence is setback approximately 16 metres ( 52 ft .) from the road and extends only between the west lot line and the building corner, thereby reducing the span of the fence to its smallest possible extent while still providing adequate security for the site.
- There is an existing 16 metre ( 52 ft .) wide landscape berm in the south-west corner of the site near the cul-de-sac on 25 Avenue which will be retained. This landscaping was installed under Development Application No. 7914-0360-oo to screen the outdoor storage area at the rear of the site.


## Access and Parking

- Three vehicular accesses to this site were previously provided under Development Application No. 7914-0360-oo, two from 188 Street and one from 25 Avenue. Under the current proposal, an opening between an existing landscaping buffer behind the north-east corner of the proposed building will allow for internal vehicle circulation through the site if required.
- The proposal includes an addition of 8o parking spaces to the site, which is the minimum number required under the Zoning By-law for the new industrial and office space uses proposed. This includes one (1) parking space for persons with disabilities as per the requirements under the Zoning By-law.
- The BC Building Code permits up to $40 \%$ of the ground floor area to be constructed as second-storey mezzanine space. The proposed development includes 386 square metres ( 4,148 sq. ft.) of mezzanine space, which represents approximately $10 \%$ of the proposed ground floor area. The applicant has provided an alternative parking plan for the site that demonstrates how additional parking could be accommodated on site should the current or future user expand the mezzanine up to $40 \%$ of the proposed ground floor as an office use.
- The applicant has agreed to register a Section 219 Restrictive Covenant restricting the maximum mezzanine space to be constructed to 386 square metres ( $4,148 \mathrm{sq}$. ft .) to reflect the number of parking spaces currently provided under this proposal. Should the current or future user wish to increase the mezzanine space for this building in the future they would be required to provide a commensurate number of parking stalls in their building plans to reflect the increased floor area, at which point the covenant could be discharged.


## Signage

- Signage has not been considered with the Development Permit. All future signage must conform to the Sign Bylaw.


## TREES

- Shan Yennyson, ISA Certified Arborist of KD Planning \& Design Ltd., prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
| Alder and Cottonwood Trees |  |  |  |
| Alder | 3 | 3 | o |
| Cottonwood | 1 | 1 | o |
| Deciduous Trees <br> (excluding Alder and Cottonwood Trees) |  |  |  |
| Yellow Birch | 16 | 14 | 2 |
| Cherry | 1 | 1 | o |
| Garry Oak | 1 | o | 1 |
| Big Leaf Maple | 4 | 4 | o |
| Coniferous Trees |  |  |  |
| Douglas Fir | 5 | 5 | o |
| Western Red Cedar | 1 | o | 1 |
| Total (excluding Alder and Cottonwood Trees) | 28 | 24 | 4 |
| Total Replacement Trees Proposed (excluding Boulevard Street Trees) |  | 9 |  |
| Total Retained and Replacement Trees |  | 13 |  |
| Contribution to the Green City Fund |  | \$17,200 |  |

- The Arborist Assessment states that there are a total of 28 protected trees on the site, excluding Alder and Cottonwood trees. Four (4) existing trees, approximately $13 \%$ of the total trees on the site, are Alder and Cottonwood trees. It was determined that 4 trees can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of 52 replacement trees on the site. Since only nine (9) replacement trees can be accommodated on the site, the deficit of 43 replacement trees will require a cash-in-lieu payment of $\$ 17,200$ representing $\$ 400$ per tree, to the Green City Fund, in accordance with the City's Tree Protection By-law.
- The new trees on the site will consist of a variety of trees including Freeman's Maple, Vine Maple, and Chinese Dogwood.
- In summary, a total of 13 trees are proposed to be retained or replaced on the site with a contribution of $\$ 17,200$ to the Green City Fund.


