

# City of Surrey PLANNING & DEVELOPMENT REPORT File: 7917-0118-00

Planning Report Date: November 6, 2017

#### PROPOSAL:

#### • Development Permit

to permit the development of an industrial building.

LOCATION: 3989 - 191 Street

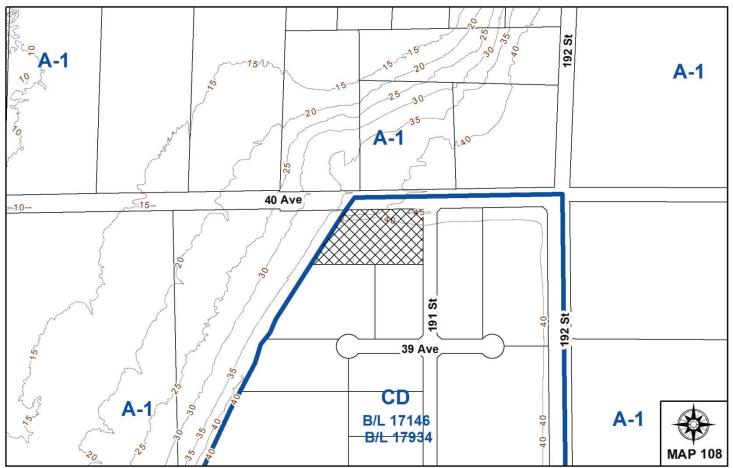
**ZONING:** CD (By-law No. 17146 as amended

by By-law No. 17934)

**OCP DESIGNATION:** Mixed Employment

**LAP DESIGNATION:** Business Park and Landscaping

Strips



#### **RECOMMENDATION SUMMARY**

• Approval to draft Development Permit.

### **DEVIATION FROM PLANS, POLICIES OR REGULATIONS**

None.

#### **RATIONALE OF RECOMMENDATION**

- The proposal complies with the site's "Mixed Employment" designation in the OCP.
- The proposal complies with the site's "Business Park" and "Landscaping Strips" designations in the Campbell Heights Business Park Local Area Plan (LAP).
- The proposed density and building form are appropriate for this part of Campbell Heights and are consistent with the design guidelines outlined in the general Development Permit and Design Guidelines for Campbell Heights North.

#### **RECOMMENDATION**

The Planning & Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7917-0118-00 generally in accordance with the attached drawings (Appendix III).

- 2. Council instruct staff to resolve the following issues prior to final approval:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
  - (c) resolution of all urban design issues to the satisfaction of the Planning and Development Department; and
  - (d) registration of a Section 219 Restrictive Covenant to prohibit any use that requires a Metro Vancouver air quality permit from locating on the site.

#### **REFERRALS**

Engineering: The Engineering Department has no objection to the proposal

subject to the completion of Engineering servicing requirements under Development Application No. 7916-0289-00 (Appendix IV).

Parks, Recreation &

Culture:

No concerns.

Surrey Fire Department: No concerns.

#### **SITE CHARACTERISTICS**

Existing Land Use: Undeveloped industrial lands located in Campbell Heights North

(Phase V).

#### **Adjacent Area:**

Direction	Existing Use	OCP/LAP Designation	Existing Zone
North	Acreage residential	Agricultural	A-1
(Across 40 Avenue):			

Direction	<b>Existing Use</b>	OCP/LAP	<b>Existing Zone</b>
		Designation	
East (Across	Vacant industrial land.	Mixed	CD (By-law No.
191 Street):	Development Application No.	Employment/	17146 as amended
	7917-0135-00 proposes a	Business Park	by By-law No.
	Development Permit for a	and Landscaping	17934)
	4,542 sq. m. (48,890 sq. ft.)	Strips	
	multi-tenant industrial building.		
	This application was granted		
	"Approval to Draft Development		
	Permit" at the Regular Council –		
	Land Use meeting of October 2,		
0 1	2017.	26. 1	CD /D 1 N
South:	Vacant industrial land.	Mixed	CD (By-law No.
	Development Application No.	Employment/	17146 as amended
	7917-0267-00 proposes a	Business Park	by By-law No.
	Development Permit for a		17934)
	4,803 sq. m. (51,699 sq. ft.)		
	industrial building.		
	Development Application No.		
	7917-0266-00 proposes a		
	Development Permit for a		
	3,112 sq. m. (33,497 sq. ft.)		
	industrial building. Both		
	applications are in the initial		
West:	review stage.  Park (Greenbelt)	Conservation	A-1
VVESL.	i aik (dieenben)	and Recreation/	11-1
		Open Space	
		Corridors/Buffers	
		Corridors/ Duriers	

