

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7916-0361-00

Planning Report Date: December 5, 2016

PROPOSAL:

- Development Permit
- Development Variance Permit

to permit the development of an indoor Soccer Training Facility at the South Surrey Athletic Park.

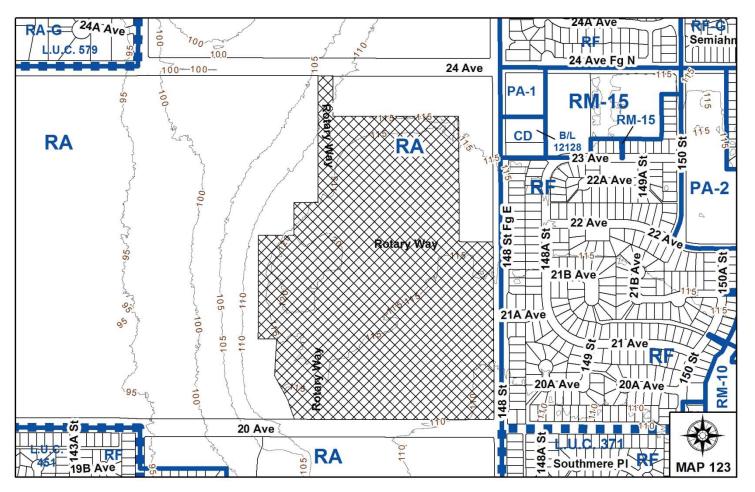
LOCATION: 2199 - 148 Street

14601 - 20 Avenue 2197 - 148 Street 2201 - 148 Street

OWNER: City Of Surrey

ZONING: RA

OCP DESIGNATION: Conservation and Recreation



RECOMMENDATION SUMMARY

- Approval to draft Development Permit.
- Approval for Development Variance Permit to proceed to Public Notification.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• The applicant is seeking a variance of the Zoning By-law to allow a reduction to the minimum side yard (east) setback.

RATIONALE OF RECOMMENDATION

- The proposal will facilitate the development of an indoor Soccer Training Facility to be constructed under the terms of a Partnership Agreement between the City of Surrey and Coastal Football Club.
- The proposed building form is appropriate for this part of the Semiahmoo Peninsula within the South Surrey Athletic Park and meets the design guidelines in the Official Community Plan (OCP).
- The proposed reduced setback does not impact the adjoining (east) property, which is a Cityowned property that contains the Sunnyside Acres Urban Forest Park. The functional setback from 148 Street to the face of the proposed building is approximately 84 metres (276 ft.).

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. Council authorize staff to draft Development Permit No. 7916-0361-00 generally in accordance with the attached drawings (Appendix II).
- 2. Council approve Development Variance Permit No. 7916-0361-00 (Appendix IV) varying the following, to proceed to Public Notification:
 - (a) to reduce the minimum side yard (east) setback in Section A.1 of Part 4, General Provisions of the Zoning By-law, from 14 metres (46 ft.) to 8.0 metres (26 ft.).
- 3. Council instruct staff to resolve the following issues prior to issuance of the Development Permit:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a subdivision layout to the satisfaction of the Approving Officer;
 - (c) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the General Manager, Parks, Recreation and Culture; and
 - (d) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the General Manager, Parks, Recreation and Culture.

REFERRALS

Engineering: The Engineering Department has no objection to the project,

subject to the completion of Engineering servicing requirements, as

outlined in Appendix III.

Parks, Recreation &

Culture:

No concerns.

Surrey Fire Department: No concerns.

SITE CHARACTERISTICS

Existing Land Use: The South Surrey Athletic Park is located on approximately 43 hectares

(106 acres) of land, bounded by 24 Avenue to the North, 148 Street to the East, 18A Avenue to the South and the Sunnyside Acres Urban Forest to the

West.

