

City of Surrey PLANNING & DEVELOPMENT REPORT File: 7914-0121-00

Planning Report Date: November 30, 2015

PROPOSAL:

- OCP Amendment from Urban to Commercial
- **Rezoning** from RF to CD (based upon RM-70 and C-8)
- General Development Permit

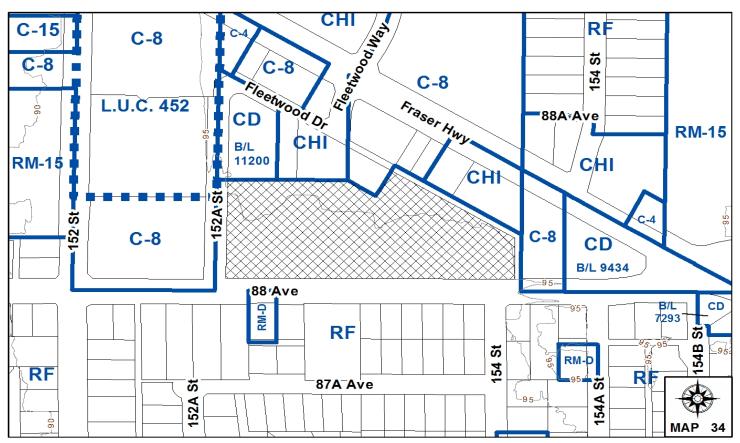
to permit a phased, mixed-use retail, office, and multiple unit residential development.

LOCATION: 15289 - 88 Avenue

OWNER: Fleetwood Village Development

Ltd.

ZONING: RF
OCP DESIGNATION: Urban



RECOMMENDATION SUMMARY

- By-law Introduction and set date for Public Hearing for:
 - OCP Amendment; and
 - Rezoning.
- Approval to draft a General Development Permit for the entire site.

DEVIATION FROM PLANS, POLICIES OR REGULATIONS

None.

RATIONALE OF RECOMMENDATION

- The subject site is the former site of the Fleetwood Elementary School, which closed in 2009 and sold in 2012 and the buildings demolished in 2013.
- The proposed OCP Amendment of the subject site from Urban to Commercial is consistent with the adjacent properties to the north, west and east, which are all designated Commercial in the OCP.
- The proposed OCP Amendment to Commercial is required in order to allow a mixed-use, transit-oriented development on the subject site. The site is located within a Frequent Transit Development Area (FTDA) and the proposal is consistent with current OCP guidelines by supporting housing diversity, sustainability and affordability.
- Increased densities and redevelopment of the Fraser Highway / 152 Street area (including the subject site) is supported, and fulfills the City's objectives of increasing density and housing choice within the vicinity of a proposed rapid transit corridor.
- On December 16, 2013, Council approved Development Application No. 7912-0074-00 to allow 51 townhouse units near 91 Avenue and 152 Street, which is approximately 500 metres (0.3 mile) northwest of the subject site. The proposed medium density, transit-oriented development on the subject site will continue the redevelopment and transformation of this area of Fleetwood, in anticipation of the proposed expansion of the rapid transit network along Fraser Highway from Surrey City Centre to Langley.

RECOMMENDATION

The Planning & Development Department recommends that:

- 1. a By-law be introduced to amend the OCP by redesignating the subject site from Urban to Commercial and a date be set for Public Hearing.
- 2. Council determine the opportunities for consultation with persons, organizations and authorities that are considered to be affected by the proposed amendment to the Official Community Plan, as described in the Report, to be appropriate to meet the requirement of Section 879 of the Local Government Act.
- a By-law be introduced to rezone the subject site from "Single Family Residential Zone (RF)" to "Comprehensive Development Zone (CD)" and a date be set for Public Hearing.
- 4. Council authorize staff to draft General Development Permit No. 7914-0121-00 generally in accordance with the attached drawings (Appendix II).
- 5. Council instruct staff to resolve the following issues prior to final adoption:
 - (a) ensure that all engineering requirements and issues including restrictive covenants, dedications, and rights-of-way where necessary, are addressed to the satisfaction of the General Manager, Engineering;
 - (b) submission of a subdivision layout to the satisfaction of the Approving Officer;
 - (c) submission of a finalized tree survey and a statement regarding tree preservation to the satisfaction of the City Landscape Architect;
 - (d) submission of a landscaping plan and landscaping cost estimate to the specifications and satisfaction of the Planning and Development Department;
 - (e) resolution of all urban design issues to the satisfaction of the Planning and Development Department;
 - (f) the applicant address the concern that the development will place additional pressure on existing park facilities to the satisfaction of the General Manager, Parks, Recreation and Culture; and
 - (g) registration of a Section 219 Restrictive Covenant to adequately address the City's needs with respect to public art, to the satisfaction of the General Manager Parks, Recreation and Culture.

REFERRALS

Engineering: The Engineering Department has no objection to the project

subject to the completion of Engineering servicing requirements as

outlined in Appendix III.

School District: **Projected number of students from this development:**

12 Elementary students at Coyote Creek Elementary School 7 Secondary students at Fleetwood Park Secondary School

(Appendix IV)

The applicant has advised that the dwelling units in Phase 1 of this project are expected to be constructed and ready for occupancy by

Fall 2017/Spring 2018.

Parks, Recreation &

Culture:

Parks has some concerns about the pressure this project will place

on existing parks, recreation and cultural facilities in the

neighbourhood.

SITE CHARACTERISTICS

Existing Land Use: Vacant (former site of Fleetwood Elementary School)

Adjacent Area:

Direction	Existing Use	OCP Designation	Existing Zone
North (Eastern portion across lane):	Single-storey and two- storey commercial buildings.	Commercial	CD (By-law No. 11200), CHI, and C-8
East (Across lane):	Single-storey commercial building.	Commercial	C-8
South (Across 88 Avenue):	Single family residential and a duplex lot.	Urban	RF and RM-D
West (Across 152A Street):	Grocery store (Safeway) and parking lot for Evergreen Mall.	Commercial	C-8 and LUC No. 452 (underlying C-8 Zone)

DEVELOPMENT CONSIDERATIONS

Background

- The subject site is located at 15289 88 Avenue in Fleetwood and is approximately 2.3 hectares (5.7 acres) in size. The site is designated Urban in the Official Community Plan (OCP) and is zoned "Single Family Residential Zone (RF)".
- Fleetwood Elementary School, which opened in 1944, had occupied the subject site until it was closed in 2009. The site was deemed unsuitable by the Surrey School District for the continued operation of an elementary school, due to its location near / adjacent to three (3) major roads Fraser Highway, 152 Street and 88 Avenue, the latter of which is a truck route.
- The subject site was sold to the current owners in 2012. All building and structures on the property were demolished in 2013.

Current Proposal

- The owners have applied for the following, to allow for the development of a mixed-use, transit-oriented development (TOD) of approximately 6,650 square metres (71,600 sq.ft.) of commercial, retail and office space and approximately 272 apartment units and six (6) townhouse units:
 - o Official Community Plan (OCP) Amendment from Urban to Commercial;
 - o Rezoning from Single Family Residential Zone (RF) to Comprehensive Development Zone (CD) based on the Multiple Residential 70 Zone (RM-70) and the Community Commercial Zone (C-8);
 - o General Development Permit (Master Plan); and
 - o Subdivision.
- The applicant proposes to subdivide the subject property into two (2) lots: Site A (west lot) is 0.73 hectare (1.8 acres) and Site B (east lot) is 1.1 hectares (2.7 acres) in size. The two (2) lots will be separated by the extension of Fleetwood Way.
- The proposed Master Plan anticipates a total floor area of 29,130 square metres (313,500 sq.ft.), representing a net floor area ratio (FAR) of 1.60 over the entire site, and is divided as follows:
 - o 21,970 square metres (236,500 sq.ft.) of residential space in four, 5-storey buildings (occupying the top 3 or 4 storeys) and six (6) live/work townhouse units; and
 - o 7,160 square metres (77,000 sq.ft.) of commercial, retail and office space.
- Phase I encompasses Site A only (the western lot), which includes approximately 6,000 square metres (64,500 sq.ft.) of residential space and 4,950 square metres (53,300 sq.ft.) of commercial, retail and office space, and has a proposed net FAR of 1.50.
- Phase II encompasses Site B only (the larger eastern lot), which includes approximately 15,970 square metres (171,900 sq.ft.) of residential space and 2,210 square metres (23,800 sq.ft.) of commercial, retail and office space, and has a proposed net FAR of 1.70.

• The subject site is located within a Frequent Transit Development Area (FTDA), which in accordance with the Official Community Plan (OCP), permits densities expressed as a floor area ratio (FAR) to be calculated on a gross site basis. The gross FAR for Site A and Site B is 0.9 and 1.5 respectively, while the gross FAR for the overall subject site is 1.3.

• The proposed development represents one of the largest projects to be proposed in the Fleetwood area in some time. The location of the proposed development offers an opportunity to create a medium-high density, transit-oriented development that will begin to shape and transform this area of Fleetwood, in anticipation of the proposed expansion of the rapid transit network along Fraser Highway from Surrey City Centre to Langley.

Road Connections - Fleetwood Way / 88A Avenue / Green lane

- The subject site is currently one (1) large block of land that is unbroken by public roads or formal pedestrian linkages. Staff have identified a need for a 24-metre (80-ft.) wide north/south collector road (Fleetwood Way) and a 20-metre (66-ft.) wide east/west road (88A Avenue) as part of the subject development application.
- The new roads will support the Transportation Strategic Plan principles of providing a well-connected, finer-grained road network that increases mobility and access for all modes of transportation.
- The new Fleetwood Way will connect to the existing Fleetwood Way to the north in the future, and provide a full connection between 88 Avenue and Fraser Highway, when the property north of the subject site (at 15296 Fleetwood Drive) redevelops.
- The cross-section of the new Fleetwood Way includes 3.0-metre (10-ft.) wide sidewalks, 1.8-metre (6-ft.) wide landscaped boulevards, parallel parking, bike lanes and one (1) lane of vehicle traffic on both sides of the street (northbound and southbound). A southbound left turn lane at the new Fleetwood Way / 88 Avenue signalized intersection will also be constructed as part of the subject development application.
- The applicant will dedicate 13.5 metres (44-ft.) of the 20-metre (66-ft.) wide east/west road (88A Avenue) connecting 152A Street to the new Fleetwood Way as part of the current development application. The remaining 6.5 metres (21 ft.) will be dedicated in the future when the properties to the north (8888 152A Street, and 15284 to 15288, and 15296 Fleetwood Drive) redevelop.
- The new 88A Avenue connects to a new on-site drive aisle that provides access to Site B, and links to the existing 6.0-metre (20 ft.) wide lane, which will be widened to 10 metres (33 ft.) in the interim as part of the subject development application, through the dedication of 4.0 metres (13 ft.) along the north and east lot line of Site B. An additional 2.0 metres (6.6 ft.) will be provided by the properties north of the lane (fronting Fraser Highway) when they redevelop in the future in order to widen the lane to an ultimate 12-metre (39-ft.) wide "green lane".
- The 12-metre (39-ft.) wide green lane includes one (1) lane of traffic each way, with parallel parking, sidewalk and boulevard along one side of the green lane.

