

## ADDITIONAL PLANNING COMMENTS

## Application No.:

Planning Report Date: June 28, 2021

## PROPOSAL:

- OCP Amendment from Mixed Employment and Commercial to Multiple Residential and Commercial
- Rezoning from CD (By-law No. 17018) to CD
- Development Permit
to permit the development of a mixed-use development consisting of 39 townhouse units, 77 apartment units and a care facility comprised of 86 senior assisted living units and 96 care rooms, with some a commercial/office building.
LOCATION:
228-175A Street
ZONING:
CD (By-law No. 17018)
OCP DESIGNATION: Mixed Employment and Commercial



## RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for:
- OCP Amendment; and
- Rezoning.
- Refer the application to Metro Vancouver upon Council granting Third Reading for consideration of an amendment to the Metro Vancouver Regional Growth Strategy (RGS) designation for a portion of the site, from "Mixed Employment" to "General Urban", making the entire site "General Urban".
- Approval to draft Development Permit for Form and Character.


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- Proposing an amendment to the Official Community Plan (OCP) from Mixed Employment and Commercial to Multiple Residential and Commercial.
- Proposing an amendment to the Regional Growth Strategy (RGS) for a portion of the site from Mixed Employment to General Urban.


## RATIONALE OF RECOMMENDATION

- At the April 24, 2017, Regular Council- Land Use meeting, Council considered a Stage 1 Planning Report for a proposal for an Official Community Plan (OCP) amendment, Regional Growth Strategy (RGS) amendment and to Rezone the site to CD Zone for townhouses, apartments, care facility and a commercial/retail building. Staff was seeking direction on the proposed land use given the departure that this proposal had from existing City policies identified in the Official Community Plan (OCP) and Employment Lands Strategy (2008). Additional information was subsequently provided to Council for this at the September 11, 2017, Regular Council - Land Use meeting (Appendix IX).
- At the September 11, 2017, Regular Council - Land Use meeting, Council subsequently referred the application back to staff to bring forward a report and the proposed bylaws for Council's consideration so that the project could be reviewed in the context of the Official Community Plan:

That staff bring forward a report and proposed bylaws for Council's consideration so that Council can assess the project in the context of the Official Community Plan.

- Since that time staff have worked with the applicant to resolve the issues that Council noted in addition to other site planning considerations. The proposal is now being presented for Council's consideration and for by-law introduction.
- The proposal partially complies the Mixed Employment and Commercial designations in the Official Community Plan (OCP). The proposed amendments include the expansion of the Commercial designation from approximately $4 \%$ of the site to $10.9 \%$ of the site, with the remainder of the site proposed to be redesignated to Multiple Residential. The proposed amendments will provide housing opportunities, while still providing employment opportunities through the care facility and commercial/office building that are proposed.
- The proposal partially complies with the Mixed Employment and General Urban designation in the Metro Vancouver Regional Growth Strategy (RGS). There is a small northern portion of the site that is already designated General Urban. This proposal includes the redesignation of the remainder of the site so that the entire site would be designated General Urban.
- Amendments from the Mixed Employment designation to the General Urban designation of the RGS are to be referred from the affected municipal government to Metro Vancouver and are classified as a "Type III Minor Amendment". These amendments require an affirmative majority $(50 \%+1)$ weighted vote of the Metro Vancouver Board but do not require a regional Public Hearing. This step would occur subsequent to Council holding a Public Hearing and granting Third Reading to the proposed development, should the proposal ultimately be supported.
- The proposed density and building form are appropriate for this part of South Surrey.
- The proposal complies with the Development Permit requirements in the OCP for Form and Character.
- The proposed setbacks achieve a more urban, pedestrian streetscape in accordance with the Development Permit (Form and Character) design guidelines in the OCP.
- The applicant has demonstrated community support for the proposal.
- The applicant will provide a density bonus amenity contribution consistent with the Tier 2 Capital Projects Community Amenity Contributions (CACs), in support of the requested increased density and Official Community Plan (OCP) amendments.
- The proposed building achieves an attractive architectural built form, which utilizes high quality, natural materials, and contemporary lines. The street interface has been designed to a high quality to achieve a positive urban experience between the proposed building and the public realm.
- The proposed sign is high quality and is of an appropriate size and scale for the development.


## RECOMMENDATION

The Planning \& Development Department recommends that:

1. A By-law be introduced to amend the OCP Figure 3: General Land Use Designations for the subject site from Mixed Employment and Commercial to Multiple Residential (Blocks A, B and C) and Commercial (Block D) and a date for Public Hearing be set.
2. A By-law be introduced to amend the OCP Figure 42: Major Employment Areas for the subject site by removing the Mixed Employment designation and adjusting the boundary of the Commercial designation for the subject site and a date for Public Hearing be set.
3. Council determine the opportunities for consultation with persons, organizations and authorities that are considered to be affected by the proposed amendment to the Official Community Plan, as described in the Report, to be appropriate to meet the requirement of Section 475 of the Local Government Act.
4. Council authorize staff to refer the application to Metro Vancouver for consideration of the following upon the application receiving Third Reading: to amend the Metro Vancouver Regional Growth Strategy (RGS) designation for the portion of the site that is designated Mixed Employment to General Urban, resulting in the whole site being designated General Urban.
5. A By-law be introduced to rezone a portion of the subject site as shown as Block A and B on the attached Survey Plan (Appendix I) from "Comprehensive Development Zone (CD)" (By-law No. 17018) to "Comprehensive Development Zone (CD)" and a date be set for Public Hearing.
6. A By-law be introduced to rezone a portion of the subject site as shown as Block C and D on the attached Survey Plan (Appendix I) from "Comprehensive Development Zone (CD)" (By-law No. 17018) to "Comprehensive Development Zone (CD)" and a date be set for Public Hearing.
7. Council authorize staff to draft Development Permit No. 7916-0679-oo generally in accordance with the attached drawings (Appendix I).
8. Council instruct staff to resolve the following issues prior to final approval:
(a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
(b) submission of a subdivision layout to the satisfaction of the Approving Officer;
(c) Approval from the Ministry of Transportation \& Infrastructure;
(d) Approval from Metro Vancouver for a Regional Growth Strategy (RGS) amendment for the portion of the site that is designated Mixed Employment to General Urban, resulting in the whole site being designated General Urban;
(e) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
(f) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
(g) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
(h) the applicant provide a density bonus amenity contribution consistent with the Tier 2 Capital Projects CACs in support of the requested increased density, to the satisfaction of the General Manager, Planning and Development Department;
(i) registration of access easements to ensure access to the proposed shared parking and amenity facilities within the development;
(j) submission of an acoustical report for the units adjacent to Highway 15 ( 176 Street) and registration of a Section 219 Restrictive Covenant to ensure implementation of noise mitigation measures;
(k) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture, should public art ultimately not be provided on site; and
(1) registration of a Section 219 Restrictive Covenant advising future homeowners of the potential farm operations of the adjacent agricultural lands.

## SITE CONTEXT \& BACKGROUND

| Direction | Existing Use | OCP Designation | Existing Zone |
| :--- | :--- | :--- | :--- |
| Subject Site | Vacant land | Mixed <br> Employment and <br> Commercial | CD (By-law No. <br> $17018)$ |
| North: | Commercial <br> development | Commercial | CD (By-law No. |
| East (Across Hwy 15): | Farmland within the <br> Agricultural Land <br> Reserve (ALR). | Agricultural | A-1 |
| South (Across 2 Avenue): | Commercial <br> development with <br> application for mixed- <br> use development (No. <br> 7919-0349-oo) | Commercial | CD (By-law No. |
| West (Across 175A Street): | Townhouses | Urban | CD (By-law No. |

## Context \& Background

- The site is currently zoned CD (By-law No. 17018), with the majority of the site designated Mixed Employment (approximately 96\%) with a smaller portion designated Commercial (approximately $4 \%$ ) in the Official Community Plan (OCP). The majority of the site is designated Mixed Employment (approximately 96\%) with a small portion designated General Urban (approximately 4\%) in the Regional Growth Strategy (RGS).
- The site is located between the Douglas NCP and Agricultural Land Reserve (ALR) lands located east of Highway No.15.
- There have been several previous development proposals over the years, from hotel, to business park and commercial shopping centre, but nothing was ever built on the site.
- At the April 24, 2017, Regular Council - Land Use Meeting Council considered a Stage 1 Planning Report, seeking guidance on the proposed land use given the departure that was being proposed from policies identified in the Official Community Plan (OCP).
- At the time of the April 24, 2017, Planning Report, the proposal included development of residential uses in the form of approximately 60 townhouse units, 182 apartment units and 80 memory care rooms, with some ancillary commercial and educational uses.
- A subsequent Planning Report was considered by Council at the Regular Council - Land Use meeting of September 11, 2017 (Appendix IX), further detailing employment opportunities that would result from the proposal.
- Council, at its Regular Land Use meeting of July 24, 2017, passed the following motion (RES. R17-2293):

That staff provide a report at the September 11, 2017, Regular Council - Land Use meeting regarding File No. 7916-0679 located at 228 175A Street to review the potential employment opportunities for the proposed development on this property.

- Council, at its Regular Land Use meeting of September 11, 2017, subsequently passed the following motion (RES. R17-2524):

That staff bring forward a report and proposed bylaws for Council's consideration so that Council can assess the project in the context of the Official Community Plan.

- Since the Regular Council - Land Use meeting of September 11, 2017, the applicant has held an additional Public Information Meeting in 2019, has consulted with the Ministry of Transportation for road network requirements, and has worked with staff to refine the design of the proposal.
- The site consists of one large property, currently vacant and with no trees. The site is relatively flat, sloping gently up from north to south.


## DEVELOPMENT PROPOSAL

## Planning Considerations

- The applicant is proposing an amendment to the Official Community Plan (OCP) from "Mixed Employment" and "Commercial" to "Multiple Residential" and "Commercial", an amendment to the Regional Growth Strategy (RGS) for the portion of the site that is designated "Mixed Employment" to "General Urban", rezoning from "Comprehensive Development Zone (CD)" (By-law No. 17018) to two new "Comprehensive Development (CD) Zones", and a Development Permit for Form \& Character to allow for a mixed-use development with 39 townhouse units, 77 apartment units, a care facility ( 86 assisted living units +96 care units) and 1890 square metres of commercial/office space.
- The proposed "Comprehensive Development (CD) Zone" will be based on the "Multiple Residential 30 Zone (RM-30)", "Multiple Residential 70 Zone (RM-70)", "Community Commercial Zone (C-8)" and "Special Care Housing 2 Zone (RMS-2)".
- The proposed development will have 39 townhouse units, 77 apartment units, care facility 182 beds and 1890 square metres of commercial/office space. The site is proposed to be subdivided into two lots: one lot with townhouses and apartments (Lot 1/West), and one lot with care facility and commercial/office building (Lot 2/East). The western lot (Lot 1 ) is proposed with a Floor Area Ratio (FAR) of 1.0, and the eastern lot (Lot 2), with an FAR of 1.5 .
- A total of 355 parking spaces are proposed, consisting of townhouse parking as double garages attached to each unit ( 78 spaces), 22 surface visitor parking spaces (along the internal road) and 255 underground spaces. The underground and surface visitor spaces are to be shared between proposed Lots 1 and 2.
- The 39 townhouses are proposed along the western portion of the site, in two rows with an access road between these, with 22 units facing 175A Street, and 17 units internal to the site. An indoor amenity building is proposed adjacent the interior road. All units are proposed with double garages, and all units have 3 bedrooms on the upper floor and living area and one bedroom on the main floor, to facilitate aging in place.
- The 77 apartments are proposed on the southwest portion of the site, with vehicular access through the underground parkade at the northwest corner of the building. Pedestrian access is provided through a main lobby centered on the building and which is accessible from both 2 Avenue to the south and the internal road to the north. There are also emergency exits on both the east and west ends of the building. This apartment building is proposed to be a 5 -storey building and will include a partial sixth storey. Of the 77 units, 1 is proposed as a studio, 36 as 1-bedroom units and 40 as 2-bedroom units.
- A 5-storey care facility is proposed at the southeast portion of the site, comprised of 86 assisted living units, and 96 care units. The two uses would share the ground floor with ancillary uses, amenity spaces and lobby. Care units are proposed on the southern portion of the building, with a large outdoor amenity space separating the care units from the assisted living units on the second floor. Care units are all studio units, and the assisted living units consist of 15 studio units, 43 1-bedroom units and 28 2-bedroom units.
- The commercial/office building proposes pedestrian access along Highway 15 on the eastern portion of the building, with the lobby and access to the parkade located on the western portion of the building. The ground floor is comprised of 5 retail units, which range from 43 square metres to 92 square metres. The second, third and fourth floors are each divided into 5 separate units, and the fifth floor is one combined unit of 186 square metres.
- The applicant has entered into a partnership with the Seyem' Qwantlen Business Group of the Kwantlen First Nation and also with Kwantlen Polytechnic University (KPU) to provide the following:
- a First Nations-themed arts and culture café, similar to the Lelem café in Fort Langley; and
- to provide student placement and apprenticeship opportunities in the proposed memory care and post-secondary teaching facility.

|  | Proposed |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Lot Area |  |  |  |  |
| Gross Site Area: <br> Road Dedication: <br> Undevelopable Area: <br> Net Site Area: | 2.549 hectares <br> 0.126 hectares <br> n/a <br> 2.423 hectares |  |  |  |
| Number of Lots: | 2 |  |  |  |
| Building Height: | 8.5 metres to 21 metres |  |  |  |
| Unit Density: | 89 uph / 36 upa (Lot 1 ) |  |  |  |
| Floor Area Ratio (FAR): | 1.0 (Lot 1) 1.5 (Lot 2) |  |  |  |
| Floor Area |  |  |  |  |
| Residential: | 12,654 square metres (Lot 1) |  |  |  |
| Institutional (Care Facility) | 15,434 square metres (Lot 2) |  |  |  |
| Commercial: | 1,890 square metres (Lot 2) |  |  |  |
| Total: | 29,587 square metres |  |  |  |
| Residential Units: |  |  |  |  |
| Studio: <br> 1-Bedroom: <br> 2-Bedroom: <br> 3-Bedroom: <br> Total: | Townhouses | Apartments | Assisted Living | Care Units |
|  | - | 1 | 15 | 96 |
|  | - | 36 | 43 | - |
|  | - | 40 | 28 | - |
|  | 39 | - | - | - |
|  | 39 | 77 | 86 | 96 |
| Total | 298 units |  |  |  |

## Referrals

Engineering:
The Engineering Department has no objection to the project subject to the completion of Engineering servicing requirements as outlined in Appendix II.