Adjacent Area:

Direction	Existing Use	OCP Designation	Existing Zone
North (Across 24 Avenue) and	Sunnyside Acres	Conservation and	RA
West:	Urban Forest Park	Recreation	
East (Across 148 Street):	Single family	Urban	RF
	homes		
South (Across 20 Avenue):	Portion of South	Urban	RF
	Surrey Athletic		
	Park		

DEVELOPMENT CONSIDERATIONS

Background

- The South Surrey Athletic Park is located on approximately 43 hectares (106 acres) of land, bounded by 24 Avenue to the North, 148 Street to the East, 18A Avenue to the South and the Sunnyside Acres Urban Forest to the West. The Athletic Park contains:
 - o four (4) tennis courts;
 - o a water park;
 - o ten (10) soccer fields;
 - o three (3) baseball fields;
 - o four (4) rugby/football fields;
 - o one (1) running track;
 - o two (2) volleyball courts;
 - o a youth skate park;
 - o the South Surrey Arena;
 - o Softball City including four (4) baseball fields;
 - o the South Surrey Rotary Field House; and
 - o the South Surrey Recreation Centre, which includes:
 - two (2) full-sized gymnasiums;
 - a multi-purpose gymnasium;
 - two (2) preschool rooms;
 - a dance studio;
 - a fitness studio and cardio areas;
 - community and youth lounges;
 - a weight room;
 - a visual arts studio/ multi-purpose room;
 - a pottery studio with a kiln;
 - office spaces; and
 - a lobby, café and outdoor plaza.
- The Parks Recreation and Culture Strategic Plan (2008-2017) states that "the City should work with community organizations to assist in the development of program opportunities and facilities".

Coastal Football Club, based in South Surrey, is a successful soccer association with thousands
of members and a Capital Legacy Fund for projects that can enhance the services they provide
to their members. In the past, Coastal provided a large financial contribution towards the
construction of an artificial turf practice and warm-up area adjacent to Field 9 at South Surrey
Athletic Park.

- In October of 2014, Coastal made a presentation to the Parks, Recreation and Sport Tourism Committee regarding partnering with the City to develop a covered soccer practice facility in South Surrey Athletic Park.
- Parks staff, in consultation with the City's Legal Division, prepared a Request for Expressions
 of Interest (RFEOI) for covered sport practice facilities. As required by Provincial legislation,
 the RFEOI process included public notification and was open for four weeks to any group
 interested in partnering with the City on the construction of a Covered Practice Facility.
 Coastal Football Club was the only respondent to the RFEOI.
- Coastal Football Club is responsible for the construction of the Covered Practice Facility on
 City Land and for the operation of the Facility at no cost to the City, according to a number of
 operating conditions contained in a Partnership and Lease Agreement with the City. The
 agreement contains provisions for the use of the facility by other user groups in addition to
 Coastal Football Club.
- The primary function of the Facility is to provide a covered turf area for soccer practices for the many teams engaged in the sport in South Surrey.
- In order to fund this, the club will charge rental fees for the use of the Facility. A Partnership and Lease Agreement with the City contains provisions that ensure community access at reasonable rates.
- The Partnership and Lease Agreement referenced above is being forwarded to Council for consideration at the December 5, 2016, Council meeting (Corporate Reports).

Current Proposal

- The subject site, owned by the City of Surrey, is zoned "One-Acre Residential Zone (RA)" and designated Conservation and Recreation in the Official Community Plan (OCP).
- Coastal Football Club is proposing to enter into an agreement with the City of Surrey for the
 construction of the Covered Practice Facility on City Land and for the operation of the Facility
 at no cost to the City.
- To facilitate the construction of this facility, the applicant is proposing a Development Permit for the indoor soccer training facility and a Development Variance Permit to vary the minimum side yard setback in Section A.1 of Part 4, General Provisions of the Zoning By-law.
- Coastal Football Club is proposing to enter into a 10-year Lease Agreement with the City of Surrey with an option to renew for two additional 10-year terms.

• In order to provide Coastal Football Club with a 10-year lease, a Lease Plan must be created. The proposed indoor soccer practice facility is proposed to be located within the "Lease Area" shown on the Lease Plan, attached as Appendix V.