#### **DEVELOPMENT CONSIDERATIONS**

#### Context:

- The 1.04 hectare (2.57 acre) subject site is located at the south-west corner of 40 Avenue and 191 Street in Campbell Heights North. The site is designated "Mixed Employment" in the Official Community Plan (OCP), and "Business Park" and "Landscaping Strips" in the Campbell Heights Local Area Plan (LAP).
- The subject site is located at the northern limit of the Campbell Heights Business Park bounded by 40 Avenue and interfaces with large acreage single family properties to the north.
- On June 7, 2010, the subject site was rezoned from "General Agricultural Zone (A-1)" to "Comprehensive Development Zone (CD)" (By-law No. 17146) under Development Application No. 7910-0032-00). CD By-law No. 17146 was subsequently amended by By-law No. 17934 on June 17, 2013 under Development Application No. 7912-0160-00, to adjust the outdoor storage area boundaries. The subject site was recently created as part of a subdivision under Development Application No. 7916-0289-00, which was approved on June 23, 2017.

• CD By-law No. 17146, as amended by By-law No. 17934, permits light impact industry, warehouse uses, distribution centres, transportation industry, office uses, and other accessory uses, forming part of a comprehensive design.

- The site has been cleared and will be serviced for development under Development Application No. 7916-0289-00.
- In response to concerns raised by area residents regarding the 40 Avenue interface under Development Application No. 7910-0032-00, provisions were incorporated into CD By-law No. 17146 for a minimum setback of 15 metres (50 ft.) from a lot line adjacent to 40 Avenue and installation of a continuous landscaping strip/buffer of not less than 15 metres (50 ft.). The provision of a 15 metre (50 ft.) wide landscaped berm along 40 Avenue is also included in the general Development Permit and Design Guidelines for Campbell Heights North.

#### Proposal:

- The applicant is proposing a Development Permit (DP) to allow a one-storey 2,934 square metre (31,583 sq.ft.) industrial warehouse building on the site (Appendix III). No mezzanine space is proposed as part of this proposal.
- The proposed building consists of a floor area ratio (FAR) of 0.28 and lot coverage of 28.48%, which complies with the maximum 1.0 FAR and 60% lot coverage respectively permitted under the CD Zone (By-law No. 17146 as amended by By-law No. 17934).
- The form, character and density of the proposed development complies with the Campbell Heights Local Area Plan (LAP) and the proposed development meets the requirements of the CD Zone (By-law No. 17146 as amended by By-law No. 17934), including floor area, lot coverage, building height and building setbacks.

#### **Access and Parking:**

- The proposed development will have one vehicular entrance from 191 Street.
- The proposal consists of 36 parking spaces for the industrial building, which exceeds the Zoning By-law requirement of 34 spaces for the proposed warehouse use with a rate of 1 space per 100 square metres and a rate of 2.5 spaces per 100 square metres for office.
- The BC Building Code permits up to 40% of the ground floor area to be constructed as second-storey mezzanine space, which would require 28 parking spaces based on an office use rate of 2.5 spaces per 100 square metres, for a total of 62 parking spaces if mezzanine space was to be added in the future. As no mezzanine space is proposed at this time, the applicant has shown an alternate parking plan on the site plan (Appendix III) which demonstrates that an additional 26 parking spaces can be accommodated on site (for a total of 62 parking spaces), if required in the future.
- The proposed truck bays are located at the rear of the building on the west side of the site, away from public view, screened by the proposed building and a bermed landscape buffer to be installed along 40 Avenue.

