112 AVE 104 AVE WHALLEY GUILDFORD 96 AVE 88 AVE FLEETWOOD 80 AVE **72 AVE** NEWTON CLOVERDALÉ 64 AVE 56 AVE **48 AVE** 120 ST 40 AVE 32 AVE \star SOUTH SURREY 24 AVE **16 AVE** 144 ST 152 ST 136 ST 8 AVE 160 ST 0 AVE 184 ST 192 ST 176 ST 168 ST

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7917-0157-00

Planning Report Date: July 10, 2017

PROPOSAL:

• Development Permit

to permit the development of a 14,376 square metre (154,742 sq. ft.) industrial warehouse facility.

LOCATION: 18899 - 28 Avenue

OWNER: Campbell Heights Surrey Property

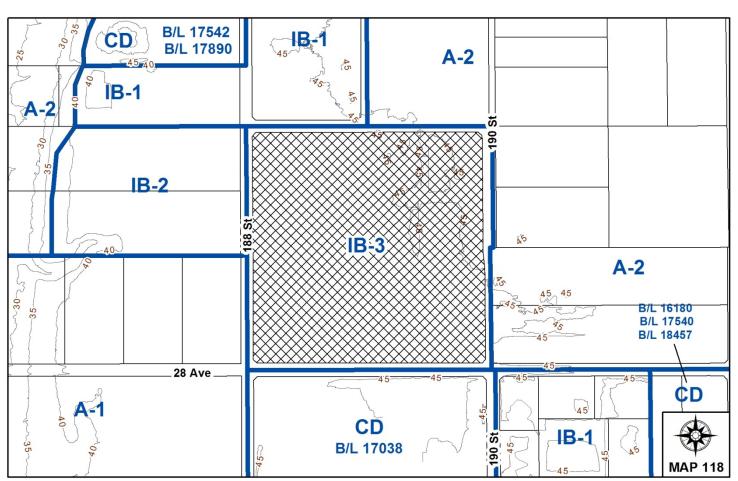
Ltd.

ZONING: IB-3

OCP DESIGNATION: Mixed Employment

LAP DESIGNATION: Business Park/Business Park

(Office)



RECOMMENDATION SUMMARY

• Approval to draft Development Permit.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

None.

RATIONALE OF RECOMMENDATION

- The proposal complies with the site's "Mixed Employment" designation in the OCP.
- The proposal complies with the site's "Business Park"/"Business Park (Office)" designations in the Campbell Heights LAP.
- The proposed density and building form are appropriate for this part of Campbell Heights and are consistent with the Campbell Heights Design Guidelines.

RECOMMENDATION

The Planning & Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7917-0157-00 generally in accordance with the attached drawings (Appendix II).

- 2. Council instruct staff to resolve the following issue prior to final approval:
 - (a) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department; and
 - (b) registration of a Section 219 Restrictive Covenant to restrict the maximum amount of mezzanine space that can be achieved on the site.

REFERRALS

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements

under Development Application No. 7914-0337-00.

Surrey Fire Department: The City of Surrey's By-law (No. 19108) for Public Safety Electronic

Communication Amplification applies to buildings of this size.

SITE CHARACTERISTICS

Existing Land Use: Industrial warehouse (Building 1) approved under Development

Application No. 7914-0337-00 under construction on the southern portion

of the site.

Adjacent Area:

Direction	Existing Use	OCP/LAP Designation	Existing
			Zone
North	Agricultural use and	Mixed Employment/	A-2 and IB-1
(Across 30 Avenue):	greenhouse operations (east).	Business Park	
	Cold storage facility approved		
	under Development		
	Application No. 7914-0316-00		
	under construction (west).		

Direction	Existing Use	OCP/LAP Designation	Existing Zone
East	Various agricultural uses and	Mixed Employment/	A-2
(Across 190 Street):	greenhouse operations.	Business Park, Business	
		Park (Office)	
South	Cold storage facility.	Mixed Employment/	CD (By-law
(Across 28 Avenue):		Technology Park or	No. 17038)
		Business Park	
West	Keery Park and greenhouse	Mixed Employment/	A-1 and A-2
(Across 188 Street):	operations.	Open Space Corridors,	
		Buffers, Business Park	