- Additional road dedication from the site as part of the subject development application includes:
 - o 2.5 metres (8 ft.) along the south lot line for the widening of 88 Avenue; and
 - o 2.0 metres (6.5 ft.) along the west lot line for the widening of 152A Street.
- The applicant worked collaboratively with City staff to develop a site plan showing these planned road dedications through the subject site. These connections maintain the objectives of the City's Transportation Strategic Plan of achieving a finer-grained road network to increase mobility and access for all modes of transportation, while at the same time, creating a desirable and marketable project for the developer.

East Lane and Adjacent Site

- The existing 6.o-metre (20 ft.) wide lane currently extends along the perimeter of Site B, running from the existing Fleetwood Way and connecting to 88 Avenue to the southeast.
- Since 2002, there has been a formal agreement between the City and the abutting property owner to the east (15405 88 Avenue) to allow the owner's tenant to utilize the west portion of the existing lane for employee parking (13 parking stalls).
- A statutory right-of-way (SROW) is registered on the owner's property (15405 88 Avenue) directly east of the 13 parking stalls to allow public lane access through the owner's site in order to provide continued ingress /egress to 88 Avenue (Appendix IX). Currently, the lane access to 88 Avenue is right-in / right-out.
- As part of the subject development application, the applicant worked collaboratively with the
 City and the property owner to the east to draft a site plan that would meet the needs and
 concerns expressed by all parties.
- One of the earlier site plans provided by the applicant proposed a new driveway to 88 Avenue via the proposed parking lot at the east end of the site (see Appendix X). The applicant requested that the City consider providing an eastbound left turn lane in order to provide greater accessibility to their site. Under this scenario, the parking on the abutting property owner's site to the east would remain unchanged.
- Staff however, expressed concerns about the close proximity (less than 20 metres / 66 ft. apart) between the two (2) vehicle accesses to 88 Avenue, which posed a safety concern given the busy traffic along 88 Avenue.
- A subsequent version of the site plan showed the dedication of an 8.0-metre (26-ft.) wide north/south lane through the east end of the subject site, linking the existing lane with 88 Avenue at the intersection with 154 Street (see Appendix XI). Under this proposal, the applicant would take ownership of the west portion of the existing lane on the abutting lot to the east (where the 13 parking stalls are located), possibly by land acquisition. The existing lane access to 88 Avenue on the abutting lot to the east would be closed, which was a concern for the neighbouring property owner. This proposal also compromised the number of underground parking stalls for the subject site and required a further relaxation to the parking requirements. From a traffic flow and safety perspective however, this proposal was improved over previous site plans as it would have facilitated left turn access from 88 Avenue.

Ultimately no consensus could be reached, and the applicant reverted back to the current site plan, which is supported by staff but does not facilitate left turn access from 88 Avenue

• Staff will continue to maintain a dialogue with the property owners of the subject site and the abutting property to the east. Future meetings and discussions with all parties to further examine the vehicle access and lane options will be arranged as part of the development of Phase II (Site B) of the subject site.

Rapid Transit

- Over the next 30 years, the population of Surrey is expected to increase by approximately 300,000 people. In order to accommodate the expected growth, the City is committed to the expansion of the existing public transportation network.
- The expansion of the public transportation network will shape the City's growth and give transportation choices that will encourage economic development and promote the development of livable urban communities.
- Currently, the City is proposing two (2) rapid transit lines one connecting City Centre with Guildford along 104 Avenue and Newton along King George Boulevard, and one from City Centre to Langley along Fraser Highway.
- The City Centre to Langley rapid transit line may include a station at Fraser Highway and 152 Street. The subject site is within close proximity (400 metres / 0.25 mile) of the future transit station, and is located within a Frequent Transit Development Area (FTDA) as per the Official Community Plan (OCP).
- As a result, increased densities and redevelopment near the Fraser Highway transportation corridor and within the FTDA, particularly in the form of a Transit-Oriented Development (TOD), are appropriate and necessary to support the proposed expansion of the rapid transit network.
- A TOD is a pedestrian-friendly, compact, mixed-use (commercial/residential) form of development that helps to encourage and promote walking, cycling and transit use due to the proximity of rapid transit.
- The proposed development is consistent with the OCP by supporting housing diversity, sustainability and affordability, while also supporting increased densities near an FTDA.

GENERAL DEVELOPMENT PERMIT

Proposed Blocks and Phasing

- The applicant is proposing to subdivide the subject property into two (2) lots Site A and B.
- Site A will accommodate three (3) buildings (Buildings A, B and C). Proposed Building A, which is five storeys in height, includes ground floor retail units facing 88 Avenue and the new Fleetwood Way with residential units located above.

• Proposed Building B, which is two storeys in height, includes ground floor retail units facing 88 Avenue and 152 A Street with office space located above.

- Proposed Building C is a single-storey commercial / retail building at the corner of the new 88A Avenue and 152A Street intersection.
- Site B will accommodate four (4) buildings (Buildings D, E, F and G). Proposed Building D, which is five stories in height, includes ground floor retail units facing 88 Avenue and the new Fleetwood Way with residential units located above. The building is similar to proposed Building A on Site A, and will create an active, pedestrian-friendly street along the new Fleetwood Way.
- Proposed Building E, which is five storeys in height, consists of residential apartment units and six (6), three-storey townhouse units fronting 88 Avenue. The townhouse units may include a live/work component.
- Proposed Building F is five storeys in height and solely residential on the west portion of the building, while the east portion of the building includes ground floor retail units with residential units located above.
- Proposed Building G is a single-storey commercial / retail building adjacent to the green lane to the north.
- Detailed Development Permits for each site will be submitted in the future. The applicant has indicated that neither site will further subdivide and that Site A (west) will proceed first with an expected completion time of 12 to 18 months after the detailed Development Permit is approved by Council. Site B (east) may be developed two or three years later, and will be determined by the marketplace / economic conditions at the time.

Indoor and Outdoor Amenity Spaces

- Indoor and outdoor amenity spaces for the proposed residential component of the development will be considered as part of the detailed Development Permits for Phase I and Phase II.
- The proposed site plan in the General Development Permit does include substantial public and private outdoor amenity space.

Vehicle Parking

- Although Transit-Oriented Developments (TODs) focus on efforts to improve multi-modal choices, the site must still be able accommodate automobile usage. A successful TOD can achieve this by applying Transportation Demand Management (TDM) strategies that discourage unnecessary automobile trips. Providing an appropriate supply of parking is one highly effective TDM measure.
- The applicant is proposing to construct a one (1) level underground parking facility under the subject site.

• Site A and B will each have a self-contained underground parking structure, as the underground parking will not be located below the dedicated roadways and thus will not be connected underground.

- Vehicle access to the underground parking on Site A is from the north side of proposed Building A along the new 88A Avenue, while vehicle access to the underground parking on Site B is from the north side of proposed Building D along an internal drive aisle connecting the new Fleetwood Way with the green lane.
- The applicant proposes 218 underground parking spaces and 56 surface parking spaces on Site A for a total of 274 parking spaces, while Site B includes 316 underground parking spaces and 31 surface parking spaces for a total of 347 parking spaces.
- Based on the parking standards in the Zoning By-law, the proposed parking is deficient by 12 parking spaces on Site A (286 parking spaces required and 274 provided) and 43 parking spaces on Site B (390 parking spaces required and 347 provided).
- The applicant is proposing residential parking rates for the subject site that are below the Zoning By-law requirements. The proposed parking rates for the commercial, retail and office component however, meet the Zoning By-law requirement.
- As a TOD, there is basis for staff to recommend supporting relaxations in the residential parking supply. The relaxation to the residential rates for the proposed development (Site A and B combined) is approximately 12%, which is less than the 20% provision in the Zoning Bylaw for developments within the City Centre. See CD By-law and Public Information Meeting (PIM) Sections of this report for proposed detailed parking rates and further justification for the proposed parking relaxation.
- Should, in the future, the applicant propose to provide parking below these proposed rates noted in the CD By-law, the applicant will be required to proceed with a Development Variance Permit (DVP) application and provide rationale and suitable mitigation measures to be determined at that time.

Signage

• Signage details will be provided as part of the detailed Development Permits for Phase I and Phase II of the proposed development.

PROPOSED CD BY-LAW (Appendix VIII)

- The applicant is proposing to rezone the site to a Comprehensive Development (CD) Zone that is based on the RM-70 Zone and the C-8 Zone.
- The proposed CD Zone includes modifications to the permitted uses, allowable density, lot coverage, setbacks, building height and parking standards to accommodate the proposed development. The proposed CD Zone also incorporates air space subdivision regulations.

• The subject site is located within a Frequent Transit Development Area (FTDA), and in accordance with the Official Community Plan (OCP) higher densities of residential and commercial development are encouraged close to a future rapid transit line.