Zoning By-law Compliance

- The Zoning By-law permits public facilities such as recreation centres to be located in any
 zone, provided that all the minimum setbacks are equal to or greater than either the height of
 the principal building or the setbacks prescribed in the underlying zone.
- Based on the proposed 14 metre (46 ft.) height of the building and the underlying zoning, the indoor soccer training facility is required to be sited a minimum of 14 metres (46 ft.) from all lot lines.
- The proposed indoor soccer training facility exceeds this requirement along the north, south and west property lines, however the building is proposed to be set back 8 metres (26 ft.) from the City-owned property located at 2395 148 Street to the east.
- A Development Variance Permit is required to reduce the minimum side yard (east) setback in Section A.1 of Part 4, General Provisions of the Zoning By-law, from 14 metres (46 ft.) to 8.0 metres (26 ft.).
- The Zoning By-law requires that three (3) parking stalls are provided for every 100 square metres (1,075 square feet) of gross floor area. Based on the number of existing parking stalls and the floor areas of the various buildings on the overall site, 62 parking stalls are required in order to meet the Zoning Bylaw requirements for parking.
- The applicant is proposing to provide 86 parking stalls, representing a surplus of 24 stalls on the overall site.
- A parking study was completed by R.F. Binnie and Associates Limited for the expansion of the South Surrey Recreation Centre under Development Application No. 7912-0169-00. This study has been reviewed and accepted by the City's Transportation Engineering Division. The proposed 86 parking stalls also meets the parking demand needs as identified in the parking study.

DESIGN PROPOSAL AND REVIEW

Building Design and Access

 Coastal Football Club is proposing to develop an indoor soccer training facility on the subject site.

- The proposed building is comprised of a structural truss system with a fabric exterior cladding material and will contain two full-sized turf soccer fields and two washrooms. The front façade of the building is comprised of corrugated metal cladding, coloured concrete blocks and a curved wood and metal roof above the main entrance.
- Vehicular access to the proposed building is provided via Rotary Way from 20 Avenue, 24 Avenue and 148 Street.
- All of the vehicular accesses lead to surface parking lots located throughout the South Surrey Athletic Park and to the proposed parking area adjacent to the proposed building.
- Bicycle racks are proposed in close proximity to the main entrance to the building.

Tree Management and Landscaping

- The proposed building is located entirely within the Athletic Park and no trees within the Sunnyside Acres Urban Forest are proposed to be removed. The Urban Forest is protected by By-law and is located on the neighbouring property to the East.
- BC Plant Health Care has prepared a Preliminary Arborist Report that assessed the impacts to the Sunnyside Acres Urban Forest due to the removal of an existing berm in the athletic park. The report determined there should be no impacts assuming the recommended best practices were incorporated into the proposed development. City staff and consultants have met with Sunnyside Acres Heritage Society to review the report and will continue to meet with the group as the project proceeds through detailed design and construction.
- The proposed landscaping will have a civic character. It features an outdoor entry plaza comprised of decorative pavers with seating opportunities and bike racks leading to the main entrance of the building. Soft landscaping elements include beech, ash, whitebeam, Japanese snowball and dawn redwood trees as well as a variety of colourful shrubs.

SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on November 30, 2016. The table below summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

	Sustainability	Sustainable Development Features Summary	
	Criteria		
1.	Site Context &	• The site is located within the established South Surrey Athletic Park.	
	Location		
	(A1-A2)		

2. Density & Diversity	The proposal is for an indoor soccer training facility.
(B1-B7)	
3. Ecology &	• The proposal incorporates on-site infiltration and detention areas in
Stewardship	the form of rain gardens.
(C1-C4)	The proposal includes sediment control devices, perforated pipe average absorbert soils.
	systems, absorbent soils.
	Roof downspouts are proposed to be disconnected.
4. Sustainable	Bike racks are provided.
Transport &	Pedestrian linkages between the proposed building and the existing
Mobility	pathways within the urban forest are proposed.
(D ₁ -D ₂)	
5. Accessibility &	• n/a
Safety	
(E1-E3)	
6. Green Certification	• n/a
(F ₁)	
7. Education &	Three development proposal signs have been installed to notify area
Awareness	residents of the proposal.
(G1-G4)	• •

ADVISORY DESIGN PANEL

The application was not referred to the ADP for review. The design and landscaping plans were reviewed by staff and found to be generally acceptable.