DEVELOPMENT CONSIDERATIONS

Context

- The subject property is a large 14.5 hectare (35.9 acres) site located in Campbell Heights, bound by 30 Avenue to the north and 28 Avenue to the south, and 188 Street to the west and 190 Street to the east.
- The site is designated "Mixed Employment" in the Official Community Plan (OCP) and "Business Park"/"Business Park (Office)" in the Campbell Heights Local Area Plan (LAP). The site is zoned "Business Park (3) Zone (IB-3)" which accommodates business park developments with no accessory retail sales on site.
- Under Development Application No. 7914-0337-00, the subject site was created by consolidating four parent properties and rezoning the lands from "General Agricultural Zone (A-1)" to IB-3. Under the same application, a Development Permit (DP) application was proposed to permit the development of a 19,895 square metre (214,155 sq. ft.) industrial warehouse facility (Building 1) along the southern edge of the site. The subdivision, rezoning, and DP applications were approved in April 2016. Building 1 is currently under construction.
- The completion of Development Application No. 7914-0337-00 provided the necessary road dedication and works and services required to facilitate the subject proposal (Building 2) and future proposals (Buildings 3 and 4) through a DP application.
- The site is being developed by Hopewell Development Corporation. Hopewell Development, a division of the Hopewell Group of Companies, is a privately held company based in Calgary, specializing in commercial real estate and industrial and retail development across Canada.

Proposal

- The applicant is proposing a Development Permit for Building 2 consisting of a 14,376 square metre (154,742 sq. ft.) industrial warehouse facility for a single or multiple tenants, located along the northeastern edge of the site.
- The building will face 188 Street to the west and 30 Avenue to the north, and encompass required areas needed for parking, loading, operations, and landscaping.

• The proposal for adding Building 2 on the site represents a gross floor area ratio (FAR) of 0.24 and a lot coverage of 24%.

• The form, character and density of the proposed development complies with the Campbell Heights Local Area Plan (LAP) and the proposed development meets the requirements of the IB-3 Zone, including floor area, lot coverage, building height, and building setbacks.

Access and Parking

- Building 2 will be accessed by three (3) vehicular entrances. The main vehicular entry to the
 employee and visitor parking lot will be provided via an access from 188 Street. Two (2)
 accesses for trucks to the rear yard loading area will be accessed from 188 Street and
 30 Avenue.
- The proposal includes a total of 186 parking spaces for Building 2 located along the building's perimeter, which exceeds the Zoning By-law requirement of 181 parking spaces. 260 parking spaces were provided for Building 1 which also exceeded the Zoning By-law requirement.
- The applicant has provided a comprehensive parking calculation for the entire site to ensure the future build out of the site can accommodate the parking requirements. In the site's ultimate build out, the applicant proposes parking based on warehouse use with a maximum of 10.5% mezzanine office use, resulting in a total of 845 parking spaces for the entire site.
- The BC Building Code permits up to 40% of the ground floor area to be constructed as second-storey mezzanine space. The applicant is proposing a maximum of 10.5% office mezzanine floor space and has agreed to register a Section 219 Restrictive Covenant restricting the maximum mezzanine space to be constructed to avoid a situation where there may be insufficient parking for the future development of the site. The applicant has confirmed that their experience with similar industrial projects has shown that the restricted office component is sufficient to accommodate the uses that will be proposed.
- The proposal includes 30 loading bays which are located at the rear of the building (east). In accordance with the Zoning By-law, the rear loading area will be appropriately screened from public view with a 5.5 metre (18 ft.) high concrete wall.

Future Development

- The proposed building is the second building of four industrial warehouse buildings which will ultimately occupy the site. The future development of Buildings 3 and 4 are proposed to be sited parallel to the subject building (Building 2) and face 30 Avenue and 190 Street, and be designed to the Campbell Heights Design Guidelines.
- The applicant has advised that the timeline for DP applications for proposed Buildings 3 and 4 will be dependent on market leasing requirements.

PRE-NOTIFICATION

 Development proposal signs were installed on the site on July 5, 2017 and the project was referred to the Little Campbell Watershed Society (LCWS) for review and comment. A response from the LCWS has yet to be received.

DESIGN PROPOSAL AND REVIEW

- The proposed building is generally consistent with the design guidelines outlined in the Campbell Heights Design Guidelines and the Official Community Plan (OCP), and is reflective of the standards within the area. The development concept behind Campbell Heights is a high quality, sustainable industrial business park.
- The proposed tilt-up concrete building facing 188 Street, will be broken up with a series of defined, canopied entries consisting of vertically articulated stepped walls, treated with sun shades, glazing and coloured metal cladding. It will also be enhanced with shadow bars and concrete colour bands that add texture and provide visual continuity to the building.
- Additional attention has also been given to the north elevation facing 30 Avenue. The north façade will be treated with large clear storey windows, sun shades, concrete colour bands, and metal cladding consistent with architectural elements on the main elevation.
- The exterior colours to be used on the building are based on Hopewell's own corporate colour scheme and will include a palette of light and dark greys (regent grey and charcoal), with accents of red (terracotta) and silver (anodized aluminum).
- Pedestrian paths from the public sidewalk to the building will be provided at key entrances of the building. A series of plazas will be incorporated along some of the pedestrian paths around the perimeter of the building, including a larger plaza located at the intersection of 30 Avenue and 188 Street.
- Roof air handling equipment will be located to minimize visibility from the street and screened with metal cladding where necessary. Wall mounted lighting is proposed to provide light and augment the building's soffit-mounted lighting.

