

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7916-0397-00

Planning Report Date: April 3, 2017

PROPOSAL:

• Development Permit

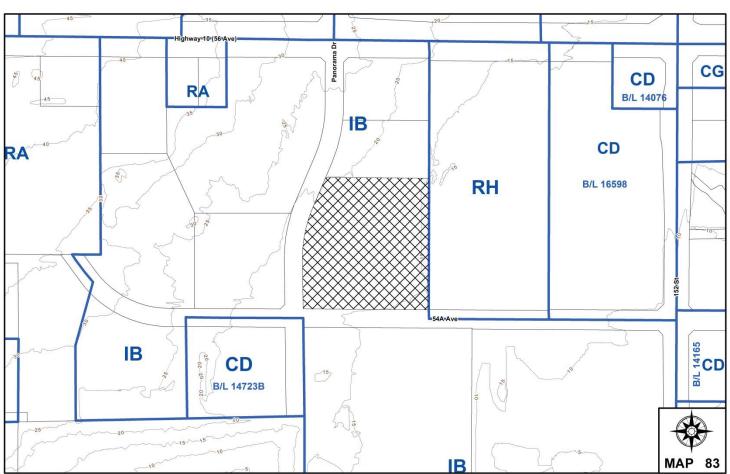
to allow façade changes to existing buildings on site.

LOCATION: 15055 - 54A Avenue

OWNER: 54A Avenue Holdings Ltd.

ZONING: IB

OCP DESIGNATION: Mixed Employment
NCP DESIGNATION: Existing Business Park



RECOMMENDATION SUMMARY

• Approval to draft Development Permit.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• None.

RATIONALE OF RECOMMENDATION

- Complies with the "Mixed Employment" designation in the Official Community Plan (OCP) and the "Existing Business Park" designation in the East Panorama Ridge Neighbourhood Concept Plan (NCP).
- The proposed density and building form are appropriate for this part of East Panorama Ridge.

RECOMMENDATION

The Planning & Development Department recommends that:

1. Council authorize staff to draft Development Permit No. 7916-0397-00 generally in accordance with the attached drawings (Appendix II).

- 2. Council instruct staff to resolve the following issues prior to final approval:
 - (a) submission of a finalized landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
 - (b) registration of a restrictive covenant to prohibit increasing the floor area of the buildings beyond what is shown in Development Permit No. 7916-0397-00, including the addition of future mezzanine space, unless the required number of parking stalls are provided in accordance with Surrey Zoning Bylaw, 1993, No. 12000, as amended; and
 - (c) Approval from the Ministry of Transportation & Infrastructure.

<u>REFERRALS</u>

Engineering: The Engineering Department has no objection to the project.

Ministry of Transportation Preliminary Approval is granted for the Development Permit for one year pursuant to section 924(3) of the Local Government Act.

Surrey Fire Department: No concerns.

SITE CHARACTERISTICS

<u>Existing Land Use:</u> Warehouse buildings

Adjacent Area:

Direction	Existing Use	OCP/NCP	Existing Zone
		Designation	
North:	Existing industrial	Mixed Employment /	IB
	development	Proposed Business Park	

Direction	Existing Use	OCP/NCP	Existing Zone
		Designation	
East:	Single family	Mixed Employment /	RH (Development Application
	dwelling	Proposed Business Park	No. 16-0006 proposes to rezone
			from RH to CD in order to
			create a mixed use development
			including commercial retail,
			office and light industrial uses.
South (Across	Existing industrial	Mixed Employment /	IB
54A Avenue):	development	Existing Business Park	
West (Across	Vacant land	Mixed Employment /	IB
Panorama		Proposed Business Park	
Drive):			

DEVELOPMENT CONSIDERATIONS

Background and Site Context

- The subject site is located at the north east corner of 54A Avenue and Panorama Drive, within the East Panorama Ridge Neighbourhood Concept Plan area. The property is designated Industrial in the Official Community Plan (OCP), Business Park in the East Panorama Ridge Neighbourhood Concept Plan, and zoned "Business Park Zone (IB)".
- To the east of the site is Development Application No. 7916-0006-00 on the property located at 15118 Highway 10 (56 Avenue), which proposes to rezone the site from RH to CD in order to create a mixed use development including commercial retail, office and light industrial uses. The application is currently in the initial review stage. To the west of the site, across Panorama Drive, is vacant industrial land, and to the north of the site is a three-storey building containing a mix of warehouse and office uses.
- The subject site contains three existing tilt-up concrete buildings which were developed under Development Application No. 7903-0283-00 as purpose-built warehouse facilities for the then owner/occupant Steels Holdings (BTC) Ltd. Building 1 is a 4,008 sq. m. (43,145 sq. ft.) warehouse building, and Buildings 2 and 3 are approximately 1,900 sq. m. (21,000 sq. ft.) open storage sheds.
- The application proposes renovations to all three buildings including upgrades to the south façade of Building 1, enclosing Buildings 2 and 3 and converting these buildings into warehouse units, increasing the amount of office space in Building 1, and increasing the number of parking stalls on site.
- Minor changes to the existing landscaping are proposed to allow for a new main entrance on the south side of Building 1 and an outdoor amenity space at the south end of Building 3.
- The application proposes a floor area ratio (FAR) of 0.42, which is below the maximum FAR of 0.75 permitted by the Surrey Zoning By-law. The application does not propose any changes to the building siting.

