

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7916-0631-00

Planning Report Date: December 5, 2016

PROPOSAL:

Development Permit

• Development Variance Permit

to permit the development of an industrial building in South Westminster.

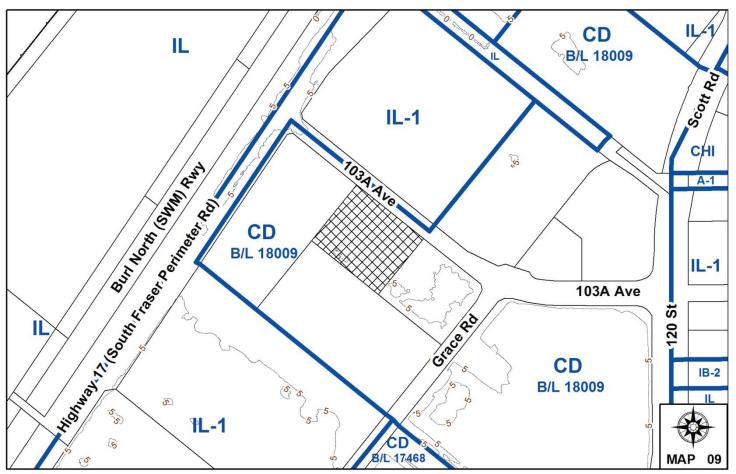
LOCATION: 11850 - 103A Avenue

OWNER: Pacific Link Industrial Park Ltd.

ZONING: CD (By-law No. 18009)

OCP DESIGNATION: Industrial

NCP DESIGNATION: Light Impact Industrial



RECOMMENDATION SUMMARY

- Approval to draft Development Permit.
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• Requesting reduced side yard setbacks along the northwest and southeast lot lines.

RATIONALE OF RECOMMENDATION

- Complies with the South Westminster NCP.
- The proposed density and building form are appropriate for this part of South Westminster, within the Pacific Link Industrial Park.
- Reduced setbacks are located in the interior of this industrial park and assist in providing cross-access to neighbouring industrial lots, improving access and functionality for the industrial uses.
- The proposed building incorporates high quality materials and design which is appropriate as 103A Avenue is considered a gateway location into the City given the subject site is within 125 metres (410 ft.) of the South Fraser Perimeter Road (SFPR).

RECOMMENDATION

The Planning & Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7916-0631-00 generally in accordance with the attached drawings (Appendix II).

- 2. Council approve Development Variance Permit No. 7916-0631-00 (Appendix III) varying the minimum side yard setbacks of the CD Zone (By-law No. 18009) from 7.5 metres (25 ft.) to 6.7 metres (22 ft.) for the northwest side yard setback and to 5.4 metres (18 ft.) for the southeast side yard setback, to proceed to Public Notification.
- 3. Council instruct staff to resolve the following issues prior to approval:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
 - (c) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
 - (d) registration of two 7.5 metre (25 ft.) wide shared access easements between the subject site and neighbouring lots to the northwest (11796 103A Avenue) and southeast (10323 Grace Road); and
 - (e) registration of Section 219 Restrictive Covenant to require the full parking requirements be satisfied should the tenants change or additions to the floor area of the building be proposed in the future.

REFERRALS

Engineering: The Engineering Department has no objection to the project.

SITE CHARACTERISTICS

<u>Existing Land Use</u>: Vacant preloaded site.

Adjacent Area:

Direction	Existing Use	NCP Designation	Existing Zone
North (Across 103A Avenue):	FritoLay	Light impact	IL-1
	distribution centre.	industrial.	

Direction	Existing Use	NCP Designation	Existing Zone
East:	Vacant pre-filled property.	Light impact industrial.	CD (By-law No. 18009)
South:	Industrial building.	Light impact industrial.	CD (By-law No. 18009)
West:	Vacant pre-filled property.	Light impact industrial.	CD (By-law No. 18009)

