

# City of Surrey PLANNING & DEVELOPMENT REPORT File: 7915-0313-00

Planning Report Date: May 2, 2016

#### PROPOSAL:

 NCP Amendment from Suburban One Acre Residential to Suburban Half Acre Residential

Rezoning from RA to RH

to allow subdivision into 2 single family residential lots.

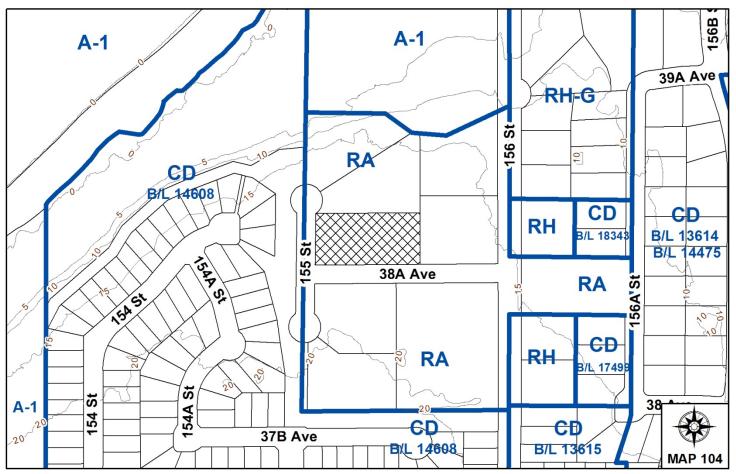
LOCATION: 15555 - 38A Avenue

**OWNER:** Charnjit Grewal et al

**ZONING:** RA

**OCP DESIGNATION:** Suburban

NCP DESIGNATION: Suburban One Acre Residential



#### **RECOMMENDATION SUMMARY**

• By-law Introduction and set date for Public Hearing for Rezoning.

#### DEVIATION FROM PLANS, POLICIES OR REGULATIONS

• The applicant is proposing an amendment to the Rosemary Heights Central Neighbourhood Concept Plan (NCP) to redesignate the subject site from "Suburban One Acre Residential" to "Suburban Half Acre Residential".

#### **RATIONALE OF RECOMMENDATION**

- The proposal complies with the OCP Designation for the site.
- The applicant has demonstrated community support for the proposal. The surrounding properties have the potential to be rezoned and subdivided in the future, subject to Council approval, and could be developed in a manner consistent with the half-acre lots proposed on the subject site.
- The existing dwelling proposed to be retained on proposed Lot 2 will meet the minimum density, lot coverage, and building setbacks requirements of the RH Zone.

#### **RECOMMENDATION**

The Planning & Development Department recommends that:

1. a By-law be introduced to rezone the subject site from "One-Acre Residential Zone (RA)" (By-law No. 12000) to "Half-Acre Residential Zone (RH)" (By-law No. 12000) and a date be set for Public Hearing.

- 2. Council instruct staff to resolve the following issues prior to final adoption:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) submission of a subdivision layout to the satisfaction of the Approving Officer;
  - (c) submission of an acceptable tree survey and a statement regarding tree preservation;
  - (d) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
  - (e) the applicant satisfies the deficiency in tree replacement on the site, to the satisfaction of the Planning and Development Department; and
  - (f) registration of a Section 219 Restrictive Covenant for tree protection.
- 3. Council pass a resolution to amend the Rosemary Heights Central Neighbourhood Concept Plan (NCP) to redesignate the site from "Suburban One Acre Residential" to "Suburban Half Acre Residential" when the project is considered for final adoption.

#### **REFERRALS**

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix III.

School District: **Projected number of students from this development:** 

1 Elementary student at Rosemary Heights Elementary School

1 Secondary student at Earl Marriott Secondary School

(Appendix IV)

The applicant has advised that the dwelling units in this project are expected to be constructed and ready for occupancy by mid-2017.

Parks, Recreation &

Parks, Recreation & Culture has no objection to the project.

Culture:

#### **SITE CHARACTERISTICS**

<u>Existing Land Use:</u> Single family dwelling which is to be retained.

