

# City of Surrey PLANNING & DEVELOPMENT REPORT File: 7914-0375-00

Planning Report Date: March 23, 2015

### PROPOSAL:

### • Development Permit

in order to relocate the drive-through restaurant within an approved commercial shopping centre (not yet under construction).

LOCATION: 19151 - Fraser Highway

OWNER: Mosaic Fraser 192 Retail Holdings

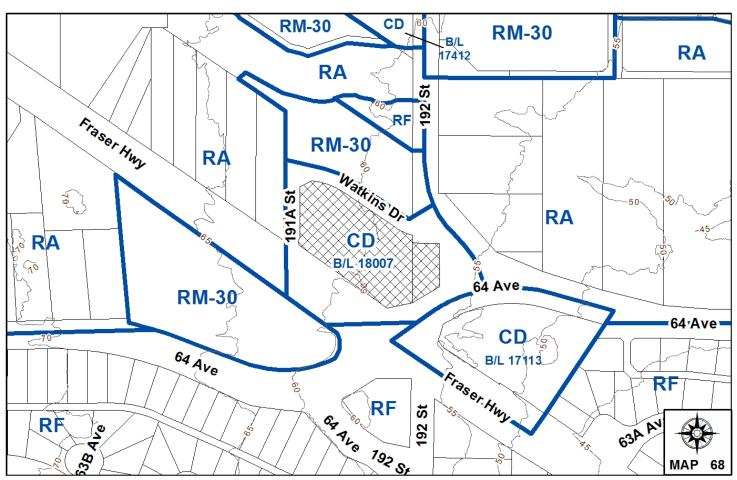
Ltd.

**ZONING:** CD By-law No. 18007

**OCP DESIGNATION:** Urban

NCP DESIGNATION: Specialty Community-Oriented

Commercial



### **RECOMMENDATION SUMMARY**

• Approval and issuance of Development Permit.

### **DEVIATION FROM PLANS, POLICIES OR REGULATIONS**

None.

### **RATIONALE OF RECOMMENDATION**

- By locating the drive-through restaurant in Building D in the north-east portion of the site, it is closer to the large parking lot at the east side of the site.
- The amended site plan shows the drive-through queuing entirely internal to the site, which is preferred as any queueing will not impact traffic circulation on City streets.
- The building character and materials are substantially the same as those approved under the original Development Permit No. 7913-0030-01 on July 28, 2014.

### **RECOMMENDATION**

The Planning & Development Department recommends that Council approve Development Permit No. 7914-0375-00 and authorize the Mayor and Clerk to execute the Permit.

**NOTE**: If the Development Permit, as presented, is not acceptable to Council in

relation to the character of the development, including landscaping and siting, form, exterior design and finish of the building and other structures, Council may refer the Development Permit back to staff with direction regarding any of

these matters.

### **REFERRALS**

Engineering: The Engineering Department has no objection to the project.

Surrey Fire Department: No concerns.

Metro Vancouver: No concerns.

BC Hydro: No concerns.

FortisBC: No concerns.

### **SITE CHARACTERISTICS**

Existing Land Use: Vacant commercial lot, approved under Development Application

No. 7913-0030-00, with building permits pending.

### Adjacent Area:

Direction	Existing Use	NCP Designation	Existing Zone
North (Across Watkins Drive):	Townhouses under construction (Application No. 7913-0030-00).	22-45 u.p.a. (High Density)	RM-30

Direction	Existing Use	NCP Designation	Existing Zone
East (Across 192 Street):	Vacant City land.	Special Community Oriented Commercial	RA
South (Across 64 Avenue and Fraser Highway):	Mixed use commercial and apartments under construction (Application No. 7909-0116-00), and townhouses under construction (Application No. 7908-0200-00).	Commercial and Urban in the OCP	CD By-law No. (Based on C-8 and RM-45) and RM-30
West (Across 191A Street):	Vacant 2/3-acre lot.	Special Community Oriented Commercial	RA

### SITE CONTEXT

- The 7,442-square metre (1.8-acre) subject site is located on the north side of Fraser Highway within the East Clayton Neighbourhood Concept Plan (NCP) area, at the intersection of Fraser Highway and 64 Avenue (see Appendix II).
- The subject site is designated Urban in the Official Community Plan (OCP), Specialty Community-Oriented Commercial in the East Clayton NCP, and zoned "Comprehensive Development Zone (CD)" By-law No. 18007 (based on the C-8 Zone).
- The subject commercial site was rezoned under Application No. 7913-0030-00, which consisted of a 44-unit townhouse component and the subject commercial shopping node. The parent site was subsequently subdivided into a park lot and two development lots which separated the townhouse component from the commercial component. Development Permit No. 7913-0030-00 for the townhouse site was approved on May 26, 2014 and a separate Development Permit No. 7913-0030-01 for the commercial site was approved on July 28, 2014.
- The developer is requesting to amend the site plan in Development Permit No. 7913-0030-01 by relocating the drive-through restaurant and has therefore submitted the subject application for a new Development Permit.

### **DEVELOPMENT CONSIDERATIONS**

- The subject community shopping node will consist of approximately 1,832 square metres (19,765 sq.ft.) of floor area in four buildings, with an approximate floor area ratio (FAR) of 0.25.
- As part of the original Development Permit, a drive-through restaurant was proposed in Building A, located near the northwest corner of the site. However, the developer is in the process of securing a prospective tenant who would prefer to have the restaurant in Building D which is in closer proximity to the large parking lot along the east side of the site.

As such, the functionality of Buildings A and D have switched. Building D, near the northeast
corner of the site is revised to accommodate the drive-through restaurant, and Building A,
near the northwest corner of the site is revised to accommodate other types of commercial
retail units.

- Previously, the drive-through queueing around Building A entered the queueing lane on the east side of Building A from within the internal parking lot, and exited onto 191A Street. As part of the revised proposal, the queuing lane will enter and exit within the internal parking lot, which is an improved arrangement for traffic and circulation on the City streets.
- The proposed modifications to the site plan comply with CD By-law No. 18007, which regulates the site. The building style and materials remain unchanged.

### PRE-NOTIFICATION

Pre-notification letters are not required as part of the Development Permit public notification process. Development Proposal signs were installed on the site on February 26, 2015, and staff received no responses.