Landscaping

- Landscaping is proposed in accordance with the Zoning By-law requirements. A 3.0 metre (10 ft.) wide landscape area along 30 Avenue and 188 Street frontages of Building 2 is proposed and incorporates the bioswales required in Campbell Heights to treat storm water runoff and allow for site bio-filtration.
- The proposed landscaping will consist of 77 new trees to be planted on-site, including a combination of Cimmaron Green Ash, Morgan Red Maple, and Armstrong Red Maple. A complementary variety of shrubs and groundcover will also be planted in the landscaping surrounding the site.
- The location of two waste enclosures will be situated at the east and southeast side of the proposed building, adjacent to the truck loading area and away from public view.

The proposed enclosures will consist of a concrete pad and steel gates. A pad-mounted transformer (PMT) will also be located at the southeast side of the building and will not be visible from any public view.

• The proposed plazas will be landscaped, paved with stamped concrete, and will include benches. Bike racks will be located at two of the building entrances from 188 Street.

Signage

• Free-standing signage is proposed to be located at the key entrances located on 30 Avenue and 188 Street. The applicant has advised that signage will be dealt with through a separate permitting process.

SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on March 30, 2017. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability Criteria	Sustainable Development Features Summary
1. Site Context & Location (A1-A2)	• The site is located in the Campbell Heights LAP and the proposed development is reflective of the land use designation.
2. Density & Diversity (B1-B7)	• The proposed density and FAR is in keeping with the Zoning By-law.
3. Ecology & Stewardship (C1-C4) 4. Sustainable Transport & Mobility (D1-D2)	 The proposal will incorporate various rain water management solutions, including bio-swales and sediment control devices. The development will use low impact development standards. Bicycle parking will be provided on site.
5. Accessibility & Safety (E1-E3) 6. Green Certification (F1)	 Crime Prevention Through Environmental Design (CPTED) principles have been incorporated in the proposed landscaping, lighting, entrances/exits, and pedestrian pathways. N/A
7. Education & Awareness (G1-G4)	A Development Proposal Sign was installed on the site.

ADVISORY DESIGN PANEL

 The application was not referred to the Advisory Design Panel (ADP), but was reviewed by City Staff and found to be acceptable. The proposed development was evaluated based on compliance with the design guidelines for Campbell Heights and the OCP.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheet

Appendix II. Site Plan, Building Elevations, Landscape Plans and Perspectives.

INFORMATION AVAILABLE ON FILE

• Complete Set of Architectural and Landscape Plans prepared by CTA Design Group and Johnathan Losee Ltd., respectively, dated June 26, 2017 and June 15, 2017.

original signed by Ron Hintsche

Jean Lamontagne General Manager Planning and Development

DH/da

Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: John Kristianson

CTA Design Group

Address: 925 - West 8th Avenue

Vancouver, BC V₅Z ₁E₄

2. Properties involved in the Application

(a) Civic Address: 18899 - 28 Avenue

(b) Civic Address: 18899 - 28 Avenue

Owner: Campbell Heights Surrey Property Ltd.

PID: 029-825-130

Lot A Section 21 Township 7 New Westminster District Plan EPP53772

DEVELOPMENT DATA SHEET

Existing Zoning: IB-3

LOT AREA* (in square metres) Gross Total		
Gross Total		
		14.5 hectares
		(35.9 acres)
Road Widening area		
Undevelopable area		
Net Total		
LOT COVERAGE (in % of net lot area)		
Buildings & Structures		24%
Paved & Hard Surfaced Areas		21%
Total Site Coverage	60%	45%
SETBACKS (in metres)		
Front (east – 190 Avenue)	16 m	289 m
Front (west – 188 Avenue)	16 m	24.4 m
Side #1 (north - 30 Avenue)	9 m	24.4 M
Side #2 (south – 28 Avenue)	9 m	137.5 m
BUILDING HEIGHT (in metres/storeys)		
Principal	14 m	12.9 m
Accessory		
NUMBER OF RESIDENTIAL UNITS	N/A	
Bachelor		
One Bed		
Two Bedroom		
Three Bedroom +		
Total		
FLOOR AREA: Residential	N/A	
FLOOR AREA: Commercial	N/A	
Retail		
Office		
Total		
FLOOR AREA: Industrial		Bldg 1: 19,895 sq. m Bldg 2: 14,376 sq. m
FLOOR AREA: Institutional	N/A	
TOTAL BUILDING FLOOR AREA		34,271 sq. m

^{*} If the development site consists of more than one lot, lot dimensions pertain to the entire site.