#### Air Emissions:

• At the April 3, 2017 Regular Council –Land Use meeting, Council instructed staff to review the City's business park zones and subsequently provide a report regarding the Metro Vancouver air emissions permitting process.

Because the review of the business park zones has not been completed, staff are
recommending that the applicant register a restrictive covenant to prohibit any business
that requires a Metro Vancouver air quality permit from locating on the site. The
applicant has agreed to register a restrictive covenant for this purpose.

#### **PRE-NOTIFICATION**

A development proposal sign was installed on the site on October 26, 2017 and the proposal was referred to the Little Campbell Watershed Society (LCWS) for review and comment. To date, staff have received no comments.

#### DESIGN PROPOSAL AND REVIEW

- The proposed tilt-up concrete building is consistent with the design guidelines outlined in the Campbell Heights North Design Guidelines and the Official Community Plan (OCP), and is reflective of the existing standards within the area. The development concept for Campbell Heights is a high quality, sustainable industrial business park.
- Overall, the building is proposed to have a modern linear appearance. Architectural emphasis is placed on the main façade facing 191 Street with the use of glazing and articulation to provide visual interest. The main entrances will provide "eyes on the street" in accordance with Crime Prevention Through Environmental Design (CPTED) principles on 191 Street.
- The proposed building construction is a combination of concrete tilt up and glazing as the main cladding materials with the painted concrete panels providing articulation. Glazing will consist of clear vision glass and dark grey spandrel glass. The colour scheme proposed is white, light grey and dark grey. Steel painted black and glass canopies will be installed over the entry doors on the main façade facing 191 Street to provide weather protection.
- The proposed stormwater management plan consisting of bioswales demonstrates the requirement in Campbell Heights North to accommodate on-site storm water in a sustainable manner and will need to meet the requirements of the Engineering Department. The bioswales are approximately 4 metres (13 ft.) wide with 0.3 metre (1 ft.) wide gravel channels with boulders, and will be located within the landscaping strips along 191 Street.
- Pedestrian linkages are proposed on 191 Street, connecting to a multi-use pathway along 40
  Avenue. Bicycle racks will be provided at the south-east corner of the building, near the
  driveway entrance and main building entrances.
- The applicant has indicated that they are not proposing any signage at this time and will apply for a separate sign permit.

#### **Landscaping:**

• Substantial landscaping is proposed including a 15 metre (50 ft.) wide landscaped buffer along 40 Avenue, which is required under CD By-law No. 17146. The buffer will be bermed in accordance with the General Development Permit and Design Guidelines. The application also proposes a 3 metre (10 ft.) wide landscaped strip with a raingarden along 191 Street and a 5 metre (16 ft.) wide landscaped strip consisting of native plant species along the west property line adjacent to parkland.

• The proposed landscaping will consist of several native tree species including Red Maple, Dogwood, Douglas Fir, Western Red Cedar and Western Hemlock, which will be planted along the west property line (adjacent to parkland) and in the buffer along 40 Avenue. The trees will be complemented by a variety of shrubs, ground cover and grasses. The raingarden along 191 Street will consist of smaller tree species including vine maple, serviceberry and crab apple, as well as shrubs and ground cover, and includes a cobble bioswale.

#### **ADVISORY DESIGN PANEL**

• The application was not referred to the Advisory Design Panel (ADP), but was reviewed by City Staff and found to be satisfactory. The proposed development was evaluated based on compliance with the design guidelines for Campbell Heights North and the OCP.

#### SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on March 7, 2017. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability Criteria	Sustainable Development Features Summary
1. Site Context & Location (A1-A2)	The site is located in the Campbell Heights LAP and the proposed development is reflective of the land use designation.
2. Density & Diversity (B1-B7)	The proposed density and FAR is in keeping with the CD Bylaw
3. Ecology & Stewardship (C1-C4)	<ul> <li>Low impact development standards (LIDs) are incorporated in the design of the project including:         <ul> <li>Roof downspout disconnection;</li> <li>Rain gardens/bio-swales; and</li> <li>Natural landscaping.</li> </ul> </li> </ul>
4. Sustainable Transport & Mobility (D1-D2)	<ul> <li>Bicycle parking will be provided on site.</li> <li>Connected to off-site pedestrian and multiuse paths.</li> </ul>
5. Accessibility & Safety (E1-E3)	<ul> <li>Crime Prevention Through Environmental Design (CPTED)     principles have been incorporated in the following manner:         <ul> <li>Natural access control by clearly defining entries to the building; and</li> </ul> </li> </ul>

	o Exterior lighting of the building providing visibility on the site.
6. Green Certification	• N/A
(F <sub>1</sub> )	
7. Education &	• A development proposal sign was installed on the site on October 26,
Awareness	2017 and the proposal was referred to the Little Campbell Watershed
(G1-G4)	Society (LCWS) for review and comment.

#### **INFORMATION ATTACHED TO THIS REPORT**

The following information is attached to this Report:

Appendix I. Lot Owners and Action Summary (Confidential)

Appendix II. Development Data Sheet

Appendix III. Site Plan, Building Elevations, Landscape Plans and Perspective

Appendix IV. Engineering Summary

original signed by Ron Hintsche

Jean Lamontagne General Manager Planning and Development

EM/da

## APPENDIX I HAS BEEN

## REMOVED AS IT CONTAINS

**CONFIDENTIAL INFORMATION** 

## **DEVELOPMENT DATA SHEET**

Existing Zoning: CD (By-law Nos. 17146 & 17934)