School District:

Parks, Recreation \&
Culture:

Ministry of Transportation \& Infrastructure (MOTI):

Surrey Fire Department:
Metro Vancouver:

Agricultural and Food Policy Advisory Committee (AFPAC):

Advisory Design Panel:

The School District has advised that there will be approximately 46 of school-age children generated by this development, of which the School District has provided the following expected student enrollment.

22 Elementary students at Douglas Elementary School ${ }_{11}$ Secondary students at Earl Marriott Secondary School
(Appendix III)
Note that the number of school-age children is greater than the expected enrollment due to students attending private schools, home school or different school districts.

The applicant has advised that the dwelling units in this project are expected to be constructed and ready for occupancy by:

- Summer 2023 for Block A (townhouses)
- Summer 2024 for Block B (apartments)

No concerns.

Preliminary approval granted for 1 year on June o1, 2021, subject to:

- 5 metres of dedication along Hwy No. 15, as well as a $6 \times 6$ metres corner cut at 2 Avenue
- No access from Hwy No. 15 or 2 Avenue
- Building setback of 3 metres

No concerns.
The applicant is proposing an amendment to the Regional Growth Strategy (RGS) designation on a portion of the site, from Mixed Employment to General Urban.

The proposed RGS amendment would require an affirmative majority ( $50 \%+1$ ) weighted vote of the Metro Vancouver Board but would not require a regional public hearing.

The proposal was considered at the at AFPAC meeting on January 14, 2020. No concerns were raised by the committee.

The proposal was considered at the ADP meeting on March 12, 2020, and was conditionally supported. The applicant has resolved most of the outstanding items from the ADP review as outlined in the Development Permit section of this report. Any additional revisions will be completed prior to Council's consideration of Final Adoption of the rezoning by-law, to the satisfaction of the Planning and Development Department.

## Transportation Considerations

- The proposal includes 2 vehicular accesses on 175A Street, as well as a shared access easement to the development to the north.
- The proposal includes an internal road that connects the two access points, as well as the easement to the north and another internal road between the two rows of townhouses.
- Two entrances to the underground parkade are provided, one on the south side of the site, close to the apartment building, and one on the northeast portion of the site, between the care facility and the commercial/office building.
- A Traffic Impact Study was completed in 2019 by the applicant and approved by both the City of Surrey and the Ministry of Transportation.
- The site is located approximately 400 metres north of the Pacific Border Crossing.
- A Traffic Impact Study ("TIS") was completed in 2019 by the applicant and approved by both the City of Surrey and the Ministry of Transportation. Based on the TIS, the site is anticipated to generate approximately 57 trips in the morning peak hour (equating to approximately 1 vehicle per minute) and 95 trips in the afternoon peak hour (equating to approximately 1-2 vehicles per minute). A TIS was required to be completed by the applicant due to the site's proximity to Ministry of Transportation infrastructure (Highway 15); however, the site-generated traffic is less than the City's typical threshold of 100 trips generated in the peak hour for a TIS submission requirement and as such, traffic impacts are considered to be minimal.
- Based on the findings and recommendations of the TIS, all surrounding intersections were forecasted to operate at acceptable levels of service, and no other improvements to the road network were identified beyond the City's standard site frontage requirements.


## Sustainability Considerations

- The applicant has met all of the typical sustainable development criteria, as indicated in the Sustainable Development Checklist.


## POLICY \& BY-LAW CONSIDERATIONS

## Regional Growth Strategy

- The majority of the site is designated Mixed Employment (approximately 96\% of the site) in the Regional Growth Strategy (RGS) with the remainder of the site designated General Urban (approximately $4 \%$ of the site). The applicant is proposing an amendment to the RGS to designate the entire site as General Urban.
- The proposed RGS amendment would require an affirmative majority ( $50 \%+1$ ) weighted vote of the Metro Vancouver Board but would not require a regional public hearing. If Council grants Third Reading to this proposal, then a referral will be made to the Metro Vancouver Board for this aspect of the proposal.


## Official Community Plan

## Land Use Designation

- The majority of the site is designated Mixed Employment (approximately 96\% of the site) in the Official Community Plan (OCP) with the remainder designated Commercial (approximately $4 \%$ of the site).
- The proposal includes an amendment to the OCP to redesignate the site to Commercial (approximately $10.9 \%$ of the site) and Multiple Residential (approximately $89.1 \%$ of the site).


## Amendment Rationale

- Residential uses are not permitted within the Mixed Employment designation and thus the proposal necessitates an amendment to facilitate what is proposed.
- The proposed development will be subject to the Tier 2 Capital Plan Project CACs for proposed density greater than the OCP designation, as described in the Community Amenity Contribution section of this report. This would be applicable to Blocks A and B (Lot 1), that have a residential component.
- Pursuant to Section 475 of the Local Government Act, it was determined that it was not necessary to consult with any persons, organizations or authorities with respect to the proposed OCP amendment, other than those contacted as part of the pre-notification process.
- The proposed amendment will still provide opportunity for employment within proposed Lot 2 and the commercial/office building and the proposed care facility. The proposed residential uses will help support the existing commercial business in the area, as well as provide a transition to existing residential uses to the west.
- In 2017, at Council's direction, the applicant retained Lumina Services Inc., a consulting firm that specializes in conducting feasibility studies for seniors' housing and health care developments throughout Western Canada. Lumina Services Inc. indicates that the proposed development is expected to provide approximately 136 permanent jobs on the subject site, including approximately 104 positions associated with the seniors' care component, and approximately 32 positions associated with the proposed Lelam Café and proposed retail stores.
- In addition, the applicant advises that the proposed development has the potential to provide more than 100 placements for Faculty of Health students from Kwantlen Polytechnic University (KPU) each year. KPU advises that finding clinical placements for their Health students is challenging and having a site where they could find consistent placements for their students to engage with seniors at all levels of health would be very beneficial.


## Themes/Policies

The following OCP policies are being met through the subject application (staff comments are provided in italics):

- B1.32 Ensure individual developments integrate and coordinate building orientation, circulation systems and landscaping elements with adjacent sites.
- B4.7 Design housing units to front directly onto public streets and/or public spaces, in order to facilitate a safe, welcoming, public streetscape and public realm.
(The proposal incorporates an access easement to facilitate circulation with the existing commercial development to the north. Peripheral buildings are all oriented towards the streets.)
- B6.4 Ensure new development responds to the existing character and scale of its surroundings, creating compatibility between adjacent sites and within neighbourhoods.
(After consultation, the applicant has proposed the western portion of the apartment building at 5 storeys, with a partial sixth storey to the east, to mitigate massing impacts to existing residents to the west.

The majority of the built form interface proposed along 175A Street consists of 2-storey townhouses, similar to the context to the west.)

- B6.6 Design buildings to enhance the activity, safety and interest of adjacent public streets, plazas, and spaces by:
- Locating buildings so that they directly face public streets;
- Placing street-facing retail uses on the ground floor; and
- Providing doors, windows, and "active" building faces along public streets.
- Providing a seamless connection from streets and public areas to buildings by designing and constructing the ground floor of buildings to meet adjacent grades and sidewalk levels
- Avoiding locating parking lots or driveways between buildings and public streets
- Avoiding blank facades and providing 'eyes on the street' by placing active uses within parts of the building that front onto streets and public spaces.
(The proposed development has residential units facing west and south street frontages, and retail units facing Highway No. 15 on the northeast portion of the site. The driveways connect to internal drive aisles, leaving the public realm interface with buildings and active uses.)
- B6.18 Where there is underground parking, ensure it is safe and accessible.
- B6.20 Incorporate Crime Prevention Through Environmental Design (CPTED) principles and guidelines into the design and review of development projects.
(The proposed development has underground parking that is safe and accessible. Internal connections and spaces between buildings are adequately designed with CPTED principles.)
- C1.2 Encourage the development of more compact and efficient land uses and servicing systems, emphasizing infill and intensification in order to use existing infrastructure systems efficiently and to minimize the costs of new utility infrastructure.
(The proposed development is of a sufficient density to utilize existing infrastructure systems efficiently.)
- D4.7 Support building designs that allow for mixed use, combining work and living spaces to reduce the need to travel for employment purposes.
(The proposal includes a residential component on Lot 1, and an employment component on Lot 2.)
- E 1.1 Ensure a sufficient supply of employment lands in Surrey, including designated industrial lands, to meet the current and future needs of the local and regional economy.
- E 1.5 Encourage the full utilization and efficient use of industrial and other employment lands in order to maximize jobs and economic activity per hectare.
- E 1.13 Prohibit the conversion of industrial, business park or mixed-employment lands to residential or other non-employment uses.
- E 2.2 Promote economic development to achieve and maintain a balanced ratio of one job for every member of Surrey's labour force.
(The applicant has demonstrated that the Care Facility and Commercial/Office building will provide employment opportunities, with the addition of medical staff, administration staff, housekeeping, and support staff. The care facility alone is expected to provide over 130 jobs, in addition to the jobs expected in the retail and office building.)
- E2.9 Continue partnering with and supporting the efforts of local post-secondary education institutions to expand and ensure that an adequate number of seats and relevant programs are available to meet the needs of students and the local economy.
(A partnership is proposed between the developer, Faculty of Health students from Kwantlen Polytechnic University (KPU) and Seyem' Qwantlen Business Group of the Kwantlen First Nation.)
- F7.3 Integrate the arts into the physical development and evolution of Surrey to create a highly-desired urban environment with an enhanced Sense of Place.
- F7.8 Promote art and excellence in design throughout the city by encouraging public art placements at locations visible to the public.
(The applicant is considering providing the public art on site. The applicant would be required to "top up" the public art budget relative to the $\$ 200,000.00$ minimum budget that is required for public art to be located on the site.)

The Kwantlen First Nation will be developing the public art program for the project. The art program will be subject to City review prior to issuance of Development Permit. It is intended that some of the public art will be situated on the site in locations that naturally assist in wayfinding.)

## CD By-law

- The applicant proposes to rezone the subject site from "Comprehensive Development Zone (CD)" (By-law No. 17018) to two separate "Comprehensive Development Zones (CD)".
- The applicant is proposing a "Comprehensive Development Zone (CD)" to accommodate the proposed residential and commercial development on the subject site. The proposed CD By-laws identify the uses, densities and setbacks proposed.
- The CD By-law will have provisions based on the "Multiple Residential 30 Zone (RM-30)", "Multiple Residential 70 Zone (RM-7o)", "Community Commercial Zone (C-8)" and the "Special Care Housing 2 Zone (RMS-2)".
- Two separate CD By-laws are being proposed: one for Blocks A and B, with residential uses, and one for Blocks C and D, with care facility and commercial/office uses. For ease of reference, four tables are provided below, one for each Block.

Block A

- A comparison of the density, lot coverage, setbacks, building height and permitted uses in the RM-30 Zone and the proposed CD By-law (Block A) is illustrated in the following table:

| Zoning | RM-30 Zone (Part 22) | Proposed CD Zone |
| :--- | :---: | :---: |
| Unit Density: | 75 dwellings per hectare | 40 units per hectare |
| Floor Area Ratio: | 1.0 | 0.9 |
| Lot Coverage: | $45 \%$ | $56 \%$ |
| Yards and Setbacks | Front Yard: 4.5 metres <br> Rear Yard: 6.0 metres <br> Side Yard: 6.0 metres <br> Side Yard on Flanking Street: <br> 4.5 metres | East Yard: 2.75 metres <br> North Yard: 0.7 metres <br> South Yard: 7.5 metres <br> West Yard (175A St): 4.5 metres |
| Principal Building <br> Height: | 13 metres | 11.5 metres |


| Permitted Uses: | (a) Ground-oriented multiple | (a) Ground-oriented multiple |
| :--- | :---: | :---: |
| unit residential buildings. | unit residential buildings. |  |
|  | (b) Child care centres, | (b) Child care centres, provided |
| provided such centres: | such centres: |  |
|  | i. Do not constitute a | i. Do not constitute a |
| i. singular use on the | singular use in this |  |
|  | lot, and | Block, and |
|  | ii. Do not exceed a total | ii. Do not exceed a total |
|  | area of 3.0 square | area of 3.0 square metres |
|  | metres per dwelling | per dwelling unit in this |
|  | unit on the lot. | Block. |


| Indoor Amenity: <br> Outdoor Amenity: | $3 \mathrm{~m}^{2}$ per unit ( $117 \mathrm{~m}^{2}$ for 39 units) <br> $3 \mathrm{~m}^{2}$ per unit ( $117 \mathrm{~m}^{2}$ for 39 units) | The proposed $135 \mathrm{~m}^{2}$ meets the Zoning By-law requirement. <br> The proposed $423 \mathrm{~m}^{2}$ meets the Zoning By-law requirement. |
| :---: | :---: | :---: |
| Parking (Part 5) | Required | Proposed |
| Number of Stalls |  |  |
| Residential GroundOriented: | 78 | 78 |
| Residential Visitor: | 8 | 8 (provided on Lot 2) |
| Total: | 86 | 86 |
| Tandem (\%): | Not permitted | n/a |
| Bicycle Parking |  |  |
| Residential Visitor: | 6 | 6 |

- The same land uses, parking and amenity spaces are being required, as standard under the RM-30 Zone, with the exception that visitor parking will be provided on the adjacent Lot 2, through easement agreements for access and parking.
- The building setbacks have been changed to reflect the proposed lot lines, and to provide a more urban interface. Along 175A Street, the front yard setback has been maintained in accordance with the requirements identified in the RM-30 Zone at 4.5 metres. All the other setbacks are internal to the development, as Block A is surrounded by Block B (apartments) to the south ( 7.5 metres), Block C (care facility) to the east ( 2.75 metres) and Block D (commercia/office) to the north (o.7 metres).
- The Floor Area Ratio is proposed at o.9 FAR, which is less than the 1.0 permitted under the RM-3o Zone. The unit density is also reduced from 75 units per hectare to 40 units per hectare to accommodate a more appropriate building interface with the existing townhouses to the west. Tandem parking has been prohibited, to reflect larger units and to fit better within the context.
- The proposed building height of 11.5 metres, reflects the two-storey form that is proposed, which is less than the permitted 13 metres in the RM-3o Zone. The floorplans also provide only one set of stairs in each unit, reflecting the applicant's desire to make the units senior friendly, with less stairs and a master bedroom on the main floor.