### **DESIGN PROPOSAL AND REVIEW**

- The revised design for the subject commercial site is consistent with the originally designed "commercial village" concept and consists of approximately 1,832 square metres (19,765 sq.ft.) of floor area in four, one-storey, free-standing buildings.
- The buildings are oriented towards Fraser Highway and the new Watkins Drive, and have been designed to have a village character with a strong interface to the townhouses currently under construction to the north. Elements such as a mixture of sloped and flat rooflines and fenestration, with varied cladding materials such as white brick and hardie-plank siding with contrasting black metal overhangs, are incorporated.
- The buildings fronting Fraser Highway and Watkins Drive are intended to enhance the pedestrian experience by providing an active frontage along the future multi-use pathway. Wide sidewalks and raised pedestrian crosswalks are provided throughout to reinforce walkability of the site. Roof overhangs for weather protection, outdoor seating, and trellises are intended to complement the village character of the development and improve the pedestrian experience.
- The commercial village also incorporates one small retail "kiosk", approximately 6.5 square metres (69 sq.ft.) in area. This kiosk is intended to provide interest, diversity and vitality to the commercial village as it creates activity in a zone that otherwise might not be active, such as in parking areas or adjacent to drive-through aisles. The kiosk can also accommodate a variety of retailers, some of whom need only small entry-level spaces, thereby attracting local retailers. The building materials used for the kiosk complement those used in the rest of the village.

• Fascia and freestanding signage have not been evaluated as part of original Development Permit No. 7913-0300-01, or the subject application. The applicant is aware that a comprehensive sign design package is required for review by staff as part of a subsequent Development Permit application.

- Landscaping consisting of Chinese Dogwood, Persian Ironwood and Daybreak Cherry trees interspersed with shrubs such as Azalea, Honeysuckle, Rhododendron and Yew, and perennials and grasses such as Feather Reed, Evergold Sedge, Purple Cone Flower and Candytuft will be planted throughout the commercial development. The intent is to provide a high canopy combined with low planting to provide visibility into the site. Planting beds will also be used as bioswales to manage surface water.
- A landscape buffer comprised of benches, trellises and low hedging will be planted between the pedestrian sidewalk along the new Watkins Drive and the drive-through component of the commercial development to promote screening and noise reduction.
- The Surrey Zoning By-law requires ten (10) parking spaces per 100 square metres (1,076 sq.ft.) of gross floor area for eating establishments, pubs and entertainment uses and three (3) parking spaces per 100 square metres (1,076 sq.ft.) of gross floor area for retail, service, and office uses.
- At present, the applicant has indicated that other than the restaurant, the rest of the tenants remain undetermined. Based upon this information, it is estimated that there will be a requirement for seventy (70) on-site parking spaces.
- A total of eighty-eight (88) off-street, commercial parking spaces are provided for the commercial village, not including adjacent on-street parking spaces.
- In addition, fifteen (14) queuing spaces are provided in advance of the drive-through restaurant window, which exceeds the requirement of the Surrey Zoning By-law of eight (8) queuing spaces.

### INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Development Permit No. 7914-0375-00

original signed by Judith Robertson

Jean Lamontagne General Manager Planning and Development

### Information for City Clerk

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Kristina Kovacs

Mosaic Fraser 192 Retail Holdings Ltd.

Address: 2609 - Granville Street, Suite 500

Vancouver, BC V6H 3H3

Tel: 604-685-3888 - Work

2. Properties involved in the Application

(a) Civic Address: 19151 - Fraser Highway

(b) Civic Address: 19151 - Fraser Highway

Owner: Mosaic Fraser 192 Retail Holdings Ltd.

PID: 029-469-121

Lot 1 Sections 15 And 16 Township 8 New Westminster District Plan EPP41729

### **DEVELOPMENT DATA SHEET**

Existing Zoning: CD By-law No. 18007

Required Development Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA (in square metres)		
Gross Total		
Road Widening area		
Undevelopable area		
Net Total		7,446 sq.m.
LOT COVERAGE (in % of net lot area)		
Buildings & Structures	50%	25%
Paved & Hard Surfaced Areas		-
Total Site Coverage		
SETBACKS ( in metres)		
Front (South)	3.0 metres	3.0 metres
Rear (North)	5.0 metres	5.0 metres
West	4.0 metres	4.0 metres
East	7.5 metres	23.0 metres
BUILDING HEIGHT (in metres/storeys)		
Principal	12.0 metres	9.7 metres
Accessory	4.o metres	
NUMBER OF RESIDENTIAL UNITS	NA	NA
Bachelor		
One Bed		
Two Bedroom		
Three Bedroom +		
Total		
FLOOR AREA: Residential	NA	NA
FLOOR AREA: Commercial	5,956 sq.m.	1,836 sq.m.
Retail		
Office		
Total		
FLOOR AREA: Industrial	NA	NA
FLOOR AREA: Institutional	NA	NA
TOTAL BUILDING FLOOR AREA	5,956 sq.m.	1,836 sq.m.

### Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)	NA	NA
# of units/ha /# units/acre (net)	NA	NA
FAR (gross)		
FAR (net)	0.8	0.25
AMENITY SPACE (area in square metres)	NA	NA
Indoor		
Outdoor		
PARKING (number of stalls)		
Commercial	70	88
Industrial	NA	NA
Residential Bachelor + 1 Bedroom	NA	NA
2-Bed		
3-Bed		
Residential Visitors		
Institutional	NA	NA
Total Number of Parking Spaces	70	88
Number of disabled stalls	1	5
Number of small cars	18	10
Tandem Parking Spaces: Number / % of Total Number of Units	0	0
Size of Tandem Parking Spaces width/length	NA	NA

Heritage Site	NO	Tree Survey/Assessment Provided	NO
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### **CITY OF SURREY**

(the "City")

### **DEVELOPMENT PERMIT**

NO.: 7914-0375-00

Issued To: MOSAIC FRASER 192 RETAIL HOLDINGS LTD.

("the Owner")

Address of Owner: 2609 - Granville Street, Suite 500

Vancouver BC V6H 3H3

- 1. This development permit is issued subject to compliance by the Owner with all statutes, by-laws, orders, regulations or agreements, except as specifically varied by this development permit.
- 2. This development permit applies to that real property including land with or without improvements located within the City of Surrey, with the legal description and civic address as follows:

Parcel Identifier: 029-469-121 Lot 1 Sections 15 and 16 Township 8 New Westminster District Plan EPP41729

19151 - Fraser Highway

(the "Land")

- 3. The Land has been designated as a Development Permit Area in Surrey Official Community Plan By-law, 2013, No. 18020, as amended.
- 4. The character of the development including landscaping and the siting, form, exterior design, finish of buildings, structures and signage shall be in accordance with the drawings numbered 7914-0375-00 (A) through to and including 7914-0375-00 (Y) (the "Drawings") which are attached hereto and form part of this development permit.
- 5. Minor changes to the Drawings that do not affect the general form and character of the landscaping and the siting, form, exterior design, finish of buildings, structures and signage on the Land, may be permitted subject to the approval of the City.
- 6. (a) The landscaping shall conform to drawings numbered 7914-0375-00 (Q) through to and including 7914-0375-00 (Y) (the "Landscaping").