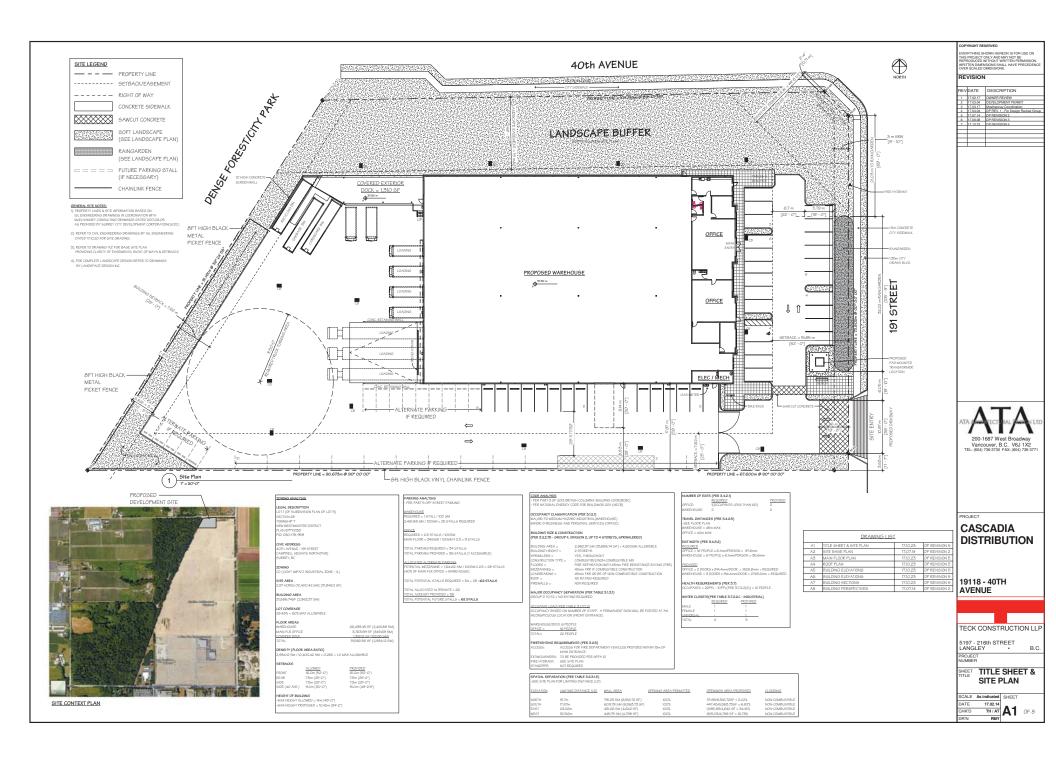
Required Development Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA* (in square metres)		
Gross Total		10,400.42
Road Widening area		
Undevelopable area		1,701
Net Total		8,699.42
LOT COVERAGE (in % of net lot area)		
Buildings & Structures	60	29.7
Paved & Hard Surfaced Areas		54.7
Total Site Coverage		84.4
SETBACKS ( in metres)		
Front	16.0	16.0
Rear	7.5	7.5
Side #1 (N,S,E, or W)	7.5	7.5
Side #2 (N,S,E, or W)	9.0	15.0
Side #3 (N, S, E or W)		
BUILDING HEIGHT (in metres/storeys)		
Principal	14.0	10.42
Accessory	·	•
NUMBER OF RESIDENTIAL UNITS		
Bachelor		
One Bed		
Two Bedroom		
Three Bedroom +		
Total	n/a	n/a
FLOOR AREA: Residential	n/a	n/a
FLOOR AREA: Commercial	n/a	n/a
Retail	11/4	11, α
Office		349.69
Total		<i>ว</i> <del>1</del> 7.℃7
FLOOR AREA: Industrial		2,584.43
FLOOR AREA: Institutional	n/a	n/a
TOTAL BUILDING FLOOR AREA		2,934.12
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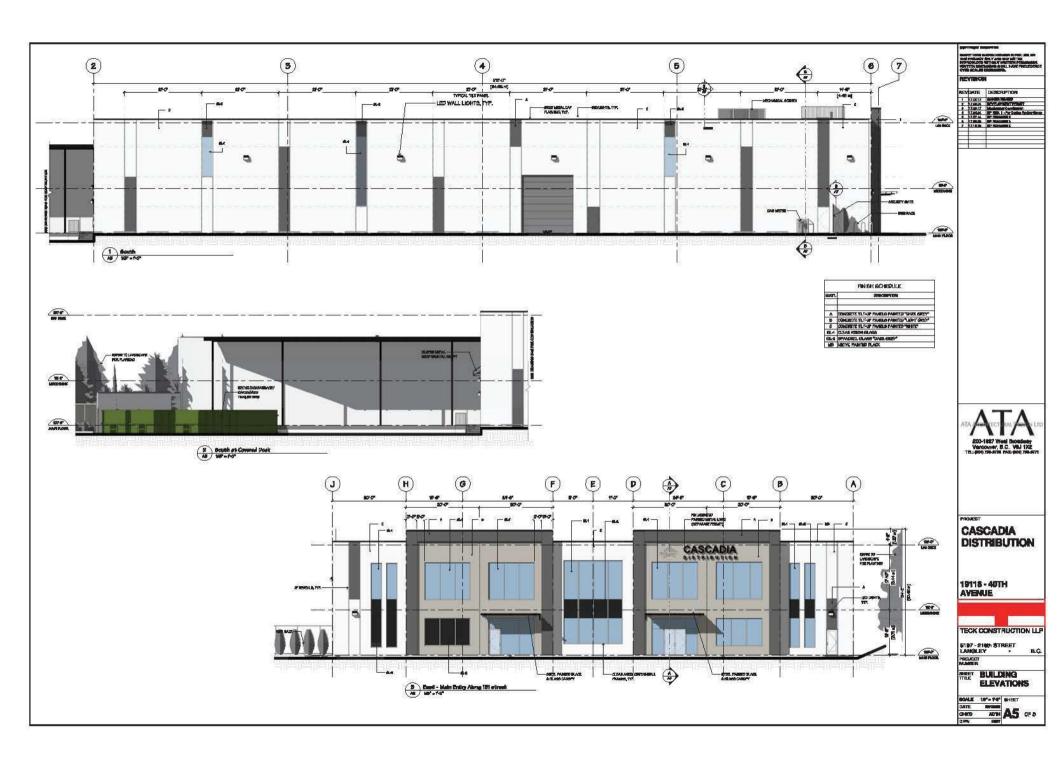
<sup>\*</sup> If the development site consists of more than one lot, lot dimensions pertain to the entire site.