## Block B

- A comparison of the density, lot coverage, setbacks, building height and permitted uses in the RM-7o Zone and the proposed CD By-law (Block B) is illustrated in the following table:

| Zoning | RM-70 Zone (Part 24) | Proposed CD Zone |
| :---: | :---: | :---: |
| Unit Density: | n/a | n/a |
| Floor Area Ratio: | 1.50 | 2.1 |
| Lot Coverage: | 33\% | 40\% |
| Yards and Setbacks | $7 \cdot 5$ metres | North/East Yard: 7.5 metres <br> South Yard: 4.5 metres West Yard (175A St): 4.5 metres |
| Principal Building Height: | 50 metres | 22 metres |
| Permitted Uses: | (a) Multiple unit residential buildings and/or ground oriented multiple unit residential buildings. <br> (b) Child care centres, provided such centres: <br> i. Do not constitute a singular use on the lot, and <br> ii. Do not exceed a total area of 3.0 square metres per dwelling unit on the lot. | (a) Multiple unit residential buildings and/or ground oriented multiple unit residential buildings. <br> (b) Child care centres, provided such centres: <br> i. Do not constitute a singular use in this Block, and <br> ii. Do not exceed a total area of 3.0 square metres per dwelling unit in this Block. |
| Indoor Amenity: <br> Outdoor Amenity: | $3 \mathrm{~m}^{2}$ per unit (231 $\mathrm{m}^{2}$ for 77 units) <br> $3 \mathrm{~m}^{2}$ per unit (231 $\mathrm{m}^{2}$ for 77 units) | The proposed $162 \mathrm{~m}^{2}+82 \mathrm{~m}^{2}$ shared on Lot 2 (Block C) meets the Zoning By-law requirement. <br> CD By-law requires at least $65 \%$ of the indoor amenity space required for Block B be provided on Block B. <br> The proposed $407 \mathrm{~m}^{2}$ meets the Zoning By-law requirement. |
| Parking (Part 5) | Required | Proposed |
| Number of Stalls |  |  |
| Residential GroundOriented: | 2 per unit X 12=24 |  |
| Residential: | 1.3 per unit $X_{30}$ (studio and 1-bedroom) $=39$ <br> 1.5 per unit X 35 (2bedroom) $=53$ | 1.35 per unit $\mathrm{x} 77=104$ |
| Residential Visitor: | $0.2 \mathrm{X}_{77}=15$ | To be shared with other uses |
| Total: | 131 | 104 |


| Bicycle Parking |  |  |  |
| :---: | :---: | :---: | :---: |
| Residential Secure Parking: | 92 | 92 |  |
| Residential Visitor: | 6 | 6 |  |

- The land uses are consistent with what is permitted under the RM-7o Zone.
- The proposed setbacks reflect the proposal and provide a more urban interface. Along 175A Street, the front/west yard setback would be 7.5 metres under the RM-70 Zone but are reduced to 4.5 metres. The North and East setbacks have remained 7.5 metres, and the southern setback, along 2 Ave, has been reduced to 4.5 metres.
- The Floor Area Ratio is proposed at 2.1 FAR, which is more than the 1.50 FAR that is permitted under the RM-7o Zone. The overall density of Lot 1 however is 1.0 (Blocks A and B combined), with the density having been increased on Block B and reduced on Block A. The combined density of 1.o FAR is less than the 1.5 FAR permitted in the proposed Multiple Residential OCP designation and the RM-70 Zone, and consistent with the overall density of the RM-30 Zone. Tandem parking has been prohibited, and the underground parkade and visitor parking will be shared with Lot 2. Lot coverage has been increased from $33 \%$ to $40 \%$ to reflect the building footprint that is proposed.
- The proposed building height of 22 metres, reflects the applicants' proposal for a five-storey building (partial sixth storey), which is less than the maximum 50 metre building height permitted under the RM-7o Zone.
- For amenity spaces, all the required outdoor amenity space for Block B is provided on Block B, on the rooftop, but the indoor amenity space is proposed to be shared with Block C, on Lot 2 . A total of 162 square metres of the 231 square metres provided, with an additional 82 square metres shared on Block C (lot 2).
- The proposed CD By-law requires at least $65 \%$ of the indoor amenity space required for Block $B$ be provided on Block B. This will ensure residents have easy on-site access to the majority of the required amenity, while still benefitting from increased amenities by sharing some space with the care facility.
- Resident parking is being provided with shared access easement through the parkade with Lot 2. There are two accesses provided to the parkade, one on Block B, and one on Block D. Visitor parking is to be shared between all Blocks, both at the surface and underground levels. As the units are being targeted to seniors, the parking requirements has been reduced to an overall 1.35 spaces per unit, and visitor parking spaces are being shared with the care facility and commercial/office building.
- The applicant is proposing to provide a total of 341 parking spaces on-site, with parking to be provided for the proposed uses as follows:
- The townhouses, medical office and retail uses are proposed to be parked as per the Zoning Bylaw requirements;
- Apartment uses are proposed to be parked at a rate of 1.35 stalls per dwelling unit, in consideration of demonstrated reduced parking demand for anticipated independent living uses;
- Assisted living units are proposed to be parked at a rate of 0.55 stalls per sleeping unit, based on data from regional parking studies on similar care facilities; and
- Care units are proposed to be parked at a rate of o. 4 stalls per sleeping unit, based on data from regional parking studies on similar care facilities.
- With the exception of the townhouses residential parking, all other parking will be shared through easements, which further supports the proposed reductions through differing temporal peak parking demands. Based on demonstrated reduced parking demand from regional parking studies on similar facilities, staff are supportive of the proposed parking arrangement and rates.


## Block C

- A comparison of the density, lot coverage, setbacks, building height and permitted uses in the RMS-2 Zone and the proposed CD By-law (Block C) are illustrated in the following table:

| Zoning | RMS-2 Zone (Part 29) | Proposed CD Zone |
| :--- | :---: | :---: |
| Unit Density: | $\mathrm{n} / \mathrm{a}$ | $\mathrm{n} / \mathrm{a}$ |
| Floor Area Ratio: | 1.0 | 1.8 |
| Lot Coverage: | $45 \%$ | $50 \%$ |
| Yards and Setbacks | 7.5 metres | North/West Yard: 0.30 metre <br> South Yard (2 Avenue): 4.5 <br> metres <br> East Yard (Hwy No. 15$): 3.0$ <br> metres |
| Principal Building Height: |  | 22 metres |


| Permitted Uses: | 1. Care facilities. <br> 2. One dwelling unit per lot provided that the dwelling unit is: <br> (a) Contained within the principal building; and <br> (b) Occupied by the owner or the owner's employee for the operation of the care facility. <br> 3. Accessory uses including the following: <br> (a) Personal service uses, limited to barbershops and hair salons; <br> (b) Child care centres; <br> (c) Office uses limited to physical and mental health services on an out-patient basis, medical and dental offices, health clinics and counselling services, but excluding methadone clinics; <br> (d) Eating establishment provided that the seating capacity shall not exceed 35 and the said eating establishment is not licensed by the Liquor Control and Licensing Act, R.S.B.C. 1996, chapter 267, as amended; and <br> (e) Convenience store. | (a) Care facilities. <br> (b) Accessory uses including the following: <br> i. Personal service uses, limited to barbershops and hair salons; <br> ii. Child care centres; <br> iii. Office uses limited to physical and mental health services on an outpatient basis, medical and dental offices, health clinics and counselling services, but excluding methadone clinics; <br> iv. Eating establishment provided that the seating capacity shall not exceed 35 and the said eating establishment is not licensed by the Liquor Control and Licensing Act, R.S.B.C. 1996, chapter 267, as amended; and <br> v. Convenience store. |
| :---: | :---: | :---: |
| Indoor/Outdoor Amenity: | Regulated by Fraser Health through the Community Care and Assisted Living Act. |  |
| Parking (Part 5) | Required | Proposed |
| Number of Stalls |  |  |
| Assisted living: | 0. 55 per unit x 86= 47 | 47 |
| Care units: | o. 4 per unit x $96=38$ | 38 |
| TOTAL: | 85 | 85 |
| Bicycle Parking |  |  |
| Residential Secure Parking: | 112 | 112 |
| Residential Visitor: | 6 | 6 |

- The same land uses are proposed from the RMS-2 Zone, except for the care taker dwelling unit, which has been removed.
- The building setbacks are proposed to reflect the proposed lot lines, and to provide a more urban interface. Along 2 Avenue, the setback is reduced to 4.5 metres, 1 metre to the north, o. 30 metres to the west within internal lot/Block lines and 3.0 metres along Highway No. 15.
- The Floor Area Ratio is proposed at 1.8 FAR, increased from the 1.0 of the RMS-2 Zone. The overall density of Lot 2 is 1.50 , with the density increased on Block C (to 1.8 FAR) and reduced on Block D (to o. 7 FAR).
- Lot coverage has been increased from $45 \%$ to $50 \%$ to reflect the building footprint that is proposed.
- Underground parkade and visitor parking will be shared with Lot 1 , and within both Blocks on lot 2 . Overall, there are 22 parking spaces provided as surface parking, along the western internal lane, fronting the care facility. There are an additional 241 underground parking spaces, for a total of 263 parking spaces to be shared between all Blocks, and the additional 78 townhouse residential parking spaces (total 341 spaces provided on the entire site).
- The proposed building height of 22 metres, is increased from the 13 metres permitted in RMS2 Zone, and reflects the proposed five storey building form, and allows for two separate wings for the assisted living (north) and the full care units (south) on the third, fourth and fifth floors.
- Amenity spaces are not required by the Zoning By-law, as care facilities are regulated by Fraser Health through the Community Care and Assisted Living Act.


## Block D

- A comparison of the density, lot coverage, setbacks, building height and permitted uses in the C-8 Zone and the proposed CD By-law (Block D) is illustrated in the following table:

| Zoning | C-8 Zone (Part 36) | Proposed CD Zone |
| :--- | :---: | :---: |
| Unit Density: | $\mathrm{n} / \mathrm{a}$ | $\mathrm{n} / \mathrm{a}$ |
| Floor Area Ratio: | o .8 o | o 9 |
| Lot Coverage: | $50 \%$ | $15 \%$ |
| Yards and Setbacks | 7.5 metres | North/West Yard: 10 metres <br> South Yard: 15 metres <br> East Yard (Hwy No.15): 3.0 <br> metres |
| Principal Building Height: | 12 metres | 22 metres |


| Permitted Uses: | 1. Retail stores excluding the following: <br> (a) adult entertainment stores; and <br> (b) secondhand stores and pawnshops. <br> 2. Personal service uses excluding body rub parlours. <br> 3. General service uses excluding funeral parlours and drive-through banks. <br> 4. Beverage container return centres provided that: <br> (a) the use is confined to an enclosed building or a part of an enclosed building; and <br> (b) the beverage container return centre does not exceed a gross floor area of 418 sq. metres. 5. Eating establishments excluding drive-through restaurants. <br> 6. Neighbourhood pubs. <br> 7. Liquor store. <br> 8. Office uses excluding the following: <br> i. social escort services <br> ii. methadone clinics <br> iii. marijuana <br> dispensaries <br> 9. Parking facilities. <br> 10. Automotive service uses of vehicles less than 5,000 kilograms G.V.W., provided that such use is associated with a use permitted under Section B. 1 of this Zone. <br> 11. Indoor recreational facilities. <br> 12. Entertainment uses excluding arcades and adult entertainment stores. <br> 13. Assembly halls. <br> 14. Community services. <br> 15. Child care centres. <br> 16. One dwelling unit per | (a) Retail stores excluding the following: <br> i. Adult entertainment stores; and <br> ii. Secondhand stores and pawnshops. <br> (b) Personal service uses excluding body rub parlours; <br> (c) General service uses excluding funeral parlours and drive-through banks; <br> (d) Eating establishments excluding drive-through restaurants; <br> (e) Office uses excluding the following: <br> i. Social escort services <br> ii. methadone clinics <br> iii. marijuana dispensaries <br> (f) Indoor recreational facilities; <br> (g) Entertainment uses excluding arcades and adult entertainment stores; <br> (h) Community services; <br> (i) Child care centres; <br> (j) Adult educational institution; and <br> (k) Cultural Uses. |
| :---: | :---: | :---: |


|  | lot provided that the dwelling unit is: <br> (a) Contained within the principal building; and <br> (b) Occupied by the owner or the owner's employee, for the protection of the businesses permitted on the lot. <br> 17. Cultural Uses |  |
| :---: | :---: | :---: |
| Parking (Part 5) | Required | Proposed |
| Number of Stalls |  |  |
| Medical Offices: | 3.5 per 100 square metres X 1,498 square metres= 53 | 53 |
| Retail: | 3 per square metres $X 392$ square metres = 12 | 12 |
| Total: | 65 | 65 |
| Bicycle Parking |  |  |
| Residential Secure Parking: | o | 6 |
| Residential Visitor: | o | 5 |

- Most of the proposed uses are the same as those that are permitted under the C-8 Zone, with the addition of an Adult educational institution. This is intended to support the partnership with Kwantlen Polytechnic University (KPU). Additionally, a number of uses have been removed as they are not considered as appropriate at this location, or due to a lack of parking to support these:
- Beverage container return centres;
- Neighbourhood pubs;
- Liquor store;
- Parking facilities;
- Automotive service uses;
- Assembly Halls; and
- Dwelling unit for caretaker.
- The building setbacks are proposed to reflect the proposed lot lines, and to provide a more urban interface. Along Highway No. 15, the setback has been reduced to 3.0 metres to reflect a more urban interface, and setbacks have been increased to 15 metres on the south yard, and 10 metres on the north and west setbacks. It should be noted that the south and west yards are internal setbacks and thus would interface with future tenants of this development.
- The proposed Floor Area Ratio for Block D is o. 7 FAR, which is less than the o. 8 FAR identified in the C-8 Zone. The gross density of Lot 2 is 1.50 (inclusive of both Blocks C \& D), which is reflective of an increased density on Block C, and a reduced density on Block D. The overall density for Lot 2 at 1.5 FAR complies with the proposed OCP designation of Multiple Residential and Commercial for the site.
- Lot coverage has been reduced from $50 \%$ to $15 \%$ to reflect the building footprint that is proposed.
- The underground parking structure and visitor parking are proposed to be shared within Lot 1, and within both Blocks on Lot 2. The only parking not being shared will be the residential parking for the townhouses, which are provided within each building envelope.
- The proposed building height of 22 metres, is higher than the 12 metres that is permitted under the C-8 Zone but reflects the proposed five storey building form. This height is consistent with the building height of the proposed care facility on Block C .
- The applicant is interested in facilitating a small-scale drug store on the site. Drug stores are permitted as retail uses, but as there is an existing drug store on the site to the north at 376 175A Street, a variance will be required to facilitate this use which is considered through the CD Zone. Under Part 4 General Provisions, of the Zoning By-law, Section E.28, the minimum separation distance between drug stores or small-scale drug stores or methadone dispensaries is reduced from 400 metres to 10 metres on the subject site.