#### **Adjacent Area:**

Direction	Existing Use	OCP/NCP Designation	Existing
			Zone
North:	Single family residential	Suburban/	RA
		Suburban One Acre Residential	
East:	Single family residential	Suburban/	RA
		Suburban One Acre Residential	
South	Single family residential	Suburban/	RA
(Across 38A Avenue):		Suburban One Acre Residential	
West:	Greenbelt and single	Urban/	CD By-law
(Across 155 Street):	family small lots	Buffer and Clustering at Single	No. 14608
		Family Density	

#### **JUSTIFICATION FOR PLAN AMENDMENT**

- The subject site is designated "Suburban" in the Official Community Plan (OCP) and "Suburban One Acre Residential" in the Rosemary Heights Central Neighbourhood Concept Plan (NCP). Under the NCP, the site is located with seven (7) other properties within a single pocket of one acre designated properties between 155 Street and 156 Street, flanked by 38A Avenue.
- The applicant is proposing to rezone and subdivide the site into two equal half-acre lots, which would require redesignating the site to "Suburban Half-Acre Residential" under the NCP.
- The applicant has provided letters of support from five (5) surrounding property owners, in which all but one owner are also designated "Suburban One Acre Residential" under the NCP.
- The surrounding properties have potential to be rezoned and subdivided in the future, subject to Council approval, and could be developed in a manner consistent with the half-acre lots proposed on the subject site.

#### **DEVELOPMENT CONSIDERATIONS**

#### Site Context

- The subject site is a one acre property located on the northeast corner of 38A Avenue and 155 Street in South Surrey. The site is designated "Suburban" in the OCP and "Suburban One Acre Residential" in the Rosemary Heights Central NCP.
- The site has a lot width of 89 metres (292 ft.) and a depth of 42 metres (138 ft.). The site is currently zoned "One-Acre Residential (RA)" with an existing single family house approximately 30 years old, located on the east portion of the lot which is proposed to be retained.
- Under the NCP, all of the properties including the subject site designated "Suburban One Acre Residential" are bounded by a greenbelt to the west (across 155 Street) and to the south.

#### **Proposal**

- The applicant is proposing to rezone the site from "One-Acre Residential (RA)" to "Half-Acre Residential Zone (RH)" and subdivide into two (2) single family lots (Appendix II). The new lots will both be equally 2,058 square metres (0.5 ac) in area and meet the minimum lot standards of the RH Zone.
- Under the RH Zone, the existing dwelling will also meet the minimum density, lot coverage, and building setback requirements. The existing U-shaped driveway will be reconstructed on the new half-acre lot.

#### **Building Design and Lot Grading**

- The applicant retained design consultant, Ran Chahal of Apex Design Group Inc. to carry out a character study of the surrounding homes and based on the findings, proposed a set of Building Design Guidelines for the proposed subdivision.
- The subject site is located within a neighbourhood consisting of a mix of older homes built out in the 1960's and new homes built in the 2000's. The majority of surrounding homes in the study area are identified as "West Coast Traditional" style with habitable areas of 185 465 square metres (2,000 5,000 sq.ft.). The Character Study found that the old urban character will not be preserved but several of the newer existing homes provide suitable context for design standards to be applied to the subject site.
- The Design Guidelines for the proposed development propose a character of homes which are
  identifiable as "Neo-Traditional", "Neo-Heritage", "Rural Heritage" or "West Coast Modern" to
  achieve continuity of character. The new single family dwellings will meet the modern
  development standards with respect to overall massing, construction materials, trim and
  detailing elements.

• The existing dwelling on the lot is proposed to be retained and meets the spatial separation requirements of the BC Building Code (2012). In the event that renovations or additions of the existing dwelling takes place, the existing character should be maintained; or in the case that the dwelling is replaced, it will be required to comply with the proposed Building Design Guidelines.

A preliminary lot grading and servicing plan, submitted by Coastland Engineering & Surveying
Ltd., have been reviewed by staff. Based on the proposed lot grading, an in-ground basement
is proposed for the new lot and the feasibility of it will be confirmed once the City's
Engineering Department has reviewed and accepted the applicant's final engineering
drawings.