BY-LAW VARIANCE AND JUSTIFICATION

(a) Requested Variance:

• To reduce the minimum side yard (east) setback in Section A.1 of Part 4, General Provisions of the Zoning By-law from 14 metres (46 ft.) to 8.0 metres (26 ft.).

Applicant's Reasons:

• The City-owned property (Sunnyside Acres Urban Forest Park) is immediately east of the subject site at 2395 – 148 Street and separates the proposed building from 148 Street.

Staff Comments:

- The reduced setback does not impact the adjoining (east) property, which is a Cityowned property which contains the Sunnyside Acres Urban Forest Park.
- Adjacent residential uses are located quite far from the proposed building across 148 Street to the east and this proposal should have minimal impact on them.

• The functional setback from 148 Street to the face of the proposed building is approximately 84 metres (276 ft.).

INFORMATION ATTACHED TO THIS REPORT

Appendix I. Lot Owners and Action Summary

Appendix II. Survey Plan, Site Plan, Building Elevations, Landscape Plans and Perspective

Appendix III. Engineering Summary

Appendix IV. Development Variance Permit No. 7916-0361-00

Appendix V. Lease Plan

Original signed by Ron Hintsche

Jean Lamontagne General Manager Planning and Development

TH/da

<u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Catherine Eiswerth Name:

> Address: 4946 - Canada Way, Unit 205

> > Burnaby BC

Properties involved in the Application 2.

> Civic Address: (a) 2199 - 148 Street

> > 14601 - 20 Avenue 2197 – 148 Street 2201 - 148 Street

(b) Civic Address: 2199 - 148 Street

City Of Surrey Owner: PID: 015-151-077

Lot 3 Section 15 Township 1 New Westminster District Plan 83184 Except Plans LMP36078

and BCP46838

(c) Civic Address: 14601 - 20 Avenue

> Owner: City Of Surrey PID: 015-151-077

Lot 3 Section 15 Township 1 New Westminster District Plan 83184 Except Plans LMP36078

and BCP46838

(d) Civic Address: 2197 - 148 Street

> City Of Surrey Owner: PID: 015-151-077

Lot 3 Section 15 Township 1 New Westminster District Plan 83184 Except Plans LMP36078

and BCP46838

(e) Civic Address: 2201 - 148 Street

> City Of Surrey Owner: PID: 015-151-077

Lot 3 Section 15 Township 1 New Westminster District Plan 83184 Except Plans LMP36078

and BCP46838

Summary of Actions for City Clerk's Office 3.

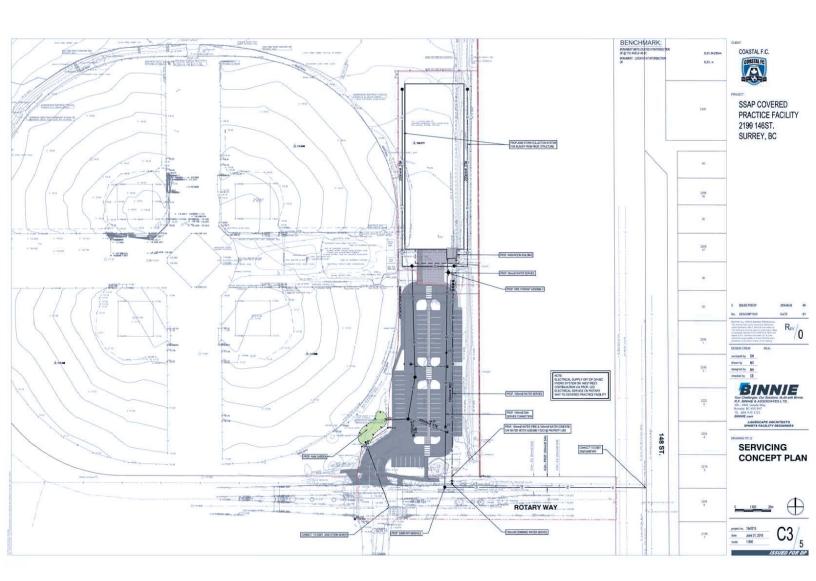
(a) Proceed with Public Notification for Development Variance Permit No. 7916-0361-00 and bring the Development Variance Permit forward for an indication of support by Council. If supported, the Development Variance Permit will be brought forward for issuance and execution by the Mayor and City Clerk in conjunction with the issuance of the Development Permit.