- (b) The Landscaping shall be completed within six (6) months after the date of the final inspection of the buildings and structures referred to in the Drawings.
- (c) Prior to the issuance of the building permit for this development, security is to be submitted to ensure satisfactory completion of the Landscaping. The security for the Landscaping is to be submitted as follows:

An Irrevocable Letter of Credit, in a form acceptable to the City, in the amount of \$630,485.63

(the "Security")

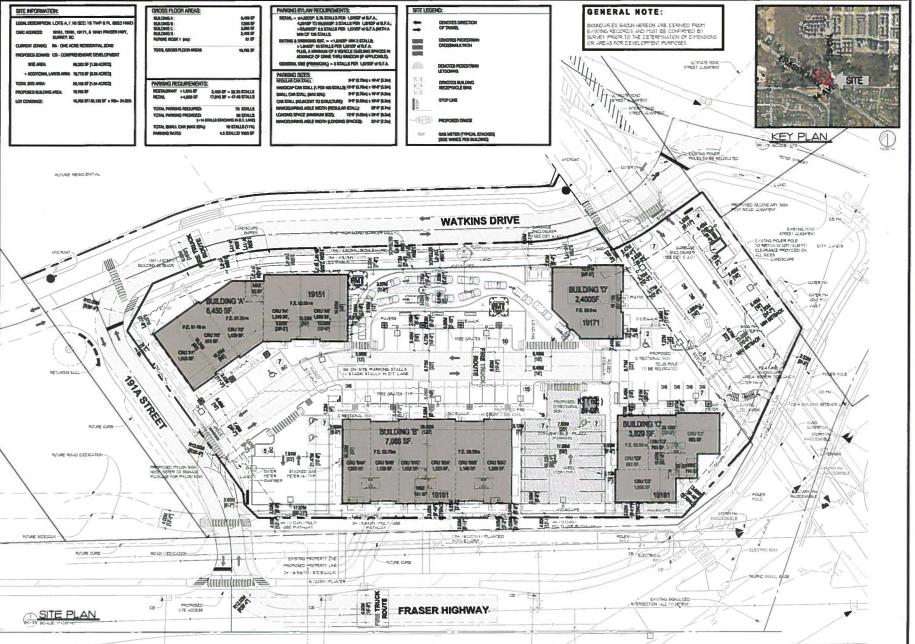
- (d) The Security is for:
  - i. Phase I \$169,640.63
  - ii. Phase II \$68,719.61
  - iii. Phase III \$85,415.14
  - iv. Phase IV \$306,710.25
- (e) i. When the Landscaping is substantially complete as determined by the City, without the City having to use the Security, 90% of the original Security will be returned. When the Landscaping receives final approval by the City, not earlier than twelve (12) months after the date of substantial completion of the Landscaping, 10% of the original Security will be returned.
  - ii. If final approval of the Landscaping is not given by the City, the City has the option of using the Security to complete the Landscaping and any remaining money shall be returned. The Owner hereby authorizes the City or its agents to enter upon the Land to complete the Landscaping.
  - iii. If the City elects not to enter upon the Land to complete the Landscaping and the Owner does not complete the Landscaping, the Security is forfeited to the City five (5) years after the date of the provisional or final inspection of the buildings and structures referred to in the Drawings.
- 7. This development permit replaces Development Permit No. 7913-0030-01.
- 8. The Land shall be developed strictly in accordance with the terms and conditions and provisions of this development permit.
- 9. This development permit shall lapse if the Owner does not substantially start any construction with respect to which this development permit is issued, within two (2) years after the date this development permit is issued.

10.	The terms of this development permit or any amendment to it, are binding on all persons who acquire an interest in the Land.		
11.	This development permit is not a building permit.		
	JTHORIZING RESOLUTION PASSED BY THE COUNCIL, THE DESUED THIS DAY OF , 20 .	OAY OF , 20 .	
	Mayor – Linda	Hepner	
	City Clerk - Jan	e Sullivan	
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Freestanding and fascia sign review not included in Development Permit No. 7914-0375-00



## Freestanding and fascia sign review not included in Development Permit No. 7914-0375-00





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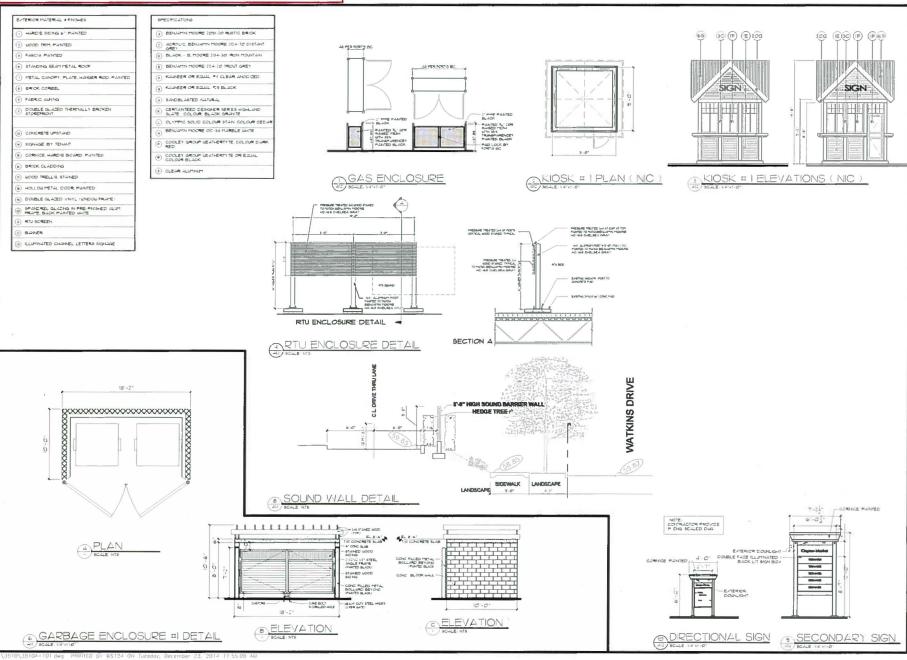
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SITE PLAN

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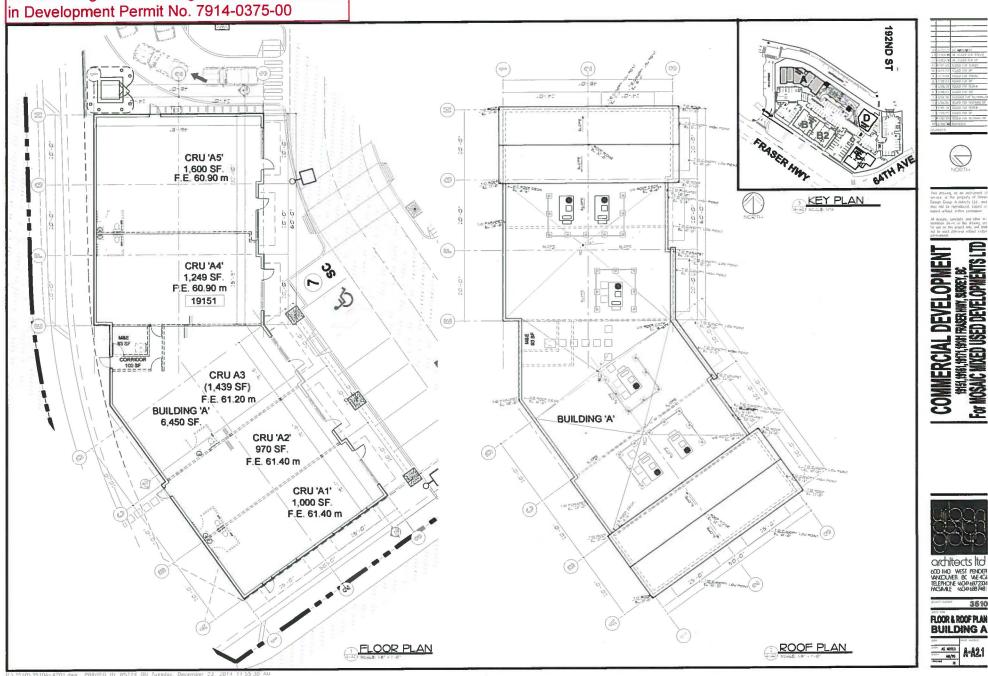


