#### 112 AVE 104 AVE WHALLEY GUILDFORD 96 AVE 88 AVE FLEETWOOD 80 AVE **72 AVE** NEWTON CLOVERDALE 64 AVE 56 AVE **48 AVE** 120 ST 40 AVE 32 AVE $\star$ SOUTH SURREY 24 AVE **16 AVE** 144 ST 152 ST 136 ST 8 AVE 160 ST 0 AVE 184 ST 192 ST 176 ST 168 ST

# City of Surrey PLANNING & DEVELOPMENT REPORT File: 7914-0337-00

Planning Report Date: May 25, 2015

#### **PROPOSAL:**

• **Rezoning** from A-1 to IB-3

• Development Permit

to permit the development of a 19,895 m<sup>2</sup> (214,155 ft<sup>2</sup>) warehouse/light manufacturing facility.

LOCATION: 2910, 2970, and 2830 - 188 Street

2969 - 190 Street

**OWNER:** Fir Ridge Holdings Inc.

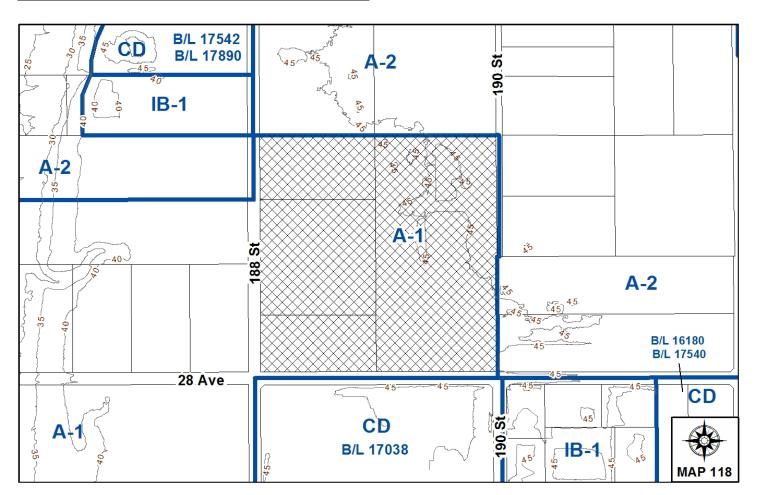
Ronald. L Heppell Sandra L Heppell

**ZONING:** A-1

**OCP DESIGNATION:** Mixed Employment

**LAP DESIGNATION:** Business Park/Business Park

(Office)



#### **RECOMMENDATION SUMMARY**

- By-law Introductions and set date for Public Hearing.
- Approval to draft Development Permit.

#### **DEVIATION FROM PLANS, POLICIES OR REGULATIONS**

• None

#### **RATIONALE OF RECOMMENDATION**

- The proposal complies with the Official Community Plan (OCP) and the Campbell Heights Local Area Plan (LAP) and is consistent with the established land use patterns in the Campbell Heights area.
- The form and character of the proposed light warehouse and distribution facility meets the intent of the Campbell Heights Development Design Guidelines.

#### RECOMMENDATION

The Planning & Development Department recommends that:

1. A By-law be introduced to rezone the subject site from "General Agricultural Zone (A-1)" to "Business Park 3 Zone (IB-3)" and a date be set for Public Hearing.

- 2. Council authorize staff to draft Development Permit No. 7914-0337-00 generally in accordance with the attached drawings (Appendix II).
- 3. Council instruct staff to resolve the following issues prior to final adoption:
  - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
  - (b) submission of a subdivision layout to the satisfaction of the Approving Officer;
  - (c) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
  - (d) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
  - (e) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
  - (f) demolition of existing buildings and structures to the satisfaction of the Planning and Development Department; and
  - (g) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture.

#### **REFERRALS**

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix III.

Surrey Fire Department: The City of Surrey Bylaw No. 15740 for Public Safety E- Comm Radio

Amplification applies to this building.

#### **SITE CHARACTERISTICS**

<u>Existing Land Use:</u> Agricultural uses, including a large scale commercial greenhouse

operation, and three single family residences.

#### Adjacent Area:

Direction	Existing Use	OCP/LAP Designation	Existing Zone
North (Across future 30 Avenue):	Some agricultural and greenhouse operations. 3052 - 188 Street is under development application 7914-0316-00 to permit an extension to the cold storage facility at 3188 - 188 Street.	Mixed Employment/ Business Park	A-2
East (Across future 90 Street):	Various agricultural uses, greenhouse operations	Mixed Employment/ Business Park/Business Park (Office)	A-2
South (Across 28 Avenue):	Loblaws cold storage warehouse	Mixed Employment/ Technology Park or Business Park	CD By-law No. 17038
West (Across 188 Street):	City Park, Agricultural Uses	Mixed Employment/ Open Space Corridors /Buffers/Business Park	A-1, A-2

#### **DEVELOPMENT CONSIDERATIONS**

#### **Background**

- The development site is comprised of four properties: 2910, 2970 and 2830 188 Street and 2969 190 Street. The site is bound by 188 Street to the west, 28 Avenue to the south and 190 Street to the east and mixed employment/business park designated properties to the north. The net site will measure approximately 14.52 hectares (35.87 acres) in area.
- The site is designated "Mixed Employment" in the Official Community Plan (OCP) and "Business Park"/"Business Park (Office)" in the Campbell Heights Local Area Plan (LAP).
- The site is zoned for General Agricultural (A-1) development. A large green house operation and several homes and agricultural structures (sheds, barn etc.) are presently located on site.

## **Proposal**

• The applicant is proposing to consolidate and rezone the development site from "General Agricultural Zone (A-1)" to "Business Park 3 Zone (IB-3)" to permit the development of a large

19,895 m<sup>2</sup> (214,155 ft<sup>2</sup>) warehouse/light manufacturing facility, along the southern edge of the property, facing 28 Avenue.