#### **TREES**

• Trevor Cox, ISA Certified Arborist of Diamond Head Consulting Ltd. prepared an Arborist Assessment for the subject property. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

Tree Species	Exis	ting	Remove	Retain
Alder and Cottonwood Trees				
Alder	)	0	0	
Cottonwood	(	)	0	0
	<b>Decidu</b> o Alder and		s wood Trees)	
Apple	]	l	0	1
Cherry/Plum	]	L	1	0
Coniferous Trees				
Cypress	2	2	0	2
Western Red Cedar	18		9	9
<b>Total</b> (excluding Alder and Cottonwood Trees)	2	2	10	12
Total Replacement Trees Proposed (excluding Boulevard Street Trees)			2	
Total Retained and Replacement Trees		14		
Contribution to the Green City Fund		\$5,400		

• The Arborist Assessment states that there are a total of 22 protected trees on the site. There are no Alder and Cottonwood trees on the site. It was determined that 12 trees can be retained as part of this development proposal. The proposed tree retention was assessed taking into consideration the location of building footprints and infrastructure.

• For those trees that cannot be retained, the applicant will be required to plant trees on a 2 to 1 replacement ratio for trees other than Alder or Cottonwood trees. This will require a total of 20 replacement trees on the site. Since only 2 replacement trees can be accommodated on the site (based on an average of [2] trees per lot), the deficit of 18 replacement trees will require a cash-in-lieu payment of \$5,400 representing \$300 per tree, to the Green City Fund, in accordance with the City's Tree Protection By-law.

#### PRE-NOTIFICATION

Pre-notification letters were sent on October 7, 2015 to 34 property owners located within three lots deep of the site and the Morgan Creek Homeowners Association. A Development Proposal Sign was also installed on the site on October 16, 2015.

To date, staff received emails from two (2) property owners who expressed opposition to amending the Rosemary Heights Central NCP and the desire to protect the character of the one-acre residential designation surrounded by the existing greenbelts to the west and south. Subsequently, one property owner withdrew their letter of opposition to the proposal and provided one of the five letters of support provided to the City by the applicant.

The applicant also indicated that two surrounding property owners, who did not provide letters of support, verbally indicated to the applicant that they were in support of the proposed development.

#### **INFORMATION ATTACHED TO THIS REPORT**

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Proposed Subdivision Layout

Appendix III. Engineering Summary
Appendix IV. School District Comments

Appendix V Building Design Guidelines Summary

Appendix VI. Summary of Tree Survey and Tree Preservation

Appendix VII. NCP Plan

original signed by Ron Hintsche

Jean Lamontagne General Manager Planning and Development

#### <u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Michael Helle

Coastland Engineering & Surveying Ltd.

Address: 19292 - 60 Avenue, Unit 101

Surrey, B.C. V<sub>3</sub>S<sub>3</sub>M<sub>2</sub>

Tel: 604-532-9700

2. Properties involved in the Application

(a) Civic Address: 15555 - 38A Avenue

(b) Civic Address: 15555 - 38A Avenue Owner: Gurpreet K. Grewal

Charnjit S. Grewal

PID: 002-512-114

Lot 3 District Lot 153 Group 2 New Westminster District Plan 70531

- 3. Summary of Actions for City Clerk's Office
  - (a) Introduce a By-law to rezone the site.

## **SUBDIVISION DATA SHEET**

**Proposed Zoning: RH** 

Requires Project Data	Proposed
GROSS SITE AREA	1
Acres	1.02
Hectares	0.41
NUMBER OF LOTS	
Existing	1
Proposed	2
SIZE OF LOTS	
Range of lot widths (metres)	45.2m & 45.7m
Range of lot areas (square metres)	2,057m²
DENSITY	
Lots/Hectare & Lots/Acre (Gross)	4.85 units/hectare & 1.96 units/acre
Lots/Hectare & Lots/Acre (Net)	
SITE COVERAGE (in % of gross site area)	
Maximum Coverage of Principal &	25%
Accessory Building	
Estimated Road, Lane & Driveway Coverage	
Total Site Coverage	
PARKLAND	
Area (square metres)	N/A
% of Gross Site	
	Required
PARKLAND	
5% money in lieu	NO
TREE SURVEY/ASSESSMENT	YES
MODEL BUILDING SCHEME	YES
HERITAGE SITE Retention	NO
FRASER HEALTH Approval	NO
DEV. VARIANCE PERMIT required	
Road Length/Standards	NO
Works and Services	NO
Building Retention	YES
	NO