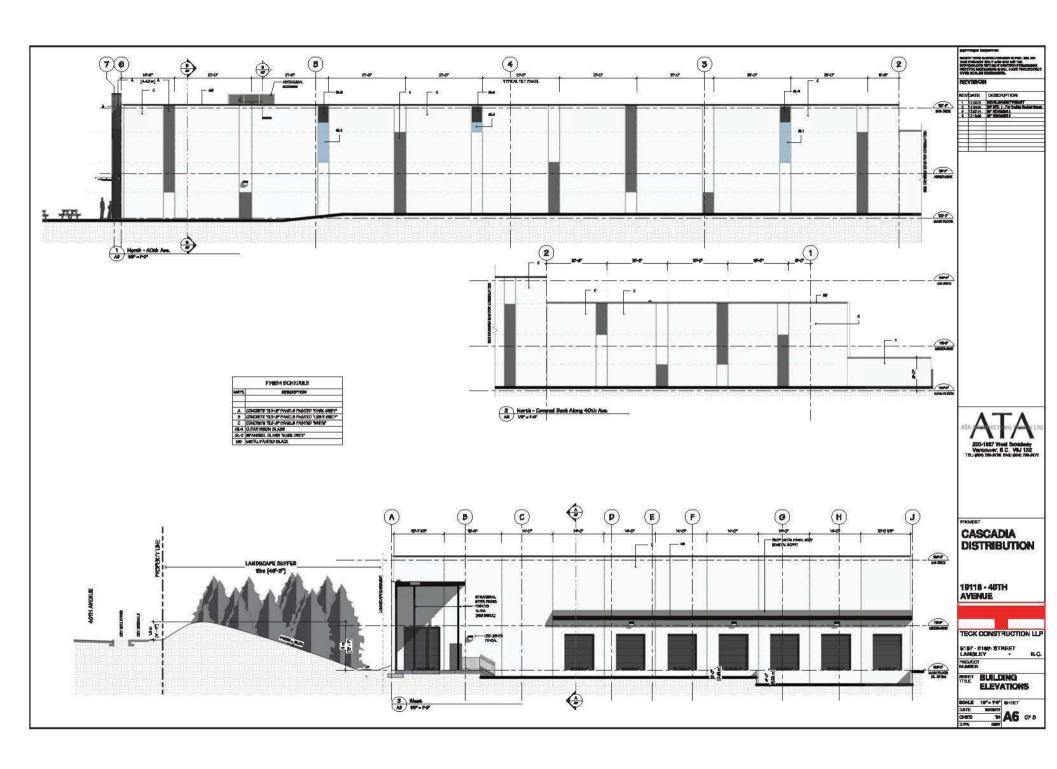
## Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)		
# of units/ha /# units/acre (net)		
FAR (gross)		0.28
FAR (net)	1.0	0.34
AMENITY SPACE (area in square metres)		
Indoor		
Outdoor		
PARKING (number of stalls)  Commercial		
Industrial		- (
industriai	34	36
Residential Bachelor + 1 Bedroom		
2-Bed		
3-Bed		
Residential Visitors		
Institutional		
Total Number of Parking Spaces	34	36
Number of accessible stalls	1	1
Number of small cars		
Tandem Parking Spaces: Number / % of Total Number of Units		
Size of Tandem Parking Spaces width/length		_

Heritage Site N	NO	Tree Survey/Assessment Provided	NO
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GENERAL NOTES:

1). ARTIST CONCEPTUAL PERSPECTIVES ONLY TO ILLUSTRATE PROPOSED DESIGN

2). LANDSCAPING NOT ACCURATELY REPRESENTED. (REFER TO LANDSCAPE DRAWINGS FOR ACTUAL PROPOSED PLANTS)