## BIODIVERSITY CONSERVATION STRATEGY

- The City of Surrey Biodiversity Conservation Strategy (BCS) Green Infrastructure Network (GIN) map, adopted by Council on July 21, 2014 (Corporate Report No. R141; 2014), identifies a Regional BCS Corridor within the subject site, in the Campbell Heights BCS management area, with a High ecological value.
- The BCS further identifies the GIN area of the subject site as having a High habitat suitability rating, derived from species at risk presence, species accounts and known ecosystem habitat inventories. The BCS recommends a target Corridor width of 100 meters.
- The target BCS Corridor width requirements for this site have previously been achieved through park land dedication and onsite landscape buffering under Development Application No. 7910-0301-00 and 7914-0360-oo respectively. Further, the location of the proposed building being considered under the current application is separated from the BCS Corridor by the outdoor storage onsite and a neighbouring lot.


## SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on August 14, 2017. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

| Sustainability Criteria | Sustainable Development Features Summary |
| :---: | :---: |
| 1. Site Context \& Location $\left(\mathrm{A}_{1}-\mathrm{A}_{2}\right)$ | - The site is located in the Campbell Heights LAP. The proposed development is reflective of the land use designation. |
| 2. Density \& Diversity ( $\mathrm{B}_{1}-\mathrm{B}_{7}$ ) | - The proposed density and FAR are in keeping with the requirements identified in the Zoning By-law. |
| 3. Ecology \& Stewardship (C1-C4) | - Low impact development standards (LIDS) are incorporated into the design of the project include: <br> o Natural landscaping <br> o Perforated Pipe Systems <br> o Permeable Pavement <br> - The site has been redesign in order to retain specimen trees. |
| 4. Sustainable Transport \& Mobility (D1-D2) | - Bike racks available onsite to encourage sustainable transportation options. |
| 5. Accessibility \& Safety <br> (E1-E3) | - Crime Prevention Through Environmental Design (CPTED) principles have been incorporated into the site design. |
| 6. Green Certification (F1) | - N/A |


| Sustainability Criteria | Sustainable Development Features Summary |
| :---: | :---: |
| 7. Education \& Awareness (G1-G4) | - N/A |

## ADVISORY DESIGN PANEL

- The application was not referred to the Advisory Design Panel (ADP), but was reviewed by City staff and found to be acceptable. The proposed development was evaluated based on compliance with the design guidelines for Campbell Heights North, the Official Community Plan (OCP), and with General Development Permit No. 7910-0301-oo which guides development in the local area.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Lot Owners and Action Summary (Confidential) and Project Data Sheets
Appendix II. Site Plan, Building Elevations, Landscape Plans and Perspective
Appendix III. Engineering Summary
Appendix IV. Summary of Tree Survey and Tree Preservation

## INFORMATION AVAILABLE ON FILE

- Complete Set of Architectural and Landscape Plans prepared by Larry Podhora Architect and Durante Kreuk Ltd. Landscape Architects, respectively, dated August 19, 2018 and August 22, 2018.
original signed by Ron Hintsche

Jean Lamontagne
General Manager
Planning and Development
ARR/cm

## APPENDIX I HAS BEEN

REMOVED AS IT CONTAINS

## CONFIDENTIAL INFORMATION


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## NOVA POLE INDUSTRIAL BUILDING

18727 \& 18747-25 AVENUE, SURREY, BC

PROJECT TEAM

ARCHTECT OF RECORD LARRY POCHORA ARCHII
15S2R RACKMNAN WAY
SANICH

CONTACT: LARRY PODHORA



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| CONTACT: Stuart mcgregor | COntact: Shan tennyson |
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TO: Manager, Area Planning \& Development

- South Surrey Division

Planning and Development Department
FROM: Development Services Manager, Engineering Department
DATE: Sept. 25, 2018 PROJECT FILE: 7817-0401-00
RE: $\quad$ Engineering Requirements (Commercial/Industrial)
Location: 2579-188 Street

## DEVELOPMENT PERMIT

There are no engineering requirements relative to issuance of the Development Permit.