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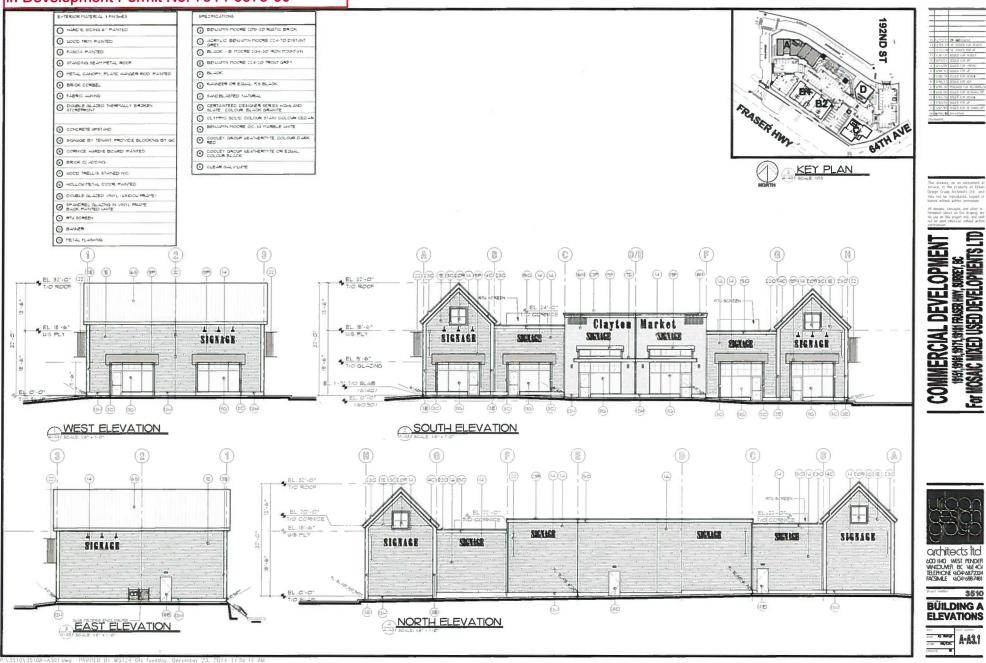
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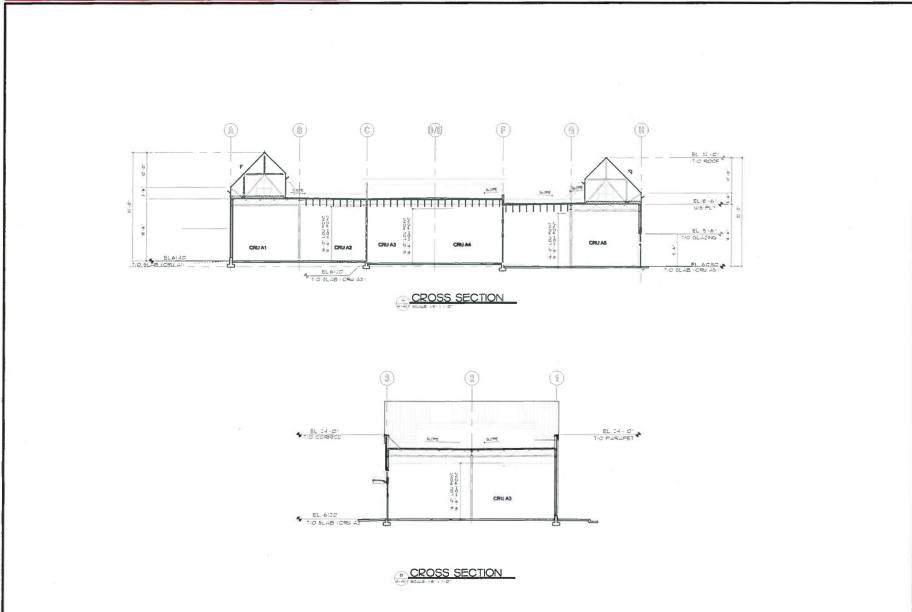
### Note: Freestanding and fascia sign review not included



### Note: Freestanding and fascia sign review not included in Development Permit No. 7914-0375-00



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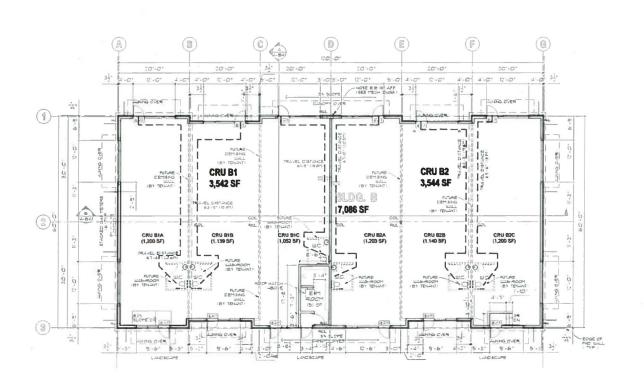


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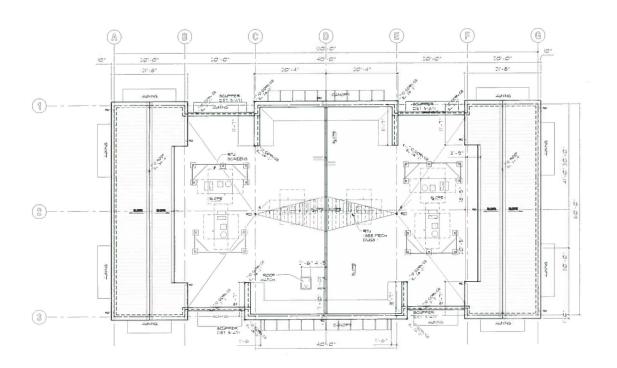