## Capital Projects Community Amenity Contributions (CACs)

- On December 16, 2019, Council approved the City's Community Amenity Contribution and Density Bonus Program Update (Corporate Report No. R224; 2019). The intent of that report was to introduce a new City-wide Community Amenity Contribution (CAC) and updated Density Bonus Policy to offset the impacts of growth from development and to provide additional funding for community capital projects identified in the City's Annual Five-Year Capital Financial Plan.
- The proposed development will be subject to the Tier 2 Capital Plan Project CACs for proposed density greater than is permitted under the sites OCP designation. This would be applicable to Blocks A and B (Lot 1) only where residential uses are proposed (townhouse and apartment building). Lot 2 , consisting of commercial and institutional uses is exempt from Tier 2 contribution.
- The applicant will be required to provide a Tier 2 contribution consistent with approved City policies prior to Final Adoption should the proposal be supported by Council. The contribution will be payable at the rates and in accordance with the practices that are in affect at the time the project is considered for Final Adoption of the associated By-laws.


## Affordable Housing Strategy

- On April 9, 2018, Council approved the City's Affordable Housing Strategy (Corporate Report No. Ro66; 2018) requiring that all new rezoning applications for residential development contribute $\$ 1$, ooo per unit to support the development of new affordable housing. The funds collected through the Affordable Housing Contribution will be used to purchase land for new affordable rental housing projects.
- As the subject application was instream on April 10, 2018, the contribution does not apply.


## Public Art Policy

- The applicant will be required to provide public art, or register a Restrictive Covenant agreeing to provide cash-in-lieu, at a rate of $0.25 \%$ of construction value, to adequately address the City's needs with respect to public art, in accordance with the City's Public Art Policy requirements. The applicant will be required to resolve this requirement prior to consideration of Final Adoption.
- The applicant also has the option to provide public art on-site, depending on the construction value, and on the value of public art. The Kwantlen First Nation will be developing the public art program for the project. The art program will be subject to City review prior to issuance of the Development Permit. It is intended that some of the public art will be situated on the site in locations that naturally assist in wayfinding.
- Should the application receive preliminary approval, the applicant will engage with the City's Public Art program to initiate the process. Should the public art ultimately not be proposed on site, then a Restrictive Covenant would be required.


## PUBLIC ENGAGEMENT

- Pre-notification letters were sent on February 17, 2017, April 01, 2019, and June 04, 2021, and three Development Proposal Signs were installed on February 23, 2017, and updated on April 05, 2019.
- In April 2019, staff received a letter signed by several owners at Douglas Point Townhouses, which are located to the west, across 175A Street. Letters were submitted by the Strata, from each unit, expressing concerns over the number of units, noise, and building height.
- In April 2019, staff also received support from businesses directly adjacent the site to the north, supporting the addition of more residents and customers to the area.
- The subject development application was reviewed by Little Campbell Watershed Society (LCWSS). The LCWSS had no significant concerns, given that $100 \%$ infiltration is to be achieved on the site, and with the provision of employment opportunities through the proposed care facility, and with the increased amount of planting and landscaping that is proposed on the site.
- Regarding the most recent pre-notification letters sent in June 2021, staff has received four emails, three with concerns and one with support from a business looking to relocate to the proposed commercial building. The concerns raised in the other three emails are:
- Noise and timelines
(Staff provided additional information regarding timelines)
- Amendment from Mixed Employment to Multiple Residential, and departure from policies
- Traffic and changes to the neighbourhood
(Staff provided additional information regarding Council's previous direction for the subject application and for the rationale provided in this report)


## Public Information Meeting

The applicant held two Public Information Meetings (PIM), one on March 22, 2017, and another one on September 12, 2019.

The 2017 PIM was addressed in the original Planning Report from April 24, 2017 (Appendix IX, includes both reports from April 24, 2017, and Additional Planning comments from September 11, 2017), so this report will focus on the second meeting, held on September 12, 2019. The meeting was held on a Thursday, from 5 pm to 7 pm at the Hazelmere Golf Club in South Surrey. Approximately $20-25$ persons attended with 20 people signing the attendance sheet. This was reduced from the 2017 PIM, which had 50-60 persons attending, and 30 signing the attendance sheet.

At the time of the 2019 PIM, the proposal included 43 townhouses, 81-unit independent living apartment building, and a care facility with 86 assisted living units and 91 care units, and a commercial/office building was proposed with 1,497 square metres of medical office space and 398 square metres of commercial space.

The application has since been revised their proposal to include 39 townhouses, 77 apartments, 86 assisted living and 96 care units. The medical office and commercial building is quite similar, currently proposed at 391 square metres of commercial/retail and 1,498 square metres of medical offices. As no significant concerns were raised, and changes to the proposal were minimal, no additional PIMs were requested of the applicant.

Comments provided included:

- Five people expressed support for the proposal;
- One person expressed concern over traffic, and would like to see no parking allowed on 2 Avenue and 175A Street;
- One person expressed concern over traffic, density, and height, but was not "against" the project;
- One nearby resident called to express support and regretted not attending; and
- Residents noted a medical/professional building would be a welcome addition to the area.
(The applicant has addressed most of the concerns raised, particularly regarding built form interface. Most of the frontage proposed at five storeys has been positioned away from residents, along 2 Avenue and Highway No. 15, with some interface at the corner of 2 Avenue and 175 A Street. The majority of the interface along 175A Street are two-storey townhouses. The partial sixth storey on the apartment building is located on the eastern portion of the building, adjacent the proposed care home and away from existing townhouse residents on 175A Street.)


## DEVELOPMENT PERMITS

## Form and Character Development Permit Requirement

- The proposed development is subject to a Development Permit for Form and Character.
- The proposed development generally complies with the Form and Character Development Permit guidelines in the OCP.
- The applicant has worked with staff to improve amenity spaces and circulation between buildings, and address building height concerns and transitions, while achieving a target unit count.
- The site is divided into 4 uses: townhouses (Block A) along the west portion of the site, apartments (Block B) at the southwest corner, the care facility (Block C) on the southeast corner, and a commercial/office building on the northeast corner (Block D).
- Two entry points from 175A Street will connect pedestrians, cyclists and vehicular access to the site and will also provide firefighting access. Numerous clear and distinct east to west pedestrian connections are provided for access from the existing northern and western communities. The main floor retail glazing on the commercial building is transparent for the portions facing Highway No. 15 and the internal road and offer an opportunity for socialization on the northeast public plaza. It also serves as a prominent pedestrian connection from the 176 Street (Highway 15) public sidewalk to this site and the retail neighbours to the north.
- The majority of the main floor space of the assisted living and care buildings face the highway and the east internal road and are designated for amenities and social activities. Plentiful glazing is used to activate the street-facing facades along Highway No. 15, where vehicle queuing occurs, and pedestrian activity is less frequent. Windows and frequent entries engage the east internal road and contributes to the site's CPTED strategies.
- Two rooftop gardens, provided at the condo and assisted living / care buildings, provide semi-private spaces for residents, caregivers and visitors. Additional ground level outdoor amenity spaces are provided throughout the site. The project aims to integrate the many different users of the various buildings in order to create a harmonized and mutually beneficial experience for all.


## Block A (Townhouses)

- The 2 storey, 39 -unit townhomes portion of the project is respectful in scale to the existing gated townhome development across 175A street. The proposed concept of eight clusters of Townhomes provides permeability throughout the site which is not intended to be gated. Townhome front doors will face both 175A street and the internal road.
- All units are proposed with 4 bedrooms, which includes a master on the main floor. Units range in size between 160 square metres and 165 square metres.
- The townhome expression is contemporary modern Nordic and contextually appropriate in design and materiality for its simplistic forms with a strong residential typology. Adjacent units are mirrored but still varied and differentiated through material choice and roof and balcony articulation. This creates individual identity of each unit through subtle differences.

Amenity Spaces - Block A (Townhouses)

- A total of 135 square metres of indoor amenity space is provided, exceeding the 117 square metres that is required. This space is provided at the south portion of the townhouse site, adjacent to a large outdoor amenity space of 423 square metres which also exceeds the minimum 117 square metres that is required.
- The townhome amenity space is open on three sides and located directly adjacent the outdoor amenity space. The building features a large canopy and a glazed overhead door that unites the outdoor garden and indoor spaces. The design features elements that complement the other building on site such as the fin expression of the canopy and the use of brick.


## Block B (Apartments)

- The proposed 77-unit five and a half storey apartment building is stepped back after the fourth storey of the southwest corner to be sensitive to the immediate townhome community across 175A Street. It is again stepped back at the uppermost storey mid-block, to further transition the scale. Along the 2 Avenue frontage, the building massing is visually divided up into smaller portions according to the silhouette of the stepping building height. The building exterior modulates its vertical expression with rectilinear frames that begin at the ground plain vertically and then turn horizontally to envelope each distinct massing component. The overall appearance is an assembly of related silhouettes at varying scales. The staggered balconies (that act as shading devices) and privacy screens on the south and north building elevations further articulate and apply a human scale.
- The silhouette framing elements are replicated at a smaller 2-storey scale at the ground level to identify the primary entrances of the building and individual unit patios off the street, which provides a frequent rhythm of activity at street level. The main entry canopies are visible both from the internal road and 2nd Avenue. The corridor on levels 2 to 5 are feature windows to invite natural light. Bathrooms are designed to adaptable levels for ease of movement and potential assistance with bathing.
- Units range in size from a 43 -square-metre studio, to 72 -square-metre 2 -bedroom units. There is only one studio, located on the ground floor, and all other floors are a mix of one-bedroom (total of 36 units) and two-bedroom units (total of 40 units).


## Amenity Spaces - Block B (Apartments)

- For indoor amenity space, a total of 162 square metres are provided in the building, of the required 231 square metres. For the remainder, the amenity spaces will be shared with the care facility, to also promote integration between the two sites.
- For outdoor amenity space, a total of 407 square metres is provided, which exceeds the required 231 square metres. A rooftop amenity space with washrooms and high glass wind protection provides comfortable outdoor gardening and social space for active seniors.


## Block C (Care Facility)

- The care facility building provides both assisted living and care units. The two buildings are connected at the podium base with a shared commercial kitchen and dining areas. The entire main floor is assigned with amenity and administration functions with visibility on all sides.
- At level 2, the building splits apart the two residential typologies to provide a shared rooftop amenity area overlooking the agricultural lands to the east. As this outdoor area receives morning and afternoon sunlight, it becomes an important interaction gathering space for seniors, staff, families, and caregivers. Both buildings have level 5 stepbacks.
- The assisted living portion of the building has units ranging from 37 square metres to 77 square metres, with a total of 15 studio units, 43 one-bedroom units and 28 two-bedroom units.
- The full care portion of the building has units ranging in size from 28 square metres to 49 square metres.
- The care building recognizes the importance of the 2 Avenue and Highway No. 15 corner by anchoring with a simple soft-curved and wood cladding façade that is framed in with a fascia band that begins at the ground and wraps the first 4. Vertical red coloured accents at the south west and north east corners distinguish this portion of the building massing from the assisted living portion, divided by the shared rooftop amenity.
- The assisted living building also features framing and vertical elements that shares a similar language with the care building yet is distinct in its own execution using an alternate application of colour and materials. Recesses in plan provide the opportunity, along with the frames, to change material and modulate the long building elevation. Roof line variation is achieved through varied roof projections over usable and non-usable terraces.
- Both main entries are provided off the eastern internal road with a large canopy structure that is useful for seniors pick up and drop off at grade.


## Amenity Spaces - Block C (Care Facility)

- For the care facility (full care and assisted living), no indoor amenity space is required in the Zoning By-law, as it is regulated by Fraser Health, depending on the programming offered. The following programming is proposed: Expansive dining area with commercial kitchen, Multipurpose rooms, Fitness Studio, Arts \& Craft room, Family room, Hair salon, Podiatric room, Library / Computer room, Music room, Pool table room, Bistro, Private dining, Meeting / flex rooms, Seniors Daycare / flexible community space, Gallery, Home support.
- For outdoor amenity, there is a landscaped rooftop garden provided at level 2 that offers crucial outdoor space for exercise, gardening and social activities. Additional supervised and secure outdoor space is provided at levels $3 \& 4$ of the care building that will serve memory care patients.


## Block D (Commercial/Office)

- The main floor is designed for small retail, exemplified with its use of pilasters to define each shopfront. Extensive glazing provides full transparency into these units and is doorway connected to both the highway and the northern outdoor plaza / green area.
- The base of the building features continuous weather protection above the shopfront and maximum glazing, contrasted with the solid appearing brick pilasters. Upper levels are designed for medial and associated use offices that will service the community. The building is designed to be contemporary with a mix of modern and traditional materials caped with an integrated mono pitched roof that flows down the south elevation and staggered windows.
- The inspiration of the building paneling colour accents is taken from the changing colour of the agricultural fields to the east of the site, while dark brick ties the materiality to the assisted and care building facing the highway, but in a different colour variation.