## BUILDING PERMIT

The following issues are to be addressed as a condition of issuance of the Building Permit:

## Works and Services

- Remove and reconstruct concrete driveway;
- Review the water meter sizing calculations and backflow preventer; replace/upsize as required;
- Obtain and ESC permit; and
- Review and design the onsite stormwater works in compliance with the Storm Water Control Plan (SWCP). Note that an offsite stormwater connection is not permitted as storm runoff is to be infiltrated onsite.

A Servicing Agreement is not required, but the engineering design for above noted works must be accepted by Engineering prior to issuance of the Building Permit. The driveway and service connection abandonment can be constructed subject to issuance of a City Road and Right-of-Way Permit obtainable at the Engineering front counter upon payment of securities and permit fees.


Tommy Buchmann, P.Eng.
Acting Development Services Manager
LR1

## Tree Preservation Summary

## Surrey Project No:

Address: 18727, 18747 25 $^{\text {th }}$ Ave. Surrey, BC
Registered Arborist: Shan Tennyson ON-0969A

| On-Site Trees | Number of Trees |
| :--- | :---: |
| Protected Trees Identified <br> (on-site and shared trees, including trees within boulevards and proposed streets <br> and lanes, but excluding trees in proposed open space or riparian areas) | 32 |
| Protected Trees to be Removed | 28 |
| Protected Trees to be Retained <br> (excluding trees within proposed open space or riparian areas) | 4 |
| Total Replacement Trees Required: |  |
| - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio <br> 4$\quad$one (1) $=4$ | 52 |
| - All other Trees Requiring 2 to 1 Replacement Ratio |  |
| 24 | two (2) $=48$ |


| Off-Site Trees | Number of Trees |
| :---: | :---: |
| Protected Off-Site Trees to be Removed |  |
| Total Replacement Trees Required: <br> - Alder \& Cottonwood Trees Requiring 1 to 1 Replacement Ratio $\qquad$ 0 $X$ one (1) $=0$ <br> - All other Trees Requiring 2 to 1 Replacement Ratio $\qquad$ X two (2) $=0$ | 0 |
| Replacement Trees Proposed | 0 |
| Replacement Trees in Deficit | N/A |

Summary, report and plan prepared and submitted by:


Table 1: Summary of Tree Preservation by Tree Species:

| Tree Species | Existing | Remove | Retain |
| :---: | :---: | :---: | :---: |
| Alder and Cottonwood Trees |  |  |  |
| Alder | 3 |  | 0 |
| Cottonwood | 1 |  | 0 |
| Deciduous Trees <br> (excluding Alder and Cottonwood Trees) |  |  |  |
|  |  |  |  |
| Apple |  |  |  |
| Mountain Ash |  |  |  |
| Trembling Aspen |  |  |  |
| Paper Birch |  |  |  |
| Cherry | 1 | 1 | 0 |
| Crabapple |  |  |  |
| Katsura |  |  |  |
| Maidenhair Tree |  |  |  |
| Red Maple |  |  |  |
|  | 16 | 14 | 2 |
|  | 1 | 0 | 1 |
|  | 4 | 4 | 0 |
|  |  |  |  |
| Coniferous Trees |  |  |  |
| Atlas Cedar |  |  |  |
| Deodar Cedar |  |  |  |
| Western Red Cedar | 5 | 5 | 0 |
| Douglas Fir | 1 | 0 | 1 |
| Falsecypress |  |  |  |
| Scots Pine |  |  |  |
| Spruce |  |  |  |
| Norway Spruce |  |  |  |
|  |  |  |  |
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|  |  |  |  |
| Total (excluding Alder and Cottonwood Trees) | 28 | 24 | 4 |
| Additional Trees in the proposed Open Space / Riparian Area |  |  |  |
| Total Replacement Trees Proposed (excluding Boulevard Street Trees) |  |  |  |
| Total Retained and Replacement Trees |  |  |  |