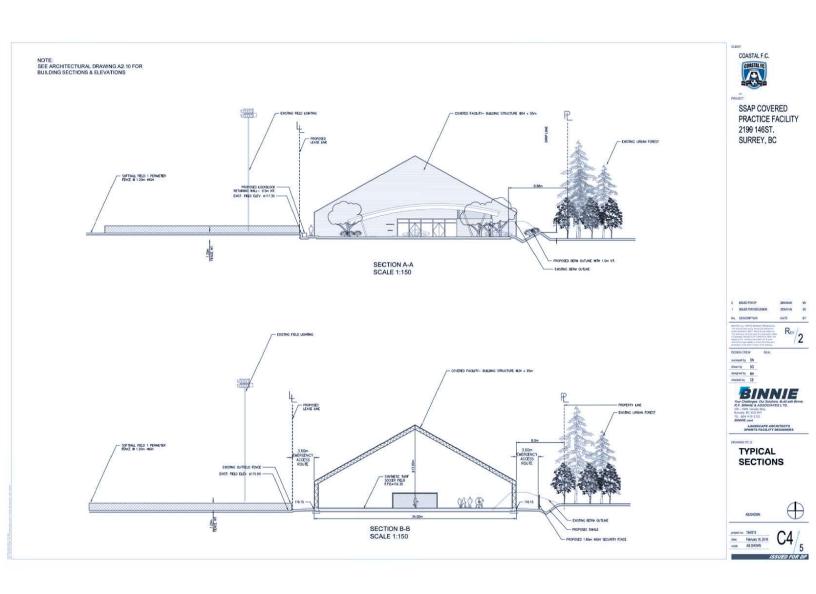
APPENDIX II

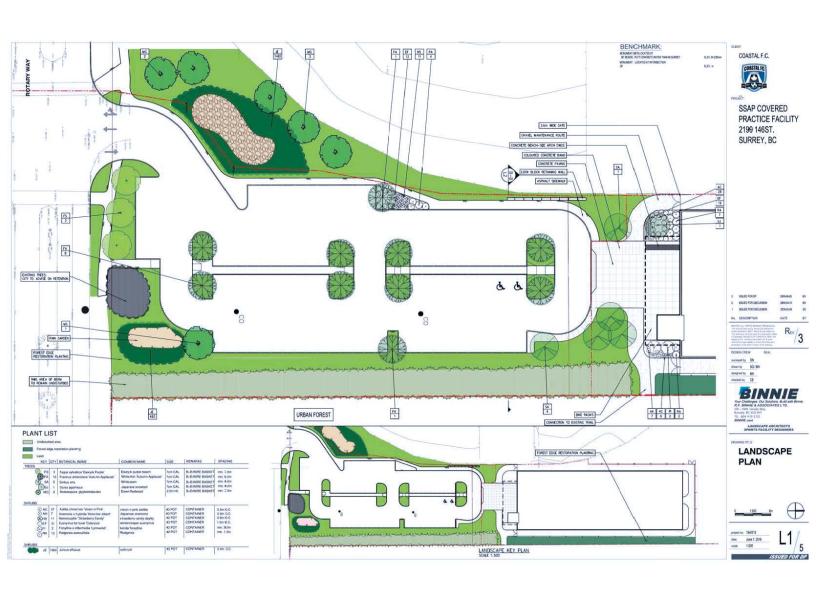












SOUTH SURREY ATHLETIC PARK INDOOR TRAINING FACILITY

2201 148 Street, Surrey, B.C. V4A 9P5

PROJECT CONTACTS

ARCHITECTURAL

THINKSPACE ARCHITECTURE PLANNING INTERIOR SESSON 500-10190 152A STREET, SURREY, BC V3R 117 TEL: (604) 581-8128 SONTACT: HENK KAMPMAN