DEVELOPMENT CONSIDERATIONS

- The subject site is located on the south side of 103A Avenue north-west of Grace Road between Grace Road and South Fraser Perimeter Road and has a developable site area of 0.98 hectare (2.4 acres). The site was created through subdivision application No. 7995-0143-00 as part of a 16-lot industrial subdivision.
- The lot is currently designated Industrial in the OCP, and Light Impact Industrial in the South Westminster Neighbourhood Concept Plan (NCP).
- In 2013, the site along with eight other neighbouring properties all owned by the same owner, were rezoned from CD Bylaw No. 16736 to CD By-law No. 18009, which provided additional uses for the subject site including an increase of retail sales or display area to the public for light impact industrial uses from 20% to 35% of the gross floor area, eating establishments including drive-through restaurants and community services as well as the previous uses including light impact industry, warehouse uses, distribution centres, indoor recreational facilities, limited office uses and limited accessory uses.
- A previous Development Permit No. 7907-0277-00 was issued on March 31, 2008 which expired on March 31, 2010 and was for a similar industrial building on the subject site.
- The applicant has applied for a Development Permit to allow for an industrial warehouse building, which is a permitted use under the CD Zone (By-law No. 18009).
- The proposed building is 4,107 square metres (44,207 sq. ft.) in area, which results in a floor area ratio (FAR) is 0.40 and lot coverage of 42%. This proposal is within the 1.0 FAR and 60% lot coverage permitted under the CD Zone (By-law No. 10889).

PRE-NOTIFICATION

 According to Council policy, a Development Proposal Sign was installed on the subject site to inform adjacent owners about the proposed development. No telephone calls or letters have been received.

DESIGN PROPOSAL AND REVIEW

Building Design

- The proposed warehouse is currently intended for storage and distribution usage.
- The site has been preloaded for several years, which is necessary due to the soil conditions in the area. The proposed building is to be constructed at approximately 4.80 metres (16 ft.) geodetic elevation which is above the approximate 3.30 metres (11 ft.) geodetic elevation of 103A Avenue.
- The proposed building is 11.3 metres (37 ft.) in height, which is lower than the maximum 14 metres (46 ft.) permitted in the CD Zone (By-law No. 10889).
- The proposed building is a simple industrial building, made of tilt-up concrete panels.
- The majority of the proposed building consists of warehouse areas with one loading bay in the rear. An 8o-square metre (86o sq. ft.) office component and mechanical room is incorporated into the east corner of the building.
- The proposed building is for a single tenant but is designed to be easily converted into potentially seven smaller units approximately 11.4 metres (38 ft.) wide, by including knock out walls which can be converted to walls with loading doors.
- The front (northeast) façade consists of simple white panels with an approximately 3.5-metre (11 ft.) wide charcoal coloured panel and long window inserted every 7.5 metres (25 ft.) to provide some visual interest to the front elevation.
- The east corner of the front (northeast) façade includes considerable glazing and a metal canopy to help define the main entrance into the building and to provide additional interest to the exterior of the building. The corner of the building, which houses a mechanical room, adds further definition by including wood coloured metal cladding.
- The side elevations (northwest and southeast) are similar to the front elevation as both elevations are primarily white with three evenly distributed charcoal panels.
- The rear elevation (southwest) is primarily white with five evenly distributed charcoal panels. A large loading door is located at the southern edge of the elevation.
- The proposed building incorporates high quality materials and design which is appropriate as the subject site is considered a gateway location into the City, being located approximately 125 metres (410 ft.) east of the South Fraser Perimeter Road (SFPR).

Landscaping

• As the site is currently pre-loaded, there are no existing trees on the site. The applicant is proposing to plant 22 trees as part of the proposed landscaping plan for the site.

• A continuous 6.1-metre (20 ft.) wide landscape strip is proposed along the front lot line of the site, adjacent to 103A Avenue. Landscaping consists of sweet gum, cypress, ash and magnolia trees with shrubs underneath.

- In addition to the proposed frontage landscaping, seven landscaped islands within the surface parking lot will be planted with trees and shrubs.
- The driveway entrances and walkway to the main entrance of the building are proposed to be constructed of dark grey stamped concrete.
- The rear yard will be used primarily for truck loading and parking and will be fenced off for security with 1.8-metre (6 ft.) tall black vinyl coated fencing. Garbage facilities will be located along the southeast property line at the rear of the building and will be enclosed by a cast-in-place concrete compound that will be finished the same as the proposed building.