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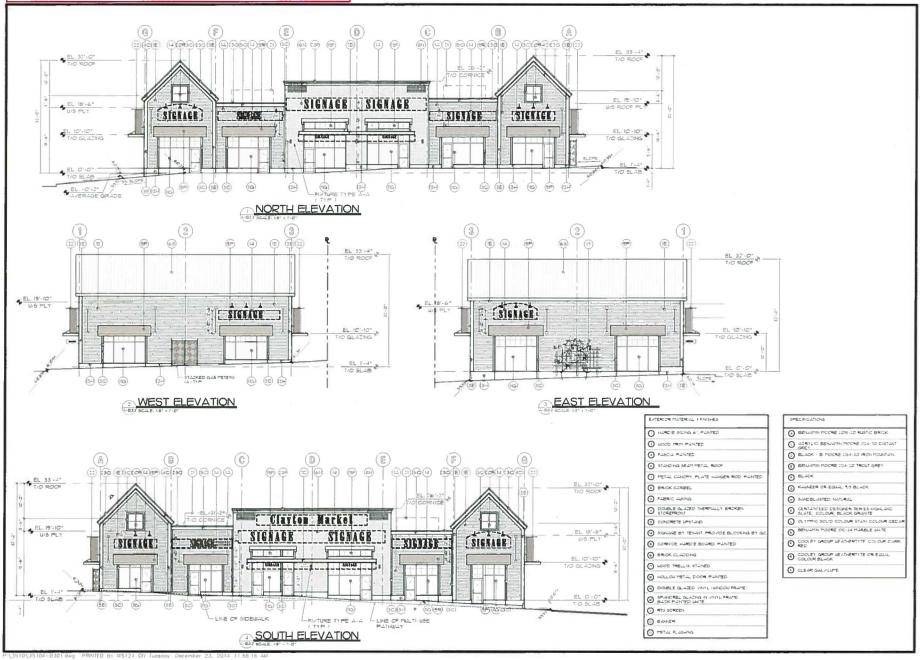


**ROOF PLAN BUILDING B** 

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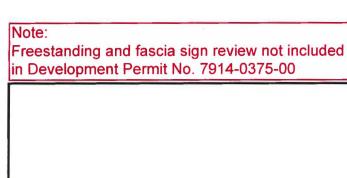
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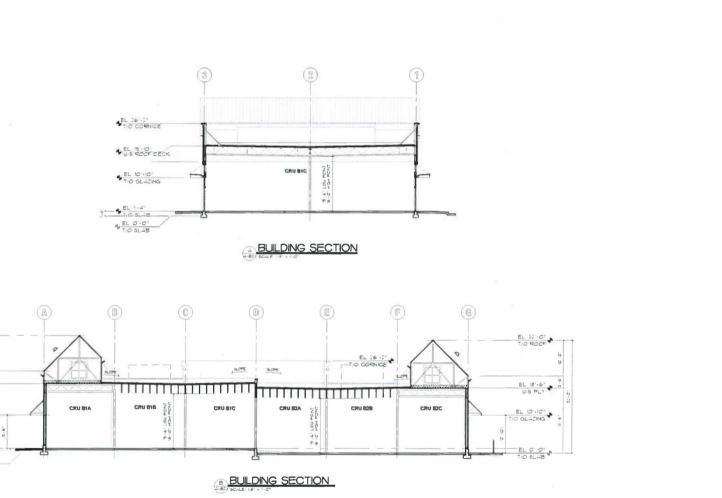
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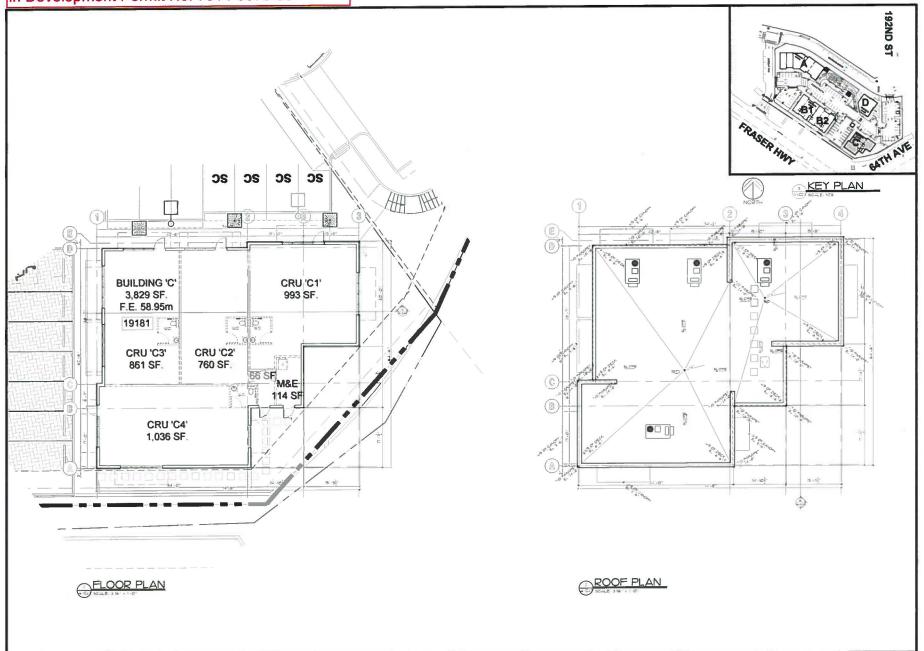
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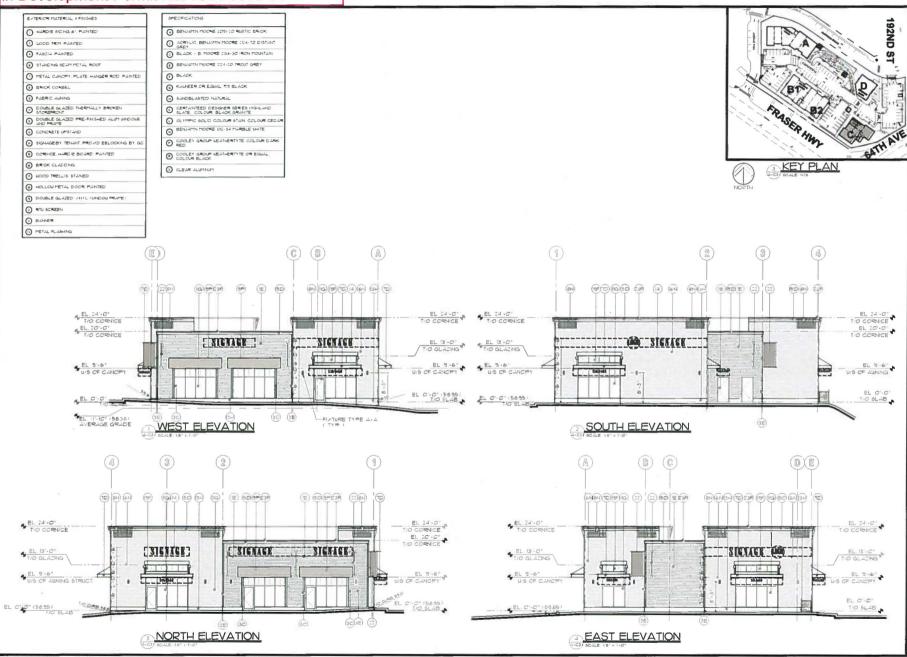
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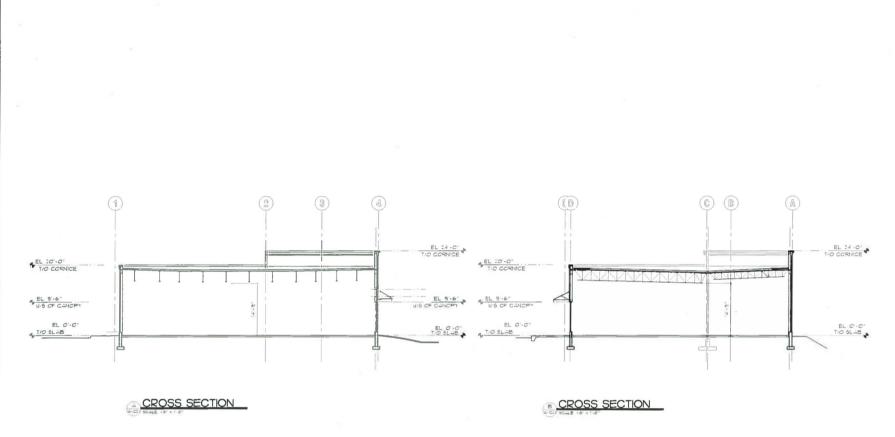