### B.C. LAND SURVEYORS PROPOSED SUBDIVISION OF LOT 3 DISTRICT LOT 153 GROUP 2 NWD PLAN 70531

PID: 002-512-114

#### CIVIC ADDRESS :

15555 — 38A AVENUE SURREY, B.C.



#### NOTE

Preliminary Layout, subject to approval.

Areas and Dimensions are subject to detailed

Legal Survey and calculations, and may vary.

Lot dimensions and clearances according to Current Land Title Office Records.

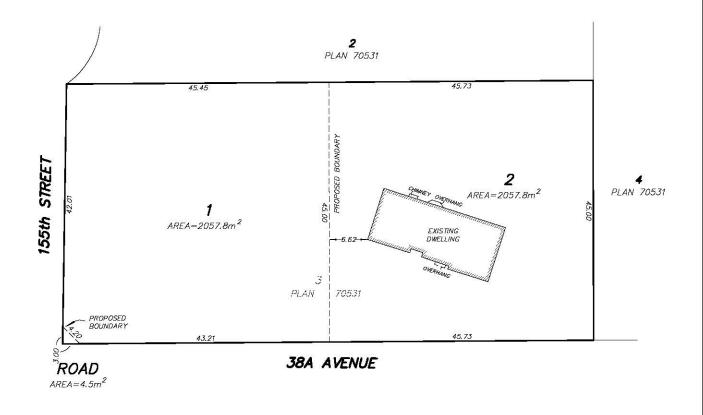
This plan was prepared for inspection purposes and is for the exclusive use of our client. The signatory accepts no responsibility or liability for any damages that may be suffered by a third party as a result of any decisions made or actions taken based on this document. This documents shows the relative location of the surveyed structures and features with respect to the boundaries of the parcel described above. This document shall not be used to define property lines or property corners. All rights reserved. No person may copy, reproduce, transmit or after this document in whole or in part without the consent of the signatory.

CERTIFIED CORRECT THIS 20th DAY OF AUGUST, 2015.

B.C.L.S.

LAKHJOT S. GREWAL

This document is not valid unless originally signed and sealed.





CREWAL & ASSOCIATES PROFESSIONAL LAND SURVEYORS UNIT 204, 15299—68th AVENUE SURREY, B.C. V3S 2C1

SURREY, B.C. V3S 2C1 TEL: 604-597-8567 EMAIL: Office@GrewalSurveys.com

FILE : 1508-004 DWG : 1508-004 SKETCH



## INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development - South Surrey Division

Planning and Development Department

FROM:

**Development Services Manager, Engineering Department** 

DATE:

March 21, 2016

PROJECT FILE:

7815-0313-00

RE:

Engineering Requirements Location: 15555 38A Ave

#### NCP AMENDMENT

There are no engineering requirements relative to the NCP Amendment.

#### REZONING/SUBDIVISION

### Property and Right-of-Way Requirements

- Dedicate 3.0 m x 3.0 m corner cut at 38A Avenue and 155 Street intersection; and
- Register 0.5 m statutory right-of-ways along 38A Avenue and 155 Street frontages for inspection chambers and sidewalk maintenance.

#### Works and Services

- construct north side of 38A Avenue to a modified Local Road standard;
- construct east side of 155 Street to a modified Local Road standard;
- construct storm, sanitary, and water service connections to each lot; and
- construct sanitary sewer on 155 Street along the full frontage of the development site.

A Servicing Agreement is required prior to Rezoning and Subdivision.

Robert Cooke, Eng.L.

2 coolee

Development Project Engineer

MS



Tuesday, March 22, 2016 **Planning** 

## THE IMPACT ON SCHOOLS

## APPLICATION #:

15 0313 00

#### SUMMARY

2 Single family with suites The proposed are estimated to have the following impact on the following schools:

#### Projected # of students for this development:

Elementary Students:	1
Secondary Students:	1

#### September 2015 Enrolment/School Capacity

Rosemary Heights Elementary

Earl Marriott Secondary	
Capacity (K/1-7):	40 K + 350
Enrollient (roman).	37 K + 312

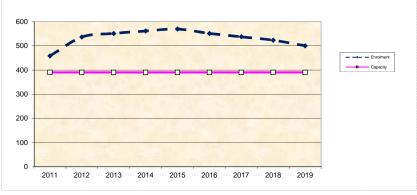
#### Enrolment (8-12): 1912 Nominal Capacity (8-12): 1500 Functional Capacity\*(8-12); 1620

#### School Enrolment Projections and Planning Update:

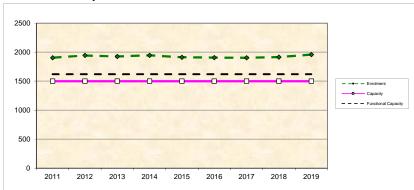
The following tables illustrate the enrolment projections (with current/approved ministry capacity) for the elementary and secondary schools serving the proposed development.

Rosemary Heights opened in September 2008, relieving overcrowding at Morgan Elementary. The school reached capacity in 2010 and there are four modular classrooms on-site (capacity shown below does not include modular classrooms). The school district has received funding approval for additions to Rosemary Heights Elementary and Morgan Elementary (6 additional classrooms in total) and construction is underway on these projects. The school district has purchased land for a new secondary school in the Grandview area adjoining the City of Surrey future Aquatic Centre and Recreation property. The school district has submitted a proposal for a new Grandview Area Secondary school as a high priority project to the Ministry of Education. Prior to additional elementary and secondary space being provided the school district will manage enrolment through the use of portable classrooms and school catchment area adjustments.

#### Rosemary Heights Elementary



#### **Earl Marriott Secondary**



\*Functional Capacity at secondary schools is based on space utilization estimate of 27 students per instructional space. The number of instructional spaces is estimated by dividing nominal facility capacity (Ministry capacity) by 25.

#### **BUILDING GUIDELINES SUMMARY**

V.1.0

**Surrey Project no.:** 15-0313

**Property Location:** 15555-38A Ave, Surrey, B.C

**Design Consultant:** Apex Design Group Inc.

Ran Chahal, Architectural Technologist AIBC, CRD #157- 8120 -128 Street, Surrey, BC V3W 1R1 Off: 604-543-8281 Fax: 604-543-8248

The draft Building Scheme proposed for this Project has been files with the City Clerk. The following is a summary of the Residential Character Study and the Design Guidelines, which highlight the important features and form the basis of the draft Building Scheme.

#### 1. Residential Character

## 1.1 General Description of the Existing and/or Emerging Residential Character of the Subject Site:

The area surrounding the subject site is an old urban area built out in the 1960's -2000's. Most homes are simple "West Coast Traditional" style structures with habitable areas of between 2000-5000sf.

Most of the existing homes have mid to mid-massing characteristics with 88% of the homes having a one storey front entry.

Roof pitch varies from economical low pitch (7/12 or lower) to over 8/12) common truss roofs with simple gables and common hips with Concrete Tiles roof being most common.

Wall surface materials are limited in the most part to one of the following: Hardi/Cedar siding (dominant), Stucco with Brick Siding for an accent material. Accent trims are evident on most of the existing homes.

Landscaping is of a moderate planting standard with 92% of the homes having Exposed Aggregate driveways.

## 1.2 Prevailing Features of the Existing and Surrounding Dwellings Significant to the Proposed Building Scheme:

Most of the newer homes in the immediate neighbourhood have covered front verandas which would be encouraged in any new home to be built in the future. The new homes will meet modern development standards especially with respect to overall massing and balance in each design and to proportional massing between individual elements. Trim and detailing standards and construction materials standards will meet 2000's levels. Continuity of character will be ensured through style and home type restrictions as described below.

# 1

**Dwelling Types/Locations:** "Two-Storey" 96.0%

"Basement Entry/Cathedral Entry" 0.00%"Rancher (Bungalow)" 4.00%"Split Levels" 0.00%

**Dwelling Sizes/Locations:** Size range: 0.00% under 2000 sq.ft excl. garage

(Floor Area and Volume) 46.00% 2001 - 3500 sq.ft excl. garage

54.00% over 3501 sq.ft excl. garage

Exterior Treatment Hardi/Cedar: 62.00% Stucco: 38.0% Vinyl: 0.0%

/Materials: Brick or stone accent on 92.0% of all homes

**Roof Pitch and Materials:** Asphalt Shingles: 0.00% Cedar Shingles: 55.00%

Concrete Tiles: 45.0% Tar & Gravel: 0.00% 60.00% of all homes have a roof pitch 8:12 or higher.

**Window/Door Details:** 100% of all homes have rectangular windows

**Streetscape:** A variety of simple "Two Story", 10-40 year old "West Coast Traditional" homes

are set 25 to 50 feet from the street in a common old urban setting typified by coniferous growth and mature shrubs. Roofs on most homes are simple low pitch common hip or common gable forms with Cedar roof shingles on most of the

homes. Most homes are clad in Hardi or Cedar.

Other Dominant Elements: Most of the newer homes have covered front verandas.

### 2. Proposed Design Guidelines

## 2.1 Specific Residential Character and Design Elements these Guidelines Attempt to Preserve and/or Create:

Guidelines will not preserve the existing old urban character. Rather, the guidelines will ensure that a desirable new character area is created in which modestly sized Two-Storey, Bungalow and Split Level type homes are constructed to 2000's standard. Continuity of character will be achieved with restrictions permitting the use of compatible styles, roof forms and exterior construction materials. Landscapes will be constructed to a modern urban standard.

## **2.2** Proposed Design Solutions:

**Dwelling Types/Locations:** Two-Storey, Split Levels and Ranchers (Bungalows).

**Dwelling Sizes/Locations:** Two-Storey or Split Levels - 2000 sq.ft. minimum (Floor Area and Volume) Basement Entry - 2000 sq.ft. minimum

Rancher or Bungalow - 1400 sq.ft. minimum

(Exclusive of garage or in-ground basement)

# 2

Exterior Treatment /Materials:

No specific interface treatment. However, all permitted

styles including: "Neo-Traditional", "Neo-Heritage",

"Rural-Heritage" or "West Coast Modern" will be compatible with the existing study area homes. "West Coast Contemporary" designs will also be permitted, subject to the design consultant confirming the integrity of any "West Coast Contemporary"

design.

Exterior Materials /Colours:

erior Materials Stucco, Cedar, Hardiplank, Brick and Stone in

"Neutral" and "Natural" colours. "Primary" and "Warm" colours not permitted on cladding. Trim colours: Shade variation on main colour, complementary, neutral or

subdued contrast.

**Roof Pitch:** Minimum 6:12, with some exceptions, including the possibility of

near-flat roofs to permit "West Coast Contemporary" designs, subject to the design consultant confirming the integrity of any

"West Coast Contemporary" design

**Roof Materials/Colours:** Cedar shingles, Concrete roof tiles in a shake profile and

asphalt shingles in a shake profile. Grey or brown only.

**Window/Door Details:** Dominant: Rectangular or Gently arched windows.

**In-ground basements:** Permitted if servicing allows.

**Landscaping:** Trees as specified on Tree Replacement Plan plus min. 17

shrubs (min. 5 gallon pot size).

Compliance Deposit: \$5,000.00

**Summary prepared and submitted by:** 

Ran Chahal, Design Consultant

Architectural Technologist AIBC, CRD

Apex Design Group Inc.

September 15, 2015

Date

#

#### **Table 3. Tree Preservation Summary**

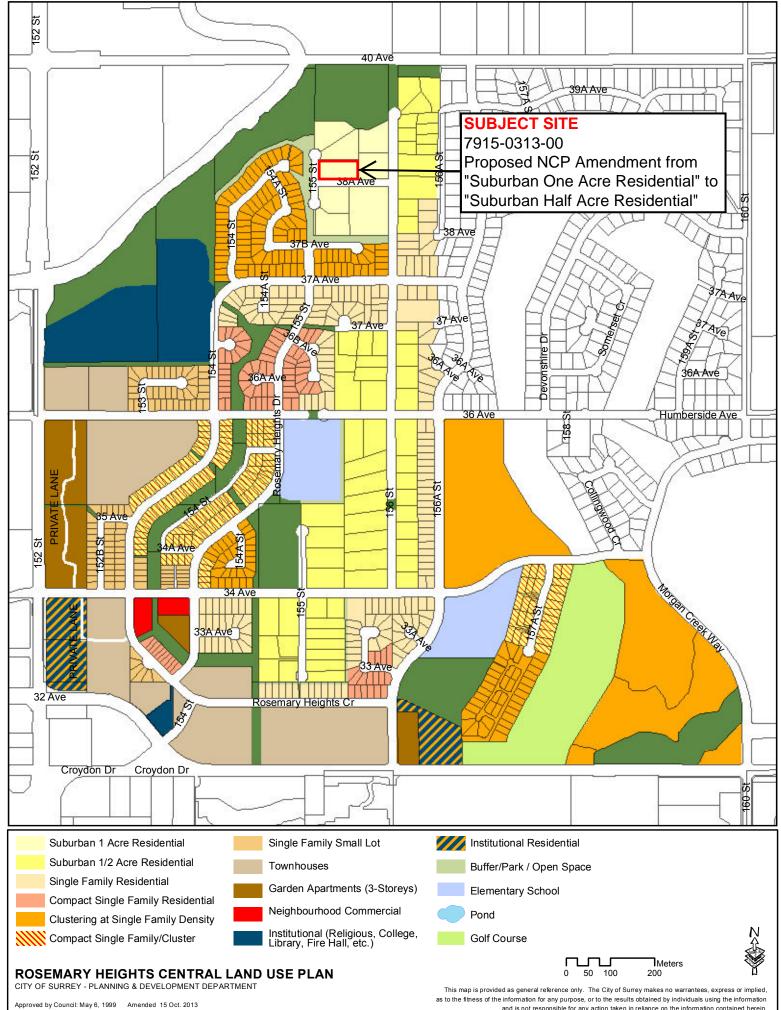
	TREE PRESERVATION SUMMARY
Surrey Project No:	
Address:	15555 38A Avenue Surrey, BC
Registered Arborist:	Trevor Cox, MCIP

ISA Certified Arborist (PN1920A) Certified Tree Risk Assessor (43)

BC Parks Wildlife and Danger Tree Assessor

BC Parks Wildlife and Danger Tree Assessor		
On-Site Trees	Number of Trees	
Protected Trees Identified		
(on-site and shared trees, including trees within boulevards and proposed	22	
streets and lanes, but excluding trees in proposed open space or riparian areas)		
Protected Trees to be Removed	10	
	10	
Protected Trees to be Retained  (excluding trees within proposed open space or riparian areas)	12	
Total Replacement Trees Required:		
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio		
X   one (1)   = 0	20	
- All other Trees Requiring 2 to 1 Replacement Ratio		
10 X two (2) = 20		
Replacement Trees Proposed	2	
Replacement Trees in Deficit	18	
Protected Trees to be Retained in Proposed [Open Space / Riparian Areas]		
Off-Site Trees	Number of Trees	
Protected Off-Site Trees to be Removed		
Total Replacement Trees Required:		
- Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio		
X one (1) = 0	0	
- All other Trees Requiring 2 to 1 Replacement Ratio		
X two (2) = 0		
Replacement Trees Proposed		
Replacement Trees in Deficit	0	

Summary prepared and submitted by:	Je .	Sept 14, 2015
_	Arborist	Date



and is not responsible for any action taken in reliance on the information contained herein.