Parking, Circulation and Access Easements

- The applicant proposes to retain the two existing accesses from 103A Avenue which are shared with the neighbouring properties (11796 103A Avenue and 10323 Grace Road.)
- The applicant will provide two 7.5-metre (25 ft.) wide access easements along both sides (northwest and southeast) of the property. The proposed access easements will be equally shared with 3.75 metres (12 ft.) on the subject site and an equal portion on the neighbouring lands (11796 103A Avenue and 10323 Grace Road) which are currently all owned by the same company.
- An existing 9.5-metre (31 ft.) wide private access easement exists along the rear property line which provides an alternate access to Grace Road. This easement will connect with the two other proposed easements and will ultimately provide for better transportation movements as the block develops.
- The proposed development incorporates 65 surface parking spaces which is in excess of the 46 parking spaces required under the Zoning By-law. The applicant proposes 50 spaces be located in the front yard and 15 spaces located in the rear with two disabled parking spaces and 22 spaces for small cars.
- The rear of the site will be used primarily for truck loading and employee parking.
- The owner has designed the building that it can be converted into multiple warehouse units in the future through simple modifications. As parking may be problematic for a more intensive industrial use, a restrictive covenant will be required that prohibits expansion or change of use of the building (including the addition of mezzanine space) unless the minimum required parking can be provided. It is noted that if additional loading bays are required some of the proposed parking along the rear of the building will need to be removed.

Signage

• The proposal incorporates two large fascia sign in the east corner of the building with one sign on both the front and side elevations. The proposed signs are individual channel letters that will be internally lit. Both of the proposed signs comply with the Sign By-law.

No free-standing sign is proposed at this time.

ADVISORY DESIGN PANEL

This application was not referred to ADP but was reviewed by Planning & Development staff and found to be generally acceptable.

SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on October 11, 2016. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability Criteria	Sustainable Development Features Summary
1. Site Context & Location (A1-A2)	• Consistent with NCP designation and design guidelines for the Pacific Link Industrial Park.
2. Density & Diversity (B1-B7)	• Building is designed to be easily converted in the future as tenants vacate.
3. Ecology & Stewardship (C1-C4)	Drought tolerant landscaping.Garbage and recycling enclosures.
4. Sustainable Transport & Mobility (D1-D2)	 Bicycle parking provided Site is located close to frequent transit network.
5. Accessibility & Safety (E1-E3)	All parking areas visible.Camera based security.Clear points of entry and access.
6. Green Certification (F1)	Energy Star certification.
7. Education & Awareness (G1-G4)	Building designed to suit end user.

BY-LAW VARIANCES AND JUSTIFICATION

(a) Requested Variances:

• To vary CD Zone (By-law No. 18009) to reduce the minimum side yard setback to the principal building from 7.5 metres (25 ft.) to 6.7 metres (22 ft.) for the northwest side yard setback and 5.4 metres (18 ft.) for the southeast side yard setback.

Applicant's Reasons:

- The proposed variances will allow for maximum use of the lot in order to accommodate a tenant that has a very specific loading bay size requirement.
- The proposed variances will allow full movement on both sides of the building for two-way circulation of delivery vehicles to the loading area.
- The proposed variances will allow the building to be situated within the existing pre-loaded area as determined by the Geotechnical Engineer.

Staff Comments:

- The proposed variances allow the building to be shifted to accommodate access easements between properties, which will make for more efficient and flexible land use.
- Due to the proposed access easements, the side yards have limited functionality.
- The proposed reduced setbacks are both larger than the zero lot line provisions (as long as the other setback is 7.5 metres (25 ft.)) of the CD Zone (By-law No. 18009) and many industrial zones.
- The proposed reduced setbacks are located in the interior of the industrial park and the subject site owner also owns the neighbouring lots.
- Staff support the requested variances.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Site Plan, Building Elevations, Landscape Plans and Perspective

Appendix III. Development Variance Permit No. 7916-0631-00

Original signed by Judith Robertson

Jean Lamontagne General Manager Planning and Development

Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Lou Smith of Wesgroup

Address: 1055 - Dunsmuir Street, Suite 910

Vancouver, BC V7X 1L3

2. Properties involved in the Application

(a) Civic Address: 11850 - 103A Avenue

(b) Civic Address: 11850 - 103A Avenue

Owner: Pacific Link Industrial Park Ltd

PID: 027-170-349

Lot 12 District Lot 10 Group 2 New Westminster District Plan BCP31641

3. Summary of Actions for City Clerk's Office

(a) Remove Notices of Development Permit and Development Variance Permit Nos. 7907-0277-00 and 7907-0221-00 from title.

(b) Proceed with Public Notification for Development Variance Permit No. 7916-0631-00 and bring the Development Variance Permit forward for an indication of support by Council. If supported, the Development Variance Permit will be brought forward for issuance and execution by the Mayor and City Clerk in conjunction with the approval of the associated Development Permit.