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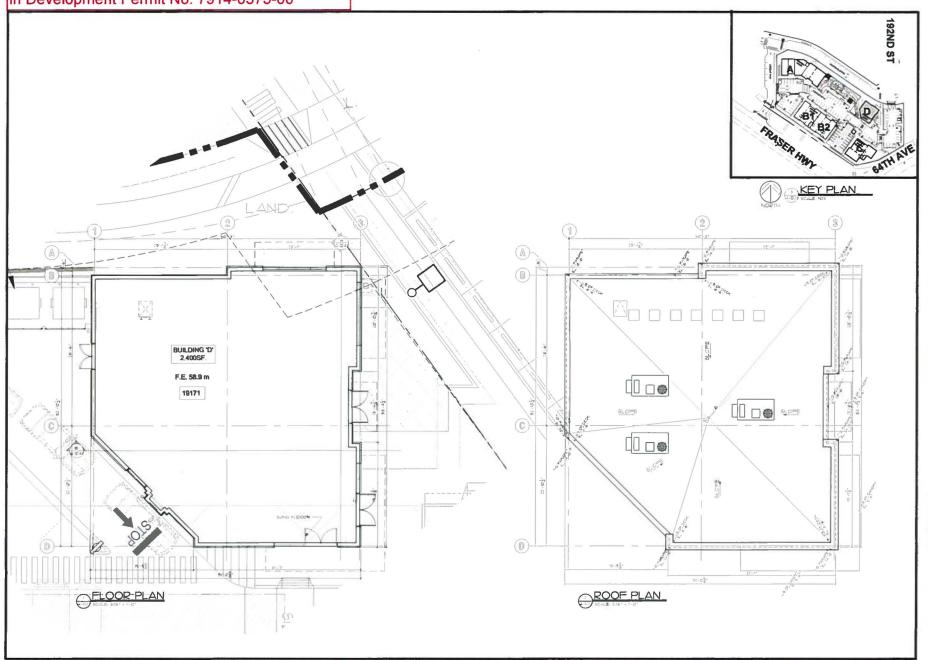


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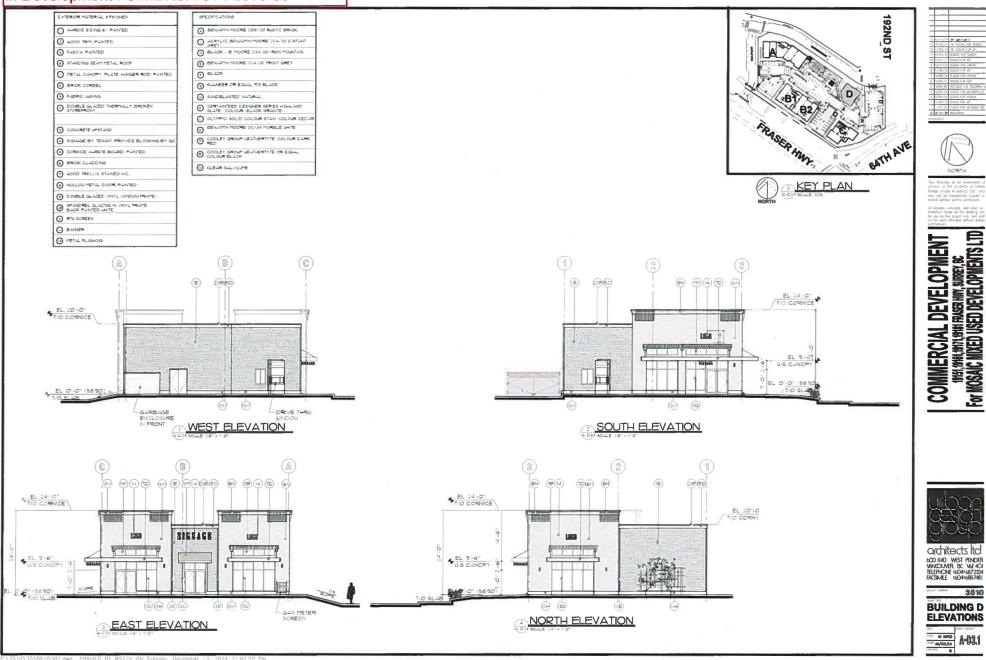
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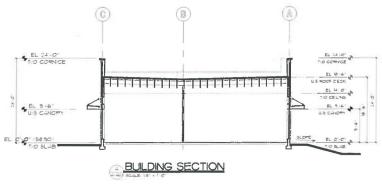


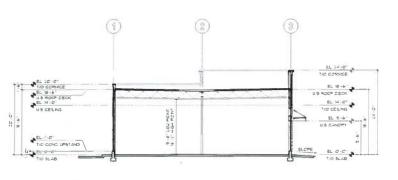


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Note:
Freestanding and fascia sign review not included in Development Permit No. 7914-0375-00