CIVIL BINNIE CONSULTING LTD. 205-4946 CANADA WAY, BURNABY, BC V5G 4H7

DRAWING LIST

ARCHITECTURAL

A0.01 TITLE SHEET
A1.10 FLOOR PLAN & ROOF PLAN
A2.10 EXTERIOR ELEVATIONS & SECTION
A3.10 EXTERIOR RENDERINGS







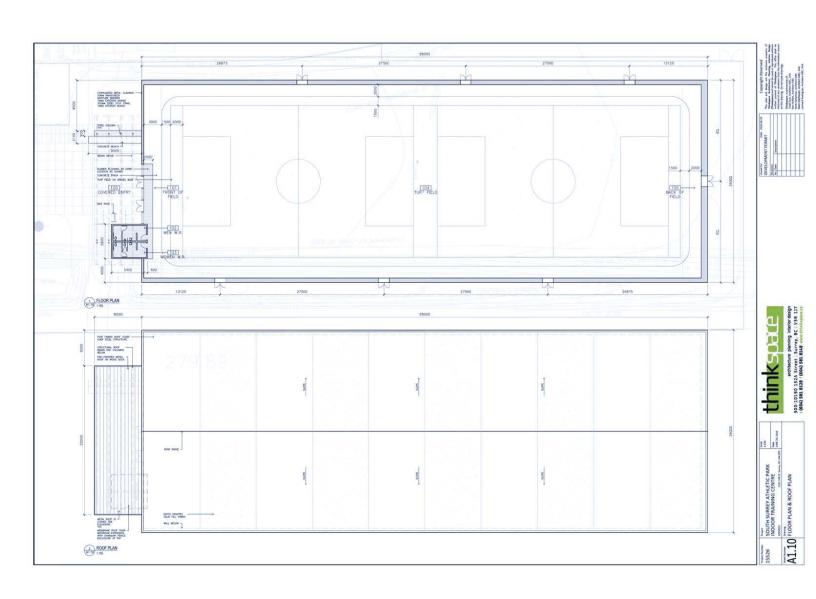


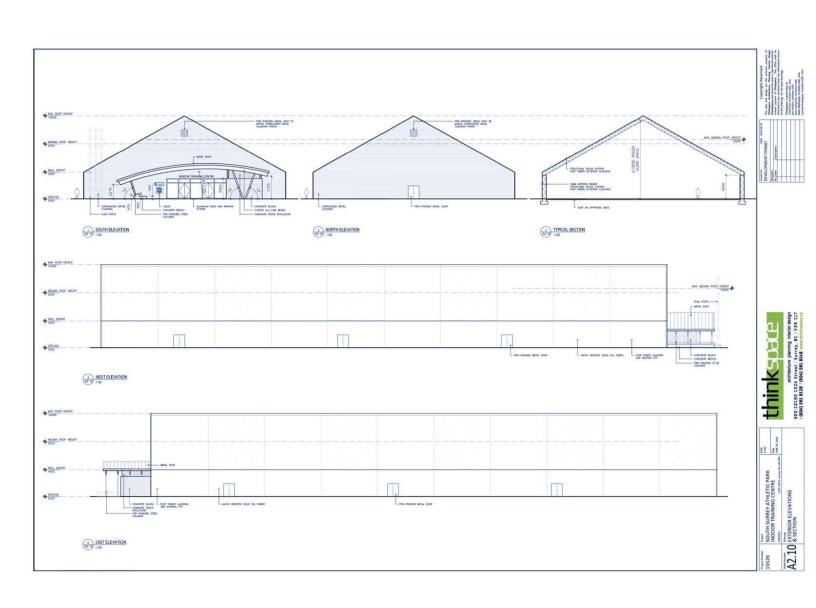
Some ATT Dates ALONE TO JOSE

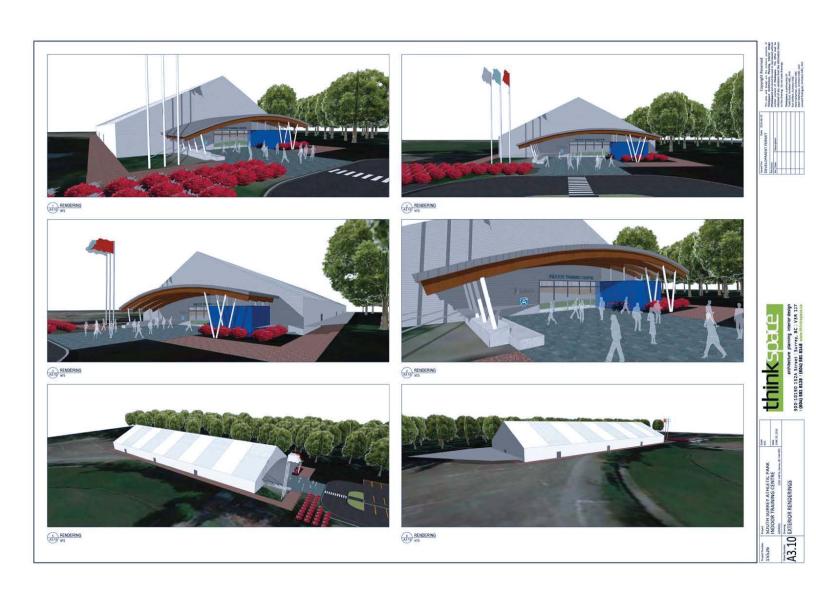
NOUTH SURREY ATHLETIC PARK INDOOR TRAINING CENTRE

Demail TITLE SHEET

A0.01









INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FROM:

Development Services Manager, Engineering Department

DATE:

November 15, 2016

PROJECT FILE:

7816-0361-00

RE:

Engineering Requirements (Commercial/Industrial)

Location: 2201 148 Street

DEVELOPMENT PERMIT/DEVELOPMENT VARIANCE PERMIT

The Engineering Department is supportive of the proposed Development Permit and Development Variance Permit subject to the following conditions.

While no road dedications and/or construction of frontage works and services are required at this time for the proposed Development Permit, it is noted that the subject site maybe subject to a long term lease agreement which may trigger subdivision of the lands. Any application for subdivision of the subject lands may require changes to the road dedication and/or frontage works and services requirements in accordance with the City of Surrey Subdivision and Development By-law, No. 8830.

BUILDING PERMIT

The following issues are to be addressed as a condition of issuance of the Building Permit:

- Provide 86 additional parking stalls to meet the requirements of the Parking Study prepared by RF Binnie & Associates Ltd. for project 7812-0169-00 (the Engineering Department is not supportive of the proposed layout which provides only 84 stalls).
- Provide onsite sustainable drainage works to mitigate the runoff from the proposed additional hard surfaces.
- Provide Storm Water calculation and additional storm service connection as required.
- Provide water quality treatment for the parking lot which could take the form of a swale or other landscaped feature.
- Provide meters and backflow devices on all existing and proposed water service connections.
- Provide sanitary servicing from the existing 150mm diameter sanitary main located southwest of the proposed soccer facility. The applicant is proposing to service the site via a new sanitary sewer on Rotary Way connecting into the existing sanitary sewer on 148 Street. There is a significant constraint in this existing sanitary system, and connecting to the 148 Street system would require upgrading of the downstream sanitary system.