DEVELOPMENT DATA SHEET

Existing Zoning: CD (By-law No. 18009)

Required Development Data	Minimum Required / Maximum Allowed	Proposed	
LOT AREA (in square metres)			
Gross Total		9,840 m²	
Road Widening area			
Undevelopable area			
Net Total		9,840 m²	
LOT COVERAGE (in % of net lot area)		42%	
Buildings & Structures			
Paved & Hard Surfaced Areas			
Total Site Coverage			
SETBACKS (in metres)			
Front (northeast)	6 metres	19 metres	
Rear (southwest)	7.5 metres	25.5 metres	
Side #1 (northwest)	7.5 metres or o metre	5.4 metres*	
Side #2 (southeast)	7.5 metres or o metre	6.7 metres*	
BUILDING HEIGHT (in metres/storeys) Principal Accessory	18 metres	11.3 metres	
NUMBER OF RESIDENTIAL UNITS		N/A	
Bachelor		·	
One Bed			
Two Bedroom			
Three Bedroom +			
Total			
FLOOR AREA: Residential		N/A	
FLOOR AREA: Commercial		N/A	
Retail			
Office		104.7 m ²	
Total			
FLOOR AREA: Industrial		4,002 m ²	
FLOOR AREA: Institutional			
TOTAL BUILDING FLOOR AREA	9,840 m²	4,107 m ²	

^{*} Seeking variances.

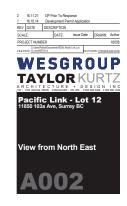
Development Data Sheet cont'd

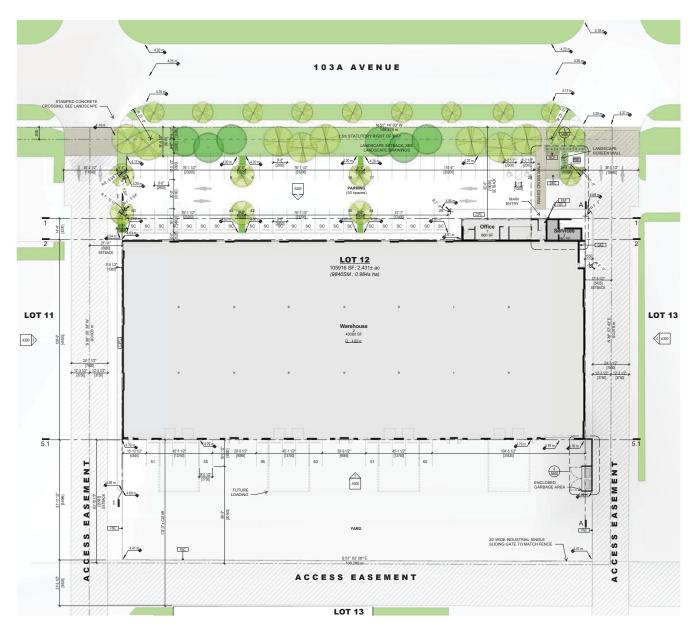
Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)	N/A	N/A
# of units/ha /# units/acre (net)	N/A	N/A
FAR (gross)	1.0	0.4
FAR (net)		
AMENITY SPACE (area in square metres)		
Indoor		
Outdoor		
PARKING (number of stalls)		
Commercial	3	3
Industrial	43	62
Residential Bachelor + 1 Bedroom		
2-Bed		
3-Bed		
Residential Visitors		
Institutional		
Total Number of Parking Spaces	46	65
Number of disabled stalls	1	2
Number of small cars	16	22
Tandem Parking Spaces: Number / % of Total Number of Units		
Size of Tandem Parking Spaces width/length		

Heritage Site NO	IO Tree Survey/Assessment Provided	NO
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1 Site Plan



ZONING SUMMARY:

PROJECT NAME: Pacific Link - Lot 12
PROJECT ADDRESS: 11,850 103a Street, Surrey BC

LEGAL DESCRIPTION: Lot 12, District Lot 10, Group 2 New Westminster District Plan BCP31641 (PID 027-170-349)

 AUTHORITY:
 City of Surrey Zoning Bylaw #12000

 ZONE:
 CD - Comprehensive Development

USES: Principal: Light Impact Industrial - Warehouse Accessory: Ancillary Offices