Development Data Sheet cont'd

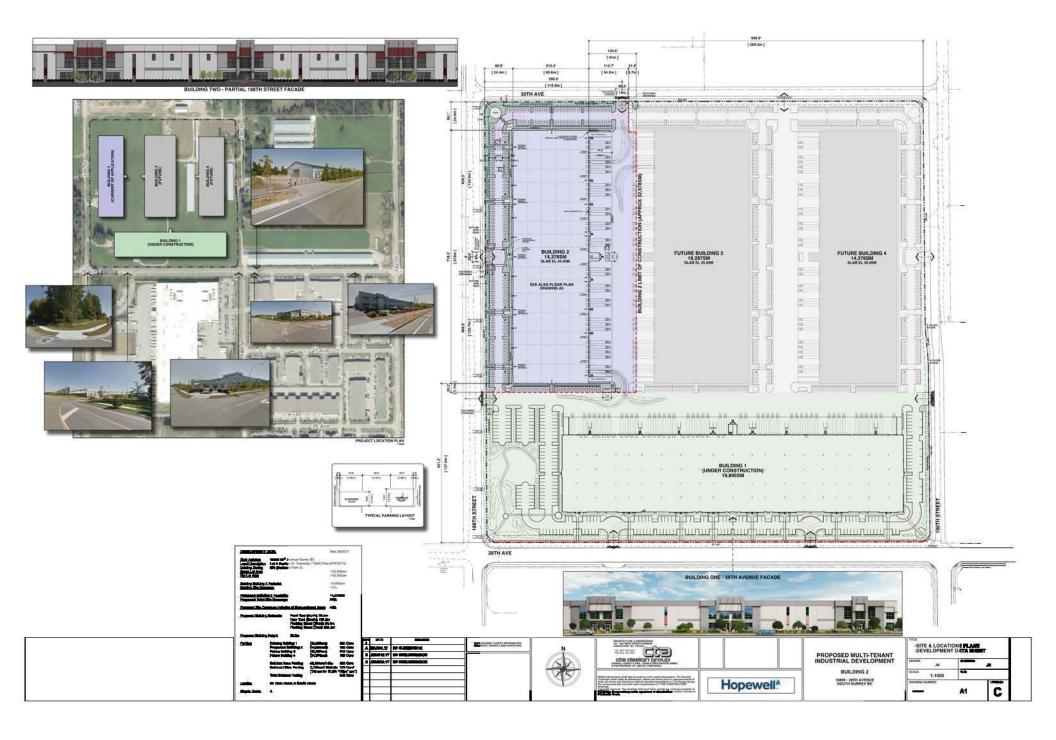
Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)		
# of units/ha /# units/acre (net)		
FAR (gross)		
FAR (net)	1.0	0.24
AMENITY SPACE (area in square metres)	N/A	
Indoor		
Outdoor		
PARKING (number of stalls)		
Commercial		
Industrial		
Building 2	181	186
Entire Site	845	845
(10.5% max office space)		
Residential Bachelor + 1 Bedroom	N/A	
2-Bed		
3-Bed		
Residential Visitors		
Institutional	N/A	
Table 1 CD 1: C	0	0
Total Number of Parking Spaces	845	845
Number of accessible stalls		Building 2: 7
Number of small cars		
Tandem Parking Spaces: Number /		
% of Total Number of Units		
Size of Tandem Parking Spaces		
width/length		