Rémi Dubé, P.Eng. Development Service

Development Services Manager

IK₁

CITY OF SURREY

(the "City")

DEVELOPMENT VARIANCE PERMIT

NO.: 7916-0361-00

Issued To: CITY OF SURREY

(the "Owner")

Address of Owner: 13450 - 104 Avenue

Surrey, BC V₃T ₁V8

- 1. This development variance permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development variance permit.
- 2. This development variance permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 015-151-077

Lot 3 Section 15 Township 1 New Westminster District Plan 83184 Except Plans LMP36078 and BCP46838

2199, 2197 & 2201 - 148 Street and 14601 - 20 Avenue

(the "Land")

- 3. Section A.1 of Part 4, General Provisions, of Surrey Zoning By-law, 1993, No. 12000, as amended is varied as follows:
 - (a) The minimum side yard (east) setback is reduced from 14 metres (46 ft.) to 8.0 metres (26 ft.).
- 4. The siting of buildings and structures shall be in accordance with the drawing numbered 7916-0361-00 (A) (the "Drawing") which is attached hereto and forms part of this development variance permit.

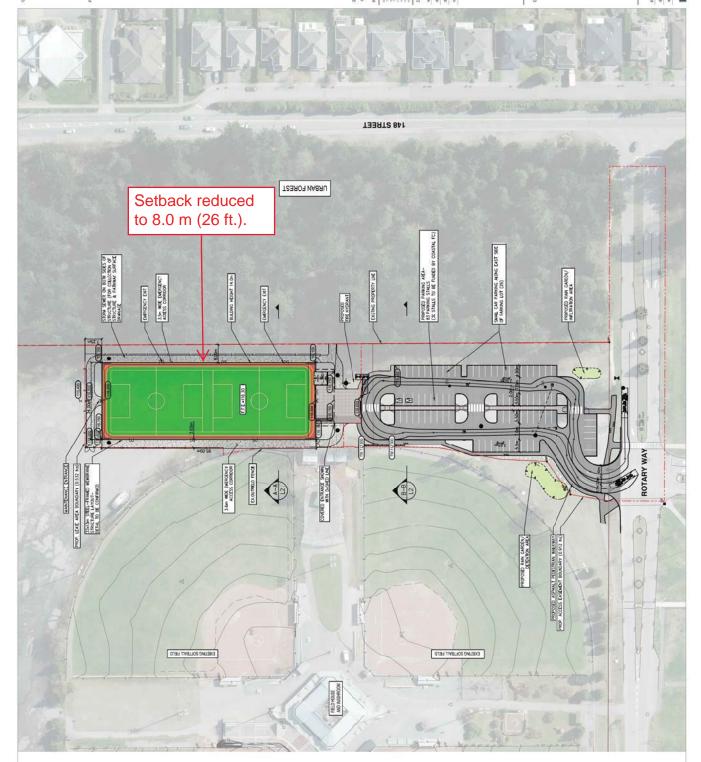
5.	This development variance permit applies to of structures on the Land shown on Schedule Asthis development variance permit. This devel additions to, or replacement of, any of the exist A, which is attached hereto and forms part of	which is attached hereto and forms part of opment variance permit does not apply to sting buildings shown on attached Schedule	
6.	The Land shall be developed strictly in accord provisions of this development variance perm		
7.	This development variance permit shall lapse if the Owner does not substantially start and construction with respect to which this development variance permit is issued, within two (2) years after the date this development variance permit is issued.		
8.	The terms of this development variance permit or any amendment to it, are binding on al persons who acquire an interest in the Land.		
9.	This development variance permit is not a bui	ilding permit.	
	ORIZING RESOLUTION PASSED BY THE COU D THIS DAY OF , 20 .	UNCIL, THE DAY OF , 20 .	
		Mayor – Linda Hepner	
		City Clerk - Jane Sullivan	

SSAP COVERED PRACTICE FACILITY 2199 146ST. COASTAL F.C. CONSTALF

2 276.05.28

SITE PLAN

SCHEDULE A $\ddot{\mathbf{c}}$



ELEY, \$4,290mm ELEY, m

GENERAL NOTES:

PARKING NOTES:

ARENG STALLS - 5 SM X 2 9M ARENG FOR PERSONS WTH I RIVE AISLE WIDTH 7.0M

APPENDIX V