EASEMENTS: 1.5m SRW on north PL

SETBACKS: Required | Proposed

HEIGHT Proposed: (1 Storeys) 11.3r

| Stall | Sam x 2.7m| | Proposition | Regular (5.0m x 2.7m| Small (5.0m x 2.6m) | HC (5.5m x 4.0m) | Total | Use | Require (1/10/75ef) | Office (3/10/75ef) | Total |

LOADING: Proposed: 1 Level Loading Bay
Required: 1 Bay





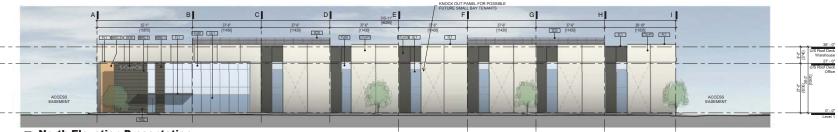
PACI	F	C	LI	N	K
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KEYNOTE LEGEND
TAG DESCRIPTION

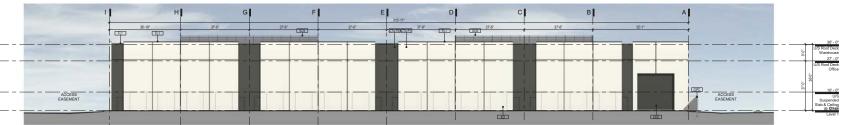
FIRE ALARM PANEL; SEE ELECTRICAL SITE FENCING AND GATES; 6' HIGH BLACK VINYL COATED CHAIN LINK COMPLETE WITH 20'

Area Summary (Gross Building)				
Level	Description	Area (SF)	Area (SM)	
evel 1	•	•		
evel 1	Warehouse	43080 SF	4002 m²	
evel 1	Office	860 SF	80 m ²	
evel 1	Services	280 SF	26 m²	
	•	44220 SF	4108 m ²	
		44220 SF	4108 m²	

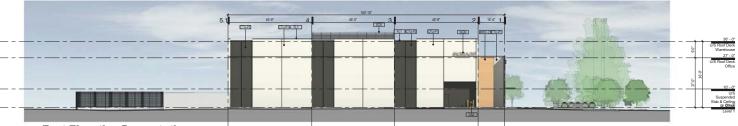




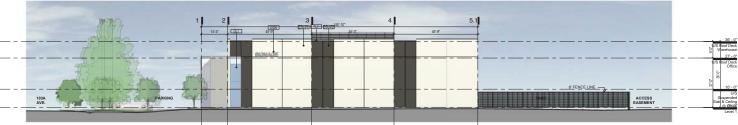
North Elevation Presentation



2 South Elevation Presentation



3 East Elevation Presentation 1/16" = 1'-0"



West Elevation Presentation

1/16" = 1'-0"

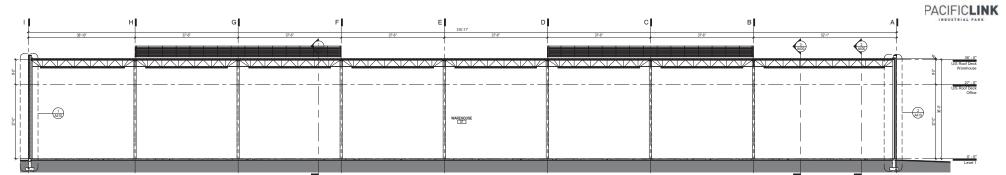


KEYNOTE LEGEND		
TAG	DESCRIPTION	
CIPC	CAST IN PLACE CONCRETE	
CTU-P1	CONCRETE TILT-UP; PAINT FINISH, P1 - WHITE	
CTU-P2	CONCRETE TILT-UP; PAINT FINISH, P2 - CHARCOA	
FDC	FIRE DEPARTMENT CONNECTION	
FG50	FROSTED GLASS - 50%	
FL1	FLASHING TYPE 1 - CHARCOAL	
GAS	GAS METERS	
GL1	GLAZING - TYPE 1	
KO	KNOCK-OUT PANEL FOR FUTURE OH DOOR	
MWC-1	METAL WALL CLADDING - Type 1	
MWC-2	METAL WALL CLADDING - Type 2; Longboard Wood	
	Appearance Cladding or similar	
OHD	OVERHEAD DOOR	
SCN	MECHANICAL UNIT SCREEN	
SIGN	SIGNAGE: BY OWNER.	