## Landscaping

- For seniors, walking is regarded as one of the best activities to strengthen the body and improve mental health. In the Weave project, walking opportunities have been maximized by adding safe connecting pathways between buildings and paved pedestrian crossings. Also, the experience of the walking system has been enriched by various methods; planted mounds and curving pathways give the walking experience of mystery and discovery. Pedestrians' views keep changing and new scenery. In planting design, bright color combinations, fragrance and abundant spatial experiences are especially focused to enrich all senses.
- A huckleberry maze is added between the care facility building and the condominium, which not only enhances elders' walking experience, but also provides a natural play opportunity for visiting children. It is located beside two play equipment to enhance kid's play opportunities. Seating covered by trellis and a picnic table are added near driveway entrances, building entrances, site entry walkway entrances from streets and along care facility building frontage which provides seniors or guests the opportunity to rest and socialize.
- Along Highway No. 15, the building elevation is intended as a primary frontage. A commercial sidewalk interface with minimum 4 metre setback to the street has been designed. Two rows of trees act as a visual buffer from street. Inground 2 metres by 4 metres planters running parallel to Highway No. 15 with 4 metres length walk-through between ensure physical accessibility. Seating and bike racks added in walk-through areas diversify the public area's programs. The northern outdoor area is treated as a public plaza with lighting and seating, which connects the internal walking system to the street frontage.
- Along the interfaces of townhouse, the entries are separated from the road with a grade transition, with Zenwall wall, shrub plantings and a sidewalk. All the retaining walls are kept lower than 0.6 metres and at least 1 metre apart. These plantings would provide screening along the lower edge of the building and provide a green transition to the public.
- Beside different walking experiences and plenty of seating opportunities, various programs are proposed on roof amenity areas to enrich senior's everyday life. On the senior care building's roof, table tennis, shuffleboard, a community garden, BBQ \& picnic area, a fire pit, and lounge seating are proposed. On the apartment buildings roof the following is proposed: golf putting, a community garden, BBQ \& picnic area, lounge seating and a fire pit.
- The new trees on the site will consist of a variety of trees including Paperbark Maple, Red Japanese Maple, Columnar Armstrong Maple, Columnar Bowhall Maple, Pyramidal European Hornbeam, Katsura Tree, Forest Pansy Redbud, Pink Flowering Dogwood, Dawyck Gold Beech, Kobus Magnolia (white), Serbian Spruce, Amanogawa Flowering Cherry, Kwanzan Flowering Cherry, Green Pillar Pink Ak, and a variety of shrubs and grasses.


## Outstanding Items

- There are a limited number of Urban Design items that remain outstanding, and which do not affect the overall character or quality of the project. These generally include refinements to the public realm interface including service locations, and patio enclosures.
- The applicant has been provided a detailed list identifying these requirements and has agreed to resolve these prior to Final Approval of the Development Permit, should the application be supported by Council.


## TREES

- There are no trees on the site, on the adjacent property in the vicinity of the site or any boulevard trees surrounding the site.
- The new trees on the site will consist of a variety of trees including Paperbark Maple, Red Japanese Maple, Columnar Armstrong Maple, Columnar Bowhall Maple, Pyramidal European Hornbeam, Katsura Tree, Forest Pansy Redbud, Pink Flowering Dogwood, Dawyck Gold Beech, Kobus Magnolia (white), Serbian Spruce, Amanogawa Flowering Cherry, Kwanzan Flowering Cherry, Green Pillar Pink Ak, and a variety of shrubs and grasses.
- In summary, no trees currently exist on the site and a total of 203 new trees are proposed to be planted.


## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Survey Plan, Proposed Subdivision Layout, Proposed Block Plan, Site Plan, Building Elevations, Landscape Plans and Perspective
Appendix II. Engineering Summary
Appendix III. School District Comments
Appendix IV. Agricultural and Food Security Advisory Committee Minutes
Appendix V. OCP Redesignation Map
Appendix VI. OCP Figure 42 Redesignation Map
Appendix VII. RGS Redesignation Map
Appendix VIII. ADP Comments and Response
Appendix IX. Additional Planning Comments No. 7916-o679, dated September 11, 2017
approved by Shawn Low

Jean Lamontagne
General Manager
Planning and Development


## SURVEY PLAN TO ACCOMPANY CITY OF SURREY REZONING

 BYLAW NO. ____ OF PART OF LOT 2, PLAN EPP41457 SECTION 32, BLOCK 1 NORTH, RANGE 1 EAST, NWDCity of Surrey B.C.G.S. 92G.007


All distances are in metres

Legend:
Ha Denotes hectares


Cameron Land Surveying Ltd.
B.C. Land Surveyors

Unit 206 - 16055 Fraser Highway
Surrey, B.C. V4N OG2
Phone: 604-597-3777
File: 4999-ZONING4

Certified correct to survey dated this 1Ond day of June, 2021.

WEAVE SENIORS CAMPUS \& MIXED USE DEVELOPMENT
228-175A STREET SURREY. B.C - \#16-0679.
IOM


PROJECT / CONSULTANT TEAM

| PROJECT/ CONSULTANT TEAM |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| CLIENT <br> ISLE OF MANN PROPERTY GROUP SUITE 304 - 15292 CROYDON DRIVE SURREY, B.C. SURREY, B.C <br> TEL: 604.236.889.7153 | ARCHITECT <br> INTERIOR DESIGNER <br> BESHARAT FRIARS ARCHITECTS <br> VANCOUVER B.C. <br> TEL: 604.662.8544 | LAND SURVEYOR <br> CAMERON LAND SURVEYING LTD UNIT 206 - 16055 FRASER HIGHWA SURREY B.C SURREY, B.C. <br> TEL: 604.597.3777 | GEOTECHNICAL <br> GEOPACIFIC 1779 W 75THAVE. VANCOUVER, B.C. <br> TEL: 604.439.0922 | LANDSCAPE ARCHITECT <br> PMG LANDSCPE ARCHITECTS LTD C100-4185 STILL CREEK DRIVE BURNABY, B.C. <br> TEL: 604.294.0011 | CIVIL ENGINEER <br> CENTRAS ENGINEERING LTD UNIT 216 - 2630 CRAYDON DRIVE SURREY, B.C. SURREY, B.C <br> TEL: 604.782.6927 | MECHANICAL <br> ELECTRICAL ENGINEER <br> WILLIAMS ENGINEERING INC UNIT 200 - MOCALLUM ABBOTSFORD, B.C. <br> TEL: 604.851.7582 |
| STRUCTURAL ENGINEER <br> GLOTMAN.SIMPSON CONSULTING ENGINEERS VAI WEST STH AVENUE, <br> TEL: 604.630.3490 | TRANSPORTATION <br> ENGINEER <br> CREATIVE TRANSPORTATION SOLUTIONS <br> 84A MOODY STREET, <br> PORT MOODY, BC V3H 2 P5 <br> TEL: 604.939 .6190 | WASTE MANAGEMENT <br> CONSULTANT <br> WASTE CONNECTIONS OF CANADA <br> 25 FAWCETT ROAD, <br> TEL: 604.525 .2072 | SIGNAGE CONSULTANT <br> ECC INDUSTRIES <br> 1237 WELCH STREET, <br> NORTH VANCOUVER, BC V7P 1 B3 <br> TEL: 604.986.5633 |  |  |  |

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| ARCHITECTURAL DRAWING INDEX |  |
| :---: | :---: |
| A000 COVER PAGE <br> A002 CONTEXT PHOTOS <br> A004 SITE CONTEXT / PHASING PLAN <br> A005 PROJECT STATISTICS A006 PROJECT STATISTICS <br> A007 PROJECT STATISTICS <br> A009 3D VIEWS OVERALL <br> A010 3D VIEWS OVERALL A011 SHADOW STUDIES <br> A012 SHADOW STUDIES <br> A100 U/G PARKING PLAN <br> A101 SITE / MAIN LEVEL A102 LEVEL 2 <br> A103 LEVELS 3 \& 4 <br> A104 LEVEL 5 A105 LEVEL 6 <br> A106 ROOF <br> 107 OVERALL SECTIONS <br> A108 STREETSCAPE ELEVATION A109 ENCLOSURE / SCREEN DETAIL <br> A110 FIRE ACCESS PLA A111 BASE SITE PLAN <br> $\frac{\text { UNDERGROUND PARKING (A-SERIES) }}{\text { A201A PLAN - P1 PARKING PLAN (WEST) }}$ <br> A202A PLAN - P1 PARKING PLAN (SOUTH) A203A PLAN - P1 PARKING PLAN (MIDDLE) <br> A204A PLAN - P1 PARKING PLAN (NORTH) <br> TOWNHOMES (B-SERIES) <br> A202B UNIT A LEVEL 2 FLOOR PLAN <br> A204B UNIT B MAIN FLOOR PLAN <br> A205B UNIT B LEVEL 2 FLOOR PLAN A206B UNIT B ROOF PLAN <br> A400B UNIT A ELEVATIONS <br> A401B UNIT B ELEVATIONS <br> A500B UNIT A + AMENITY SECTIONS A501B UNIT B SECTIONS <br> A600B 3D VIEWS <br> SENIOR CONDOMINIUM (C-SERIES) <br> A202C LEVELS $2-4$ FLOOR PLAN <br> A204C LEVEL 6 FLOOR PLAN <br> A205C ROOF PLAN <br> A400C ELEVATIONS <br> A401C ELEVATIONS <br> A500C SECTION A501C SECTION <br> A502C SECTION <br> A504C STREETSCAPE / PARTIAL ELEVATIONS A600C 3D VIEWS | $\frac{\text { CARE BUULOLG (O.SERIESS }}{\text { AODID MAN }}$ <br>  <br>  <br> A300D RESERVED <br> A401D ELEVATIONS <br> A402D ELEVATIONS A403D ELEVATIONS-ENTRY CANOPY <br> A404D ELEVATIONS-BRISE SOLEIL A500D SECTION <br> A600D 3D VIEWS <br> $\frac{\text { ASSISTED LIVING (E-SERIES) }}{\text { A201E MAIN FLOOR PLAN (SOU }}$ <br> A201E MAIN FLOOR PLAN (SOUTH) A202E MAIN FLOOR PLAN (NORTH) A203E LEVEL 2 FLOOR PLAN (SOUTH) <br> A203E LEVEL 2 FLOOR PLAN (SOUTH) A204E LEVEL 2 FLOOR PLAN (NORTH) <br> A206E LEVEL 3-4 FLOOR PLAN (SOUTH) A207E LEVEL 5 FLOOR PLAN (SORTH) <br> A208E LEVEL 5 FLOOR PLAN (SOUTH) <br> A209E ROOF PLAN (SOUTH) A210E ROOF PLAN (NORTH) <br> A400E ELEVATIONS <br> A401E ELEVATIONS <br> A403E ELEVATIONS <br> A405E ELEVATIONS-ENTRY CANOPY <br> A500E SECTION <br> A501E STREETSCAPE / PARTIAL ELEVATION A600E 3D VIEWS <br> RETAIL \& COMMERCIAL / OFFICE (F-SERIES <br> A202F LEVEL 2 \& 4 FLOOR PLAN A203F LEVEL 3 FLOOR PLAN <br> A204F LEVEL 5 FLOOR PLAN A205F ROOF PLAN <br> A300F RESERVED <br> A401F ELEVATIONS <br> A501F SECTION <br> A502F STREETSCAPE / PARTIAL SECTION A600F 3D VIEWS <br> A701F RESERVED <br> SURVEY |
| DESIGN DEVELOPMENT ISSUED FOR DP 22 JUNE 2021 |  |



AERIAL MAP


ZONING MAP






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IOM

Mixed Use Developmen


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175A STREET \& 2ND AVE. CORNER



## IOM



A009

3D PERSPECTIVES ARE APPROXIMATE ILLUSTRATION OF BUILDINGS, REFER TO DETAILED DRAWINGS



INTERNAL ROAD EAST \& INTERNAL ROAD SOUTH CORNER



INTERNAL ROAD EAST



## 10M



A010

3D PERSPECTIVES ARE APPROXIMATE ILLUSTRATION OF BUILDINGS, REFER TO DETAILED DRAWINGS




SEPTEMBER 21 (10:00 am)


SEPTEMBER 21 (02:00 pm)










(1) EAST ELEVATION/STREETSCAPE ALONG 176TH STREET


(2) WEST ELEVATION / STREETSCAPE ALONG 175TH STREET

(3) SOUTH ELEVATION / STREETSCAPE ALONG 2ND AVE.

(4) NORTH ELEVATION (OVERALL)/ STREETSCAPE ALONG INTERNAL ROAD NORTH










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(3) - SIDE ELLEVATION UNiTt B- Bulloing E

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175A STREET



175A STREET \& INTERNAL ROAD SOUTH CORNER - AMENITY BUILDING



## 10M


A600B










175A STREET \& 2ND AVE. CORNER



2ND AVENUE - MAIN ENTRY


INTERNAL ROAD EAST


## IOM



A600C








2ND AVE. \& 176TH STREET CORNER



INTERNAL ROAD EAST - MAIN ENTRY



## 10M



A600D

3D Perspectives are approximate illustration of buildings, refer to detailed drawings










## IOM

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Surey, BC

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ELEVATIONS
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## A404E




176TH STREET


INTERNAL ROAD EAST


176TH STREET


INTERNAL ROAD EAST - MAIN ENTRY


## 10M



A600E

3D PERSPECTIVES ARE APPROXIMATE ILLUSTRATION OF BUILDINGS, REFER TO DETAILED DRAWINGS








INTERNAL ROAD NORTH \& INTERNAL ROAD EAST CORNER


176TH STREET


INTERNAL ROAD EAST


## 10M



3D PERSPECTIVES ARE APPROXIMATE ILLUSTRATION OF BUILDINGS, REFER TO DETAILED DRAWINGS








CONDO ROOF 1:125




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WEAVE SENIORS HOUSING
228-175A STREET
SURREY, BC
SHRUB PLAN


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C-C SECTION 1:100


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## Weave seniors housing

228-175A STREET
SURREY, BC
sections




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MATT SILEER


STEPLIGTT \& WALL LIGHT;
LIGMAN: RADO 3 : MATT SLIVER


9 PEDESTRIAN TRELLIS
GARBAGE ENCLOSURE
SCALE 1:25

${ }^{18001.142 \mathrm{P}}$

DETAILS


## 気



## TO: Manager, Area Planning \& Development <br> - South Surrey Division <br> Planning and Development Department

FROM: Development Engineer, Engineering Department
DATE: June o8, $2021 \quad$ PROJECT FILE: 7816-0679-00
RE: $\quad$ Engineering Requirements (Commercial/Industrial)
Location: 228 175A St

## OCP AMENDMENT

There are no engineering requirements relative to the OCP Amendment.