REVIDATE DESCRIPTION
1 17.07.14 DF REVISIONS

#### CASCADIA DISTRIBUTION

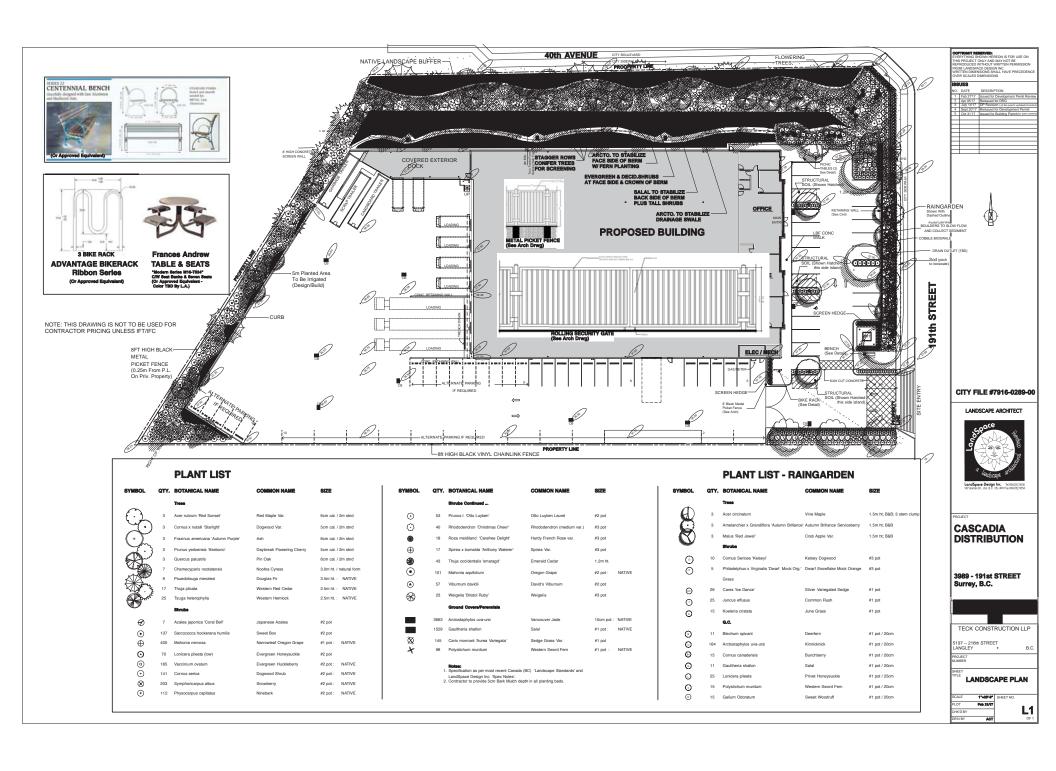
19118 - 40TH AVENUE



8197 - 218th STREET LANGLEY PROJECT NUMBER

BUILDING PERSPECTIVES

SCALE 18"=1"4" SHEET
DATE SPIRATE
GRED ATTHE





### INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM:

Development Services Manager, Engineering Department

DATE:

November 1, 2017

PROJECT FILE:

7817-0118-00

RE:

Engineering Requirements Location: 3989 191 Street

#### **DEVELOPMENT PERMIT**

There are no engineering requirements relative to the Development Permit.

#### **BUILDING PERMIT**

The following are to be addressed prior to issuance of the Building Permit:

- Completion and acceptance of Surrey Project 7816-0289-00;
- Evaluate services (e.g. driveway letdowns, water connections, sanitary sewer connections, storm water drainage) provided to the site by 7816-0289-00 and relocate/modify through the BP process. This will also include abandonment of redundant service connections as required; and
- Design/Construction of onsite infiltration and water treatment features as per Campbell Heights Land Use Plan requirements and as described in servicing plans under City project 7816-0289-00 and Restrictive Covenants on title.

The applicant is advised to review the registered sustainable drainage and water quality control restrictive covenants prior to submitting the building permit application to ensure designs meet the prescribed targets.

Rémi Dubé, P.Eng.

Development Services Manager

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