- The use is in keeping with the OCP and the Campbell Heights LAP. A Development Permit is required to regulate the form and character of the facility.
- The facility is being developed by the Hopewell Development Corporation. The Corporation, one of the Hopewell Group of Companies, is a privately held company based in Calgary, specializing in commercial real estate and industrial and retail development.
- To date, the Hopewell Development Corporation has developed one of the largest Distribution Centres in Metro Vancouver. Located on the Port Metro Vancouver Lands in East Richmond, the final phase of the company's 73 acre centre is now nearing completion. When finished next year, the project will provide over 1.5 million square feet of industrial floor space.
- The subdivision process accompanying this rezoning will provide for the necessary road dedications along 190 Street and 30 Avenue to provide greater vehicular circulation in Campbell Heights and access to the property.

#### **Future Development**

- The current building is one of several which will be proposed for the site. The final number of buildings to be developed on the northern portion of the site has not yet been determined at this time. The site could accommodate up to three additional light impact warehouse and/or distribution facilities. Regardless any future buildings will be oriented to provide a presence fronting the streets and designed to the Campbell Heights Design Guidelines.
- It is also acknowledged a portion of the site may require outdoor storage in the future. While the IB-3 zone does not provide for outdoor storage, staff have indicated they would be willing to support a Development Variance Permit (DVP) for a limited amount of on-site outdoor storage, subject to the appropriate industrial business park screening and siting regulations.

#### IB-3 Zone Text Amendment

- To accompany this application, staff are also recommending a text amendment to the "Business Park IB-3 Zone", which will be processed separately and brought forward for Council consideration under By-law 18455.
- Specifically the IB-3 zone is a relatively new zone which accommodates business park developments with no accessory retail sales on site. The zone is being applied for the first time in Campbell Heights.
- In order to ensure consistency and to provide for greater setbacks and landscaping provisions in the Campbell Heights area, the text amendments will include setback and landscape provisions identical to the provisions found in the IB-1 and IB-2 zones, the prevalent property zonings in Campbell Heights.
- The new provisions will apply only to the Campbell Heights area and will provide consistency to the streetscapes and equity between owners and tenants in the Business Park.

#### Site Layout and Design

- The current warehouse/light manufacturing facility proposed at the southern edge of the development site will be a concrete tilt up structure measuring 19,895 m² (214,155 ft²) in area.
- The building will face three streets (188 and 190 Street, 28 Avenue) and encompass required areas needed for parking, loading, operations and landscaping.
- The site's parking lot, located along the building's perimeter will provide for a total of 273 employee and visitor parking stalls and meets the Zoning By-law requirements.
- The site will be accessed by four (4) entrances. The main vehicular entries to the site will be provided via the two (2) accesses proposed from 28 Avenue, while trucks will be able to access the site and the building's rear yard loading area from 190 and 188 Street. In all the building will be equipped with 50 rear yard loading bays.
- As part of the site's design, an effort was also made to retain and accommodate the significant on-site stand of 13 heathy Douglas Fir trees, located at the southwest corner of the site. These 13 protected trees will be preserved and incorporated into the site's green open amenity space, and will be situated directly across the street from the City's Kerry Park.

#### Design Proposal and Review

- The proposed building is generally consistent with the design guidelines outlined in the Campbell Heights Design Guidelines and is reflective of the standards within the area. The development concept behind Campbell Heights is a high quality, sustainable industrial business park.
- The main façade or expanse of the warehouse facing 28 Avenue, will be broken up with a series of defined, canopied entries consisting of higher walls, treated with spandrel and clear glass. It will also be enhanced with accent colors and reveals that add texture and provide visual continuity to the structure. The building itself has been designed so that it can be stratified and hold up to 13 individual tenants.
- Care and attention has also been given to the east and west elevations facing 188 and the future 190 Street. The facades along these portions of the building will be treated with large clear story windows, cast-in concrete reveals and painted vertical and horizontal elements related to the main elevation. The rear yard loading area will also be screened with 2.4 metre (8 ft.) concrete walls, in keeping with the Zoning By-law requirements.
- The exterior colours to be used on the building are based on Hopewell's own corporate colour scheme and will include a palette of light and dark greys (nickel and slate) with accents of red (terra cotta), silver (silver streak) and black.
- Pedestrian paths from the public sidewalk to the building will be provided at key entrances of the building. Roof air handling equipment will be located to minimize visibility from the street and wall mounted accent lighting is proposed to provide light and augment the building's soffit-mounted lighting.

#### **Landscaping**

- The landscaping plan calls for 170 new trees to be planted on-site (including Armstrong and Morgan Red Maple, Ash, Beech and Serbian Spruce), along with shrubs and vines and groundcover. Of the 170 trees, 141 trees will count as replacement trees on site.
- The majority of these trees and shrubs will be planted along the southern edge of the warehouse to help to break up the façade and the long expanse of the warehouse. Additional 1.5 metre (5 ft.) wide landscaping strips will also be provided at the east and west sides on the building.
- In anticipation of the text amendments to the IB-3 Zone, the project will provide the required 6.0 metre (20 ft.) wide landscaping strips along 190 Street and 28 Avenue and the 3.0 metre (10 ft.) wide landscaping strip along 188 Street.
- Each of the site's landscaping strips will incorporate bioswales as required by the Campbell Heights design guidelines to treat storm water runoff and allow for site bio-filtration. The existing multi-use path along 28 Avenue extends 1.5 metres (5 ft.) into the site. As such, only a 5.0 metre (16 ft.) wide planted bioswale will be required along 28 Avenue.
- The green landscaped amenity area at the southwest corner of the site, with the stand of preserved Douglas fir trees, will include benches and pedestrian paths and additional seating areas and bike racks will be placed around the perimeter of the site.
- Exterior security lighting around the site and the building will also be designed to work with the site's landscaping and minimize after-dark shaded areas.

#### **PRE-NOTIFICATION**

• A development sign was posted on the site in April 2015 and the project was referred to the Little Campbell Watershed Society (LCWS) for review and comment. The LCWS has indicated they have no objection to the proposal as there is no apparent short-term impact perceived on the Little Campbell River at this time.