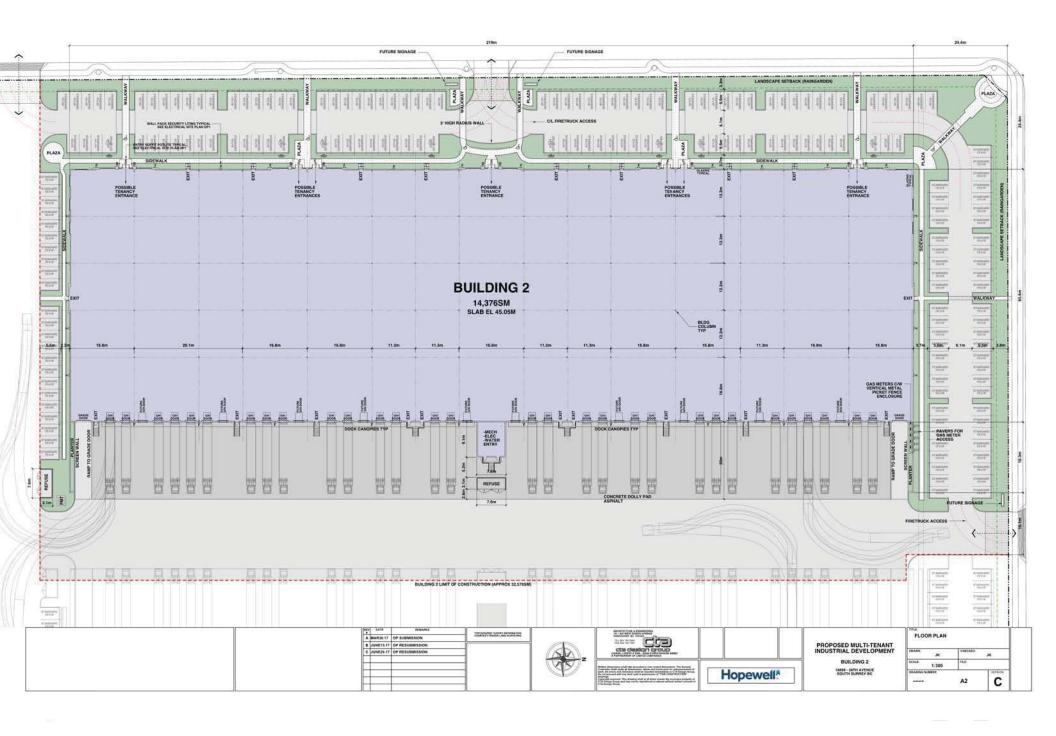
Heritage Site	NO	Tree Survey/Assessment Provided	NO