 Overall, this proposal is consistent with the existing and proposed industrial business park development in the area, and the land use concept of the East Panorama Ridge Neighbourhood Concept Plan.

PRE-NOTIFICATION

Development Proposal Sign was installed on the site on December 30, 2016. Staff have not received any comments on this proposal as a result of the Development Proposal Sign.

DESIGN PROPOSAL AND REVIEW

Building Design and Landscaping

- The proposal will add a new main entrance on the south façade of Building 1 where the main office uses are to be located. The prominent south façade of Building 1 along 54A Avenue will be enhanced with curtain wall glazing and spandrel panels. The existing angular architectural features that are part of the tilt-up concrete panel walls will remain.
- The proposed design will increase the presence of Building 1 on 54A Avenue. Emphasis will be placed on the main entrance and the south façade will contain ample windows providing natural light and allowing natural surveillance of 54A Avenue in accordance with the CPTED principle of "eyes on the street".
- Buildings 2 and 3, which are currently open storage sheds, will be enclosed with channel wall
 paneling and converted to warehouse units. Buildings 2 and 3 will be enhanced with clerestory
 windows to provide additional natural light. Storefront doors and overhead shutters will be
 added for each unit to accommodate access and loading.
- The colour scheme will be off white, silver, grey, and wood finish surrounding the main entrance to Building 1.
- Landscaping is currently in place along the entire perimeter of the site, with substantial landscaping along Panorama Drive and 54A Avenue. The existing landscaping around the perimeter of the site is to remain unchanged. The application proposes some minor landscaping changes within the site to allow for the new entrance on the south side of Building 1 and for a proposed outdoor amenity space at the south end of Building 3. The outdoor amenity space is 181 square metres (1,950 sq. ft.) in area and consists of artificial turf for ground cover surrounded by landscaping (including peiris, Portuguese laurel and heath) with a guardrail.

Access and Parking

• Vehicular accesses to the site will remain as is, with access from both Panorama Drive and 54A Avenue.

By-law for the proposed office and warehouse uses. While the proposed number of parking stalls meets the requirements of the Zoning Bylaw for the proposed uses, the site does not appear to be able to accommodate additional parking in the event that the floor area was to increase, including adding mezzanine space, or if more parking-intensive uses were to be proposed. Therefore, the applicant has agreed to the registration of a restrictive covenant to prohibit increasing the floor area of the buildings beyond what is shown in Development Permit No. 7916-0397-00, including the addition of future mezzanine space, unless the required number of parking stalls are provided in accordance with Surrey Zoning Bylaw, 1993, No. 12000, as amended.

TREES

 Aelicia Otto, ISA Certified Arborist of M2 Landscape Architecture prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

Table 1: Summary of Tree Preser	vation b	y rree s	pecies:	
Tree Species	Exis	ting	Remove	Retain
	Decidu o Alder and		s wood Trees)	
Norway Maple	3	3	0	3
Japanese snowdrop	2	2	0	2
Sweetgum	-	3	2	1
Total (excluding Alder and Cottonwood Trees)		3	2	6
Total Replacement Trees Prop (excluding Boulevard Street Trees			3	
Total Retained and Replaceme Trees	ent		9	
Contribution to the Green City	Fund		\$400	

- The Arborist Assessment states that there are a total of 8 protected trees on the site. It was determined that 6 trees can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of services, building footprints, road dedication and proposed lot grading.
- For those trees that cannot be retained, the applicant will be required to plant trees on a 1 to 1 replacement ratio for Alder and Cottonwood trees, and a 2 to 1 replacement ratio for all other trees. This will require a total of 4 replacement trees on the site. Since only 3 replacement trees can be accommodated on the site, the deficit of 1 replacement tree will require a cash-in-lieu payment of \$400, representing \$400 per tree, to the Green City Fund, in accordance with the City's Tree Protection By-law.
- The new trees on the site will be Sweetgum, which is the same species of tree being removed.

• In summary, a total of 9 trees are proposed to be retained or replaced on the site with a contribution of \$400 to the Green City Fund.

SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on August 16, 2016. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability Criteria	Sustainable Development Features Summary
1. Site Context & Location (A1-A2)	• The site is located at the north east corner of Panorama Drive and 54A Avenue in the East Panorama Ridge Neighbourhood Concept Plan area.
2. Density & Diversity (B1-B7)	 The application proposes a gross density of o.42 FAR. The maximum permitted gross density is o.75 FAR. The development includes a mix of warehouse and office uses.
3. Ecology & Stewardship (C1-C4)	• N/A
4. Sustainable Transport & Mobility (D1-D2)	• N/A
5. Accessibility & Safety (E1-E3)	Additional windows along the south façade of Building 1 facing 54A Avenue will allow for "eyes on the street".
6. Green Certification (F1)	• N/A
7. Education & Awareness (G1-G4)	• A development proposal sign was installed on the subject site on December 30, 2016.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Site Plan, Building Elevations, Landscape Plans and Perspective

Appendix III. Summary of Tree Survey and Tree Preservation

original signed by Ron Hintsche

Jean Lamontagne General Manager Planning and Development

EM/da

<u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

ı. (a) Agent: Name: Joseph M. Minten

JM Architecture Inc.

Address: # 100, 15243 - 91 Avenue, Building 4

Surrey, BC V₃R 8P8

2. Properties involved in the Application

(a) Civic Address: 15055 - 54A Avenue

(b) Civic Address: 15055 - 54A Avenue

Owner: 54A Avenue Holdings Ltd.

PID: 026-388-715

Lot B Section3 Township 2 and District Lot 167 Group 2 New Westminster District Plan

BCP19213

3. Summary of Actions for City Clerk's Office

(a) Application is under the jurisdiction of MOTI. YES

MOTI File No. 2017-00066

DEVELOPMENT DATA SHEET

Existing Zoning: IB

Required D	evelopment Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA*	(in square metres)		19,020 m²
	,		(existing)
Gross Total			
Road W	Videning area		
	elopable area		
Net Total	•		
LOT COVERAGE (in %	6 of net lot area)	60%	41.5%
Buildings & Str	ructures		7,896 m²
Paved & Hard			8,114.9 m ²
Total Site Cove	erage		16,010.9 m ²
SETBACKS (in metres)		
Front	,	7.5 m	12.8 m (existing)
Rear		3.6 m	3.6 m (existing)
Side #1 (N,S,E,	or W)	7.5 m	3 m (existing)
Side #2 (N,S,E,		7.5 m	22.7 m (existing)
Side #3 (N, S, E		1 2	, \ 3/
BUILDING HEIGHT (i	n metres/storevs)		
Principal	,,	12 M	9.1 m (existing)
Accessory			<i>y</i> , <i>y</i>
NUMBER OF RESIDE	NTIAL UNITS	N/A	N/A
Bachelor		,	
One Bed			
Two Bedroom			
Three Bedroon	1 +		
Total			
FLOOR AREA: Reside	ntial	N/A	N/A
FLOOR AREA: Comm	ercial		
Retail			
Office			3,104 m²
Total			
FLOOR AREA: Indust	rial		6,344.39 m²
FLOOR AREA: Institu	tional	N/A	
TOTAL BUILDING FL	OOR AREA		9,448.39 m²

^{*} If the development site consists of more than one lot, lot dimensions pertain to the entire site.

Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)		
# of units/ha /# units/acre (net)		
FAR (gross)	0.75	0.42
FAR (net)		
AMENITY SPACE (area in square metres)	N/A	
Indoor		
Outdoor		181 m²
PARKING (number of stalls)		
Commercial	74	76
Industrial	76	76
Residential Bachelor + 1 Bedroom		
2-Bed		
3-Bed		
Residential Visitors		
Institutional		
Total Number of Parking Spaces	150	152
Number of accessible stalls	2	2
Number of small cars	54	54
Tandem Parking Spaces: Number / % of Total Number of Units	N/A	
Size of Tandem Parking Spaces width/length	N/A	

Heritage Site NO	Tree Survey/Assessment Provided	NO	
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MULTIPLE BUILDINGS DATA SHEET

Existing Zoning: IB

Required Development Data	Building #1	Building #2	Building #3
CETDACV (in motors)			
SETBACK (in metres)		_	
Front	12.8 m	8.2 m	32.9 m
Rear	8.2 m	1.8 m	1.8 m
Side #1 (N,S,E, or W)	13 M	13 m	3 m
Side #2 (N,S,E, or W)	22.7 m	20.6 m	13 m
Side #3 (N,S,E, or W)			
BUILDING HEIGHT (in metres/storeys)	9.1 m	7.62 m	9.1 m
NUMBER OF RESIDENTIAL UNITS/	N/A		
SIZE RANGE			
Bachelor			
One Bedroom			
Two Bedroom			
Three Bedroom +			
TOTAL FLOOR AREA			
L	L	1	L I