#### TREES

 Trevor Cox, ISA Certified Arborist of Diamond Head Consulting Ltd., prepared an Arborist Assessment for the development site. The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

Tree Species	Existing	Remove	Retain
Alder	and Cottonwood	d Trees	
Alder	О	-	-
Cottonwood	0	-	-
	<b>Deciduous Tree</b> Alder and Cotton		

Big leaf Maple	1		-	1
Cherry	2	2	2	
English Walnut	]		1	
Pear	]		1	
Plum (Green)	]		1	
Plum (Red)	]			1
	Conifero	us Tree	s	
Douglas Fir	16	6	3	13
Lawson's Cypress	6	)	6	
Lodgepole Pine	4	L	4	
Western Hemlock	1			1
Western Red Cedar	1		1	
<b>Total</b> (excluding Alder and Cottonwood Trees)	3	5	19	16
Total Replacement Trees Property (excluding Boulevard Street Trees			141 (All decid	uous)
Total Retained and Replaceme Trees	nt		157	
Contribution to the Green City	Fund		o	

<sup>\*</sup>Numbers and estimates to be finalized with final review.

- The Arborist Assessment states that there are a total of 35 By-law sized trees on the site, none of which are alder or cottonwood trees. Of the 35 trees, 19 trees will need to be removed given the location of services, building footprints and proposed lot grading, while 16 remaining trees can be preserved on site.
- In lieu of this the applicant is proposing to plant 141 new trees along the south edge of the site, which will bring the total amount of retained and replacement trees on the site to 157, far in excess of the City's requirements.

#### SUSTAINABLE DEVELOPMENT CHECKLIST

In December 2014, the applicant prepared and submitted a sustainable development checklist for the development site. The table below summarizes the features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist.

Sustainability Criteria	Sustainable Development Features Summary
1. Site Context & Location (A1-A2)	• The development application is consistent with the OCP and the Campbell Heights Land Use Plan.
2. Density & Diversity (B1-B7)	• The project density is in keeping with the proposed IB-3 Zoning.
3. Ecology & Stewardship (C1-C4)	• The project will incorporate bio-swales and low impact development standards.

Sustainability Criteria	Sustainable Development Features Summary
4. Sustainable Transport & Mobility (D1-D2)	The project will include bike racks and lockers.
5. Accessibility & Safety (E1-E3)	• The site will utilize CPTED (Crime Prevention through Environmental Design) principles.
6. Green Certification (F1)	• The building will be designed to incorporate ASHRAE 90.1 standards.
7. Education & Awareness (G1-G4)	• None

## **INFORMATION ATTACHED TO THIS REPORT**

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Survey Plan, Proposed Subdivision Layout, Site Plan, Building Elevations,

Landscape Plans and Perspective

Appendix III Engineering Summary

original signed by Nicholas Lai

Jean Lamontagne General Manager Planning and Development

#### <u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Oleg Verbenkov

Pacific Land Resource Group Inc.

Address: 7485 - 130 Street, Unit 101

Surrey, BC V<sub>3</sub>W <sub>1</sub>H8

Tel: 604-501-1624 - Work

604-501-1624 - Fax

2. Properties involved in the Application

(a) Civic Address: 2970 - 188 Street

2910 - 188 Street 2830 - 188 Street 2969 - 190 Street

(b) Civic Address: 2970 - 188 Street

Owner: Fir Ridge Holdings Inc

PID: 023-408-090

Lot 1 Section 21 Township 7 New Westminster District Plan LMP28062

(c) Civic Address: 2910 - 188 Street

Owner: Fir Ridge Holdings Inc

PID: 023-408-103 Parcel Identifier: 023-408-103

Lot 2 Section 21 Township 7 New Westminster District Plan LMP28062

(d) Civic Address: 2830 - 188 Street

Owner: Sandra L Heppell

Ronald L Heppell

PID: 023-408-111

Lot 3 Section 21 Township 7 New Westminster District Plan LMP28062 Except Part

Dedicated Road On Plan BCP41076

(e) Civic Address: 2969 - 190 Street

Owner: Fir Ridge Holdings Inc

PID: 012-972-321

East Half Legal Subdivision 10 Section 21 Township 7 New Westminster District Except Part

Dedicated Road On Plan BCP41076

3. Summary of Actions for City Clerk's Office

(a) Introduce a By-law to rezone the property

# **DEVELOPMENT DATA SHEET**

Proposed Zoning: IB-3 (as amended)

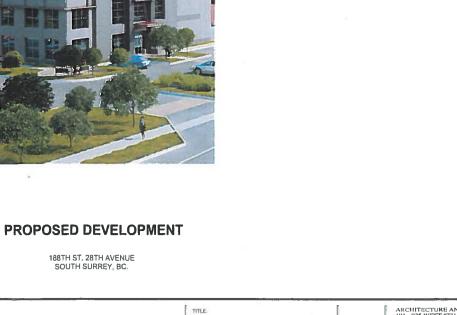
Required D	evelopment Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA*	(in square metres)	-	15.33 hectares
	` <u> </u>		(37.88 acres)
Gross Total		-	8,102 m <sup>2</sup>
Road W	idening area	-	<u>-</u>
	lopable area	-	
Net Total	•	-	14.52 hectares (35.87 acres)
LOT COVERAGE (in %	of net lot area)	60%	14%
Buildings & Str		3373	-17,0
Paved & Hard S			
Total Site Cove			
Total Site Cove	1460		
SETBACKS ( in metres	)		
Front (W 190 S		16 m (52 ft.)	65.6 m (215 ft.)
Front (E 188 St		16 m (52 ft.)	21.7 m (71 ft.)
Side #1 (S)		9.0 m (30 ft)	23.7 m (78 ft.)
Side #2 (N)		9.0 m (30 ft.)	275 m (902 ft.)
51dc 112 (11)		9.0 111 (30 12.)	27) 111 (902 16.)
BUILDING HEIGHT (i	n metres/storevs)		
Principal		14 m (46 ft.)	12.2 m (40 ft.)
Accessory		-	-
NUMBER OF RESIDEN	NTIAL UNITS	-	-
One Bed		-	-
Two Bedroom		-	-
Three Bedroom	1 +	-	-
Total			
FLOOR AREA: Reside	ntial	-	-
FLOOR AREA: Comme	ercial	_	-
Retail	Ciciui	_	_
Office			
Office		_	
FLOOR AREA: Indust	rial	-	19,895.00 m² (214,148 ft²)
			( ), [/
FLOOR AREA: Institu	tional	-	-
TOTAL BUILDING FLO	OOR AREA		19,895.00 m <sup>2</sup>
			(214,148 ft²)

<sup>\*</sup> If the development site consists of more than one lot, lot dimensions pertain to the entire site.
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# Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)	-	-
# of units/ha /# units/acre (net)	-	-
FAR (gross)	-	-
FAR (net)	1.00	0.14
AMENITY SPACE (area in square metres)	-	
Indoor	-	-
Outdoor	-	-
PARKING (number of stalls)		
Commercial	-	-
Industrial	199	273
Residential Bachelor + 1 Bedroom	-	
2-Bed	-	-
3-Bed	-	-
Residential Visitors	-	-
Institutional	-	-
Total Number of Parking Spaces	-	-
Number of disabled stalls	13	13
Number of small cars	-	-
Tandem Parking Spaces: Number / % of Total Number of Units	-	-
Size of Tandem Parking Spaces width/length	-	-

Heritage Site	NO	Tree Survey/Assessment Provided	YES



DATE 2014 12 22 2015 04 09

ISSUED FOR CLIENTS REVIEW ISSUED FOR DP

Hopewell<sup>a</sup>

**COVER SHEET** 

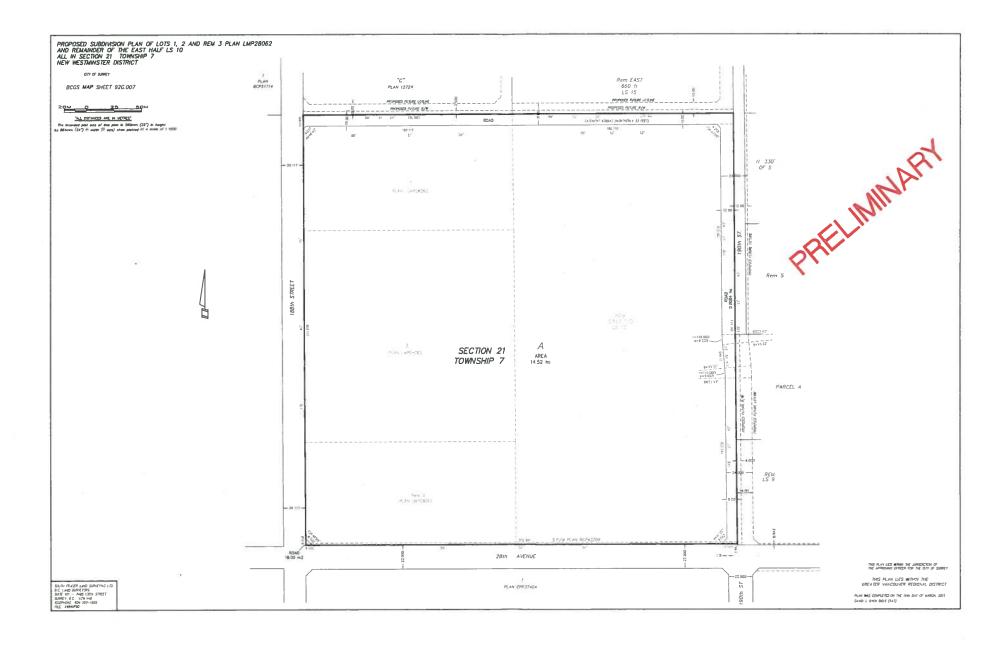
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Hopewell<sup>a</sup>

PROPOSED DEVELOPMENT 188TH ST 28TH AVENUE SOUTH SURREY BC

TITLE

**CONTEXT PLAN** 

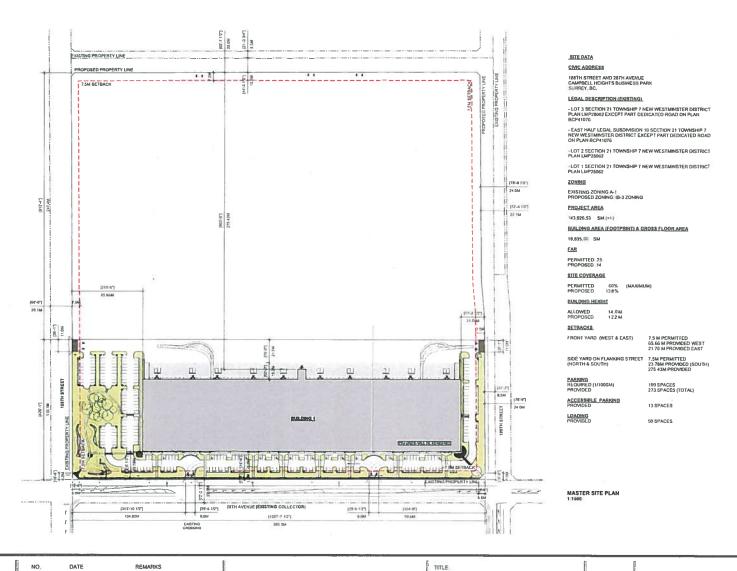
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	2015 03 24	REISSUED FOR DP
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	2015 04 09	REISSUED FOR DP
	2015 04 16	REISSUED FOR DP
	2015 05 07	REISSUED FOR DP
	2015 05 12	REISSUED FOR DP

Hopewell<sup>a</sup>

PROPOSED DEVELOPMENT
188TH ST, 28TH AVENUE
SOUTH SURREY, BC.

SITE PLAN & ROOF PLAN

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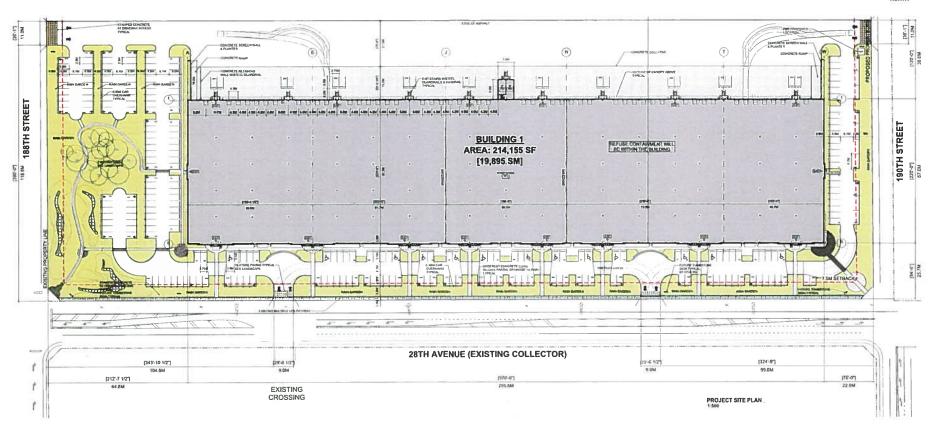
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PROPOSED DEVELOPMENT

188TH ST, 28TH AVENUE
SOUTH SURREY, BC.

ENLARGED SITE PLAN

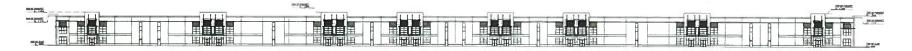
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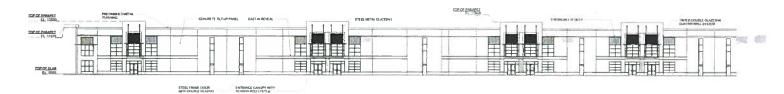
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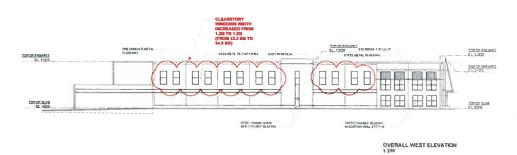
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TEL: 604 736-2554
PAX: 604 732-7451
www.tadeaign.net
Cta design group



#### OVERALL SOUTH ELEVATION



#### PARTIAL SOUTH ELEVATION t. 250



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PROPOSED DEVELOPMENT 188TH ST. 28TH AVENUE SOUTH SURREY, BC

TITLE

**BUILDING ELEVATIONS** 

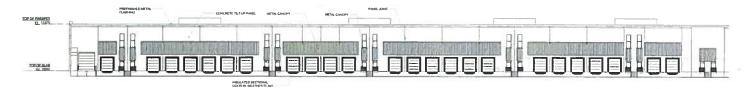
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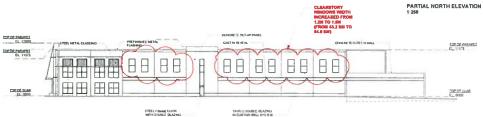


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#### OVERALL NORTH ELEVATION





EAST ELEVATION





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PROPOSED DEVELOPMENT
188TH ST. 28TH AVENUE
SOUTH SURREY, BC.

TITLE

**BUILDING ELEVATIONS** 

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BUILDING RENDERING



BUILDING RENDERING

DATE 2014 12 22 2015 01 07 2015 04 09

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Hopewell<sup>a</sup>

PROPOSED DEVELOPMENT

188TH ST, 28TH AVENUE
SOUTH SURREY, BC,

**ISO VIEWS** 

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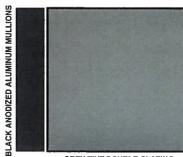
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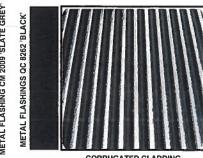




**GREY-TINT DOUBLE GLAZING** 



METAL FLASHING CM 2009 'SLATE GREY'



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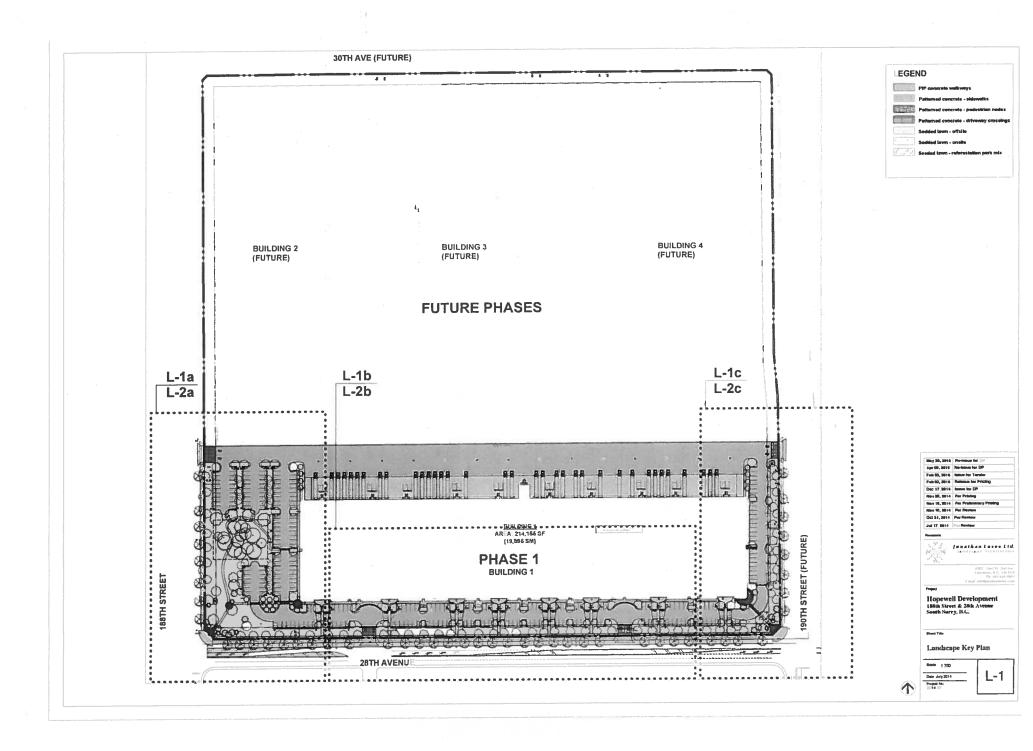
ARCHITECTURE & ENGINEERING
01 - 925 WEST EIGHTH AVENUE
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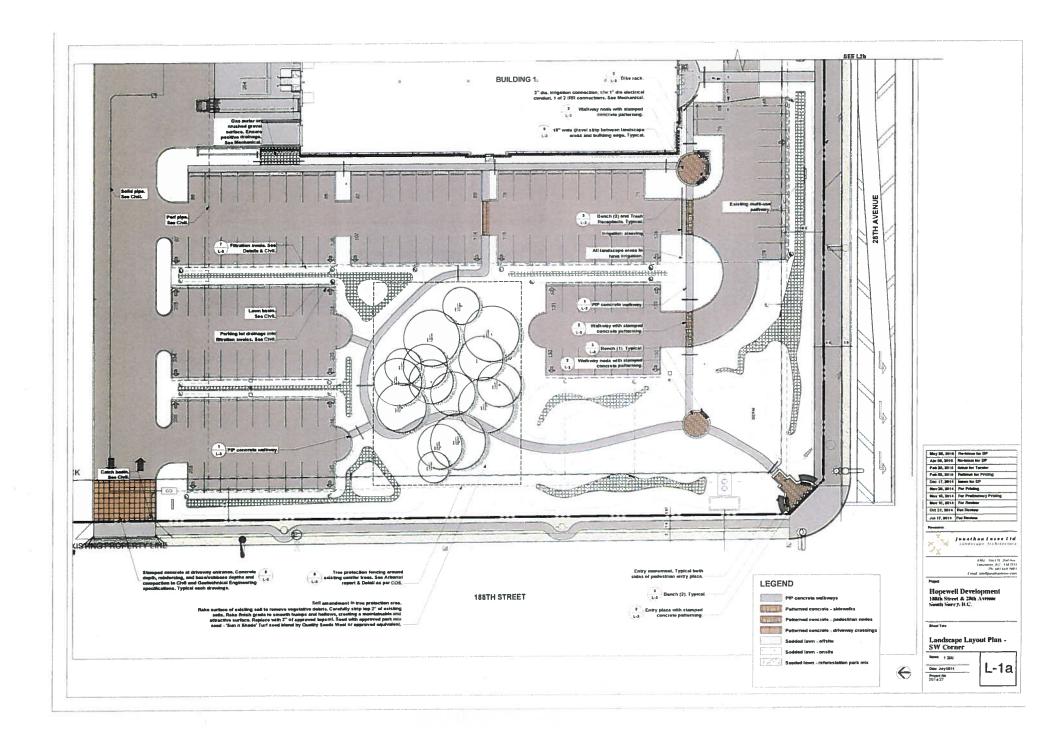
**EXTERIOR FINISHES** 

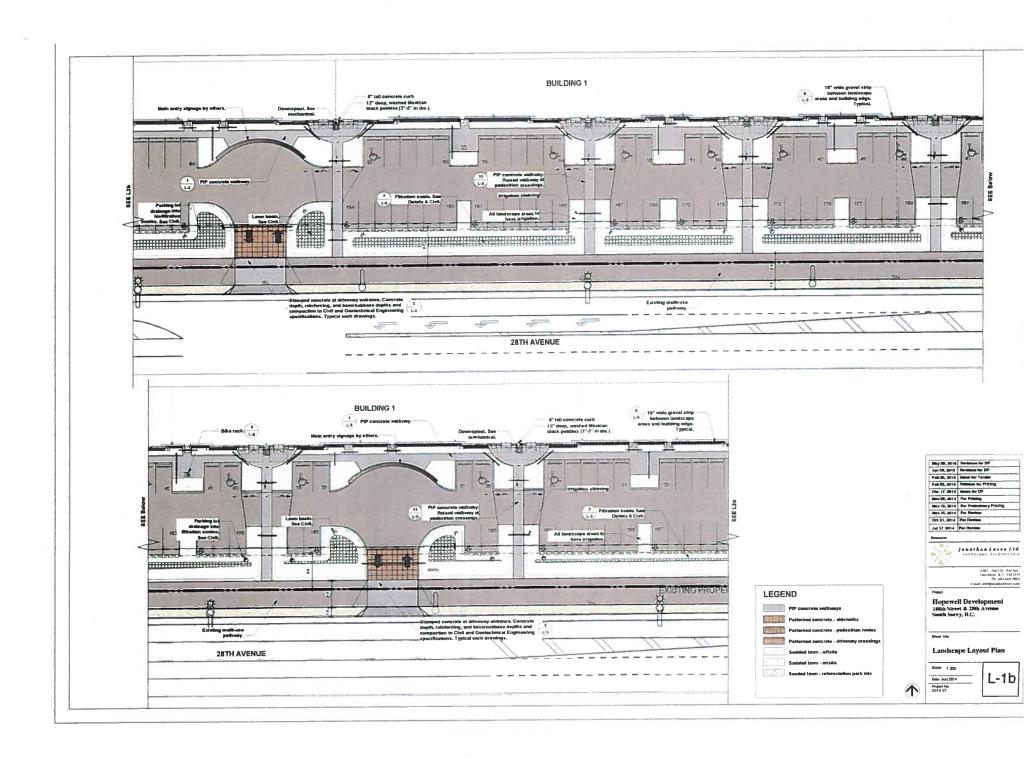
Hopewell<sup>a</sup>

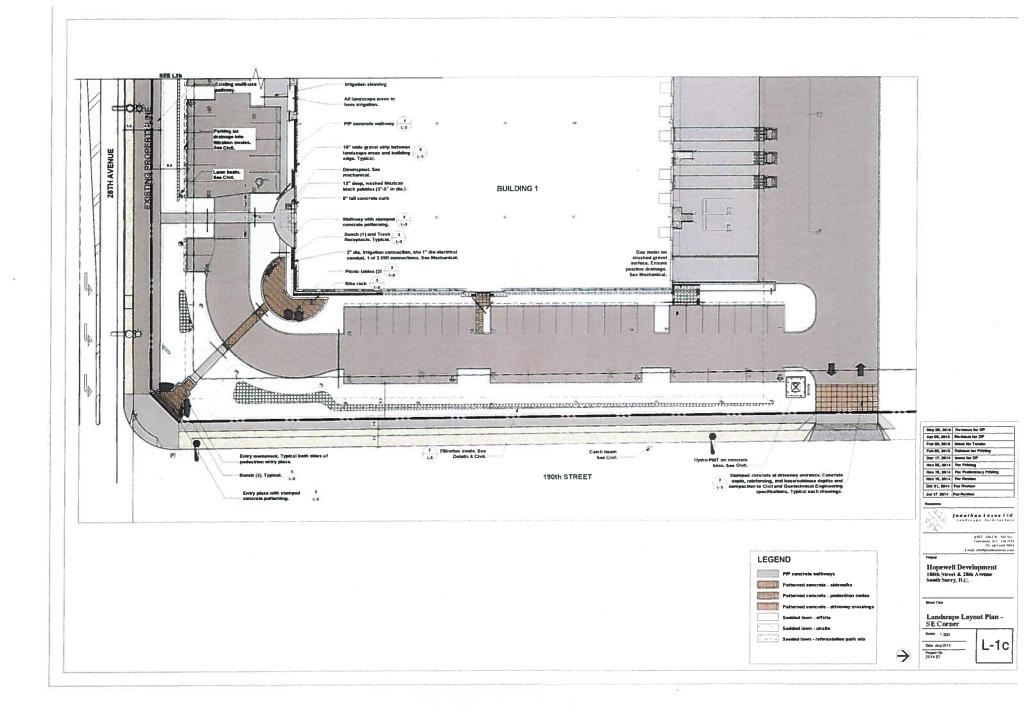
PROPOSED DEVELOPMENT

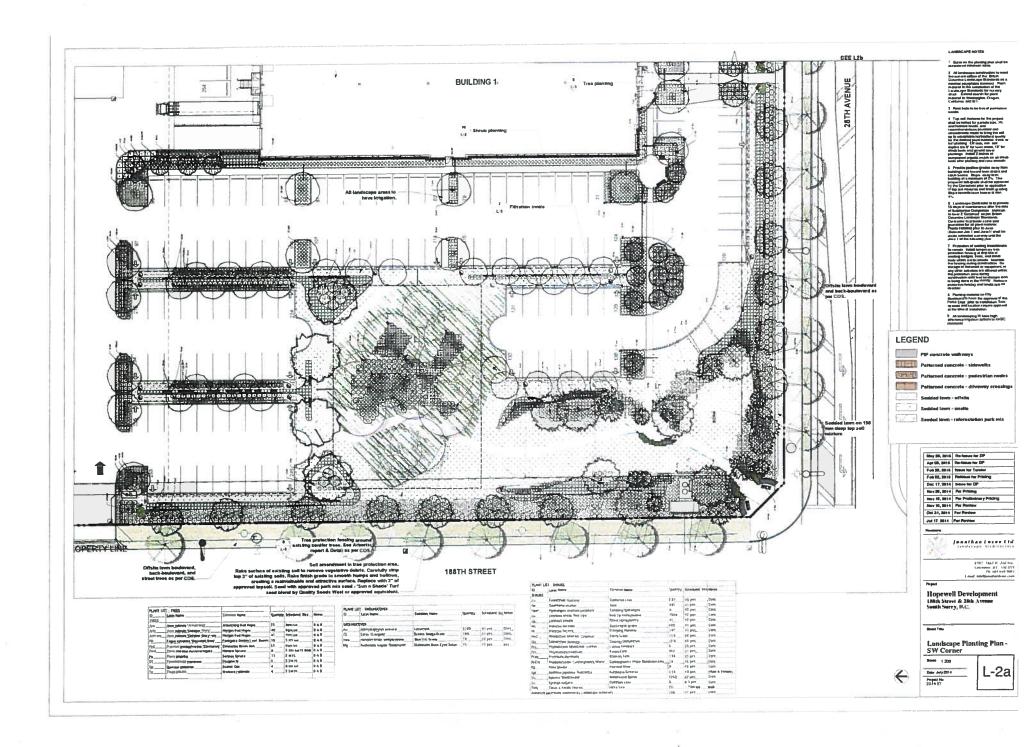
188TH STREET / 28TH AVENUE SOUTH SURREY BC

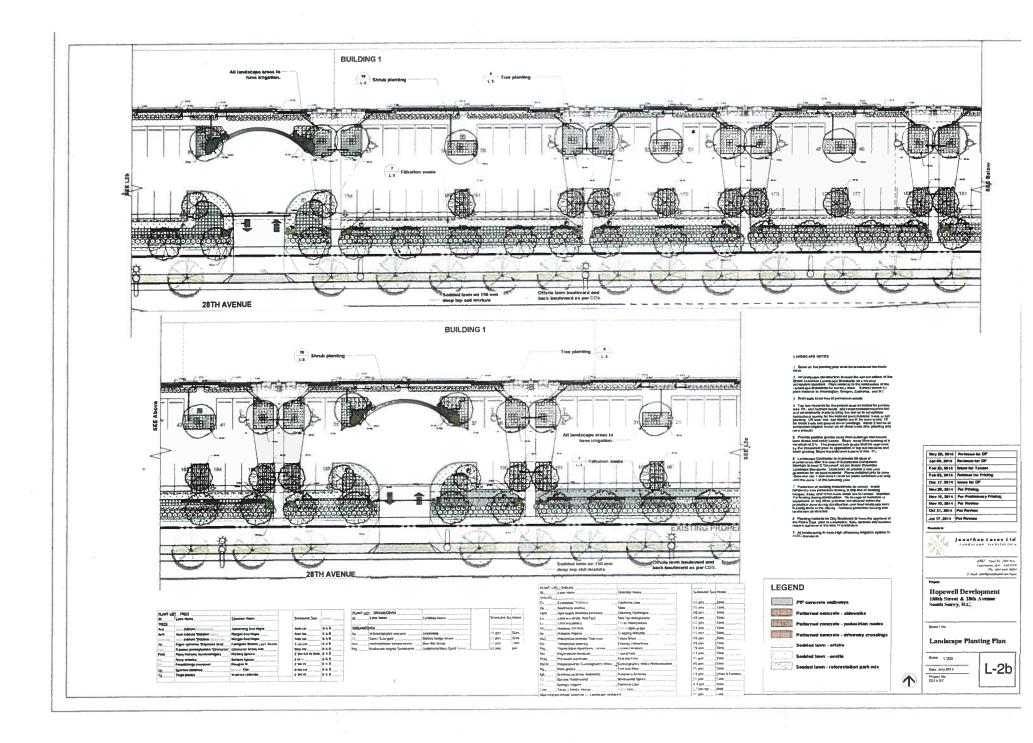


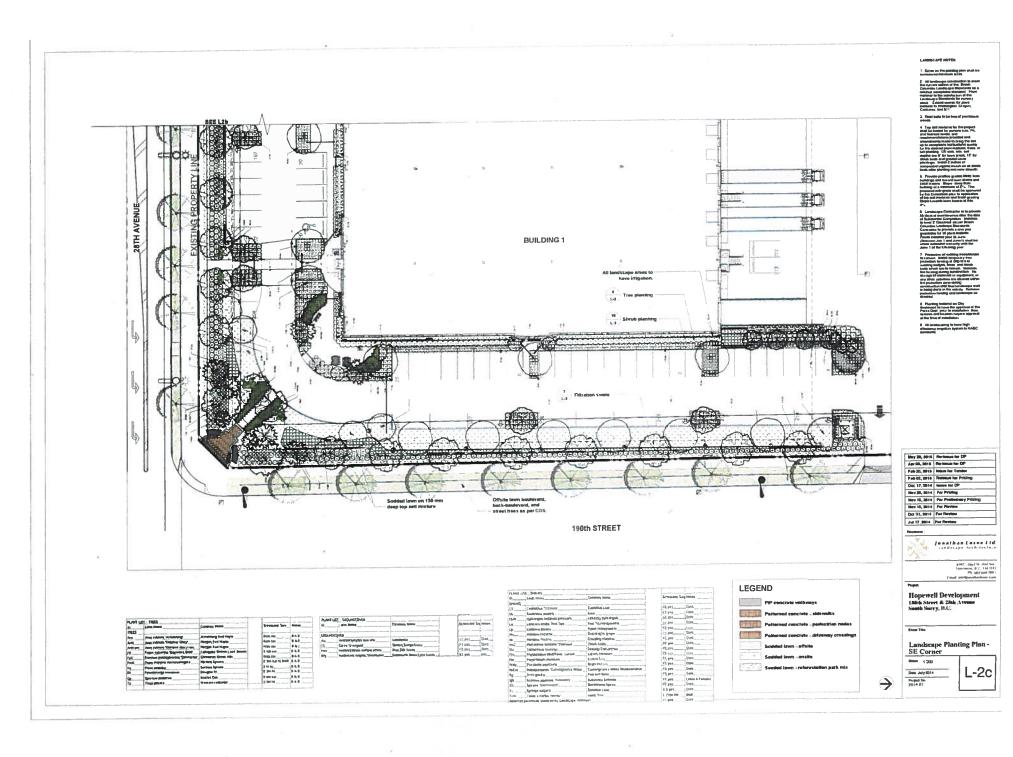














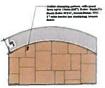
1 Concrete surfacing Scale: 1:34 La /

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STAMPED PATTERN AT DRIVEWAY ENTRANCES



STAMPED PATTERN AT PEDESTRIAN WALKWAYS



STAMPED PATTERN AT CIRCULAR PEDESTRIAN PLAZAS





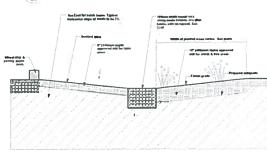






11 Pedestrian Crossing L3 NTS

6 Gravel strip at Bidg Edge L3 /



7 Filtration section L3 Scale: 1:24

#### TREE BARRIER INSTALLATION AND INSPECTION

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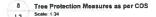
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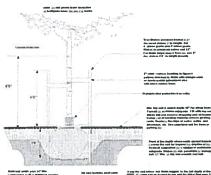


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9 Tree planting L3



10 Shrub Planting L3 Seniu: 1/24



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Hopewell Development 188th Street & 28th Avenue South Surry, B.C.

Landscape Details

Date July	307 g
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L-3

# APPENDIX III



## INTER-OFFICE MEMO

TO Manager, Area Planning & Development

- South Surrey Division

Planning and Development Department

FRCM:

Development Services Manager, Engineering Department

DATE:

May 20, 2015

PROJECT FILE:

7814-0337-00

RE.

Engineering Requirements (Commercial/Industrial) Location: 2830, 2910 - 188 Street and 2969 - 190 Street

#### REZONE/SUBDIVISION

## Property and Right-of-Way Requirements

- Dedicate 9.5 to 12.00 metres on 190 Street for an industrial through local road.
- Dedicate 10.00 metres on 30 Avenue for an industrial through local road.
- Dedicate 6.om x 6.om at all road intersections.
- Provide Statutory Rights-of-way (SRW) for construction of half roads as necessary.
- Provide 0.5 SRW on all road frontages for access to City infrastructure.

#### Works and Services

- Construct the west half of 190 Street to a through local industrial standard.
- Construct the east half of 188 Street to a through local industrial standard.
- Construct the north half of 30 Avenue to a through local industrial standard.
- Construct sanitary and storm sewers to service the development.
- Construct water mains to service the development.

A Servicing Agreement is required prior to Rezone/Subdivision.

#### **DEVELOPMENT PERMIT**

There are no engineering requirements relative to issuance of the Development Permit.

Rémi Dubé, P.Eng.

**Development Services Manager** 

LR