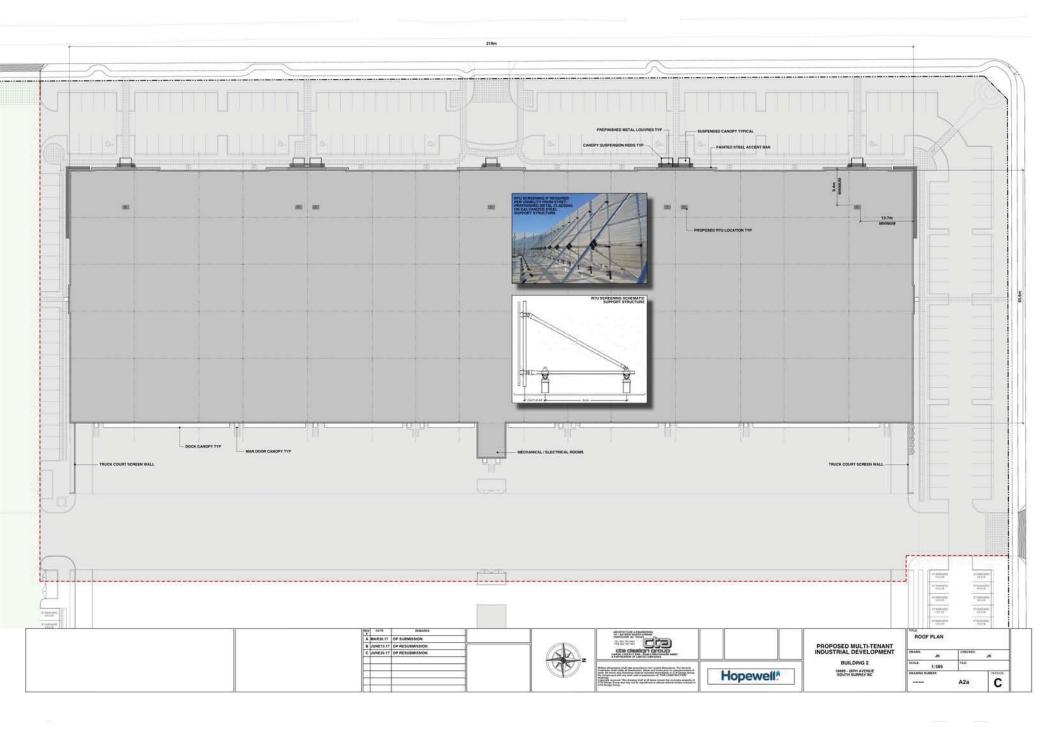


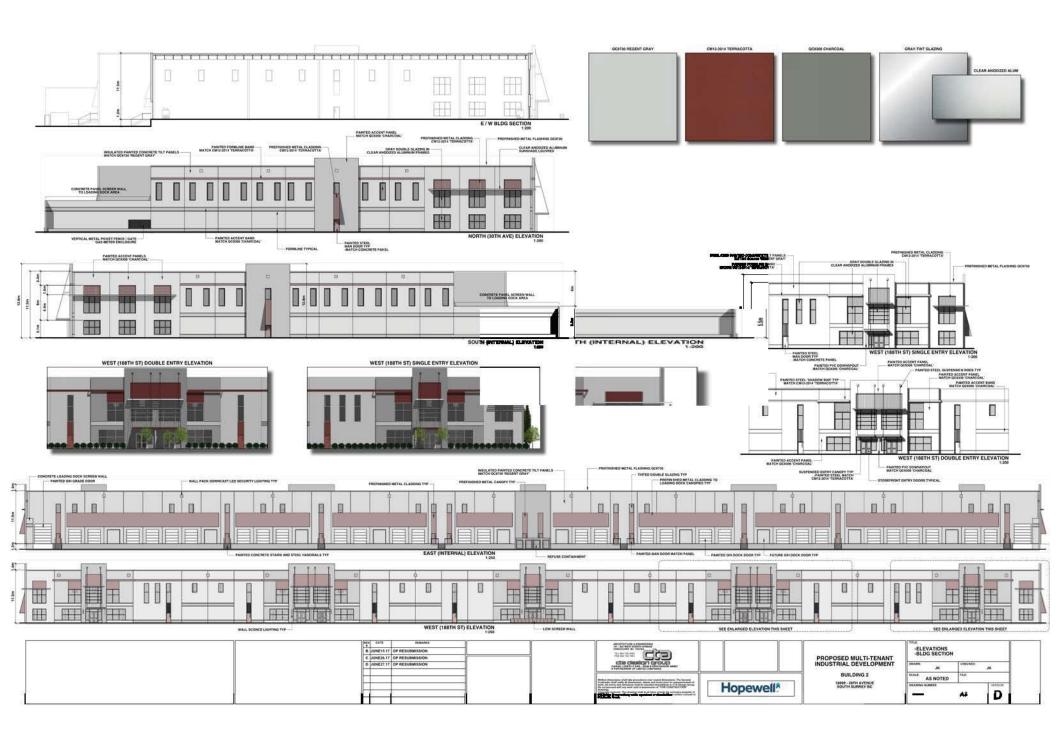


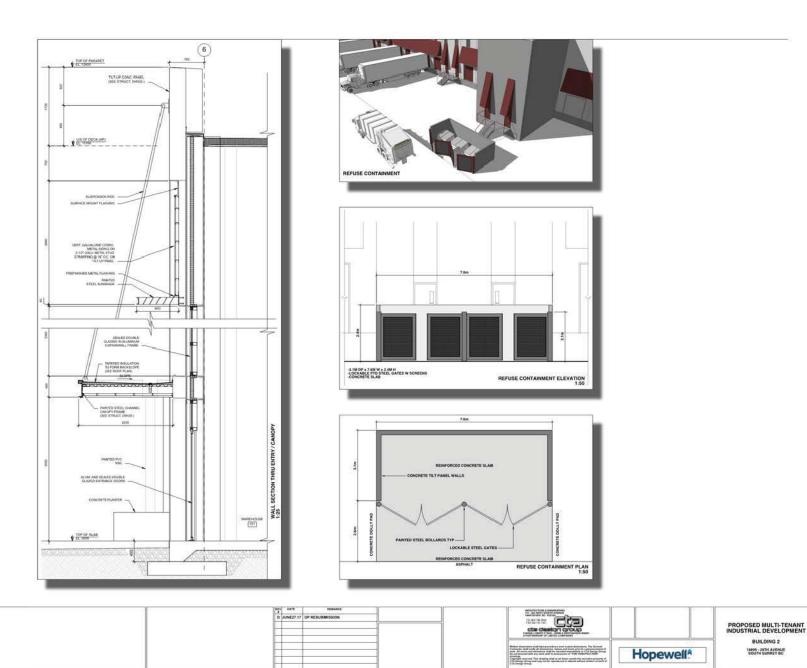
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BUILDING 2