Appendix II SM JMM HOWN Project Name
TOCKEG GAGA AVE...
SURREY. B.C. Panorama Center Holdings Ltd. Abbot stord, BC. Mr. Sukhl Ral - 604-580:1042 PRESPECTIVES

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EAST VIEW (BUILDING-2)



SOUTH EAST VIEW (PROPOSED OFFICE BLOCK)





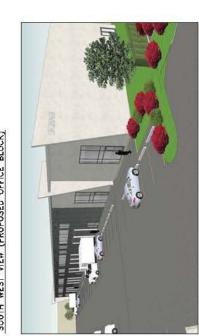
SOUTH VIEW (BUILDING-3)



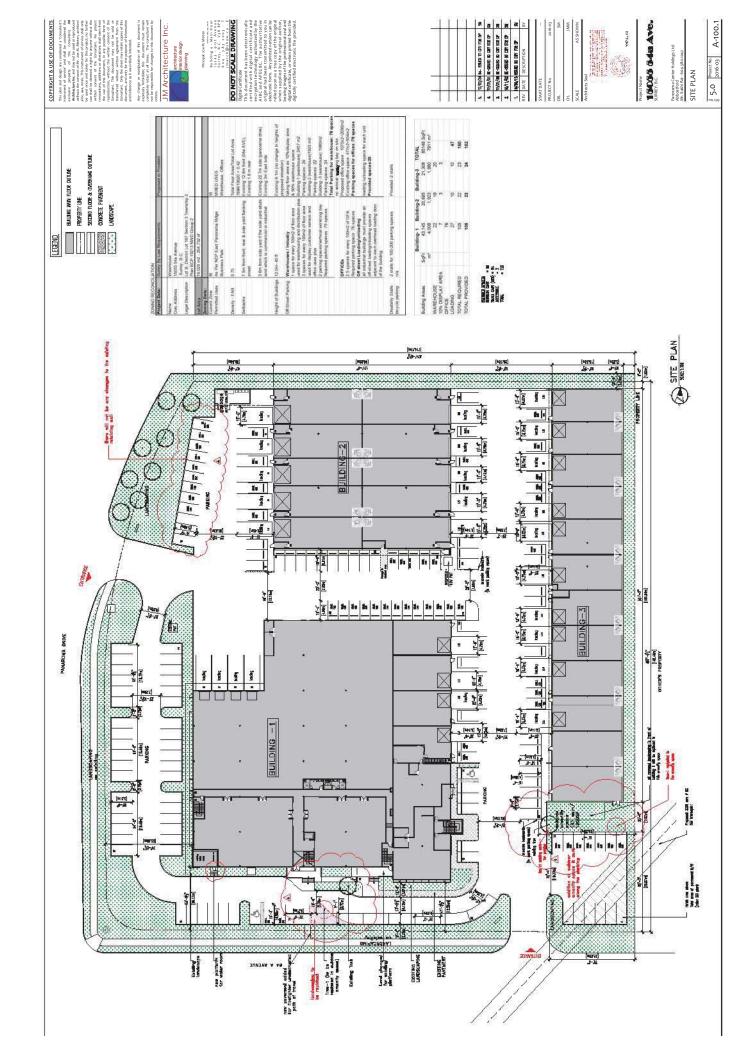
SOUTH WEST VIEW (PROPOSED OFFICE BLOCK)