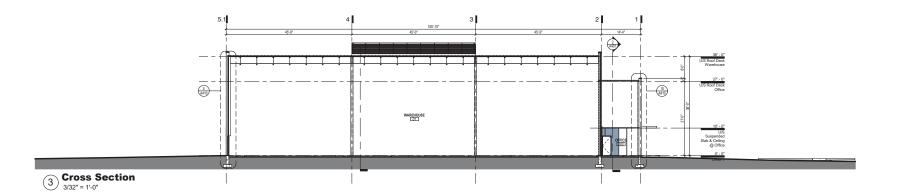


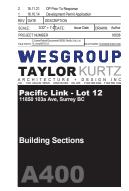


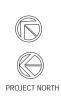
Longitudinal Section
3/32" = 1'-0"

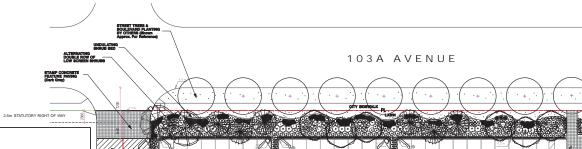
4 A410 8 WAREHOUSE 2 **Cross Section** 3/32" = 1'-0"

KEYNOTE LEGEND DESCRIPTION





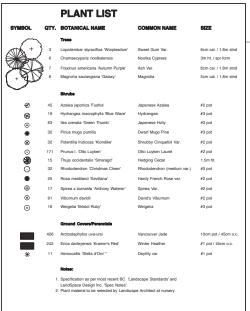






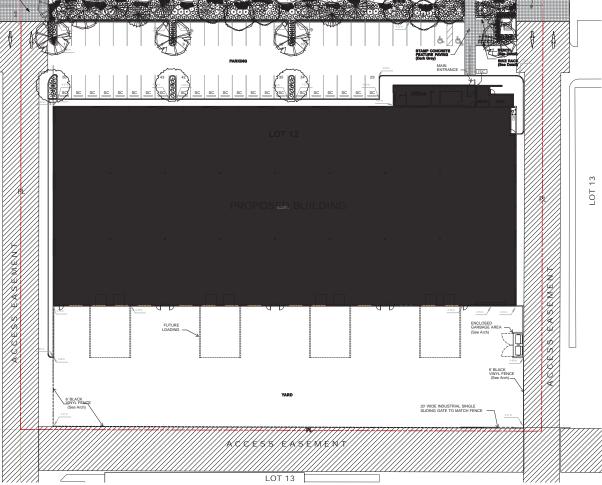
LANDSCAPE ARCHITECT:













WESGROUP



CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7916-0631-00

Issued To: PACIFIC LINK INDUSTRIAL PARK LTD

.

(the "Owner")

Address of Owner: C/O Wesgroup Income Properties

PO Box 49287 Station Bentall Centre

Vancouver, BC V7X 1L3

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 027-170-349 Lot 12 District Lot 10 Group 2 New Westminster District Plan BCP31641

11850 - 103A Avenue

(the "Land")

- 3. Surrey Zoning By-law, 1993, No. 12000, Amendment By-law, 2006, No. 18009, is varied as follows:
 - (a) In Section F. Yards and Setbacks, the minimum side yard setback is reduced from 7.5 metres (25 ft.) to 6.7 metres (22 ft.) for the northwest side yard setback and to 5.4 metres (18 ft.) for the southeast side yard setback.
- 4. The landscaping and the siting of buildings and structures shall be in accordance with the drawings numbered 7916-0361-00(A) (the "Drawings") which are attached hereto and form part of this development variance permit.

5.	This development variance permit applies to or structures on the Land shown on Schedule A w this development variance permit. This development of, any of the exist additions to, or replacement of, any of the exist A, which is attached hereto and forms part of t	which is attached hereto and forms part of opment variance permit does not apply to ting buildings shown on attached Schedule
6.	The Land shall be developed strictly in accorda provisions of this development variance permit	
7.	This development variance permit shall lapse if the Owner does not substantially start an construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.	
8.	The terms of this development variance permit persons who acquire an interest in the Land.	or any amendment to it, are binding on all
9.	This development variance permit is not a buil	ding permit.
	ORIZING RESOLUTION PASSED BY THE COU D THIS DAY OF , 20 .	NCIL, THE DAY OF , 20 .
	_	
]	Mayor – Linda Hepner

City Clerk – Jane Sullivan