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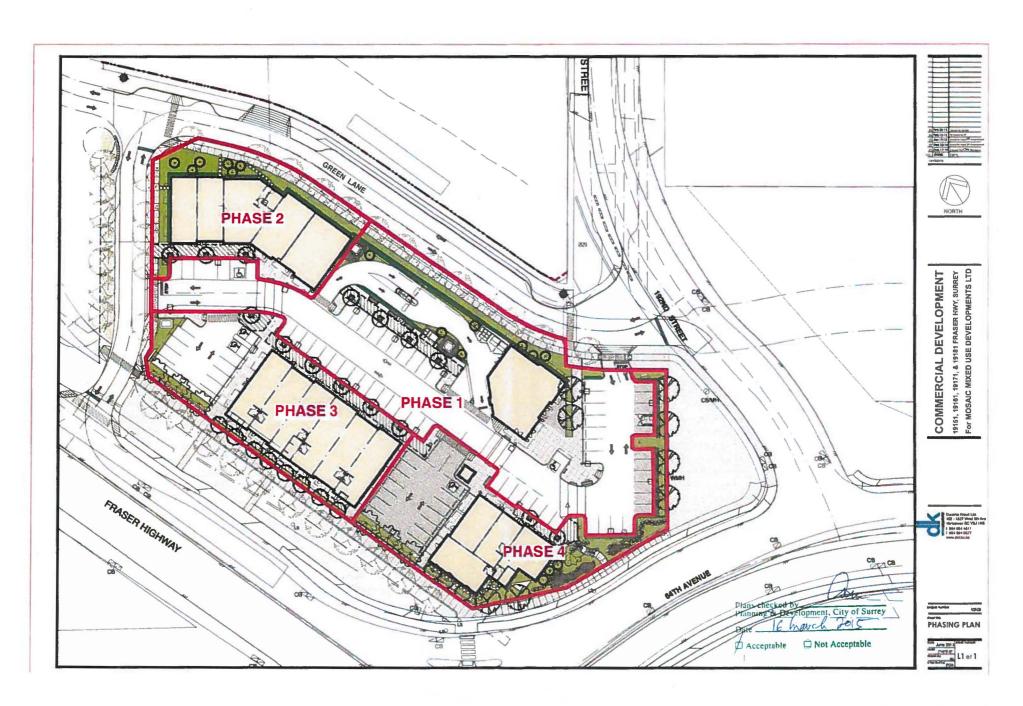


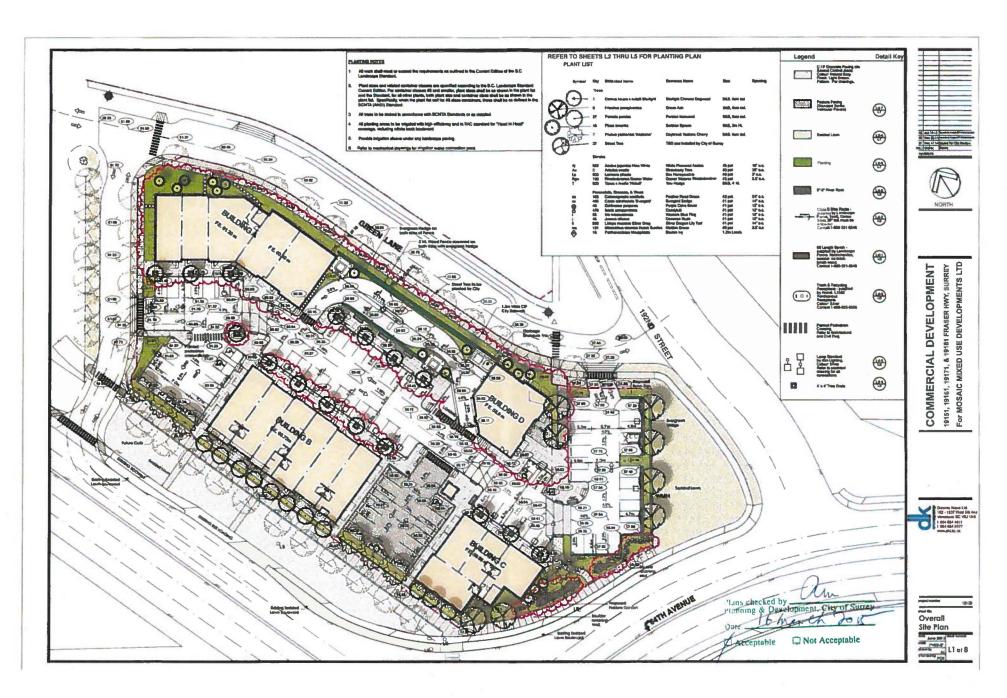
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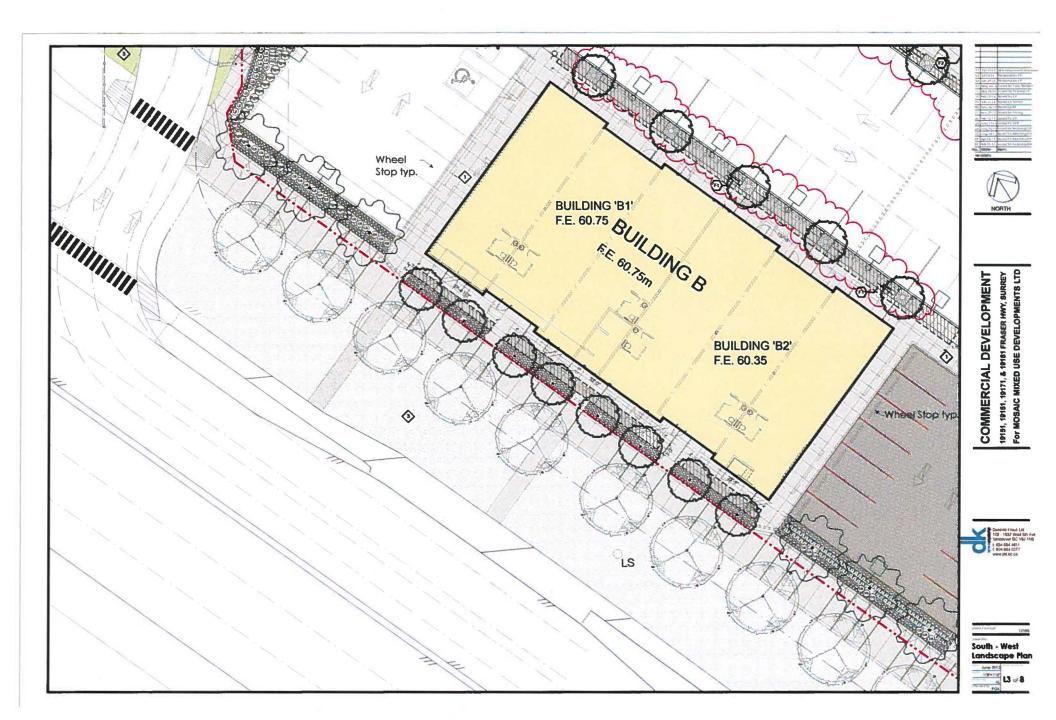
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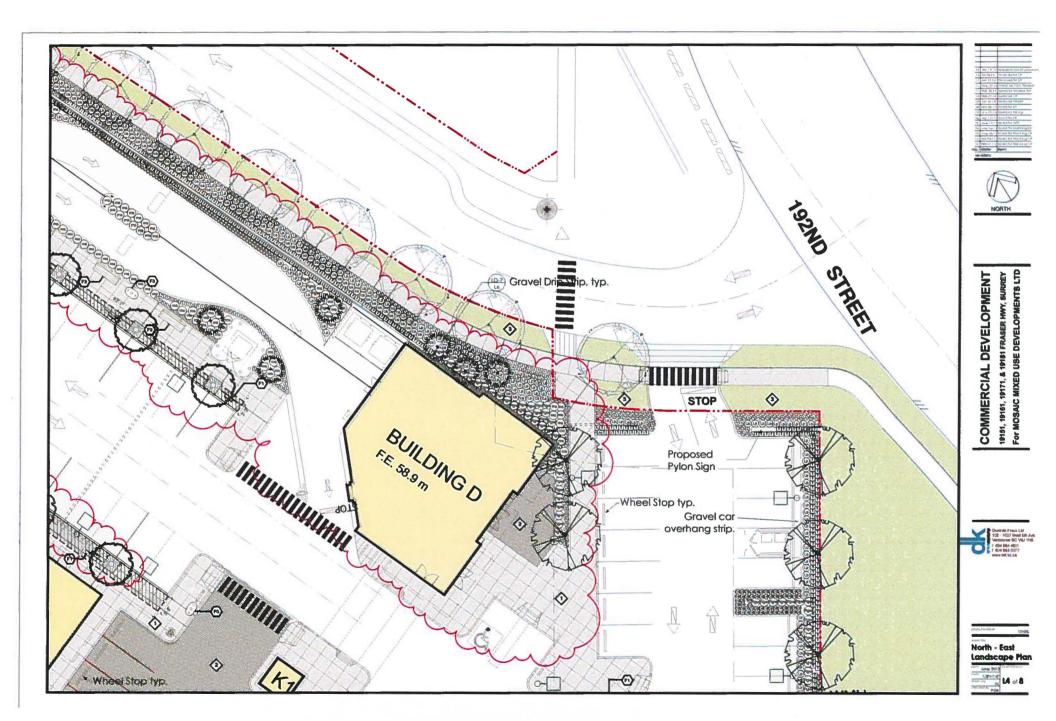
BUILDING D SECTIONS