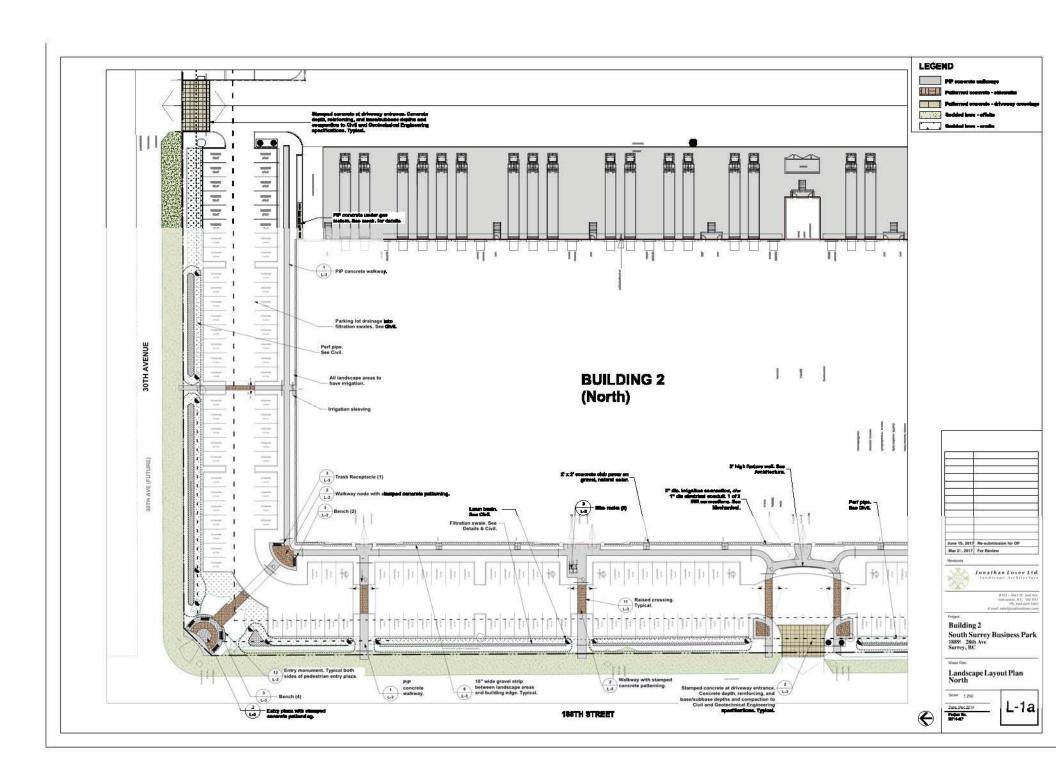
18899 - 28TH AVENUE SOUTH SURREY BC

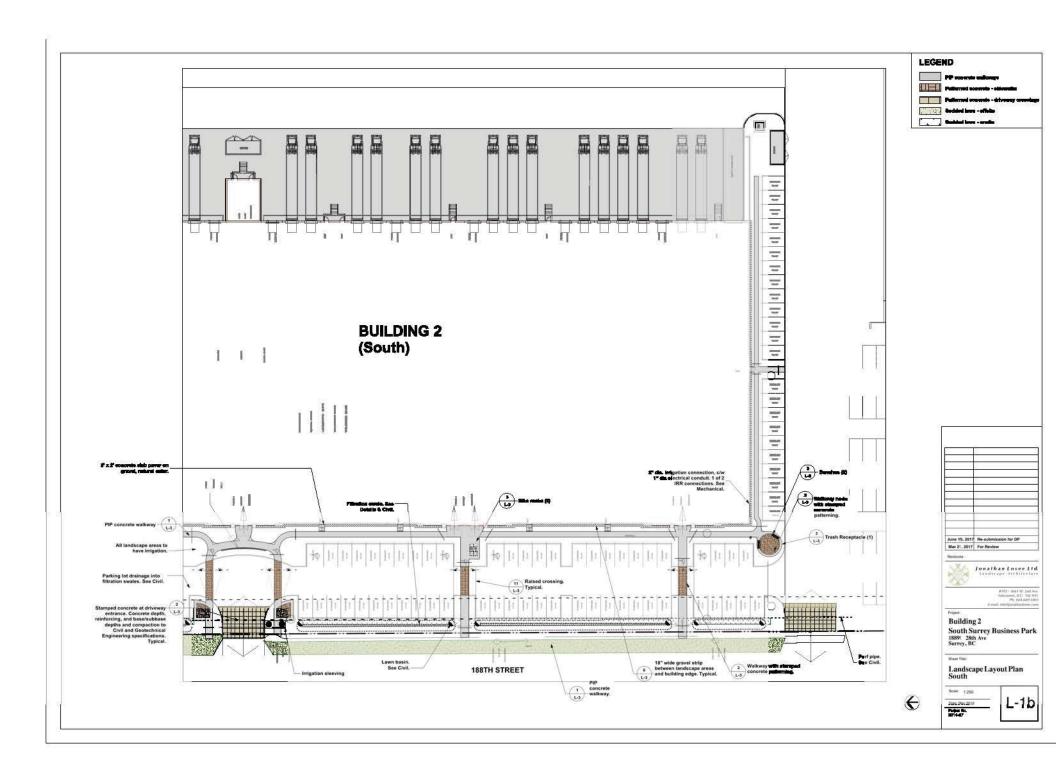
Hopewell^a

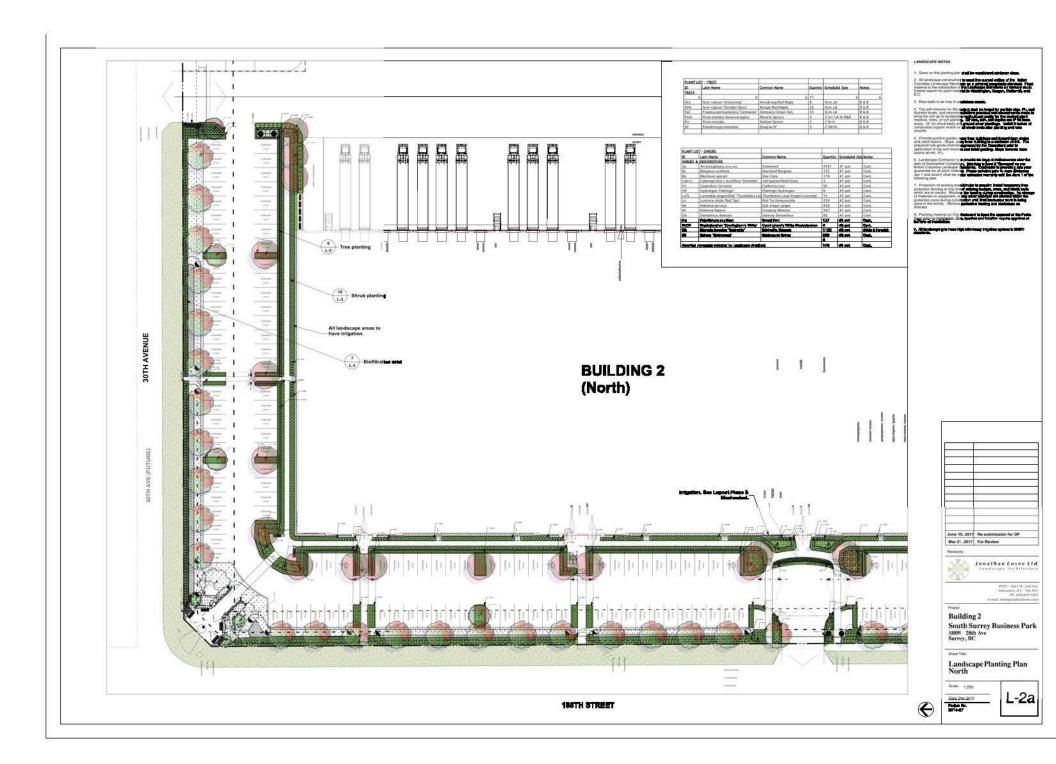
AS NOTED

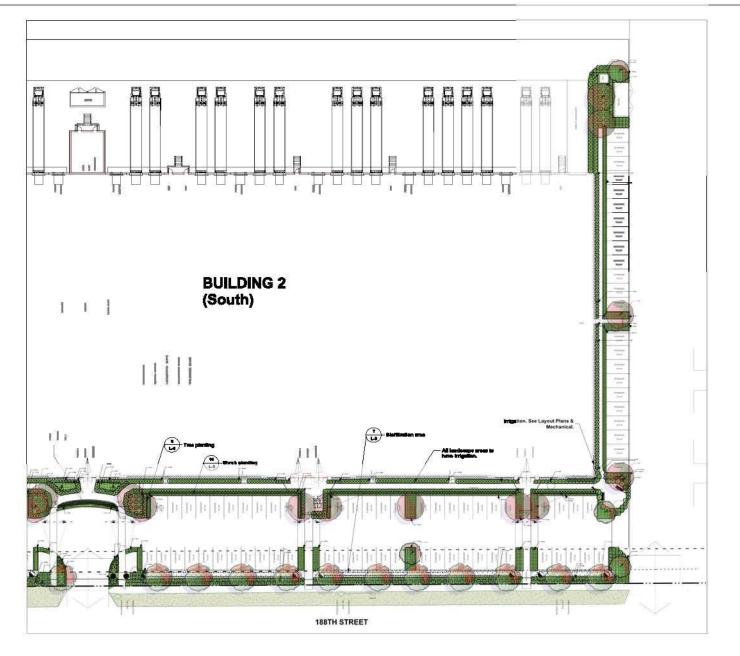
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A3a













Building 2 South Surrey Business Park 1889: 28th Ave Surrey, BC

Landscape Layout Plan South



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L-2b