## REZONE/SUBDIVISION

## Property and Right-of-Way Requirements

- No dedication required on $2^{\text {nd }}$ Ave, or 175A Street; and
- Referral to MOTI for review and approval is required.


## Works and Services

- Reconstruct the two letdowns along the north side of 2 Avenue to current standard;

0 Existing driveway letdown approximately 45 m south of the north property line is required to be removed.

- Construct storm, sanitary, and water service connections to service the site;
- Sanitary Capacity at Peace Portal SS to be confirmed during detailed review stage; and
- Little Campbell River Integrated Stormwater Scoping Study requirements are to be implemented to mitigate post-development runoff.

A Servicing Agreement is required prior to Rezone/Subdivision. A processing fee of $\$ 54,983.25$ is required.

## DEVELOPMENT PERMIT

There are no engineering requirements relative to issuance of the Development Permit.


Jeff Pang, P.Eng.
Development Engineer
$\mathrm{M}_{51}$


September 2020 Enrolment/School Capacity

| Douglas Elementary |  |
| :--- | :--- |
| Enrolment (K/1-7): | $56 \mathrm{~K}+256$ |
| Operating Capacity (K/1-7) | $95 \mathrm{~K}+512$ |
|  |  |
| Earl Marriott Secondary | 1882 |
| Enrolment (8-12): | 1500 |
| Capacity (8-12): |  |


| Projected population of school-age children for this development: | 46 |
| :--- | :---: |

Population : The projected population of children aged 0-19 Impacted by the development. Enrolment: The number of students projected to attend the Surrey School District ONLY.

School Enrolment Projections and Planning Update:
As of November 2020, the existing Hall's Prairie Elementary moved into the new Douglas Elementary located within the Douglas NCP. The school will have sufficient room to support new enrolment growth over the next 5 years.

To relieve the pressure at Earl Marriot, a new 1500 capacity high school, Grandview Heights Secondary, located on 26th Ave next to the existing Pacific Heights Elementary is in construction; and is targeted to open for September 2021. Douglas elementary school will continue to feed Earl Marriott Secondary school.

Douglas Elementary


Earl Marriott Secondary


Agriculture and Food Policy Advisory Committee Minutes

2E - Community Room B City Hall
13450-104 Avenue
Surrey, B.C.
TUESDAY, JANUARY 14, 2020
Time: 6:00 p.m. File: 0540-20

Present:
Councillor Hundial, Chair
M. Bose, Vice-Chair
B. Sandhu
D. Arnold
J. Gibeau
J. Werring
M. Hilmer
P. Harrison
S. VanKeulen
S. Rai

Agency Representative:
N. Mori, Ministry of Agriculture

Regrets:
R. Brar
-

## Staff Present:

B. Daly, Planning Technician
C. Baron, Drainage Manager
C. Stewart, Senior Planner
J. Nguyen, Planning Technician
L. Moraes, Planner
N. Chan, Manager, Trees and Landscapes
S. Morris, Assistant Fire Chief
C. Eagles, Administrative Assistant

## A. ADOPTIONS

1. Adoption of the Agenda

It was
Moved by M. Bose
Seconded by P. Harrison
That the Agriculture and Food Policy
Advisory Committee adopt the agenda.
Carried
2. Adoption of the Minutes

It was
Moved by J. Werring
Seconded by D. Arnold
That the Agriculture and Food Policy
Advisory Committee adopt the November 5, 2019 AFPAC minutes, as presented.
Carried

## B. DELEGATIONS

1. Emergency Preparedness

Shelley Morris, Assistant Fire Chief, Emergency Planning \& Community
Engagement
Staff provided an overview on the City of Surrey's Emergency Program and highlighted the following information:

- Staff outlined potential opportunities for critical infrastructure operations in the Agricultural community to support response and recovery efforts in the event of a disaster.

It was

Moved by D. Arnold
Seconded by S. VanKeulen
That the Agriculture and Food Policy
Advisory Committee recommend to the General Manager of Planning and Development that Development Application 7918-oo10-oo be forwarded without comments to the Agricultural Land Commission to assess the proposed house size.

Defeated
With M. Bose, B. Sandhu, M. Hilmer, S. Rai, J. Werring, P. Harrison, and J. Gibeau opposed.

## D. OUTSTANDING BUSINESS

## 1. Farm Tour Discussion

Members agreed on participants to form a subcommittee to plan the Farm Tour.

## E. ITEMS REFERRED BY COUNCIL

This section has no items to consider.

## F. CORRESPONDENCE

This section has no items to consider.

## G. INFORMATION ITEMS

1. Proposed Rezoning to Cemetery Zone

Luciana Moraes, Planner
File: 7918-oo18-oo
The following memorandum is being provided to the Committee for information only. The application complies with the Agricultural designation in the OCP and is outside of the ALR. A Development Permit for Farm Protection is not required. No recommendation is required.

The applicant is proposing to rezone the property from General Agriculture Zone (A-1) to Cemetery Zone (PC). The proposed zoning is consistent with the Agriculture designation on the OCP. All existing buildings on the site are proposed to be removed and at least 3 metres of screen planting along all property lines is required.

## 2. Proposed Development

Luciana Moraes, Planner
File: 7916-o679-00
The following memorandum is being provided to the Committee for information only. The application proposes a multi-unit senor complex, a care facility with assisted living and memory care, and a commercial building. The proposal is outside of the Agricultural Land Reserve and is 45 metres from the ALR boundary, with highway 15 located between the property and the ALR boundary.

The applicant is proposing a 43-townhouse unit to be located along the west portion of the site, and 81 apartments on the southwest portion of the site, both for seniors independent living. The units are proposed to be market units secured through a Housing Agreement (55+). The application also proposes 86 assisted living units and 94 memory care units in the same building which is to be located along the east portion of the site, with a commercial building to the northwest portion of the site, close to the existing development to the north.

The applicant's proposal includes a Regional Growth Strategy amendment from Mixed Employment to General Urban, an OCP amendment from Commercial and Mixed Employment to Commercial and Multiple Residential, and to Rezone the site from CD Zone (Bylaw No. 17018) to CD Zone and a Development Permit for Form and Character.

## H. INTEGRITY OF THE AGRICULTURE LAND

## I. OTHER BUSINESS

1. Environmental Sustainability Advisory Committee (ESAC) Update

No update was provided.

## 2. Farm Markets

The Committee discussed farm markets and if standards are met, a definition of farm markets, and if there is enforcement on non-complying farm markets.

The Committee requested if staff could obtain an inventory on existing farm markets and bring non-conforming farm markets into compliance. Staff noted that retail sales for ALR properties in the Zoning Bylaws are consistent with the Agricultural Land Commission Act and Regulations.
M. Hilmer left the meeting at 8:27 p.m.

## J. NEXT MEETING

The next meeting of the Agriculture and Food Policy Advisory Committee will be held on Tuesday, February 4, 2020, at 6:00 p.m. in 2E Community Room B.

APPENDIX V.


## OCP Amendment 16-0679-00

APPENDIX VI.


## OCP Amendment 16-0679-00



FINAL DRAFT + without dwgs

08 April 2020
Planning \& Development Department
13450-104 Avenue, Surrey, BC Canada V3T 1V8

Attention: Ms. Moraes, Planner
Reference: Application 16-0679
File Number: 7916-0679-00

IOM - Proposed Mixed-Use Seniors Residential \& Commercial Development.
Weave Seniors Campus
228-175 A Street, Surrey, BC

Dear Ms. Moraes:

Please refer to attached architectural drawings, dated 08 April 2020 including landscape and civil drawings with major revisions and improvements responding to ADP Minutes dated 2020.03.12. Below is an itemized reply to the latest comments:

- The Panel noted that substantial items were brought forward and the majority would like to see the project again.
BFA - Our records indicate that only 2 members of the panel indicated they would like to see the project again at ADP and not majority (only 2 panel members were opposed).We appreciate a correction to City's minutes in consideration of accuracy.

Key Points:

- Consider reconfiguring the site to create a court yard.

BFA - Buildings are fronting adjacent streets and are configured in consultation with the planning department and based on existing and future anticipation of the adjacent buildings in the immediate context. Refer to A101-105

- Provide additional breaks in the massing along 176 Street.

BFA - Three pedestrian access points into the project are already provided along 176 Street. Additionally, redesign improvements of the corner at 176 Street and 2 Avenue and enclosing the north facing terraces of the care building results in the facade facing the highway becoming further modulated. Refer to A201D, A400D-A404D, A600D, A201E-A202E, A400EA406E \& A600E

- Consider being more deliberate on the west façade expression between pacific highway and internal roads.
BFA - All facades have been carefully designed, redesigned and further improved. Major redesign and improvements of the care and assisted living building canopies. Loading bay elevations improved through incorporation of green wall, trellis and art wall. Refer to A201D, A400D-A404D, A600D, A201EA202E, A400E-A406E \& A600E
- Consider highlighting entrances using colour.

BFA - Both care and assisted living entries \& canopies are redesigned. Redesign is sensitive in regards to orientation and flow and is animated through the inclusion of bench seating and landscape pots. Signage design will be colourful and will act as part of each building's identity. Refer to A201D, A403D, A600D, A201E-A202E, A405E \& A600E
PMG - The landscape (paving, seating, planting...) of both care and assisted living entries is redesigned.

- Consider further articulation of corner brick building.

BFA - The corner of the care building is redesigned and improved including further articulation of south facing shading elements, window locations and fin/material proportion. Refer to A201D-A205D, A400D-A402D \& A600D.

- Improve the privacy of the ground floor along Pacific Highway. PMG - Along pacific Highway, landscape planting buffer is added next to the building, except leaving retail units open.
- Consider weather protection for pedestrians at grade.

PMG - There are five trellises, with acrylic board on top, along the pedestrian circulation in total.

- Reconsider structure of canopy, such as additional seating. BFA - Both care and assisted living entries \& canopies are redesigned. Redesign is sensitive in regards to orientation and flow and is animated through the inclusion of bench seating and landscape pots. Refer to A201D, A401D, A403D, A600D, A201E, A403E, A405E \& A600E
- Consider optimizing sun access to terrace and at-grade landscape features. PMG - For the roof of senior living building, the trees along the west edge are removed; For the roof of condo building, the trees along south edge are removed.
- Consider a more deliberate greenspace at grade.

More deliberate greenspace at grade have been considered. Park facilities are available in the adjacent neighbour.

- Recommend a greenspace upgrade to increase garden plots. PMG - The number of garden plots is increased to 12 (see condo roof plan)
- Reconsider the challenging ramp slopes.

BFA - All ramps \& slopes are designed to applicable BCBC 2018 standards. Refer to A101, A201C, A201D, A201E, A202E, A201F

- Consider using the rooftop for a walking loop.
$2^{\text {nd }}$ floor rooftop will allow for walking loop.
- Recommend including a dog run.

Recommendation considered. Park facilities are available in the adjacent area.

- Recommend a transfer space beside the toilet in restrooms for accessibility. BFA - Transfer space is provided for the care building. All other restrooms meet BCBC 2018 requirements for adaptable design units.
- Recommend the condo parking and storage be built on the related condo lot. BFA - Due to existing site constraints, subdivision and layout providing 100\% of condo parking and storage below condo building is extremely difficult without major disruption to other project elements. Maximum number of stalls and storage provided below condo building. Remaining required stall and storage provided in adjacent portion of parkade. Refer to A100, A101\&

A201A-A204A
IOM + COS - Response required regarding legality

Site

- Consider flipping the development and orientation of office building. BFA - The current design and orientation of the Office building maximises eastern views of adjacent agricultural land, rather than rooftop and private outdoor spaces of townhome units. In addition the solar gain on the eastern façade is less than western façade making the current orientation better for offices. Flipping the orientation would require a more solid elevational expression in order to mitigate against excessive solar gains. Refer to A201FA205F, A400F-A401F \& A600F
- Consider opening up west edge to allow for more access to afternoon sun. Planters have been adjusted to allow for more access to afternoon sun.
- Recommend more ground level outdoor space.

Recommendation considered.

- Reconsider structure of canopy, such as additional seating.

BFA - Refer to both care and assisted building canopies for improvements including additional seating. Refer to A101, A201D, A401D, A403D, A600D, A201E, A403E, A405E \& A600E

- Consider creating separation of walkway from building windows. PMG - A 3.5 m wide planting buffer is added to separate walkway from building windows.
- Consider a gate to enclose the service area access to eliminate the potential of people hiding, which could surprise a passer-by.
BFA - Note that gates are already provided to common service area. Refer to A201D \& A201E-A202E
- Recommend the parcel/mail lobby meet Canada post standards BFA - All Mail areas in all lobby areas meet Canada Post standard


## Form and Character

- Consider further breaks in the massing along 176 Street.

BFA - Three large breaks in massing are provided along 176 Street. Façade is further modulated through building recesses \& projection, materiality and sensitive glazing locations. Varied roof line further breaks up massing. Design of southern corner of care building improved to further break up massing. Refer to A107, A400D-A402D, A600D, A400E-A404E, A600E

- The elevations are long, consider reveal breaks in building. BFA - Refer to above reply
- Consider landmarks to assist seniors navigating the various buildings. BFA - Every building has its own distinctive character. In addition, care and assisted building entrance canopies are completely redesigned to act as landmarks to further address this comment. Refer to A400C-A402C, A504C, A600C, A400D-A403D, A600D, A400E-A406E, A600E, A400F-A401F \& A600F.
- Consider a design element on the corner of 176 Street.

BFA - The corner of the care building at the intersection of 176 Street and 2 Ave. has been redesigned. Windows and brise soleil added and extent / proportion of architectural fin changed. Materiality further refined. Refer to A107, A402D, A600D \& A404E
PMG - 3 cherry trees, low free-standing wall with benches on the top and special paving highlight the corner area.

- Consider a design feature at roofline at corner of 176 street.

BFA - Refer to above reply. Corner design improved. Roof line element not suitable for this architectural vocabulary. Roofline broken up at north east corner of care building. Refer to A107, A402D, A600D \& A404E

- Recommend roof top amenity.