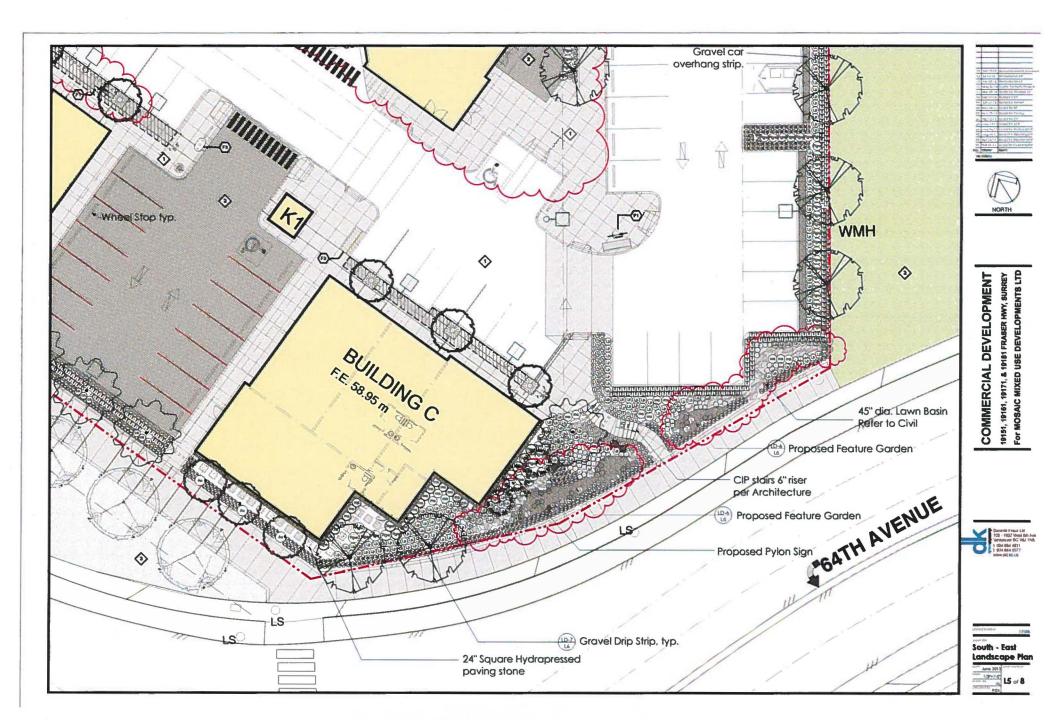
State A STATE A-DA.1

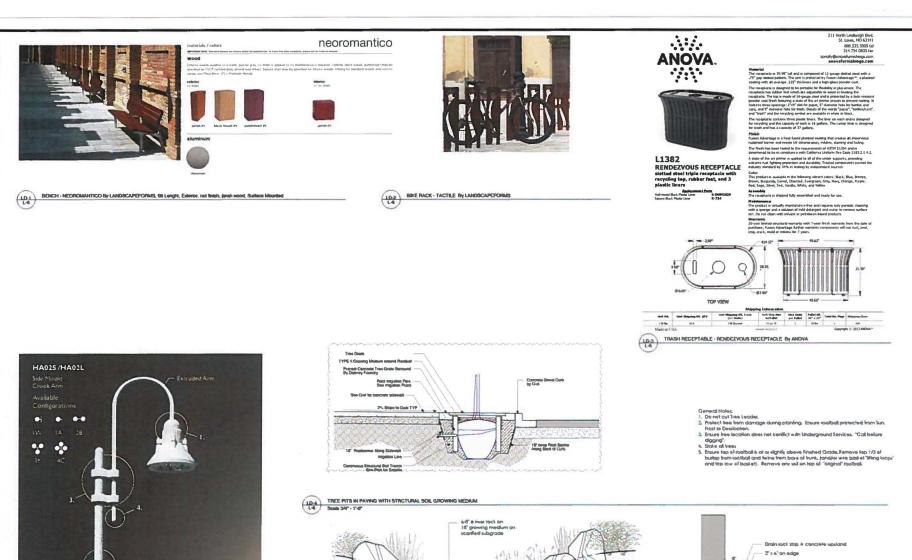












DRY RIVER BED - CROSS SECTION

Scala 1/2" - 1'0"

PROPOSED LIGHT FIXTURE AND POLE - By KIM LIGHTING, Colour: Shree

COMMERCIAL DEVELOPMENT 19161, 19161, 19161, 19171, & 19181 FRASER HWY, SURBEY FOR MOSAIC MIXED USE DEVELOPMENTS LTD Arre 2014 Lenter Ld of 8

sell friehed grade

L-6 Scale 1"- 1'-0"