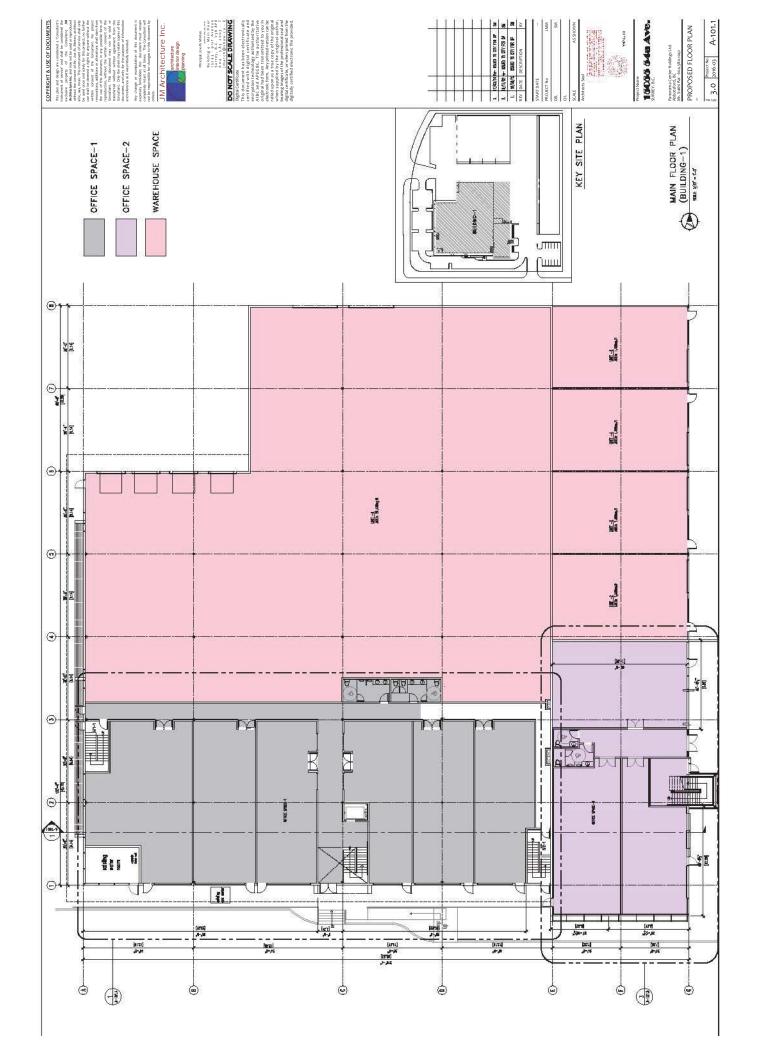
SOUTH EAST VIEW (ENTRANCE)