BFA - Two major rooftop amenities are already provided and have been enhanced through improved landscape design. In addition, new terrace amenity/dining areas are provided to the care building level 3-5 to free up space in the central building area for improvements to staging area and to provide future adaptable area for pandemic issues related to seniors. Refer to A204C, A203D-A204D, A600D, A203E \& A600E

- Consider further highlighting the entry or identify a meeting space. BFA - Care and assisted building canopies are completely redesigned. Redesign incorporates seating and makes each space welcoming and suitable for greetings and small meetings. Refer to A101, A201D, A401D, A403D, A600D, A201E, A403E, A405E \& A600E
- Consider internal street into condo building.

BFA - We need further clarification on intent of this comment and are not sure if another street will be beneficial to the project

- Reconsider loading zone at surface as it creates a blank wall. Consider further design development such as the addition of public art. BFA - Loading zones have been designed at surface level for optimal operation and safety. Long façade of loading zone redesigned and animated through the incorporation of trellis, green wall and landscape design. Public art is also being considered by IOM and Kwantlen First Nation. Refer to A201D, A401D, A600D, A201E, A403E \& A404E
- Consider enhancing character and expression on north elevation. BFA - We assume this comment is related to the office building; this elevation is carefully designed with transparency at grade adjacent to the pedestrian walkway. Refer to A400F
- Consider alternate colour for buildings.

BFA - Each building already designed with its own colour and distinct character. Refer to material board and elevation \& perspective drawings.

- Consider exterior fireplace on western edge.

BFA - This is a welcome comment and is incorporated.
PMG - A fire pit is added on Condo's roof (see condo roof plan)

- Increase amount of glazing in the offices on second floor and the main level. BFA - There no office space on the main floor. We are increasing the office glazing on levels 2 to 4. Refer to A201F-A204F, A400F-A401F \& A600F
- Recommend laminating windows along 176 Street to assist with noise attenuation.
BFA - Noise attenuation measures have been carefully considered and supported by an acoustic report prepared by the project acoustical consultant and goes well beyond acoustic performance achieved through the use of laminating glass. Refer to Environmental Noise Study prepared by BAP Acoustics
- Ensure the condo parking is secure, on the same lot, with bicycle parking included.
BFA - Condo parking is secured by an overhead door. Required number of parking for the condo building does not allow it to happen on the same lot. Additional required condo parking provided in adjacent portion of parkade. Refer to A100-A101 \& A201A-A204A
- Ensure that related condo parking and storage is located on related condo lot.
BFA - Refer to above response


## Landscape

- The Panel supports the amount of trees.

Thank you.

- Consider a more deliberate greenspace at grade. Considered.
- Encourage meaningful soft-scaping for seniors to get together that is not next to a road.
Seating areas have been integrated around the site adjacent to walkways for ease of access. Spaces permit: people watching and watching of movement around the site.
- Consider larger community garden space.

Community garden space have been increased.

- Recommend more plots for garden as 8 plots seems sparse. Garden spots have been increased to 12 plots.
- Recommend sheltered areas on walkways for those using walkers. Trellis sheltered areas have been provided along the walkways.
- Consider adding seating within the canopy over main entry. Additional seating have been added under the entry canopy.
- There is a shaded exterior patio on the western edge, consider shifting patio on west edge to gain afternoon sunlight.
Planters have been opened up to allow more light.
- Recommend benches with arm and back rests. Benches will have arms and back rests.
- Recommend a dog run. Recommendation considered; however, there are park facilities in the adjacent neighbourhood.


## CPTED

- No specific issues were identified.

BFA - Noted

Sustainability

- Consider pushing sustainability targets further.

BFA - Sustainability requirements will meet BCBC 2018 including STEP requirements.

Accessibility

- Recommend reducing 8\% slope in condo building.

BFA - Provided slope on south entry meets BCBC slope requirements.
Additional barrier free entry provided at east end of level 1. Refer to A201C

- Recommend accessible access at senior's condo entry.

BFA - Refer to above comment.

- Recommend ramp access out of condo building onto internal road. BFA - Already considered the long ramp will compromise main floor unit private gardens. Will consider again
- Consider accessible way in the loading and drop off area.

BFA - Accessible drop off area exits in 2 locations. Loading and unloading accessibility is not a requirement. Another drop off and pick up accessible point location is provided in the underground parkade. Refer to A100, A101, A201A-A204A, A201D \& A201E.

- Recommend a ramp in the Assisted Living Building.

BFA - A ramp is already provided, in addition to an accessible lift. Refer to A201E \& A202E.

- Recommend additional accessible stalls.

BFA - Will review to provide.

- Recommend accessible parking stalls adjacent to elevator lobbies, in order residents are crossing drive aisles.
BFA - Accessible stalls are already in proximity to elevator lobbies, however a few stalls have been relocated to further improve. Refer to A100 \& A201AA204A
- Consider transfer space beside toiler in restrooms.

BFA - Transfer space is provided for the care building. All other restrooms meet BCBC 2018 requirements for adaptable design units.
Thank you for your contribution and assistance to date, please contact us if you need any further information.

Respectfully,
Helen Avini Besharat,
Architect AIBC MRAIC RID LEED BD+C

CC:
IOM: Mr. Henry Yong and Mr. Brent Tedford
Landscape: Ms. Mary Chan-Yip
Civil: Mr. Steve O'Connell


## City of Surrey ADDITIONAL PLANNING COMMENTS File: 7916-0679-00

Planning Report Date: September 11, 2017

## PROPOSAL:

- OCP Amendment from Mixed Employment and Commercial to Multiple Residential
- Rezoning from CD (By-law No. 17018) to CD to permit the development of residential uses in the form of approximately 60 townhouse units, 182 apartment units and 80 memory care rooms, with some ancillary commercial and educational uses.

LOCATION: 228-175A Street
OWNER: 1103806 B.C. Ltd.
1103798 B.C. Ltd.
ZONING: CD (By-law No. 17018)
OCP DESIGNATION: Mixed Employment and Commercial


## RECOMMENDATION SUMMARY

- That this report be received as information.


## RATIONALE OF RECOMMENDATION

- At the Regular Council - Land Use meeting of July 24, 2017, Council requested:

That staff provide a report at the September 11, 2017 Regular Council - Land Use meeting regarding File No. 7916-0679-oo located at 228 175A Street to review the potential employment opportunities for the proposed development on this property.

## RECOMMENDATION

The Planning \& Development Department recommends that Council receive this report as information as per Council's request at the Regular Council - Land Use meeting of July 24, 2017.

## DEVELOPMENT CONSIDERATIONS

## Background

- The applicant is proposing an Official Community Plan (ОСР) amendment from Mixed Employment and Commercial to Urban and rezoning from "Comprehensive Development Zone (CD)" (By-law No. 17018) to a new CD Zone to permit the development of approximately 60 townhouse units, 182 seniors apartments, 80 memory care rooms, with some ancillary educational and commercial uses (Appendix II).
- The subject site is designated Mixed Employment in Metro Vancouver's Regional Growth Strategy (RGS). Residential development is not permitted in the Mixed Employment designation and if supported by Council, the proposed development would trigger an application to Metro Vancouver to amend the RGS designation from Mixed Employment to General Urban.
- The proposal was presented for Council's consideration at the Regular Council - Land Use meeting of April 24, 2017 and Council passed the following motion:

That Application 7916-0679-0o be referred back to staff to work with the applicant to develop a proposal that complies with the Official Community Plan (OCP) and the Metro Vancouver Regional Growth Strategy (RGS).

- Council, at its Regular Land Use meeting of July 24, 2017, subsequently passed the following motion:

That staff provide a report at the September 11, 2017 Regular Council - Land Use meeting regarding File No. 7916-0679-oo located at 228 175A Street to review the potential employment opportunities for the proposed development on this property.

## Employment Opportunities

- The subject site's current Mixed Employment OCP designation (approximately 90-95\% of the site is designated Mixed Employment, with only a small sliver of the site designated Commercial) is intended to "support a mix of industrial, commercial, business and office uses that are not suited for location within Town Centres or commercial centres".
- The site's CD Zone (By-law No. 17018) permits a number of industrial, commercial and business and office uses, including:

0 Light impact industry including wholesale and retail sales of products;
o Warehouse uses;
o Distribution centres;
o Automotive service uses;
o Office uses;
o Tourist accommodation;
o General service uses;
o Retail stores; and
o Child care centres.

- The applicant's proposal for approximately 60 townhouse units, 182 seniors apartments, 8o memory care rooms, with some ancillary educational and commercial uses is a departure from current City policies, and Metro Vancouver's Regional Growth Strategy; however, the proposed development is anticipated to provide some employment opportunities.
- The applicant retained Lumina Services Inc., a consulting firm that specializes in conducting feasibility studies for seniors' housing and health care developments throughout Western Canada. Lumina Services Inc. indicates that the proposed development is expected to provide approximately 136 permanent jobs on the subject site, including approximately 104 positions associated with the seniors' care component, and approximately 32 positions associated with the proposed Lelam Café and proposed retail stores.
- The following table illustrates the types and numbers of jobs that Lumina Services Inc. envisions would be provided on the site in terms of the seniors' care component of the proposal:

|  <br> Shared Services | Independent <br> Living (142 units) | Assisted Living <br> (40 units) | Memory Care <br> (8o units) |
| :--- | :--- | :--- | :--- |
| General Manager <br> (1 position) | Lifestyle <br> Coordinator <br> (1 position) | Professional <br> Nurse <br> (3 positions) | Professional Nurse <br> (5 positions) |
| Hospitality Manager <br> $(\mathbf{1})$ | Sales <br> Associate/Residen <br> t Services (2) | Resident Care <br> Attendant (10) | Dementia Care <br> Worker (20) |
| Health \& Wellness <br> Manager (1) | Recreation <br> Therapist (3) | Recreation <br> Therapist (1) | Recreation <br> Therapist (2) |
| Sales Manager (1) | Food Services <br> Workers (9) | Housekeeping/ <br> Dining Room/ <br> Laundry (5) | Housekeeping/ <br> Dining Room/ <br> Laundry (12) |
| Office Manager (1) | Housekeeping (4) | Dietician (1) | Occupational <br> Therapist (1) |
| Bookkeeper (1) | Laundry Services <br> Worker (1) | Dietician (share <br> with assisted living) |  |
| Payroll/Benefits <br> Administrator (1) | Bus Driver (1) | Music Therapist (1) |  |
| HR Coordinator (1) | Concierge (2) | Therapist Assistant <br> $(2)$ |  |
| Chef and Kitchen Staff <br> $(6)$ | $\mathbf{2 0}$ total <br> positions | $\mathbf{4 3}$ total <br> positions |  |
| Building Maintenance <br> $(\mathbf{1})$ | positions |  |  |
| Front Reception (3) | 18 total |  |  |
| positions |  |  |  |

- In addition, the applicant advises that the proposed development has the potential to provide more than 100 placements for Faculty of Health students from Kwantlen Polytechnic University (KPU) each year. KPU advises that finding clinical placements for their Health students is challenging and having a site where they could find consistent placements for their students to engage with seniors at all levels of health would be very beneficial.
- The 136 estimated permanent on-site jobs equates to approximately 53 jobs per hectare ( 22 jobs per acre) on the subject site. As a comparison, the average employment density in the adjacent Pacific Highway border crossing area is approximately 44 jobs per hectare ( 18 jobs per acre). The average employment density in the developed portions of the Campbell Heights Business Park is approximately 56 jobs per hectare ( 23 jobs per acre), which includes lower employment uses like storage facilities and higher employment uses such as office uses. The subject proposal is therefore considered higher in terms of average employment yield when compared with the adjacent Pacific Highway border crossing area and is similar to the average employment yield in the Campbell Heights Business Park.


## Summary

The above employment information is provided as per Council's request at the Regular Council Land Use meeting of July 24, 2017.

If Council feels that there is merit in considering the application, Council may direct staff to work with the applicant to review the details (ie. site plan, density, parking, massing, height, architecture, uses etc.) of the proposal and once all issues are resolved, bring the project back to Council for Council's consideration.

## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:
Appendix I. Lot Owners and Action Summary
Appendix II. Proposed Site Plan and Rendering
Appendix III. April 24, 2017 Planning Report
original signed by Ron Hintsche

Jean Lamontagne
General Manager
Planning and Development
KB/da

## APPENDIX I HAS BEEN

REMOVED AS IT CONTAINS

## CONFIDENTIAL INFORMATION



COLUMNS UNDER EUILDING


WEST COAST MODERN ARCHITECTURE


INTERIOR SOCIAL SPACE

Appendix II


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## City of Surrey PLANNING \& DEVELOPMENT REPORT File: 7916-0679-00

Planning Report Date: April 24, 2017

## PROPOSAL:

- OCP Amendment from Mixed Employment and Commercial to Multiple Residential
- Rezoning from CD (By-law No. 17018) to CD
to permit the development of residential uses in the form of approximately 60 townhouse units, 182 apartment units and 80 memory care rooms, with some ancillary commercial and educational uses.

| LOCATION: | $228-175$ A Street |
| :--- | :--- |
| OWNER: | 1103806 B.C. Ltd. |
| ZONING: | 1103798 B.C. Ltd. |
| OCP DESIGNATION: | CD (By-law No. 17018) <br> Commed Employment and <br> Commerial |



## RECOMMENDATION SUMMARY

- The Planning \& Development Department recommends that the application be referred back to staff to work with the applicant to develop a proposal that complies with the Official Community Plan (OCP) and the Metro Vancouver Regional Growth Strategy (RGS).


## DEVIATION FROM PLANS, POLICIES OR REGULATIONS

- The proposal does not comply with City of Surrey policies and plans, nor with Metro Vancouver's Regional Growth Strategy (RGS).


## RATIONALE OF RECOMMENDATION

- The site is designated Mixed Employment and Commercial under the Official Community Plan (OCP) and Mixed Employment under Metro Vancouver's Regional Growth Strategy (RGS). The development as proposed does not comply with the site's OCP designation or RGS designation, both of which preclude residential uses.
- Although some employment uses are proposed, the proposed development is a significant departure from existing City and Metro Vancouver plans and policies, and will result in an overall reduction in the supply of employment lands in the City. This does not support Surrey's goal of achieving a higher job to resident ratio.
- The proposed development would locate residential uses in closer proximity to border crossing facilities and activities. While certain mitigation measures can be implemented, the future residents in this development, if approved, may be subjected to nuisances associated with the truck and vehicle traffic (i.e. noise, vehicle queuing, exhaust fumes, etc.).
- The proposed development, if approved, could put pressure on other lands designated Mixed Employment or Commercial in Surrey to be converted to residential uses. It should be noted that a Development Application was recently received on a nearby 2.2 -hectare ( 5.5 -acre) site located to the southwest at 151 - 175A Street. This Development Application, No. 7917-0146oo, is in the initial stages of review, and is proposing similar amendments to the OCP and to the Metro RGS as is proposed with the subject application. Together, both the subject site and the site at 151-175A Street form much of the available employment lands in the Douglas area.


## RECOMMENDATION

The Planning \& Development Department recommends that this application be referred back to staff to work with the applicant to develop a proposal that complies with the Official Community Plan (OCP) and the Metro Vancouver Regional Growth Strategy (RGS).

If, however, Council feels that there is merit in considering the application, Council may direct staff to work with the applicant to review the details (ie. site plan, density, massing, height, architecture, uses etc.) of the proposal and once all issues are resolved, bring the project back to Council for Council's consideration.

## REFERRALS

Engineering: The Engineering Department has no specific concerns with the proposed development. If the application proceeds to the detailed planning stage, detailed Engineering Comments will be provided to ensure necessary infrastructure is provided to service the site.

School District:

Parks, Recreation \&
Culture:
Agriculture and Food
Security Advisory
Committee (AFSAC):
Ministry of Transportation \& Infrastructure (MOTI):

If the application proceeds to the detailed planning stage, detailed School District Comments will be provided. The applicant is proposing an adult-oriented residential complex which is unlikely to generate many students.

If the application proceeds to the detailed planning stage, detailed Parks Comments will be provided.

The site is within the Farm Protection Development Permit area, and if the application proceeds to the detailed planning stage, the project will be referred to AFSAC for comment.

If the application proceeds to the detailed planning stage, MOTI will require that a Traffic Impact Assessment (TIA) be completed by the applicant and will also comment on access points to the site. A Safety Audit of the intersections at Highway No. 15 ( 176 Street) and 2 Avenue and 4 Avenue will be required as part of the TIA. In addition, MOTI will review any sound attenuation measures proposed by the applicant.

The applicant is proposing an amendment to the Regional Growth Strategy (RGS) designation on a portion of the site, from Mixed Employment to General Urban.

The proposed RGS amendment would require an affirmative majority ( $50 \%+1$ ) weighted vote of the Metro Vancouver Board but would not require a regional public hearing.

File: 7916-0679-00

## SITE CHARACTERISTICS

Existing Land Use: Vacant parcel.
Adjacent Area:

| Direction | Existing Use | OCP | Existing Zone |
| :--- | :--- | :--- | :--- |
| North: | Commercial <br> development. | Commercial | CD (By-law <br> No. 17967) |
| East (Across Highway No. 15 ): | Farmland within the <br> Agricultural Land <br> Reserve (ALR). | Agricultural | A-1 |
| South (Across 2 Avenue): | Commercial <br> development. | Commercial | CD (By-law <br> Nos. 8537 \& 15120) |
| West (Across 175A Street): | Townhouses. | Urban | CD (By-law <br> No. 13493) |

## JUSTIFICATION FOR PLAN AMENDMENT

- The applicant is proposing an Official Community Plan (OCP) amendment from Mixed Employment and Commercial to Urban and a Metro Vancouver Regional Growth Strategy (RGS) amendment from Mixed Employment to General Urban to allow for the proposed residential development.
- The applicant has provided a rationale in support of their proposed OCP amendment and RGS amendment (attached as Appendix V). Key points from the applicant's rationale include:
o The applicant has entered into a partnership with the Seyem' Qwantlen Business Group of the Kwantlen First Nation and also with Kwantlen Polytechnic University (KPU);
o The applicant is proposing to provide employment opportunities on the site within the proposed care facility, commercial space and educational space;
o The applicant is proposing to provide a First Nations-themed arts and culture café, similar to the Lelem café in Fort Langley;
o The three partners are proposing to provide student placement and apprenticeship opportunities in the proposed memory care and post-secondary teaching facility;
o The proposed development will provide a graduated program of care, progressing from adult-oriented living, through assisted living to full congregate or memory-loss care; and
o In support of the aging in place concept, the applicant is proposing that the townhouse portion of the site have a housing agreement registered on title to limit ownership to residents who are $55+$ years of age.


## DEVELOPMENT CONSIDERATIONS

## Site Description

- The subject site consists of a 2.5-hectare (6.3-acre) parcel located at 228 -175A Street, near the Pacific Highway No. 15 ( 176 Street) border crossing. The property is vacant. The parcel is zoned "Comprehensive Development Zone (CD)" (By-law No. 17018) and is split-designated Mixed Employment (approximately $95 \%$ of the site) and Commercial (approximately $5 \%$ of the site) under the Official Community Plan (OCP). The property is designated Mixed Employment under Metro Vancouver's Regional Growth Strategy (RGS).


## Proposed Development

- The applicant is proposing an OCP amendment from Mixed Employment and Commercial to Urban and rezoning from "Comprehensive Development Zone (CD)" (By-law No. 17018) to a new CD Zone to permit the development of approximately 60 townhouse units, 182 seniors apartments, 8o memory care rooms, with some ancillary educational and commercial uses (Appendix II).
- The applicant is proposing a townhouse form of development on the western portion of the site along 175A Street and a large 6 -storey building containing seniors apartments, memory care units and educational and commercial space on the eastern portion of the site along Highway No. 15 ( 176 Street).
- In terms of the subject application, only the proposed OCP amendment and rezoning, and not the Development Permit, are being presented for Council's consideration. Given the significant departure from the City's and Metro Vancouver's plans and policies that the proposal entails, it was deemed appropriate to consult Council on the larger land use issue before proceeding further to detailed development planning of the site, which typically is done through the Development Permit application.


## Site Context in Douglas

- When the Douglas Neighbourhood Concept Plan (NCP) was developed, the eastern boundary of the NCP was established as delineation between the Douglas residential neighbourhood and the industrial/commercial uses around the Pacific Highway border crossing area. In fact, the overall orientation of the Douglas NCP is away from this industrial/commercial area at the border crossing.
- The proposed development will locate residential uses further east, in close proximity to border crossing facilities and activities. While certain mitigation measures can be implemented, the future residents in this development, if approved, may be subjected to nuisances associated with the truck and vehicle traffic (i.e. noise, vehicle queuing, exhaust fumes, etc.).
- A number of years ago, an application was made to re-designate the ALR land east of 176 Street between 2 Avenue and 4 Avenue from Agricultural to Industrial Business Park. The City was not supportive of the proposal because of the availability of sites in the area that are currently designated industrial/business uses. The removal of a portion of the Mixed Employment and Commercial designated lands would reduce the amount of employment
land that is available in the area, which may increase pressure on agricultural land to develop for alternate uses in the vicinity of the Douglas border crossing.
- This impact from loss of employment lands may be further heightened given the proposal at 151 - 175A Street under Development Application No. 7917-0146-oo where a similar use is proposed. Together both of these sites form much of the available employments lands in the area.


## Policy Considerations

- In considering the proposal to redesignate the subject site from Mixed Employment and Commercial to Urban in the OCP to allow for the proposed residential land use, there are a number of City and Metro Vancouver policies that need to be considered. These are discussed in detail below.


## Surrey OCP (2014)

- The protection of employment lands is a key objective of the City of Surrey. Surrey's OCP contains policies that are designed to "prohibit the conversion of industrial, business park or mixed-employment lands to residential or other non-employment uses". These policies seek to "encourage the full utilization and efficient use of industrial and other employment lands in order to maximize jobs and economic activity per hectare".
- Preserving lands designated Mixed Employment for employment uses is a goal of the City which is highlighted in the OCP and under the Employment Lands Strategy. Retention of these lands for employment uses helps Surrey achieve a higher job to resident ratio, which is intended to create a more complete city where residents can both live and work within the city. Residential uses are specifically not permitted in the Mixed Employment designation.
- The City has a number of areas designated Mixed Employment or Industrial where inquiries have been made to amend the OCP and RGS to allow for residential uses. To date Surrey has not forwarded any proposed RGS amendments of this nature, with support, to Metro Vancouver.
- If the proposed application is supported, the current Mixed Employment, Industrial or Commercial designations in other areas of Surrey may come under pressure to be amended to allow non-employment uses. In particular, a development application has recently been submitted on the 2.2-hectare ( 5.5 -acres) site to the southwest of the subject site at 151-175A Street (Development Application No. 7917-0146-oo). This application proposes an OCP amendment from Mixed Employment and Commercial to Urban and to amend the site's RGS designation from Mixed Employment to General Urban, to permit approximately 23 duplex units, 40 assisted living units, 64 independent living units, 150 complex care units and 1,885 square metres ( 20,300 sq.ft.) of commercial space. This application is in the initial stage of review.


## Surrey Employment Lands Strategy (2008)

- Surrey's Employment Lands Strategy, adopted by Council in 2008, outlines the City's commitment to maintaining employment lands for employment uses, as summarized in the excerpts below:
o "conversion from an employment use to a non-employment use is only supported where development will align with the City's objectives to create thriving, transit oriented, mixed-use centres and corridors"; and
o "the City acknowledges port lands and key transportation corridors as contributors to local economic well-being and is committed to protecting employment lands in these areas".


## Metro Vancouver

- The subject site is designated Mixed Employment in Metro Vancouver's Regional Growth Strategy (RGS). Areas designated Mixed Employment in the RGS are "intended for industrial, commercial and other employment related uses to help meet the needs of the regional economy. Residential uses are not intended in 'Mixed Employment' areas."
- The proposed development would trigger an application to Metro Vancouver to amend the RGS designation from Mixed Employment to General Urban.
- Amendments from the Mixed Employment designation to the General Urban designation of the RGS are to be referred from the affected municipal government and are classified as a "Type III Minor Amendment", and require an affirmative majority ( $50 \%+1$ ) weighted vote of the Metro Vancouver Board but would not require a regional public hearing. This step would occur subsequent to Council holding a Public Hearing and granting Third Reading to the proposed development.


## PRE-NOTIFICATION

Pre-notification letters were sent on February 7, 2017, and 3 development proposal signs were installed on the subject site. To date staff have received 4 phone calls and 4 emails/letters regarding the proposal. Three (3) of the respondents were generally in favour of the proposed development although two of them expressed concerns about increased traffic and the height of the proposed 6-storey building.

Five (5) of the respondents were not in favour of the proposed development and also indicated concerns about increased traffic in the area and access to the subject site through the residential area and also about the height of the proposed 6 -storey building.

The applicant held a Public Information (PIM) meeting on March 22, 2017 at the Pacific Inn \& Resort Conference Centre from 6:30 pm to 8:30 pm. Approximately 50-60 persons attended with 30 people signing the attendance sheet. Comments provided include:

- Access to the site is problematic with some residents not wanting 175A Street to be used to access the site;
- There is no public transit in Douglas which means there is a reliance on private vehicles. It is anticipated that the subject proposal will add to this and will increase local traffic;
- The proposed 6-storey building is too high, and does not fit within the Douglas
neighbourhood context;
- Residents were concerned about this proposal causing an increase of on-street parking on 175A Street; and
- The applicant should more fully develop their care program into a graduated program of care, progressing from adult-oriented living, through assisted living to full congregate or memory-loss care.
(Given the subject site's proximity to the Douglas border crossing and to the location of Highway No. 15, access to the site will be limited to 175A Street. A Traffic Impact Assessment will be required if the proposal proceeds to the detailed planning stage and will be required to include discussion of the provision of on-street parking on 175A Street. Staff discussed the concerns raised about the height of the proposed 6-storey building with the applicant, but the applicant wanted the proposal brought forward with the 6-storey building.)


## ANALYSIS

- The applicant's proposal brings forward a project with unique partnership between the developer, Kwantlen First Nation and Kwantlen Polytechnic University (KPU). The site has been vacant for many years and the applicant has assembled a team and a proposal that provides an opportunity to increase housing options for seniors, and particularly those who need full-time care.
- The proposal contains a diverse mix of uses with commercial, educational, care facility, and residential uses proposed. The proposed development would provide employment opportunities.
- While the proposal has its merits, there are several key concerns with the proposed use:
o There is no public transit in Douglas and there are limited other services located nearby that would support a "senior's campus of care" development in this location;
o The proposed development reduces the supply of employment lands in Surrey, which does not support Surrey's goal of achieving a higher job to resident ratio;
o The proposed development, if approved, could put pressure on other "Mixed Employment" or "Industrial" lands in Surrey to be converted to residential uses, including the 2.2 -hectare ( 5.5 -acres) site to the southwest at 151 -175A Street; and
o The proposed development would place residential uses closer to border crossing facilities and activities. While certain mitigation measures can be implemented, the future residents in this development, if approved, may be subjected to nuisances associated with the truck and vehicle traffic (i.e. noise, vehicle queuing, exhaust fumes, etc.). This would likely generate complaints from the future residents on a regular basis.


## RECOMMENDATION

Staff understands the applicant's proposal to develop the site for primarily residential use which also includes a commercial and educational component which would provide some employment on the site. However, in light of the broader and longer term plan of the City, staff is not supportive of proposed residential development at this location.

Staff recommend that the application be referred back to staff to work with the applicant to develop a proposal that complies with the Official Community Plan (OCP) and the Metro Vancouver Regional Growth Strategy (RGS).

If, however, Council feels that there is merit to the application, Council may direct staff to work with the applicant to review the details (ie. site plan, density, massing, height, architecture, uses etc.) of the proposal and once all issues are resolved, bring the project back to Council for Council's consideration.

## INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary
Appendix II. Proposed Site Plan
Appendix III. OCP Redesignation Map
Appendix IV. Metro Vancouver Regional Growth Strategy (RGS) Map
Appendix V. Applicant's Rationale

Original signed by Ron Hintsche

Jean Lamontagne
General Manager
Planning and Development

## APPENDICES AVAILABLE UPON REQUEST