- Densities up to a floor area ratio (FAR) of 1.5 may be permitted under the Commercial designation subject to an appropriate interface to adjacent residential areas.
- The OCP also notes that for sites located within an FTDA (such as the subject site), densities expressed as a floor area ratio (FAR) are to be calculated on a gross site basis. The overall gross density proposed on the entire subject site is 1.3 FAR, which complies with the Commercial designation in the OCP.
- A comparison of the permitted uses in the RM-70 Zone, C-8 Zone and the proposed CD Bylaw is illustrated in the following table:

Residential Uses	RM-70	Proposed CD By-law
Multiple unit residential buildings and ground-oriented multiple unit residential buildings	Permitted	Permitted
Child care centres	Permitted	Permitted
Commercial Uses	C-8 Zone	Proposed CD By-law
Retail Uses	Permitted	Permitted
Office Uses, excluding social escort services and methadone clinics	Permitted	Permitted
Personal Service Uses, excluding body rub parlours	Permitted	Permitted
General Service Uses, excluding funeral parlours and drive-through banks	Permitted	Permitted
Beverage container return centres	Permitted	Permitted
Eating establishments, including	Permitted, but with no drive-	Permitted, but with no drive-
drive-through restaurants	through component	through component
Neighbourhood pubs	Permitted	Permitted
Liquor stores	Permitted	Permitted
Parking facilities	Permitted	Not permitted
Automotive service uses of vehicles less than 5,000 kilograms [11,023 lbs] G.V.W.	Permitted, in association with a retail use	Not permitted
Indoor recreational facilities	Permitted	Permitted
Entertainment Uses, excluding arcades and adult entertainment stores	Permitted	Permitted
Community services	Permitted	Permitted
Child care centres	Permitted	Permitted
Assembly halls	Permitted	Not Permitted
Caretaker's suite	Permitted	Not permitted

• The proposed CD By-law will not permit automotive service uses, assembly halls, or a caretaker suite. Additionally, the commercial / office uses noted in the CD By-law are permitted provided that any one of the uses, or a combination of them, is associated with the permitted residential uses.

• A comparison of the density, lot coverage, setbacks, and building height in the RM-70 Zone, C-8 Zone and the proposed CD By-law is illustrated in the following table:

	RM-70	C-8	Proposed CD By-law
FAR	1.50	0.80	1.70
Lot Coverage	33%	50%	60% (100% for air space parcels)
Setbacks	7.5 metres (25 ft.) to	all lot lines	2.0 metres (6.5 ft.) to commercial / mixed use buildings from all lot lines and 4.5 metres (15 ft.) to residential-only buildings from all lot lines o.o metre (o ft.) for air space parcels
Principal Building	50 metres (164 ft.)	12 metres (40 ft.)	23 metres (74 ft.)
Height			

- In addition to a higher FAR and lot coverage, the proposed CD By-law reduces the building setbacks along all lot lines to 2.0 metres (6.5 ft.) for commercial and mixed-use edges and to 4.5 metres (15 ft.) for residential edges. Both Site A and Site B interface with public roads on all sides (with the exception of the northwest corner of Site B). As such, the reduced setbacks will promote active building interfaces with the streets and sidewalks.
- The northwest corner of Site B interfaces with the side of proposed Building G, and as such, a reduced setback for a side yard condition is acceptable.
- All other aspects of the commercial component of the proposed CD Zone meet or exceed the requirements of the RM-70 Zone and C-8 Zone.
- The following residential parking rates will be incorporated in the proposed CD By-law:

Site A and B	Zoning By-law Rates	Proposed CD By-law Rate
1-Bedroom Dwelling Unit or less	1.3 parking spaces per dwelling unit	1.1 parking space per dwelling unit
2-Bedroom Dwelling Unit	1.5 parking spaces per dwelling unit	1.4 parking space per dwelling unit
Visitor Parking	o.2 parking space per dwelling unit	o.1 parking space per dwelling unit

• As the proposed development is a transit-oriented development, reduced residential parking rates are supported, and are incorporated in the proposed CD By-law for the subject site. Commercial parking rates and any other proposed parking rates, including bicycle parking rates, not identified in the table will be subject to parking rates listed under Part 5 Off-Street Parking and Loading/Unloading of Surrey By-law, 1993, No. 12000, as amended.

TREE PRESERVATION AND MANAGEMENT (Appendix V)

• The applicant has submitted an Arborist Report and Tree Preservation and Replacement Plan prepared by Mike Fadum, Registered Arborist for Mike Fadum and Associated Ltd. for the entire subject site (Sites A and B). The report identified 10 mature trees on the site, with five (5) of them proposed for removal and five (5) proposed for retention.

• The table below provides a summary of the tree retention and removal by tree species:

Table 1: Summary of Tree Preservation by Tree Species:

Tree Species	Ex	isting	Remo	ve Retain
Deciduous Trees				
Cherry	1		1	
Maple	1		1	0
Maple, Manitoba	6		1	5
Birch, Paper	1		1	0
Plum, Purple Leaf	1		1	0
Total	10		5	5
Total Replacement Trees Proposed (excluding Bouleva Street Trees)	ard	To b	e determine	ed at DP stage
Total Retained and Replace Trees	ement	To b	e determine	ed at DP stage
Contribution to the Green Fund	City	To b	e determine	ed at DP stage

• Based upon the Tree Protection By-law (No. 16100), ten (10) replacement trees are required to be planted to mitigate the removal of the five (5) trees. The total number of replacement trees to be planted however, will be determined at the detailed Development Permit stage. A landscape plan (Appendix V) submitted by the applicant for the current General Development Permit shows that the number of replacement trees for both sites will greatly exceed the minimum requirement, and therefore, a contribution towards the Green City Fund to address any deficit in replacement trees will not be required.

PRE-NOTIFICATION AND PUBLIC INFORMATION MEETING

Pre-notification letters were sent on April 8, 2015. Staff received two (2) telephone calls in response to the pre-notification letters. The property owners expressed the following comments / concerns (with staff comments in italics):

• The proposed buildings, at five (5) storeys in height, are too tall at this location.

(Staff worked with the applicant to provide an appropriate street interface with the existing single family lots to the south across 88 Avenue, emphasizing building design and orientation and scaled-down building forms including 3-storey townhouse units along 88 Avenue. Additionally, there is a significant separation (approximately 40 metres /130 ft.) between the proposed buildings on the subject site and the existing single family dwellings to the south across 88 Avenue.)

The caller asked about the date of the Public Hearing.

(The caller was advised that the date of the Public Hearing has yet to be confirmed. Subject to Council support, once the date of the Public Hearing has been set, a notice will be sent from the City's Legislative Services Division to property owners within 100 metres (330 ft.) of the subject site confirming the date and time.)

Public Information Meeting (PIM)

- The applicant held a Public Information Meeting (PIM) on Thursday, June 4, 2015 at a meeting room in the ABC Restaurant in Fleetwood. The PIM was held to present the subject proposal to the residents and businesses in the neighbourhood.
- Those in attendance had an opportunity to review the proposal and discuss any concerns with the applicant and their consultants. A staff representative from both the City's Area Planning Division and Transportation Planning Section were in attendance at the PIM.
- A total of 35 individuals attended the PIM, and a total of twelve (12) comment sheets were submitted by property owners of the Fleetwood area. The PIM comment sheets are summarized as follows:
 - o Eight (8) of the comment sheets indicated concerns with the proposal; and
 - o Four (4) of the comment sheets indicated support for the proposal.
- The primary concerns expressed at the PIM and on the PIM comment sheets include:
 - o Density too high for the area;
 - o Current public transit service cannot sustain the proposed increase in density;
 - o Increased vehicle traffic, truck traffic, and parking concerns;
 - o Proposed building heights are too high; and
 - o Sewer system and water pressure concerns.

Applicant's Responses to PIM Concerns

• After the Thursday, June 4, 2015 Public Information Meeting, the applicant submitted a written summary of the PIM. A discussion of the concerns is provided below.

Density and the OCP

- The subject site is designated Urban in the Official Community Plan (OCP) and is located within walking distance to numerous businesses and services in the area. The proposed OCP Amendment to Commercial is supported since the proposed mixed-use development will offer a diverse range of housing options and commercial amenities in the area, and therefore provide an urban, more pedestrian-oriented neighbourhood.
- The future anticipated expansion of rapid transit along Fraser Highway from City Centre, with a potential rapid transit station at the intersection of Fraser Highway and 152 Street, will provide residents with additional transit options in the area. Increased densities within the future transportation corridor are required, and appropriate, to support the proposed expansion of the rapid transit network and transit bus service.
- The OCP emphasizes the alignment of land use and density with transportation infrastructure, particularly transit. The subject site is located within a proposed Frequent Transit Development Area (FTDA), and the Commercial OCP designation permits up to 1.5 floor area ratio (FAR) as measured on the gross site area in FTDA areas. The proposed gross FAR for the overall site is 1.3.
- The proposed mixed-use, transit-oriented development is consistent with the OCP by supporting housing diversity, sustainability and affordability, while supporting increased densities near a Frequent Transit Development Area.

Public Transit

- Currently, transit buses run along Fraser Highway, 88 Avenue and 152 Street and provide riders with service to City Centre, Guildford, South Surrey and east to Langley.
- Typically, increased funding to expand and improve the existing transit bus service is
 contingent on an increase in ridership. Therefore, increased densities in high transit use areas
 like the subject site, are appropriate and necessary, to support an increase in the bus transit
 service.
- Future expansion of rapid transit, like light rail transit, along Fraser Highway from City Centre
 to Langley will provide residents with additional transit options in the area, and therefore,
 help to alleviate traffic congestion. Increased densities within this future transportation
 corridor are required to ensure the viability of any transit investment.

Traffic

• The applicant submitted a Traffic Impact Review, conducted by Bunt & Associates Engineering (BC) Ltd. and dated September 15, 2015, assessing the traffic impact of the proposed mixed-use development on the existing neighbourhood. In particular, the analysis

focused on traffic operations on the three (3) major roads near the subject site – 88 Avenue, Fraser Highway and 152 Street.

- The Traffic Impact Review provided the following conclusions, as a result of a high level traffic impact assessment for the proposed mixed-use development:
 - The proposed development, when fully constructed, will moderately increase the amount of vehicle traffic on the adjacent roads. This translates to a less than 4% increase in traffic along 88 Avenue and less than 2% on Fraser Highway and 152 Street;
 - o The construction of the new Fleetwood Way and a portion of 88A Avenue through the subject site will greatly enhance the local circulation and accessibility in the area;
 - o Trips generated by the proposed development are anticipated to have minimal impact on the current road network and its intersections' capacity performance, particularly with the new signalized intersection at 88 Avenue and the new Fleetwood Way proposed; and
 - o In the long term when Fleetwood Way is fully constructed between Fraser Highway and 88 Avenue, vehicle, cycling and pedestrian connections will be greatly improved. This connection will provide a more direct, non-circuitous connection within the triangle area bounded by Fraser Highway, 152 Street and 88 Avenue.
- The subject site is located along 88 Avenue, which is an established truck route. The completion of the South Fraser Perimeter Road (SFPR) has resulted in some reduction in truck traffic along 88 Avenue; however, it will continue to remain as a major east/west connector for all vehicle traffic.

Parking

- Area residents expressed concerns regarding possible parking problems for existing and future residents once the proposed development is complete.
- The applicant proposes to meet the parking requirement in the Zoning By-law for all proposed commercial, retail and office uses on the subject site, as noted in the project statistics of the Master Plan. The applicant is however, proposing a relaxation to the parking requirement for the proposed residential uses (see CD By-law Section).
- The commercial parking rates used to determine the overall parking supply include a realistic mix of retail, office, service, eating establishments and indoor recreational uses.
- The applicant is proposing a 9.6% and 13.3% reduction in the parking requirement for the residential component of the project on Sites A and B, respectively, and an overall reduction of 12.3% for the entire site. This results in a reduction of 12 residential parking spaces on Site A and a reduction of 43 residential parking spaces on Site B, based on the combination of uses proposed.
- The proposed parking relaxation of approximately 12% is less than the 20% reduction permitted in City Centre, and is appropriate for the subject site, which is located in a Frequent Transit Development Area (FTDA) and currently well-served by public transit.

• The proposed development will be phased, and it will be a several years before the buildings on Sites A and B are completed. Therefore, by the time the project is fully constructed and occupied, improvements and possible expansion of the existing public transit network will likely have progressed further.

• The construction of the new Fleetwood Way will accommodate approximately sixteen (16) additional off-site parking spaces. These parking spaces are not included in the applicant's proposed parking totals.

Building Height

- The applicant's original proposal included six (6) storey apartment buildings (proposed Buildings A, D and E). These proposed buildings have now been scaled back to five (5) storeys in height.
- The applicant's architect has provided cross-sectional drawings (see Appendix II) showing the height and distance of the proposed buildings in relation to the existing single family dwellings to the south of 88 Avenue.
- The distance between the proposed buildings on the subject site and the existing single family dwellings along the south side of 88 Avenue is almost 40 metres (130 ft.). This includes the proposed building setback (2.0 metres / 6.5 ft.) and road dedication (2.5 metres / 8 ft.) from the subject site, the existing width of 88 Avenue (25 metres / 82 ft.), and the existing building setbacks (7.5 metres / 25 ft.) on the single family lots to the south.
- The proposed 5-storey high buildings on the subject site are sited with the narrow portion of the building façades facing north/south, which results in a more appropriate interface with the single family lots to the south.
- The applicant is also proposing six (6) three-storey townhouse units along 88 Avenue (Site B), which will also provide a more appropriate street interface.

Sewer System and Water Pressure

- The City requests that the applicant connect to the sanitary system located west of the subject site, and recommend that they construct a diversion near 84 Avenue and 148 Street to the south, to coincide with the future expansion of sewer connections in the area.
- Engineering utilities staff have confirmed that the existing water system has adequate capacity
 to meet the domestic and fire flow requirements of the proposed development, and the
 development is not expected to negatively impact the water pressure for other properties in
 the area.

JUSTIFICATION FOR PLAN AMENDMENT

- The applicant is proposing an Official Community Plan (OCP) amendment from Urban to Commercial (Appendix VII). The OCP Amendment is consistent with the abutting properties to the west, north and east of the subject site, which are all designated Commercial in the OCP and is also appropriate to facilitate a mixed-use development in a Frequent Transit Development Area (FTDA).
- The applicant has agreed to provide a community benefit contribution on a per residential unit basis of \$1,500 to mitigate any additional pressures on the area as a result of the proposed development. This contribution, which is consistent with other similar OCP Amendments, will be collected prior to the project being considered for Final Adoption.

PUBLIC CONSULTATION PROCESS FOR OCP AMENDMENT

Pursuant to Section 879 of the <u>Local Government Act</u>, it was determined that it was not necessary to consult with any persons, organizations or authorities with respect to the proposed OCP amendment, other than those contacted as part of the pre-notification process.

SUSTAINABLE DEVELOPMENT CHECKLIST

The applicant prepared and submitted a sustainable development checklist for the subject site on April 24, 2015. The following table summarizes the applicable development features of the proposal based on the seven (7) criteria listed in the Surrey Sustainable Development Checklist:

Sustainability Criteria	Sustainable Development Features Summary
Site Context &	The site is located in Fleetwood in an established neighbourhood with
Location	frequent transit service.
(A1-A2)	The proposed mixed-use project may initiate development interest, as there
	is significant redevelopment potential in the area. An increase in densities
	may advance the expansion of transit options and create a more pedestrian and transit-friendly neighbourhood.
2. Density & Diversity	• The proposed net density of the development is 1.7 floor area ratio (FAR),
(B1-B7)	which will increase the density in the area and promote a more urban, pedestrian-friendly streetscape.
	The proposed development will include a mix of land uses, including commercial, office and residential.
	The proposed development is intended to include a mix of housing types, such as townhouse units and apartment units (bachelor to 2-bedroom units), and will disconsife the housing steels and provide additional antique.
	units), and will diversify the housing stock and provide additional options for future home buyers.
	A publically accessible plaza is proposed on Site A.
3. Ecology &	The development proposes to incorporate Low Impact Development
Stewardship	Standards (LIDS), such as rain barrels, swales, and green roofs. These were
(C1-C4)	will be further investigated during the detailed DP stage.
	The proposed development includes infiltration trenches and absorbent soils
	to alleviate any drainage concerns.
	Natural, drought-resistant landscaping will be utilized.

Sustainability Criteria	Sustainable Development Features Summary
4. Sustainable Transport & Mobility (D1-D2)	 Frequent transit service runs along 88 Avenue, Fraser Highway and 152 Street, and is within close walking distance from the subject site. Future expansion of rapid transit along Fraser Highway will provide additional transit options for visitors and residents of the site.
5. Accessibility & Safety (E1-E3)	 A high quality of urban realm design has been developed with CPTED principles in mind including: well-lit entries/exits and public spaces, natural surveillance, and clear pedestrian linkages and lighting. Landscaping is also designed to support and enhance CPTED.
6. Green Certification (F1)	No green rating or certification is proposed.
7. Education & Awareness (G1-G4)	• N/A

ADVISORY DESIGN PANEL (Appendix VI)

- The proposed development was reviewed by the Advisory Design Panel (ADP) on March 26, 2015.
- Staff are satisfied with the applicant's responses to the ADP recommendations. Further
 enhancements and improvements can be considered at the detailed Development Permit
 stage.

INFORMATION ATTACHED TO THIS REPORT

The following information is attached to this Report:

Appendix I. Lot Owners, Action Summary and Project Data Sheets

Appendix II. Subdivision Plan, Site Plan, Building Elevations, Landscape Plans and

Perspective

Appendix III. Engineering Summary

Appendix IV. School District Comments

Appendix V. Summary of Tree Survey and Tree Preservation

Appendix VI. ADP Comments

Appendix VII. OCP Redesignation Map Appendix VIII. Proposed CD By-law

Appendix IX. Public Access ROW (15405 - 88 Avenue)

Appendix X. Previous Site Plan I Appendix XI. Previous Site Plan II

INFORMATION AVAILABLE ON FILE

• Traffic Study prepared by Bunt & Associates, dated September 15, 2015.

original signed by Judith Robertson

Jean Lamontagne General Manager Planning and Development

DN/dk

\\file-serveri\net-data\csdc\generate\areaprod\save\27007624010.doc KD 11/25/15 3:37 PM

<u>Information for City Clerk</u>

Legal Description and Owners of all lots that form part of the application:

1. (a) Agent: Name: Thomas Morton

Address: 3590 West 26 Avenue, Unit 201

Vancouver, BC V6S 1N9

Tel: (604) 841-8833

2. Properties involved in the Application

(a) Civic Address: 15289 - 88 Avenue

(b) Civic Address: 15289 - 88 Avenue

Owner: Fleetwood Village Development Ltd.

PID: 009-343-903

Lot 28 Except: Part Shown Red On Plan With Bylaw Filed No. 60957 and Part In Plan

LMP19136, Section 35 Township 2 New Westminster District Plan 24543

3. Summary of Actions for City Clerk's Office

- (a) Introduce a By-law to amend the Official Community Plan to redesignate the property.
- (b) Introduce a By-law to rezone the property.

DEVELOPMENT DATA SHEET

Entire Subject Site

Proposed Zoning: CD (based on RM-70 and C-8)

Required Development Data	Minimum Required / Maximum Allowed	Proposed
LOT AREA*		
Gross Total		23,113 sq.m.
Road Widening area		4,876 sq.m.
Undevelopable area		N/A
Net Total		18,237 sq.m.
		,,,
LOT COVERAGE (in % of net lot area)		
Buildings & Structures		52%
Paved & Hard Surfaced Areas		15%
Total Site Coverage		67%
SETBACKS		
Front (West)	7.5 metres	2.0 metres (6.5 ft.) to
Rear (East)	7.5 metres	commercial / mixed use
Side #1 (North)	7.5 metres	buildings from all lot lines
Side #2 (South)	7.5 metres	and 4.5 metres (15 ft.) to residential-only buildings
		from all lot lines, and o.o
		metres (o ft.) to buildings
		within an air space parcel
		within an an space pareer
BUILDING HEIGHT (in metres/storeys)		
Principal	15 metres (50 ft.)	23 metres (75 ft.)
Accessory	4.5 metres (15 ft.)	4.5 metres (15 ft.)
NUMBER OF REGIDENESS AT TRACE		
NUMBER OF RESIDENTIAL UNITS		
Bachelor		0
One Bed		77
Two Bedroom		195
Three Bedroom +		0
Total		272
FLOOR AREA: Residential		21,970 sq.m.
120 Oktiment Residential		2.,9/0 54
FLOOR AREA: Commercial		
Retail		5,860 sq.m.
Office		1,300 sq.m.
Total		7,160 sq.m.
		•
FLOOR AREA: Industrial		N/A
FLOOR AREA: Institutional		N/A
TOTAL BUILDING FLOOR AREA	34,670 sq.m. (1.5 gross FAR)	29,130 sq.m.
	1 JULY 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	// ノ・ ~ 1 ·

^{*}If the development site consists of more than one lot, lot dimensions pertain to the entire site.

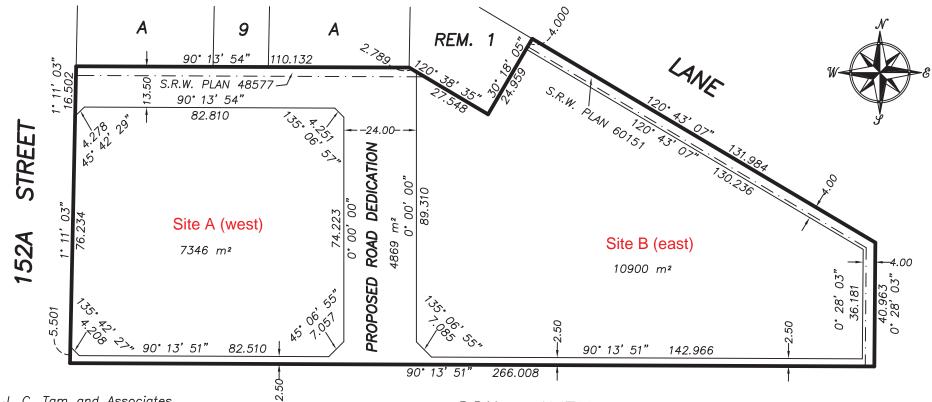
Development Data Sheet cont'd

Required Development Data	Minimum Required / Maximum Allowed	Proposed
DENSITY		
# of units/ha /# units/acre (gross)		N/A
# of units/ha /# units/acre (net)		N/A
FAR (gross)		1.3
FAR (net)		1.7
AMENITY SPACE (area in square metres)		
Indoor		TBD at the detailed
Outdoor		DP stage
PARKING (number of stalls)		
Commercial	228	228
Industrial		N/A
Residential Bachelor + 1 Bedroom	101	85
2-Bed	293	273
3-Bed		N/A
Residential Visitors	54	28
Institutional		N/A
Total Number of Parking Spaces	676	614
Number of disabled stalls	6	6
Number of small cars	169	134
Tandem Parking Spaces: Number / % of Total Number of Units		N/A
Size of Tandem Parking Spaces width/length		N/A

Heritage Site NO Tree Survey/Assessment Provided YES	
--	--

SURVEY PLAN TO ACCOMPANY CITY OF SURREY REZONING BYLAW NO. OF LOT 28 EXCEPT: PART SHOWN RED ON PLAN WITH BYLAW FILED NO. 60957 AND PART IN PLAN LMP19136, SECTION 35 TOWNSHIP 2

NEW WESTMINSTER DISTRICT PLAN 24543



J. C. Tam and Associates
Canada and B.C. Land Surveyor
115 — 8833 Odlin Crescent
Richmond, B.C. V6X 3Z7
Telephone: 214—8928

Fax: 214-8929

E-mail: office@jctam.com Website: www.jctam.com

Drawn By: KA

DWG No. 4936-PRO-SUB

88th AVENUE



ALL DISTANCES ARE IN METRES AND DECIMALS
THEREOF UNLESS OTHERWISE INDICATED

This plan lies within the Greater Vancouver Regional District.

Certified correct this 24th day of November, 2015.

JOHNSON C. TAM, B.C.L.S.







15289 88 Ave. SURREY BC

REZONING SITE PLAN SCALE 1:400 PROJECT 13018 OCTOBER 21, 2015

SITE STATISTICS

OVERALL SITE DATA:

ZONING:

FROM RF TO CD

SITE AREA GROSS: BEFORE DEDICATIONS AND SRW

248,695.9 ft2 (23,113 m2) (5.70927 ac)

SITE AREA NET:

AFTER DEDICATIONS INCLUDING:

24 m WIDE FLEETWOOD WAY SOUTH/NORTH

2.5 m WIDE 88th AVE. EAST/WEST 13.5 m WIDE EAST/WEST CONNECTOR

4 m WIDE REAR LANE (INCLUDING EAST END)

TOTAL DEDICATION:

52,483.7 ft2 (21%)

4,875.9 m²

248,695.9 ft2 - 52,483.7 ft2 = 196,212.2 ft2 SITE AREA NET

18,228.7 m²

MAX FAR = 2

BASED ON NET SITE AREA 196,212.2 ft2 (18,228.7 m2) GROSS BUILDABLE AREA = 392,424.4 ft2 (36,457.4 m2)

GROSS FAR: 1.26

GROSS FLOOR AREA 29,130 m2 / GROSS SITE AREA 23,113 m2 = 1.26

PROPOSED FAR: 1.6

GROSS FLOOR AREA 29,130 m2 / NET SITE AREA 18,228.7 m2 = 1.6

SITE COVERAGE = 52%

BUILDING FOOTPRINT 9.345 m²

SITE A

PROPOSED FAR: 1.5

GROSS FLOOR AREA 10,950 m2 / NET SITE AREA 7,342.4 m2 = 1.5

SITE COVERAGE = 60 %

BUILDING FOOTPRINT 4,387 m²

BUILDING HEIGHTS:

BUILDING A 22 m

BUILDING B 14 m

BUILDING C 9 m

SITE B

PROPOSED FAR: 1.7

GROSS FLOOR AREA 18,180 m2 / NET SITE AREA 10,899.5 m2 = 1.7

SITE COVERAGE = 46 %

BUILDING FOOTPRINT 4,958 m²

BUILDING HEIGHTS:

BUILDING D 22 m

BUILDING G 9 m

BUILDING E 19 m

BUILDING H 22 m

270 - 601 W.Cordova St. Vancouver BC V6B 1G1 Tel 804 687 3390 Fax 604 687 3325 CHANDLER ASSOCIATES



SITE A:

RESIDENTIAL:

BUILDING A (5 STOREY): 6,000 m²

COMMERCIAL:

BUILDING A: BUILDING B: BUILDING C: 2,700 m² 600 m² 350 m²

TOTAL:

3,650 m²

OFFICE:

BUILDING B:

1,300 m²

PARKING:

RESIDENTIAL:

1BDR (70 m²) 2BDR (85 m²) VISITOR

OFFICE (2nd FLOOR)

TOTAL:

TOTAL:

BYLAW EQUIVALENT 1.3 STALLS x 22 UNITS = 29 1.5 STALLS x 53 UNITS = 80 0.2 STALLS x 75 UNITS = 15

124 STALLS

1.1 STALLS x 22 UNITS = 24 1.4 STALLS x 53 UNITS = 74 0.1 STALLS x 75 UNITS = 8 106 STALLS

PROPOSED

WHERE:

2 HC STALLS 19 SC STALLS (18%) 85 REGULAR STALLS

INDICATIVE COMMERCIAL OCCUPANCIES:

INDOOR REC FACILITY/ RETAIL CATEGORY 2 EATING ESTABLISHMENT / CATEGORY 3 GENERAL AND PERSONAL SERVICES EATING. CATEGORY 2 / NEIGHBORHOOD PUB MEDICAL CLINIC

3 STALLS / 100 m² 2.600 m² = 78 min 3 STALLS / <150 m² 200 m² = 6 3 STALLS / 100 m² 10 STALLS / 100 m² 4 STALLS / 100 m² 2 STALLS / 100 m²

BYLAW EQUIVALENT

500 m² = 15 350 m² = 35 100 m² = 4 1,200 m2 = 24

PROPOSED

162 STALLS

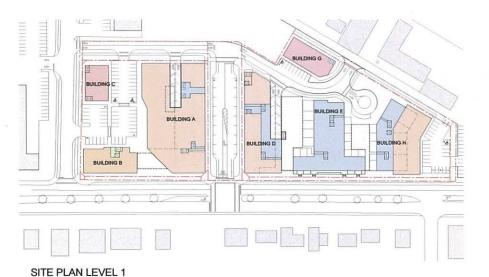
WHERE:

2 HC STALLS 42 SC STALLS (26%) 118 REGULAR STALLS

FLEETWOOD WEST

15289 88 Ave. SURREY BC

PROJECT STATISTICS - 1 SCALE NTS PROJECT 13018 **NOVEMBER 16, 2015**



NOTE:

- PARKING DIMENSIONS WILL COMPLY WITH SURREY BY-LAW REQUIREMENT FOR BOTH SITES
- BICYCLE PARKING BY-LAW REQUIREMENTS WILL BE MET FOR BOTH SITES



UNDERGROUND PARKING - P1



SITE PLAN WITH SUBDIVISIONS

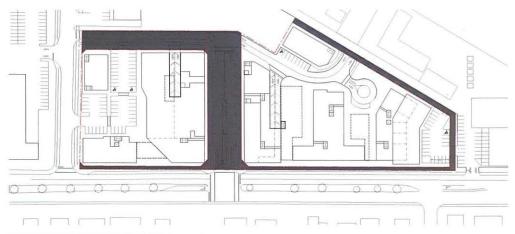




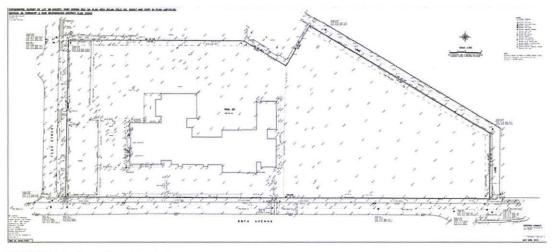
FLEETWOOD WEST

15289 88 Ave. SURREY BC

REZONING FLOOR PLANS SCALE NTS PROJECT 13018 NOVEMBER 16, 2015



DEDICATED LAND TO THE CITY (in grey) nts



SURVEY (showing existing trees) nts

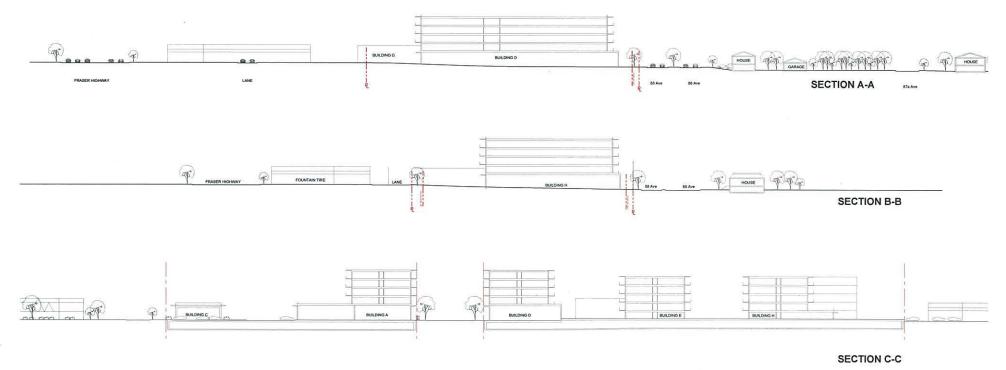


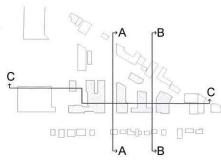




15289 88 Ave. SURREY BC













15289 88 Ave. SURREY BC

REZONING SECTIONS SCALE 1:400 PROJECT 13018 OCTOBER 21, 2015







15289 88 Ave. SURREY BC







15289 88 Ave. SURREY BC







15289 88 Ave. SURREY BC







15289 88 Ave. SURREY BC



INTER-OFFICE MEMO

TO:

Manager, Area Planning & Development

- North Surrey Division

Planning and Development Department

FROM:

Development Services Manager, Engineering Department

DATE:

November 25, 2015

PROJECT FILE:

7814-0121-00

RE:

Engineering Requirements (Commercial/Industrial)

Location: 15289 88 Avenue

OCP AMENDMENT

There are no engineering requirements relative to the OCP Amendment

REZONE/SUBDIVISION

Property and Right-of-Way Requirements

- dedicate 2.442-metre along 88 Avenue to the 30.0-metre arterial road;
- dedicate 24.0-metre along Fleetwood Way to the 24.0-metre collector road;
- dedicate 13.5-metre along 88A Avenue to achieve half road standard, ultimately 20.0-metre local road;
- dedicate 4.0-metre lane to achieve 10.0-metre lane, ultimately 12.0-metre Green Lane;
- dedicate all corner cuts; and
- register 0.5-metre statutory right-of-way along all frontages.

Works and Services

- construct 152A street, Fleetwood Way, 88A Avenue, and the lane including applicable utility servicing;
- install traffic signal at Fleetwood Way and 88 Avenue;
- provide on-site storm water management features;
- resolve downstream sanitary capacity constraints; and
- provide each lot with a storm, water, and sanitary service connection.

A Servicing Agreement is required prior to Rezone/Subdivision.

DEVELOPMENT PERMIT

There are no engineering requirements relative to issuance of the Development Permit.

Rémi Dubé, P.Eng.

Development Services Manager

sk

NOTE: Detailed Land Development Engineering Review available on file



Wednesday, October 07, 2015 Planning

THE IMPACT ON SCHOOLS

APPLICATION #:

14-0121-00

SUMMARY

The proposed 244 lowrise units are estimated to have the following impact on the following schools:

Projected # of students for this development:

Elementary Students:	12
Secondary Students:	7

September 2014 Enrolment/School Capacity

Functional Capacity*(8-12);

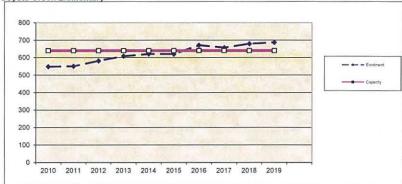
Coyote Creek Elementary	
Enrolment (K/1-7):	73 K + 548
Capacity (K/1-7):	40 K + 600
Fleetwood Park Secondary	
Enrolment (8-12):	1321
Nominal Capacity (8-12):	1200

School Enrolment Projections and Planning Update:

The following tables illustrate the enrolment projections (with current/approved ministry capacity) for the elementary and secondary schools serving the proposed development.

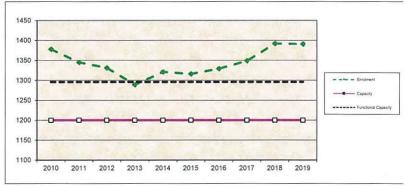
Capacity for Coyote Creek Elementary in the table below includes the main school building (40K + 500) plus a modular classroom complex with capacity for 100 students. The projections below include the estimated enrolment growth from The Enclave and other development in the catchment area. Both the elementary school and secondary school are projected to be at or over capacity in the near future and portables or catchment changes may be required to balance enrolment in the future.

Coyote Creek Elementary



Fleetwood Park Secondary

1296



*Functional Capacity at secondary schools is based on space utilization estimate of 27 students per instructional space. The number of instructional spaces is estimated by dividing nominal facility capacity (Ministry capacity) by 25.

MIKE FADUM AND ASSOCIATES LTD. VEGETATION CONSULTANTS

Tree Preservation Summary

Surrey Project No: 14-0121-00

Address: 15289 - 88 Avenue, Surrey, BC

Registered Arborist: Peter Mennel ISA (PN-5611A)

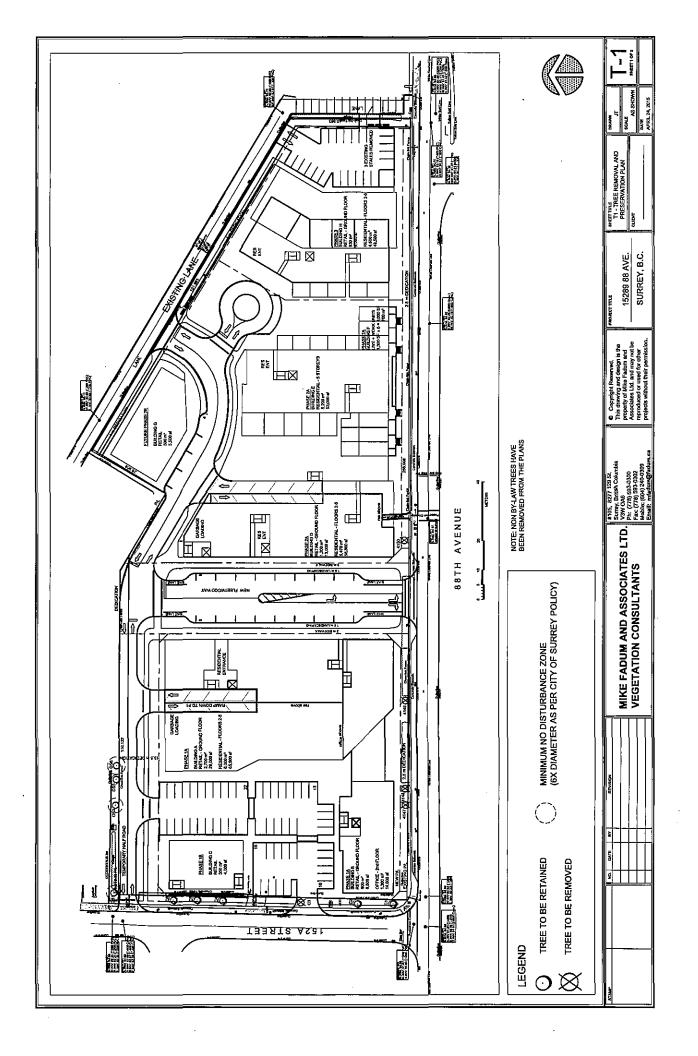
Make And Salar Ass	Mennikan wa Traka
Protected Trees Identified	
(on-site and shared trees, including trees within boulevards and proposed streets	10
and lanes, but excluding trees in proposed open space or riparian areas)	
Protected Trees to be Removed	5
Protected Trees to be Retained	-
(excluding trees within proposed open space or riparian areas)	5
Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio 0 X one (1) = 0 All other Trees Requiring 2 to 1 Replacement Ratio 5 X two (2) = 10	10
Replacement Trees Proposed	TBD
Replacement Trees in Deficit	TBD
Protected Trees to be Retained in Proposed [Open Space / Riparian Areas]	NA

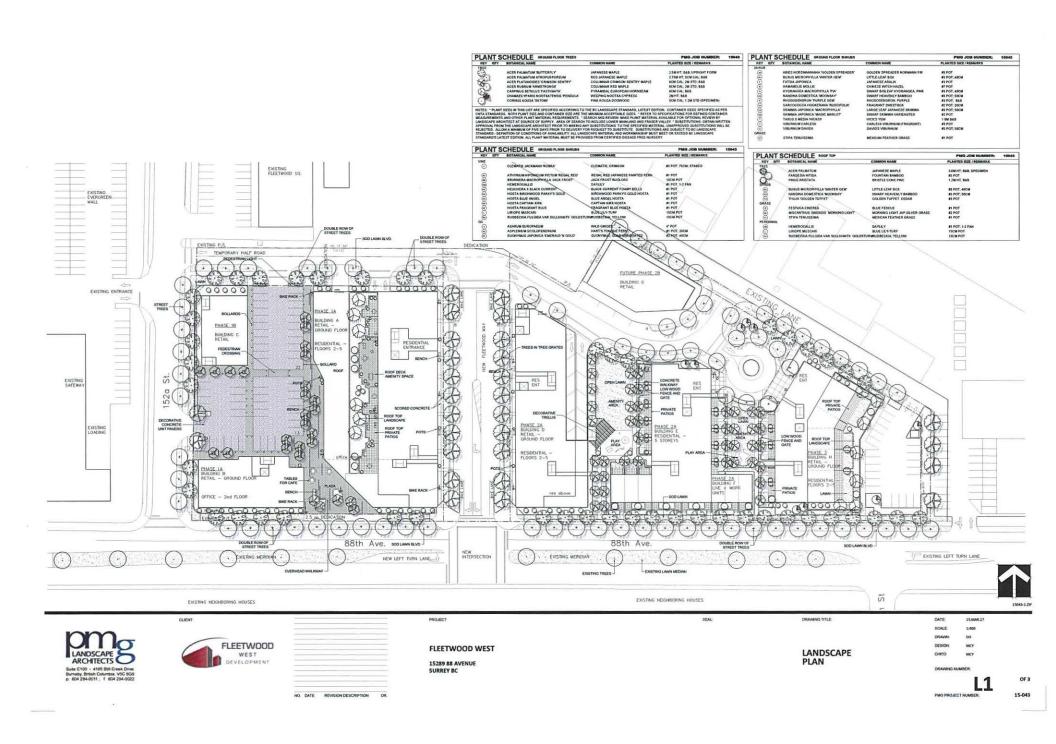
h ,, gr	il Marine is a second of the second
Protected Off-Site Trees to be Removed	0
Total Replacement Trees Required:	
Alder & Cottonwood Trees Requiring 1 to 1 Replacement Ratio 0 X one (1) = 0	NA
All other Trees Requiring 2 to 1 Replacement Ratio 0 X two (2) = 0	
Replacement Trees Proposed	NA
Replacement Trees in Deficit	NA

Summary report and plan prepared and submitted by: Mike Fadum and Associates Ltd.		
Signature of Arborist:	Date: April 24, 2015	











Advisory Design Panel Minutes

Architect's Response (red)

Appendix VI 2E - Community Room B

City Hall

13450 - 104 Avenue Surrey, B.C.

THURSDAY, MARCH 26, 2015

APRIL 24, 2015

Time: 4:00 pm

Present:

Chair - L Mickelson

D. Newby M. Ehman M. Vance T. Coady K. Johnston

S. Forrest M. Younger **Guests:**

C. Kay, Townline S. Jedreicich, Townline

C. Mackintosh, GBL Architects S. Lyon, GBL Architects

A. Pau, DKL Architects J. Saliken, Chandler Associates C. Block, Chandler Associates

M. Chan, PMG

M. Thomas, Fleetwood West Development R. Hart, Fleetwood Community Association

Staff Present:

T. Ainscough, City Architect M. Rondeau, Senior Planner

L. Luaifoa, Administrative Assistant

Architect's response to

A. RECEIPT OF MINUTES

It was

Moved by M. Ehman Seconded by D. Newby

That the minutes of the Advisory Design

Panel meeting of February 12, 2015, be received.

Carried

B. NEW SUBMISSIONS

2. 5:00PM

File No.:

7914-0121-00

New or Resubmit: Last Submission Date:

New N/A

Description:

A general site application for a proposed OCP Amendment from Urban to Commercial, a Rezoning from RF to CD (based on RM-45 and C-8), and a General Development Permit to allow a mixed-use 1 to 6 storey transit oriented development (TOD) of approx. 244 apartment units, 6 live/work townhouse units, approx. 3,000 m² of commercial/retail space and

1,350 m² of office space

Address:

Developer: Architect: 15289-88 Avenue, Fleetwood School Site Tom Morton, Fleetwood West Development

John Saliken, Chandler Associates Architecture Ltd.

Landscape Architect:

PMG

Planner:

Donald Nip

Urban Design Planner:

Mary Beth Rondeau

The Urban Design Planner presented an overview of the proposed project.

- This transit oriented development is located in the Fleetwood Town Centre near the busy streets of 152 and Fraser Highway.
- The extension of Fleetwood Way and an east/west road through the site will create a calmer village TOD inward from the busy arterials: 152nd and Fraser Highway.
- Staff generally supports use, form and density.

The Project Architect presented an overview of the site plan, building plans, elevations, cross sections, and streetscapes and highlighted the following:

- The proposal is for a mixed-use, for commercial/retail, residential and office space. The overall configuration of the site is formed by the north south road. The east west connector will bring some bearing on to how the overall site will be developed.
- The site is proposed to be phased starting at the west and going east.
- There are 2 retail buildings proposed at later phases.

The Landscape Architect reviewed the landscape plans and highlighted the following:

- Stormwater management features are being considered and the green roof of the parking adds amenity to the proposal.
- On the east side, the communal amenity space for the residents will create an opportunity for social gatherings and the ability to interact with neighbours.

ADVISORY DESIGN PANEL STATEMENT OF REVIEW

A general site application for a proposed OCP Amendment from Urban to Commercial, a Rezoning from RF to CD (based on RM-45 and C-8), and a General Development Permit to allow a mixed-use 1 to 6 storey transit oriented development (TOD) of approx. 244 apartment units, 6 live/work townhouse units, approx. 3,000 m² of commercial/retail space and 1,350 m² of office space

File No. 7914-0121-00

It was

Moved by M. Ehman Seconded by T. Coady

That the Advisory Design Panel (ADP)

recommends that the applicant address the following recommendations and revise and resubmit to *Planning Department*.

Carried

STATEMENT OF REVIEW COMMENTS

The Panel generally supported the use, form and density of the project and considered the plans showed an excellent arrangement of the buildings and pedestrian circulation.

Site

- Phase 1 residential needs its own open amenity. Suggest using roof of building. Site A Residential will incorporate the west roof above the retail for a public amenity roof terrace. It will also contain private roof terraces along the edge of the Residential units.
- Ensure "cut" for the public plaza along 88 Avenue is high enough and wide enough to create a sense of invitation. All effort will be made to create sense of invitation to the "Cut". The success of the pedestrian path, and Fleetwood Retail rely on it.
- The site and surface parking could be designed more like University Village in Seattle with more landscaping, benches, art etc. Landscape and benches will be added along the edges of the parking in Site A, similar or equivalent to the concepts at University Village, where it does not impede pedestrian links, and pedestrian access.
- The motor court should be reduced in scale. This was an isolated comment, and not the general consensus of the panel. The current at-grade parking ratio is already heavily reduced from typical norms, and much lower than at University Village, as addressed in the comment above. Further reduction could negatively affect the success of the development.
- The site planning at the east end of the site is odd with commercial and surface
 parking. This was an isolated comment, and not the general consensus of the
 panel. The East end must be taken into context with the existing surrounding
 area, back alley, and back of house of light industrial. Residential would not be
 appropriate at this end of the site.
- Concern for parking. It should be underground and there is not adequate
 parking for residents. 1 per unit should be increased to 1.3 stalls per unit. This
 was an isolated comment, and not the general consensus of the panel. The Site
 B, and Site C parking referred to above is underground, and the residential
 parking allocation is part of a sustainable agenda. The basic premise of Transit
 Oriented Development, is to reduce cars, and enhance alternate modes of
 transportation.

Building Form and Character

- Site could stand greater residential density, provided outdoor space can be provided. Residential density has been maximized and is driven by maximizing parking stalls underground. Further density is possible with reduced parking stall requirements as stipulated in the Bylaws.
- Good permeability into north/south corridors. Address solar orientation of
 west and south sides of buildings perhaps set a few degrees off the grid. Solar
 heat gain will be addressed at the individual building Development Permit
 stages.

- Townhomes along 88th need better integration. Work these 2 storey elements into the apartments. Integration will be addressed at the individual building Development Permit stages.
- Consider when building designs come back that the buildings are a family of buildings and colour materials and articulations should vary more than shown.
 Variation will be addressed at the individual building Development Permit stages.
- Provide amenity space inside buildings to ensure activity on commons. Site B
 will provide ground floor public amenity space, adjacent to the commons.
- Address parkade ramps and their relationship to the adjacent amenity, particularly Building B. Relationship will be addressed at the individual building Development Permit stages.
- Cedar exterior materials are suggested and are likely unrealistic. Cedar siding
 will not be used. Some form of manufactured product, with good durability
 will be specified.

Landscaping

- Consider the introduction of urban agriculture. The public landscaped areas
 will be offered to all residents for enjoyment and designated plots are not
 preferable. However, agricultural plant type can be incorporated into the
 landscape plan
- The Urban Designer Planner read written comments provided by the Landscape Architect:
 - Consider more creative use for outdoor space in Phase 1 amenity. Creativity
 and design development will be addressed at the individual building
 Development Permit stages.
 - Good light into open amenity. Suggest really working to activate these spaces for buyer profile/first time buyers. All amenity spaces will be designed to provide engagement with residents.
 - The majority of the site and planting, including trees, is on slab. Important to provide adequate soil volumes and species selection. All soil volumes will be adequate for species selection.
 - In general, the landscape design does not respond well to the architecture. The building design uses clean lines and bold materials for a contemporary aesthetic. The landscape could respond better, using lines and geometries from the buildings to strengthen the public and shared amenity areas. Creativity and landscape design integration will be further addressed at the individual building Development Permit stages. Bold material and contemporary design is possible.

CPTED

No specific CPTED issues were identified. confirmed

Accessibility

Comments on accessibility will be made on future presentations. confirmed

Sustainability

- Suggest looking for opportunities for stormwater infiltration at podium level, internal roads(pervious pavement) and terraces. Extensive greenscape on structured slab, as per the existing design will act as stormwater management system. Pavers are also introduded in the parking areas. We will recommend to the city that the new city streets be permeable pavers.
- Suggest investing "energy sharing" concept between different building uses, i.e. cooling demand in retail and heating demand in residential. District energy is unrealistic on a project of this size.

	COMPETENT	
C.		

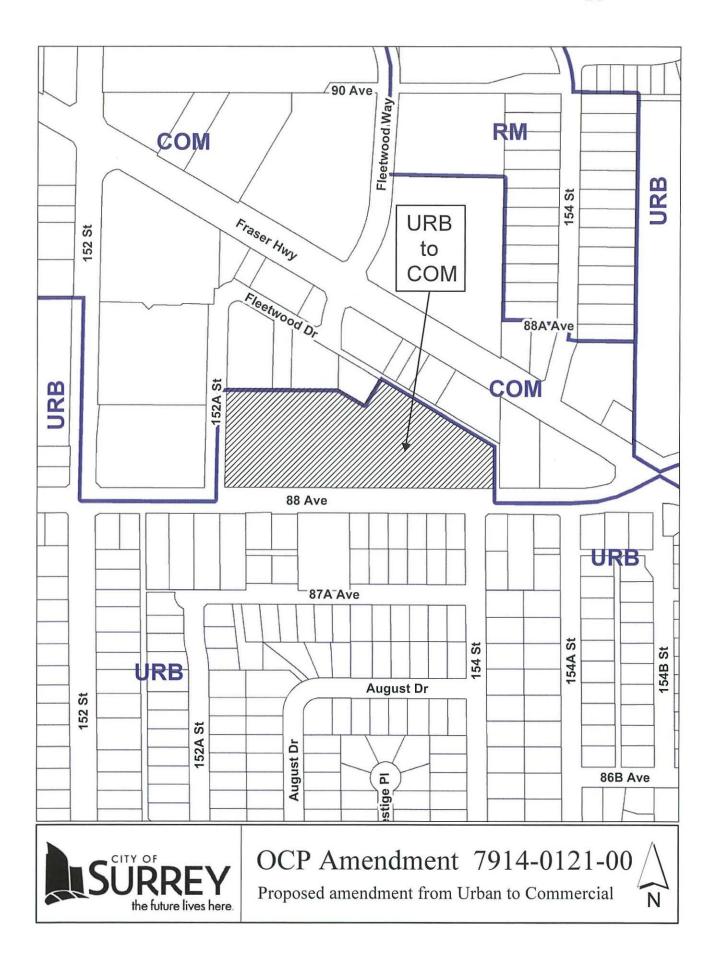
D. NEXT MEETING

The next Advisory Design Panel is scheduled for Thursday, April 9, 2015.

E. ADJOURNMENT

The Advisory Design Panel meeting adjourned at 6:20 p.m.

Jane Sullivan, City Clerk	Leroy Mickelson, Chairman
	Advisory Design Panel



CITY OF SURREY

BYLAW NO.

A by-law to amend Surrey Zoning By-law, 1993, No. 12000, as amended

THE CITY COUNCIL of the City of Surrey ENACTS AS FOLLOWS:

1. Surrey Zoning By-law, 1993, No. 12000, as amended, is hereby further amended, pursuant to the provisions of Section 903 of the <u>Local Government Act</u>, R.S.B.C. 1996 c. 323, as amended by changing the classification of the following parcels of land, presently shown upon the maps designated as the Zoning Maps and marked as Schedule "A" of Surrey Zoning By-law, 1993, No. 12000, as amended as follows:

FROM:

SINGLE FAMILY RESIDENTIAL ZONE (RF)

TO:

COMPREHENSIVE DEVELOPMENT ZONE (CD)

Parcel Identifier: 009-343-903

Lot 28 Except: Part Shown Red On Plan With By-law Filed No. 60957 and Part In Plan LMP19136, Section 35 Township 2 New Westminster District Plan 24543

15289 - 88 Avenue

(hereinafter referred to as the "Lands")

2. The following regulations shall apply to the *Lands*:

A. Intent

This Comprehensive Development Zone is intended to accommodate and regulate the development of a medium *density* mixed use development consisting of *multiple unit residential buildings* and related *amenity spaces* and *commercial* uses, which are to be developed in accordance with a *comprehensive design*.

B. Permitted Uses

The *Lands* and *structures* shall be used for the following uses provided such uses are part of a *comprehensive design*:

1. Multiple unit residential buildings and ground-oriented multiple unit residential buildings.

- 2. The following uses are permitted, provided that any one of these uses, or a combination thereof, is associated with a use permitted under Section B.1 of this Zone:
 - (a) Retail stores excluding adult entertainment stores, secondhand stores and pawnshops;
 - (b) *Personal service uses* excluding body rub parlours;
 - (c) General service uses excluding funeral parlours and drive-through banks;
 - (d) Eating establishments excluding drive-through restaurants;
 - (e) Neighbourhood pubs;
 - (f) Liquor store;
 - (g) Office uses excluding social escort services and methadone clinics;
 - (h) Indoor recreational facilities;
 - (i) Entertainment uses excluding arcades and adult entertainment stores;
 - (j) Child care centres; and
 - (k) Community services.

C. Lot Area

Not applicable to this Zone.

D. Density

- 1. For the purpose of *building* construction, the *floor area ratio* shall not exceed 1.70.
- 2. Notwithstanding an air space subdivision, the air space parcels and the remainder *lot* of the air space subdivision shall be considered as one *lot* for the purpose of application of Section D of this Zone and further provided that the *floor area ratio* calculated from the cumulative floor areas of all the *buildings* within all of the air space parcels and the remainder *lot* of the air space subdivision shall not exceed the maximum specified in Section D.1.
- 3. The indoor *amenity space* required in Sub-section J.1(b) of this Zone is excluded from the calculation of *floor area ratio*.

E. Lot Coverage

The *lot coverage* shall not exceed 60%, excluding air space parcels which shall have a maximum *lot coverage* of 100%.

F. Yards and Setbacks

1. Buildings and structures shall be sited in accordance with the following minimum setbacks:

Setback Use	Front Yard (West)	Rear Yard (East)	Side Yard (North)	Side Yard on Flanking Street (South)
Principal Buildings and Accessory Buildings and Structures	2.0 m. [6.5 ft.]	2.0 m. [6.5 ft.]	2.0 m. [6.5 ft.]	2.0 m. [6.5 ft.]
Principal Buildings and Accessory Buildings and Structures Within Air Space Parcels	o m. [o ft.]	o m. [o ft.]	o m. [o ft.]	o m. [o ft.]

Measurements to be determined as per Part 1 Definitions of Surrey Zoning By-law, 1993, No. 12000, as amended.

2. Notwithstanding the minimum *setbacks* as specified in Section F.1, the minimum *setbacks* for any *buildings* of a residential use only, shall be 4.5 metres [15 ft.].

G. Height of Buildings

Measurements to be determined as per Part 1 Definitions of Surrey Zoning By-law, 1993, No. 12000, as amended.

- 1. <u>Principal buildings</u>: The building height shall not exceed 23 metres [75 ft.].
- 2. <u>Accessory buildings and structures</u>: The building height shall not exceed 4.5 metres [15 ft.].

H. Off-Street Parking

 Parking spaces shall be provided in accordance with Part 5 Off-Street Parking and Loading/Unloading of Surrey By-law, 1993, No. 12000, as amended. 2. Notwithstanding Section H.1 of this Zone, the minimum number of parking spaces for the multiple unit residential and ground-oriented multiple unit residential uses shall be in accordance with the following rates:

Use	Required Parking Spaces
Dwelling Units: 1 bedroom or less	1.1 parking spaces per dwelling unit
Dwelling Units: 2 bedrooms	1.4 parking spaces per dwelling unit
Residential Visitors	0.1 parking space per dwelling unit

3. All required residential *parking spaces* shall be provided as *underground* parking.

I. Landscaping

- 1. All developed portions of the *lot* not covered by *buildings*, *structures* or paved areas shall be landscaped. This *landscaping* shall be maintained.
- 2. The boulevard areas of *highways* abutting a *lot* shall be seeded or sodded with grass on the side of the *highway* abutting the *lot*, except at *driveways*.
- 3. Garbage containers and *passive recycling containers* shall be located within the *underground parking* or within a *building*.

J. Special Regulations

- 1. Amenity space shall be provided on the lot as follows:
 - (a) Outdoor *amenity space*, in the amount of 3.0 square metres [32 sq. ft.] per *dwelling unit* and shall not be located within the required *setbacks*; and
 - (b) Indoor *amenity space*, in the amount of 3.0 square metres [32 sq. ft.] per *dwelling unit*.
- 2. Child care centres shall be located on the lot such that these centres have direct access to an *open space* and play area within the lot.
- 3. Balconies are required for all dwelling units which are not ground-oriented and shall be a minimum of 5% of the dwelling unit size or 4.6 square metres [50 sq. ft.] per dwelling unit, whichever is greater.

K. Subdivision

1. Lots created through subdivision in this Zone shall conform to the following minimum standards:

Lot Size	Lot Width	Lot Depth	
7,000 sq.m.	30 metre	30 metre	
[1.7 ac]	[100 ft.]	[100 ft.]	

Dimensions shall be measured in accordance with Section E.21 of Part 4 General Provisions of Surrey Zoning By-law, 1993, No. 12000 as amended.

 Air space parcels created through subdivision in this Zone, are not subject to Section K.1., but shall comply with the provisions in the <u>Land Title Act</u> R.S.B.C., 1996 Chapter 250, as amended.

L. Other Regulations

In addition to all statutes, bylaws, orders, regulations or agreements, the following are applicable, however, in the event that there is a conflict with the provisions in this Comprehensive Development Zone and other provisions in Surrey Zoning By-law, 1993, No. 12000, as amended, the provisions in this Comprehensive Development Zone shall take precedence:

- 1. Definitions are as set out in Part 1 Definitions of Surrey Zoning By-law, 1993, No. 12000, as amended.
- 2. Prior to any use, the *Lands* must be serviced as set out in Part 2 Uses Limited, of Surrey Zoning By-law, 1993, No. 12000, as amended and in accordance with the servicing requirements for the RM-70 Zone for the residential portion and the C-8 Zone for the commercial portion.
- 3. General provisions are as set out in Part 4 General Provisions of Surrey Zoning By-law, 1993, No. 12000, as amended.
- 4. Additional off-street parking requirements are as set out in Part 5
 Off-Street Parking and Loading/Unloading of Surrey Zoning By-law, 1993,
 No. 12000, as amended.
- 5. Sign regulations are as set out in Surrey Sign By-law, 1999, No. 13656, as amended.
- 6. Special *building setbacks* are as set out in Part 7 Special Building Setbacks, of Surrey Zoning By-law, 1993, No. 12000, as amended.
- 7. Building permits shall be subject to the Surrey Building Bylaw, 2012, No. 17850, as amended.
- 8. Building permits shall be subject to Surrey Development Cost Charge By-law, 2014, No. 18148, as may be amended or replaced from time to time, and the development cost charges shall be based on the C-8 Zone for the

commercial portion and shall be based on the RM-70 Zone for *dwelling* units in multiple unit residential buildings with or without ground-oriented dwelling units and the RM-30 Zone for *dwelling* units in ground-oriented multiple unit residential buildings for the residential portion.

- 9. Tree regulations are set out in Surrey Tree Protection By-law, 2006, No. 16100, as amended.
- 10. Development permits may be required in accordance with the Surrey Official Community Plan By-law, 2013, No. 18020, as amended.
- 11. Provincial licensing of *child care centres* is regulated by the <u>Community Care and Assisted Living Act</u> R.S.B.C. 2002. c. 75, as amended, and the Regulations pursuant thereto including without limitation B.C. Reg 319/89/213.
- Provincial licensing of *neighbourhood pubs* is regulated by the <u>Liquor Control and Licensing Act.</u> R.S.B.C. 1996, Chapter 267, as amended.
- 3. This By-law shall be cited for all purposes as "Surrey Zoning Bylaw, 1993, No. 12000, Amendment By-law, , No. ."

PASSED FIRST READING on the	th day of	, 20 .		
PASSED SECOND READING on t	the th day of	, 20		
PUBLIC HEARING HELD thereon	n on the th	day of	, 20 .	
PASSED THIRD READING on the	e th day of	, 20 .		
RECONSIDERED AND FINALLY Corporate Seal on the th	, ,	by the Mayor and C , 20 .	lerk, and seale	d with the
				MAYOR
				CLERK

F740

f:_donaldnip\afile applications\north\2014\14-121 (tommorton)_council\cd by-law (14-121).docx . 11/25/15 2:22 PM

Public Access ROW (15405 - 88 Avenue)



Scale: 1:1,300

The data provided is compiled from various sources and is NOT warranted as to its accuracy or sufficiency by the City of Surrey. This information is provided for information and convenience purposes only. Lot sizes, legal descriptions and encumbrances must be confirmed at the Land Tills Office. Use and distribution of this map is subject to all copyright and disclaimer notices at cosmos surrey ca

1

0 0.0075 0.015









FLEETWOOD WEST

15289 88 Ave. SURREY BC

SITE PLAN OPTION 2 **SCALE 1:400** PROJECT 13018 **JULY 16, 2015**