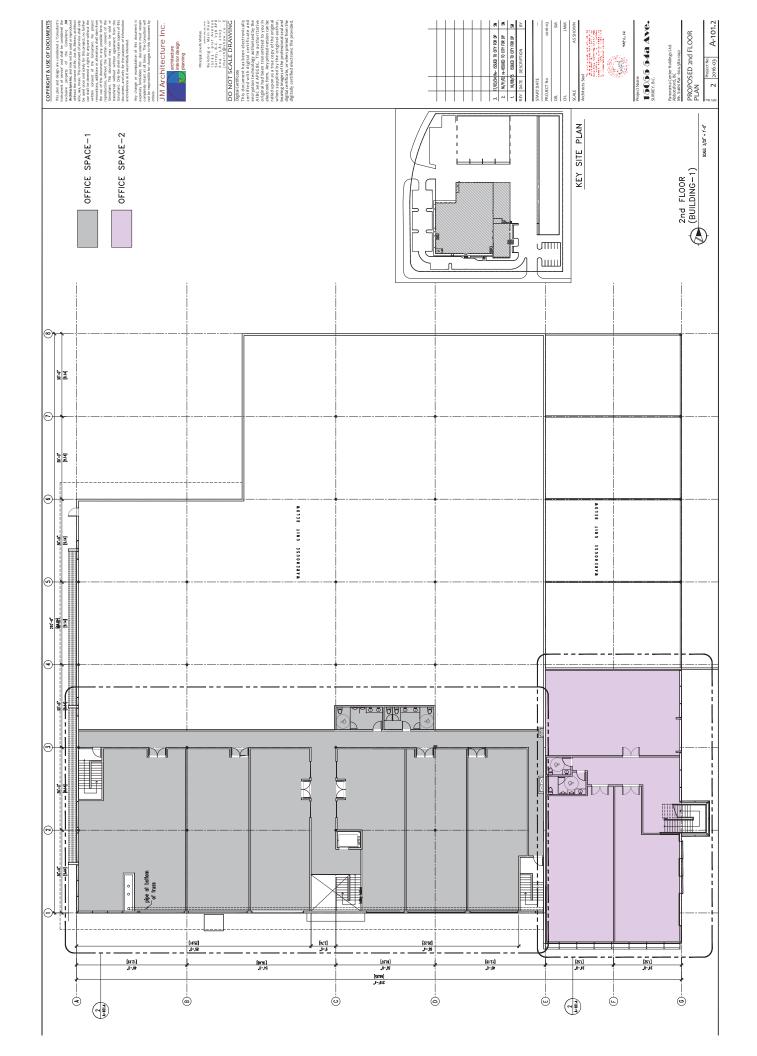


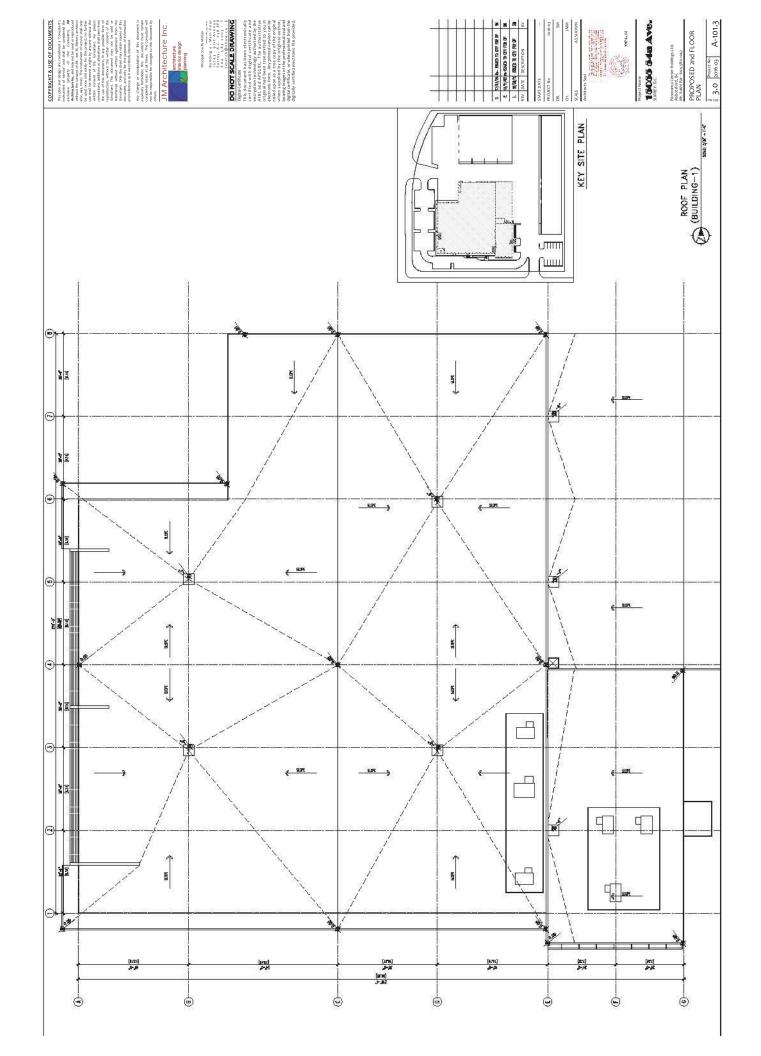


NORTH VIEW (BUILDING-3)



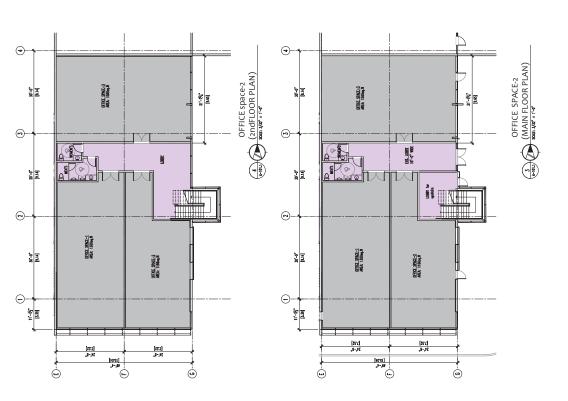


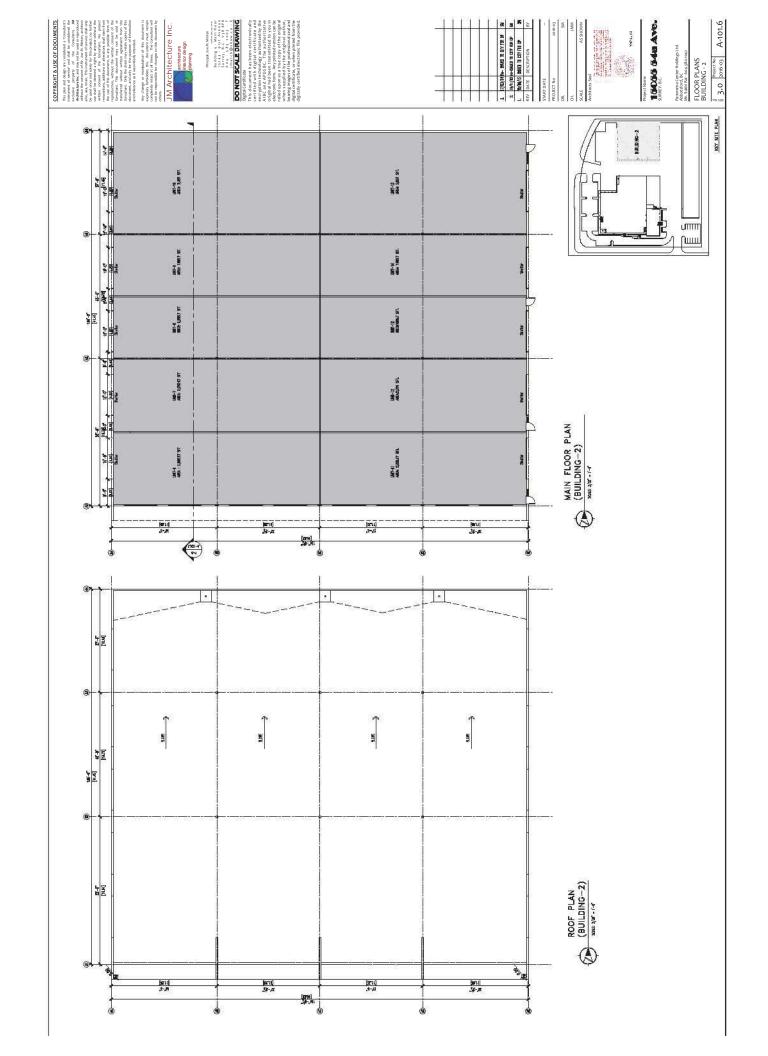


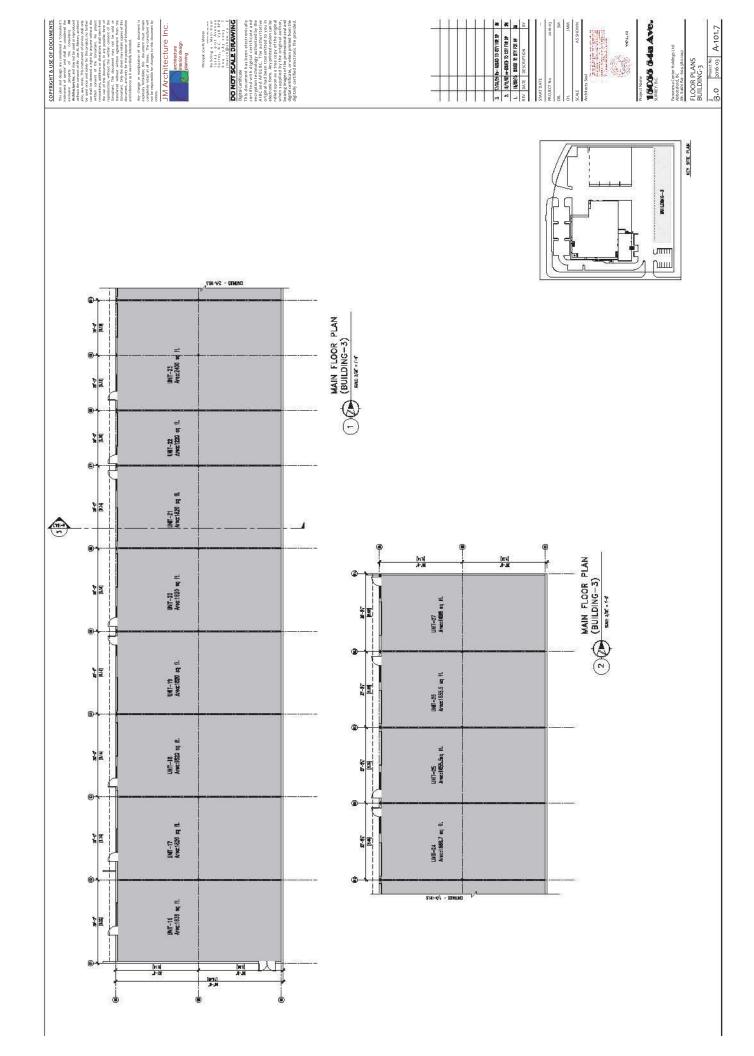


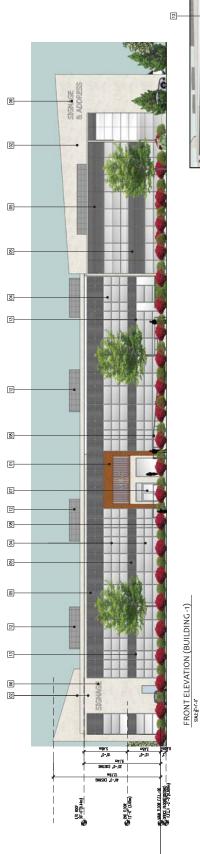


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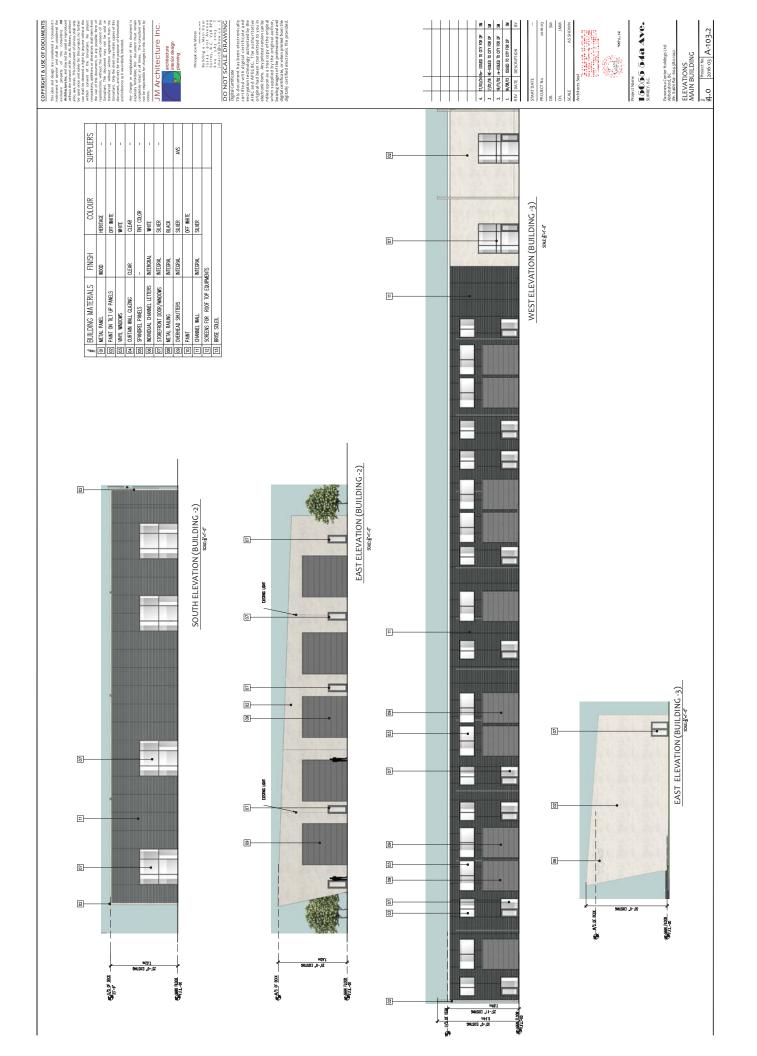
EAST ELEVATION (BUILDING -1)

m81.S1 SWTIZOL3 "0-'08 m81.8 m81.8

BUILDING MATERIALS	FINISH	COLOUR	SUPPLIERS
WETAL PANEL	OOOM	HERITAGE	1
PAINT ON TILT UP PANELS		OFF WHITE	,
VINYL WINDOWS		WHITE	
CURTAIN WALL GLAZING	CLEAR	CLEAR	1
SPANDREL PANELS		TINT COLOR	1
INDIVIDUAL CHANNEL LETTERS	INTERGRAL	WHITE	,
STOREFRONT DOOR/MNDOWS	INTEGRAL	SLVER	,
METAL RAILING	INTEGRAL	BLACK	
OVERHEAD SHUTTERS	INTEGRAL	SLVER	AVS
PAINT		OFF WHITE	
CHANNEL WALL	INTEGRAL	SLVER	
SCREENS FOR ROOF TOP EQUIPMENTS	ENTS		
BRISE SOLEIL			

Poject Name
15055 54a AVE.
SURREY, B.C.

5.0 Project No. A-103.1



Tree Preservation Summary

Surrey Project No:

Address: 15055 54A Ave

Registered Arborist: Aelicia Otto, PN2019A

On-Site Trees	Number of Trees
Protected Trees Identified	
(on-site and shared trees, including trees within boulevards and proposed streets	8
and lanes, but excluding trees in proposed open space or riparian areas)	
Protected Trees to be Removed	2
Protected Trees to be Retained	
(excluding trees within proposed open space or riparian areas)	6
Total Replacement Trees Required: - Alder & Cottonwood Trees Requiring 1 to 1 Replacement RatioX one (1) = 0 - All other Trees Requiring 2 to 1 Replacement RatioX two (2) = 4	4
Replacement Trees Proposed	
Replacement Trees in Deficit	4
Protected Trees to be Retained in Proposed [Open Space / Riparian Areas]	

Off-Site Trees	Number of Trees
Protected Off-Site Trees to be Removed	
Total Replacement Trees Required:	
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio X one (1) = 0 - All other Trees Requiring 2 to 1 Replacement Ratio X two (2) = 0	0
Replacement Trees Proposed	3
Replacement Trees in Deficit	-3

Summary, report and plan prepared and submitted by:

