

CORPORATE REPORT

NO: **R077** COUNCIL DATE: **MAY 12, 2014**

REGULAR COUNCIL

TO: Mayor & Council DATE: May 7, 2014

FROM: Acting General Manager, Engineering FILE: 2480-20-Century

City Solicitor

SUBJECT: Proposed 99-Year Prepaid Lease Agreement, Parking Agreement and Licence

Agreement with Surrey Centre Tower Holdings Ltd. (Century Group) for the

City Property Located at 13450 - 104 Avenue and Parking Authority

Expenditure Increase.

RECOMMENDATION

The Engineering Department and the City Solicitor recommend that Council:

- 1. Approve the execution by the appropriate City officials of a 99-Year Prepaid Lease Agreement (the "Lease Agreement"), Parking Agreement and a License Agreement as generally described in this report, with Surrey Centre Tower Holdings Ltd. or any of its affiliated companies ("Century Group") to allow Century Group to construct and occupy sub-surface portions of City land for parking facilities associated with the 3 Civic Plaza project, as generally illustrated in Appendix I attached to this report, subject to compliance with the notice provisions under Sections 26 and 94 of the Community Charter, S.B.C., 2003, chap.26, as amended. The lease, license and parking agreement will be generating up to \$4.3 Million in revenue; and
- 2. To increase the expenditure authorization limit for PCL Constructors Westcoast Inc. (PCL), as General Contractor, for \$6.5 million to cover the additional works as outlined in this report.

BACKGROUND

At its Regular meeting on January 28, 2013, Council approved the recommendations of Corporate Report Loo2; 2013 (copy attached as Appendix II) associated with revisions to a 48-storey Proposed Mixed-Use High-Rise development project at 13483 – 103 Avenue ("3 Civic Plaza") pursuant to Development Application 7911-0334-00. In order for 3 Civic Plaza to satisfy its parking requirements Corporate Report Loo2; 2013 spoke to the intention that an agreement between the developer and the City would be required. The Lease Agreement, Parking Agreement and a License Agreement are the subject of this report.

DISCUSSION

City staff and representatives from Century Group have finalized the terms and conditions of the Lease Agreement, Parking Agreement and License Agreement for no less than 90 and up to 110 stalls, subject to City Council approval. The 5.0 acre (218,029 ft.²) property at 13450 – 104 Avenue is the location of the New City Hall & Plaza, City Centre Library, and contains 837 underground parking stalls ("New City Hall Lands").

The New City Hall Lands wrap around the 3 Civic Plaza property on three sides. The Lease Agreement will provide compensation to the City and will take the form of a sub-surface volumetric lease to be located immediate north and south of the 3 Civic Plaza property for underground parking purposes. The Parking Agreement and the License Agreement provides compensation to the City for the use by 3 Civic Plaza, of existing underground parking stalls located at the south end of parking level 3 in the New City Hall Lands. This concept of shared and leased parking was contemplated during the planning stages of civic complexes and buildings in the area.

During the construction phase of the civic facilities at City Centre, a series of additions were made to the designs to ensure that the building was optimized to meet community needs with respect to both service levels and amenity spaces. While the majority of changes were funded through the established contingency funds, there are several changes specific to the functionality of the Parkade that are not.

These additional features include:

- Work to convert the underground to a parkade area under the City Centre Library which ultimately provided parking spaces for the library patrons. The cost to complete this work was in the order of \$1.0 million;
- Additional finished space was constructed in the P1 level of the Parkade to accommodate additional storage, an expanded traffic operations and central security centre. The cost to convert this space from parking spaces to finished area was \$1.5 million; and
- In order to attract and facilitate potential development in the immediate vicinity, the parking facility was extended beyond its original footprint under 103 Avenue to accommodate additional parking that will be required in the future as this new anticipated development occurs at City Centre as mentioned above. This construction work has been completed by PCL, as the General Contractor for the site. It has now been determined that the final cost of this additional work is \$4.0 million.

As a result, the cost of this additional work will be charged to the Surrey Parking Authority and will be recovered over time through parking, lease/rental fees and credits from future developers, in lieu of their requirement to include full parking requirement as part of their development, similar to the parking arrangement that is outlined in this Report.

The final cost for the parkade is \$38.5 million, since the structure has been expanded in order to be able to densify development around it and increase recoveries.

In keeping with the self-funded parking authority concept and as a result of the additional work outlined above, it is recommended that the expenditure authorization limit for PCL, as General Contractor, be increased by \$6.5 million related to this additional work and recovered by the Surrey Parking Authority.

SUSTAINABILITY CONSIDERATIONS

The granting of a Lease Agreement, Parking Agreement and a License Agreement at 13450 – 104 Avenue to Century Group will assist in achieving the objectives of the City's Sustainability Charter, including:

EC1: Corporate Economic Sustainability;

EC2: Economic Development Strategy and an Employment Land Strategy; and

EC4: Sustainable Fiscal Management Practices.

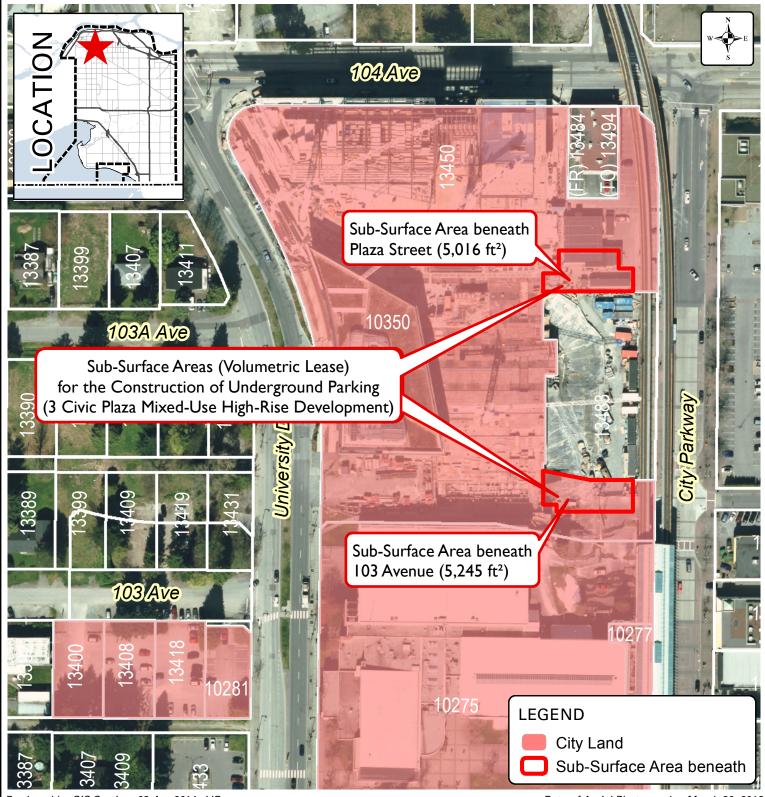
CONCLUSION

Based on the above discussion, it is recommended that Council approve the execution by the appropriate City officials of a Lease Agreement, Parking Agreement and a License Agreement as generally described in this report with Century Group. This will permit Century Group to construct and occupy sub-surface portions of City land for parking facilities associated with 3 Civic Plaza and further utilize and fund the Surrey City Centre Parkade.

Gerry McKinnon Acting General Manager, Engineering Craig MacFarlane City Solicitor

Appendix I - Aerial Photograph of Site Appendix II - Corporate Report Loo2; 2013

APPENDIX I AERIAL PHOTOGRAPH OF SITE



Produced by GIS Section: 03-Apr-2014, JJR

Date of Aerial Photography: March 30, 2013



DEVELOPMENT PROJECT #: 7911-0334-00

ENGINEERING DEPARTMENT

The data provided is compiled from various sources and IS NOT warranted as to its accuracy or sufficiency by the City of Surrey.

This information is provided for information and convenience purposes only.

Lot sizes, Legal descriptions and encumbrances must be confirmed at the Land Title Office.

Source





CORPORATE REPORT

NO: 1002

COUNCIL DATE: January 28, 2013

REGULAR COUNCIL - LAND USE

TO:

Mayor & Council

DATE: **January 28, 2013**

FROM:

General Manager, Planning and Development

FILE: 7911-0334-00

SUBJECT:

Revisions to a Proposed Mixed-Use Project at

13483 - 103 Avenue (Formerly Part of 13450 - 104 Avenue)

Surrey City Centre

RECOMMENDATION

The Planning and Development Department recommends that Council:

- Receive this report as information;
- 2. Approve building design changes as illustrated in Appendix II, related to development application no. 7911-0334-00, which will allow the applicant to finalize all outstanding issues related to the related Rezoning By-law and Development Permit;
- 3. Approve the elimination of indoor amenity space of 1,056 square metres (11,400 sq. ft.) subject to the provision of cash-in-lieu of the amenity space in accordance with Surrey Zoning By-law, 1993, No. 12000 (the "Zoning By-law); and
- 4. Approve the elimination of outdoor amenity space of 1,056 square metres (11,400 sq. ft.) subject to the provision of cash-in-lieu of the amenity space in accordance with the Zoning By-law.

INTENT

The purpose of this report is to seek approval for proposed changes to the design of a proposed commercial and residential mixed-use building at 13483 - 103 Avenue in Surrey City Centre.

BACKGROUND

The subject project was considered by Council at its Regular Land Use meeting on June 15, 2012. The Public Hearing for the proposed project was held on July 9, 2012 with Third Reading being granted to the related Comprehensive Development Zone By-law No. 17702 (CD By-law No. 17702) at the same meeting.

Following third reading of CD By-law No. 17702, the applicant has determined that a number of changes need to be made to the proposal. These changes involve the elimination of the indoor and outdoor amenity spaces in the project, some changes to the number of residential dwelling

units and to the hotel and changes to the location and number of parking spaces being provided for both the residential and the commercial/hotel component of the project.

DISCUSSION

The proposed building is located on west side of City Parkway immediately south of the new City Hall south of 104 Avenue and immediately east of the new Civic Plaza.

Architectural Revisions and Unit Counts

The original proposal considered by Council in June, 2102 comprised of a 76-metre (250 ft.) high, 26-storey hotel tower and a 144 metre (472 ft.) high, 45-storey commercial, office and residential mixed-use tower.

The development is now being modified to reduce the height of the hotel from 26 to 24 storeys and to add two floors to the residential component of the northerly tower of the project. The developer also proposes to remove the indoor and outdoor amenity spaces and to replace the amenity spaces with residential dwelling units. A second floor is being added to the roof-top residential units to create 5, 2-storey townhouse-type units at the top of the building.

As a result of these revisions, the northerly tower has increased in height from 45 storeys to 48 storeys, or from 158 metres (518 ft.) to 164 metres (538 ft.), measured from ground level to the top of the mechanical penthouse.

The architectural revisions are illustrated in Appendix II.

With the proposed revisions, the total floor area of the proposed project increases from 44,636 square metres (480,475 sq.ft.) to 46,875 square metres (504,575 sq.ft.), while the total floor area ratio (FAR) increases from 13.89 to 14.99, which is below the maximum FAR of 15.0 permitted under CD By-law No. 17702, which is currently at third reading. The revised project includes 353 residential units and 144 hotel rooms.

Indoor and Outdoor Amenity Spaces

At the June 15, 2012 Regular Council – Land Use Meeting, Council approved the applicant's request to reduce the amount of indoor amenity space from 993 square metres (10,700 sq.ft.) to 494 square metres (5,300 sq.ft.), and to reduce the outdoor amenity space from 993 square metres (10,700 sq.ft.) to 260 square metres (2,800 sq.ft.). One of the Council conditions, however, was that the applicant address the impact of the reduced indoor and outdoor amenity spaces, which is accomplished through a cash-in-lieu contribution to the City that the City will use in developing public amenity areas in proximity to the project.

The project now includes 353 dwelling units. As a result, the indoor amenity space allocation has increased from 993 square metres (10,700 sq.ft.) to 1,059 square metres (11,400 sq. ft.), based on the Zoning By-law rate of 3 square metres (10 sq. ft.) per unit, and the amount of outdoor amenity space has increased from 993 square metres (10,700 sq.ft.) to 1,059 square metres (11,400 sq. ft.) based on the Zoning By-law rate of 3 square metres (10 sq. ft.) per unit. With the conversion of the rooftop indoor and outdoor amenity spaces to residential units, no indoor and outdoor amenity space is being proposed in the project and given the design and programming of the building and the restricted area of the subject site, there is no opportunity to provide indoor and

outdoor amenity spaces within the building or within the subject property. As a result, the developer has requested that the project not provide indoor and outdoor amenity spaces and that a cash-in-lieu contribution be provided to the City to allow for the provision of amenity spaces in the public realm in City Centre in accordance with City policy. Staff is supports this change in the project.

Parking Revisions

Resident Parking

Under the original proposal, the developer proposed to provide 331 resident parking spaces, which is a ratio of one parking space per unit. All of these 331 resident parking spaces were to be provided as secured parking under the building.

If the same ratio of one resident parking space per unit was applied to the revised proposal, 353 resident parking spaces would be required; however, the developer is proposing to provide only 318 resident parking spaces, which is a ratio of 0.9 resident parking spaces per unit.

The location of the proposed building being in close proximity to the Surrey Central SkyTrain Station and the Surrey Central transit exchange is sufficient basis to support the proposed relaxation in the resident parking supply. This relaxation is consistent with relaxations that staff has supported for other projects in this immediate area of City Centre; however, staff are recommending that a ratio of 0.85 parking space per unit be applied to the 1 bedroom units in the project and that the 2-bedroom and larger units be provided with 1 parking space per unit as per the original proposal.

At a parking ratio of 0.85 parking spaces per 1 bedroom unit (240 units) and a parking ratio of 1.0 parking space for units with 2 bedrooms or more (113 units) the number of resident parking spaces required is 317, which is 1 parking space less than the 318 parking spaces being proposed by the developer. Staff supports the changes in relation to the provision of parking stalls in the project.

Section H.2 of proposed CD By-law No. 17702 will need to be amended prior to consideration of Final Adoption to incorporate the reduced resident parking ratio for the 1-bedroom units.

Other Parking Requirements

In addition to resident parking, a total of 387 parking spaces were needed to service the other uses within the proposed mixed-use building (53 parking spaces for residential visitors, 65 parking spaces to service the hotel rooms, 197 parking spaces to service accessory hotel uses, 68 parking spaces to service the office component of the mixed-use building, and 4 parking spaces to serve the proposed retail units). It was intended that these additional parking spaces would be provided through an agreement between the developer and the City in the adjoining parking facility under the Civic Plaza.

With revisions to the project, the non-resident parking requirements have decreased from 387 parking spaces to 376 parking spaces (57 parking spaces for residential visitors, 58 parking spaces to service the hotel rooms, 185 parking spaces to service accessory hotel uses, 69 parking spaces to service the office component of the building, and 7 parking spaces to serve the proposed retail units).

As was the case under the original proposal, the developer will enter into an agreement with the City related to acquiring non-residential parking within the adjoining parking facility under the Civic Plaza.

Changes to the Comprehensive Development Zone

Prior to its adoption, staff will incorporate amendments in Comprehensive Development Zone Bylaw No. 17702 related to the subject site that will act to incorporate in the By-law revised resident parking requirements as outlined in this report. These amendments can be incorporated into the Bylaw by Council without the need for a public hearing.

CONCLUSION

Based on the above discussion, it is recommended that Council:

- Approve building design changes as illustrated in Appendix II, related to development application no. 7911-0334-00, which will allow the applicant to finalize all outstanding issues related to the related Rezoning By-law and Development Permit;
- Approve the elimination of indoor amenity space of 1,056 square metres (11,400 sq. ft.) subject to the provision of cash-in-lieu of the amenity space in accordance with the Zoning By-law; and
- Approve the elimination of outdoor amenity space of 1,056 square metres (11,400 sq. ft.) subject to the provision of cash-in-lieu of the amenity space in accordance with the Zoning By-law.

Jean Lamontagne

General Manager

Planning and Development

GAG:saw

Attachments:

Appendix I

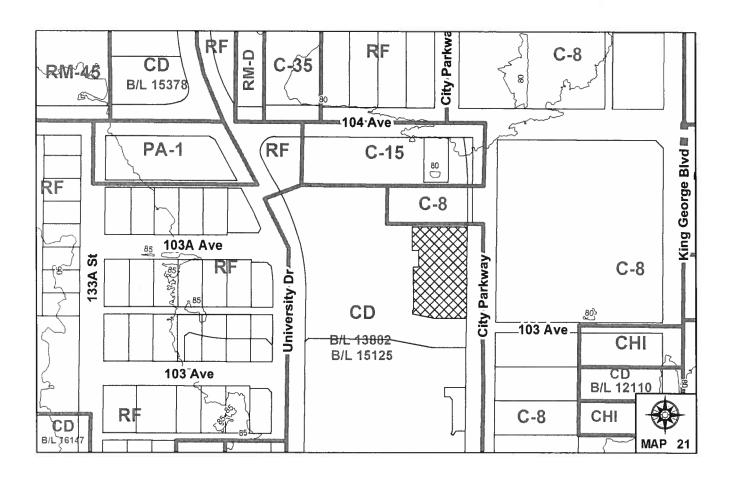
Map of Subject Site

Appendix II

Plan Illustrating the Proposed Building Design

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Subject Site



PROJECT INFORMATION

CIVIC ADDRESS:

10347 & 10341 City Parkway and including portions of 13450 104th Avenue, Surrey, BC

LEGAL DESCRIPTION:

Lot "A" Block 5 North Range 2 West New Westminster District BCP48957

APPLICANT:

Cotter Architects Inc.

Suite #235 11300 No. 5 Road Richmond, BC V7A 5J7

EXISTING ZONING:

PROPOSED ZONING:

DRAWING LIST

ARCHITECT	URAL
A-001	Cover sheet / Project Info
A-101	Site Plan
A-102	Context Plan
A-110	Parkade Plan Level P5
A-110a	Parkade Plan Level P5
A-111	Parkade Plan Level P4
A-111a	Parkade Plan Level P4
A-112	Parkade Plan Level P3
A-112a	Parkade Plan Level P3
A-113	Parkade Plan Level P2
A-113a	Parkade Plan Level P2
A-114	Parkade Plan Level P1
A-114a	Parkade Plan Level P1
A-121	Level 1: Ground Floor Plan
A-122	Level 2: Meeting Rooms Level Plan
A-123	Level 3: Support Level Plan
A-124	Level 4: Lower Amenity/Pool Level Plan
A-125	Level 5: Office Level 1 & Hotel Level 1 Plan
A-126	Level 15: Mechanical & Hotel Level Plan
A-127	Level 17: Residential Level 1 & Hotel Level Plan
A-128	Levels 18-25,27,28: Typical Lower Residential Floor Plan & Hotel Level Plan
A-129	Level 26: Typical Lower Residential Plan & Middle Amenity Hotel Rooftop Plan
A-130	Levels 29-40: Typical Middle Residential Floor Plan
A-131	Levels 41-52: Typical Upper Residential Floor Plan
A-132	Level 53: Terrace Townhome Lower Level Plan
A-133	Level 54: Terrace Townhome Upper Level Plan
A-134	Level 55: Upper Mechanical Level Plan
A-135	Roof Plan
A-201	North / East Elevations
A-202	South / West Elevations
A-211	Section

PROJECT DIRECTORY

OWNER:

Surrey Tower Development Management Corporation 5499-12th Avenue, Delta BC, V4M 4H4 T(604) 943-2203, F(604) 943-6161

ARCHITECTURAL:

Cotter Architects Inc.

Suite #235 11300 No. 5 Road Richmond, BC V7A 5J7 T(604) 272-1477; F(604) 272-1471

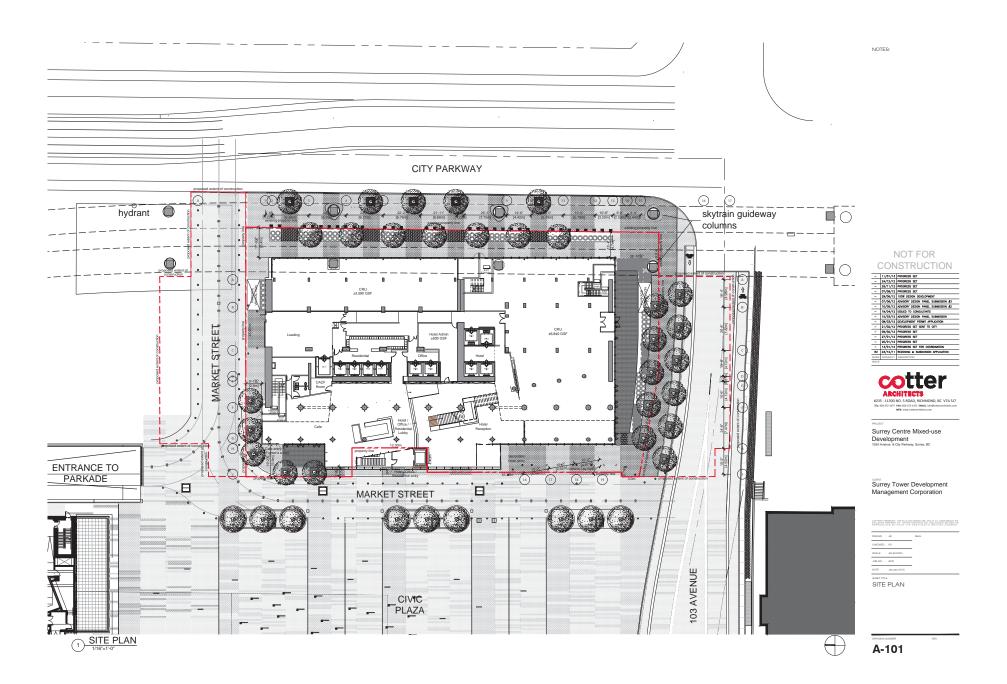
LOCATION MAP

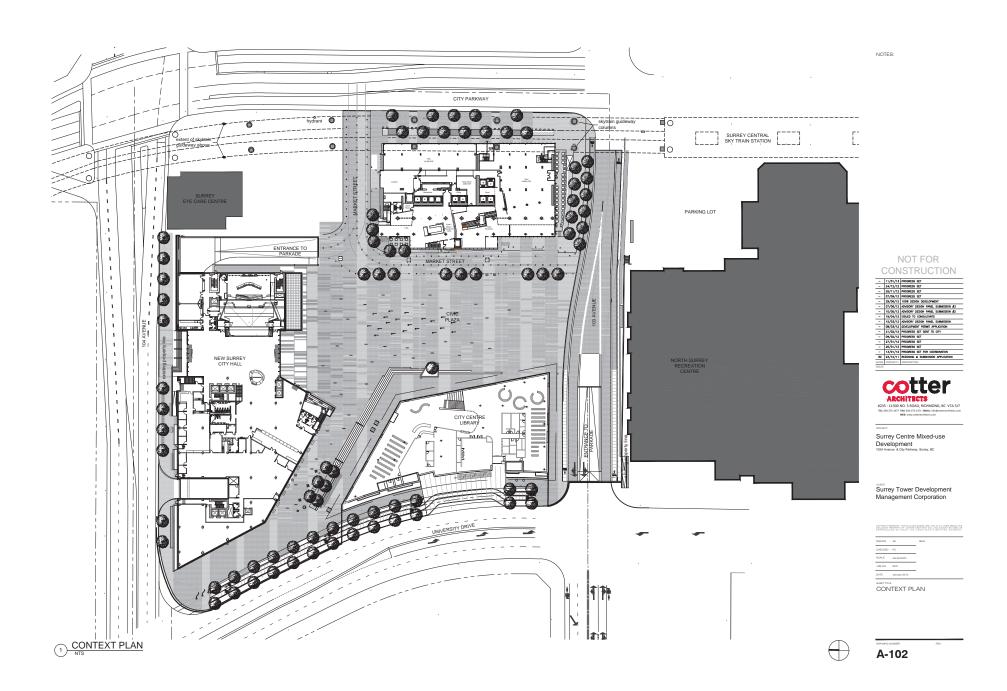


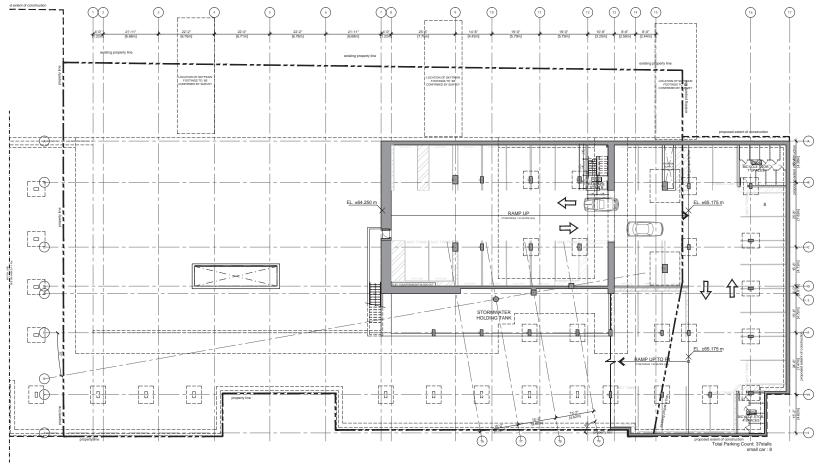
Surrey Center Mixed-Use Development

10347 & 10341 City Parkway and including portions of 13450 104th Avenue, Surrey, BC









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- 1,17/1/12 PROBES NET
- 2,17/1/12 PROBES NET
- 1,17/1/12 PROBES NET



Surrey Centre Mixed-use
Development
103A Avenue & City Parkway, Surrey, BC

Surrey Tower Development Management Corporation

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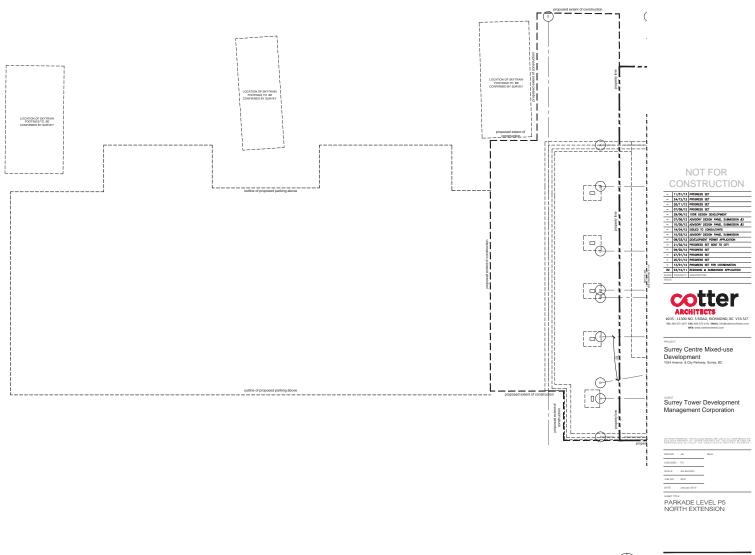
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PARKADE LEVEL P5

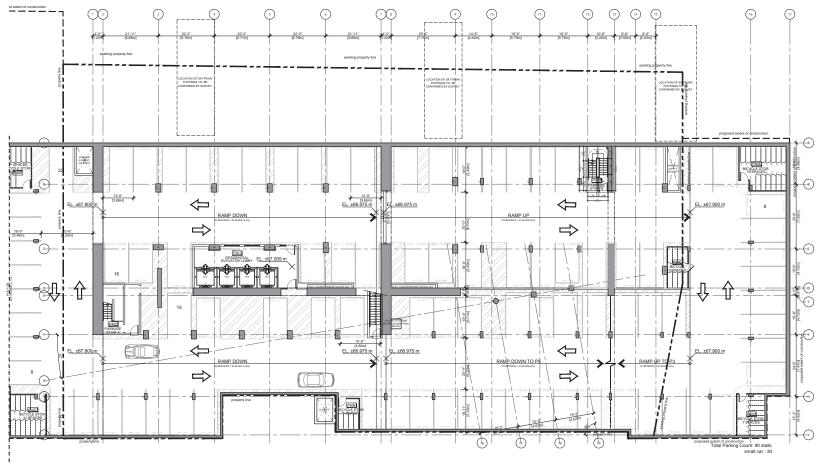
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PARKADE LEVEL 5

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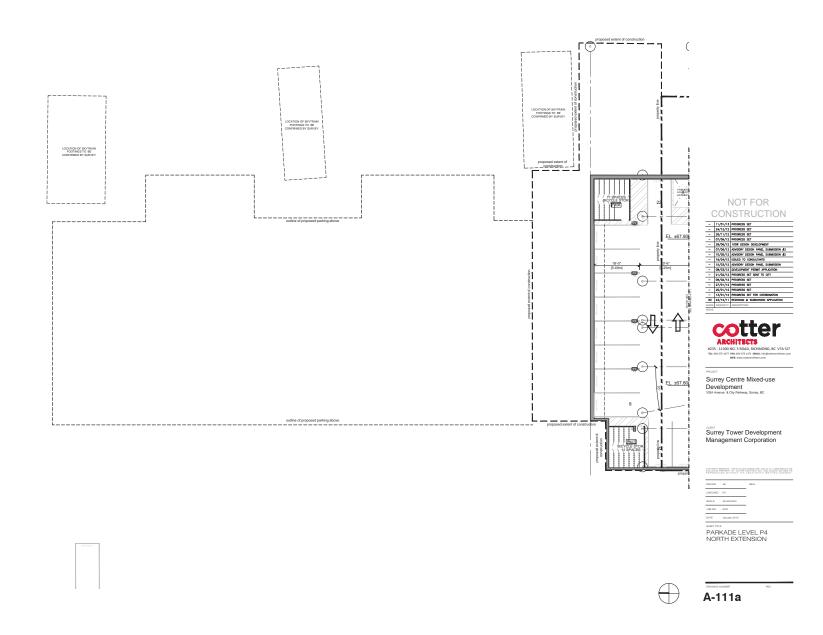


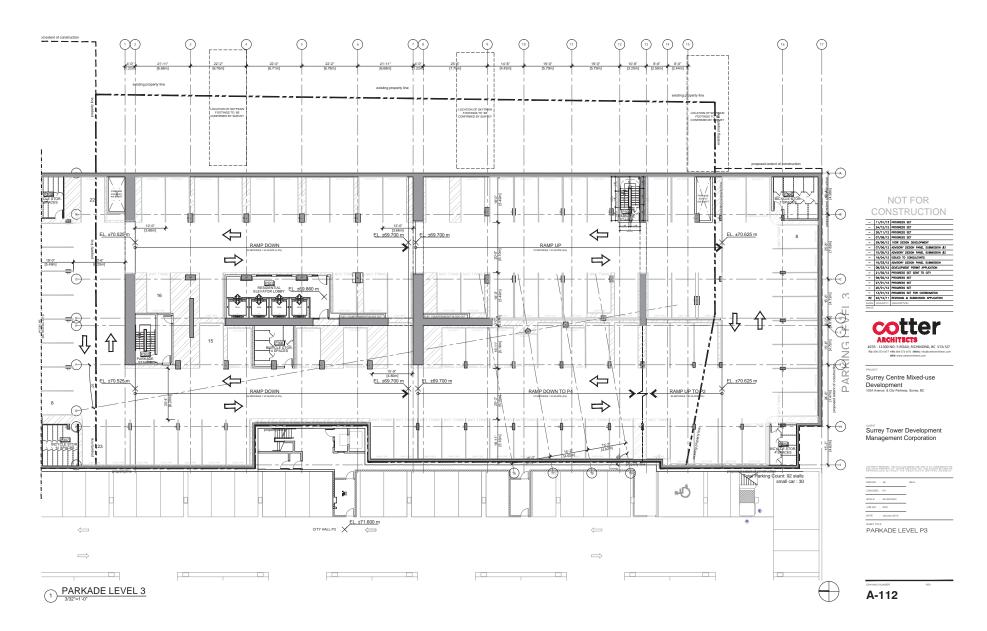
Surrey Centre Mixed-use Development 103A Avenue & City Parloway, Surrey, BC

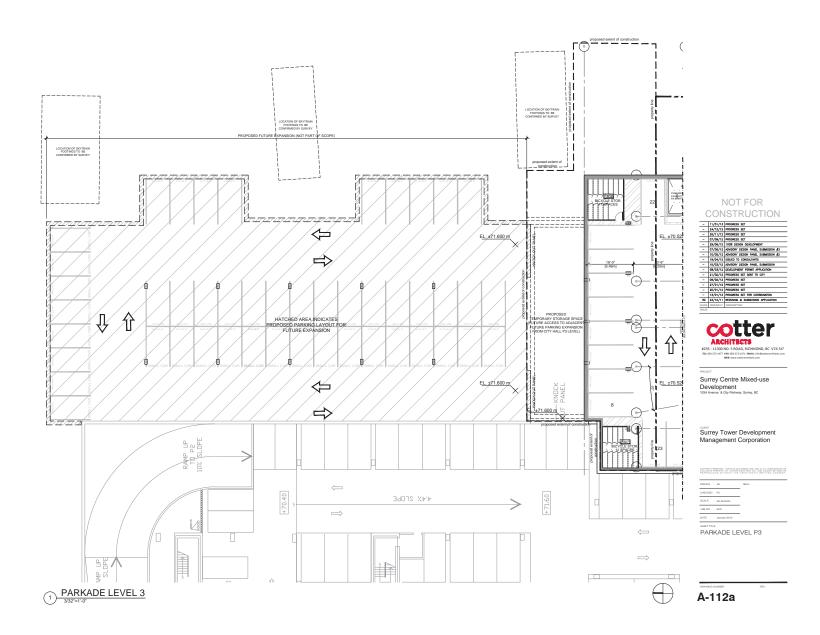
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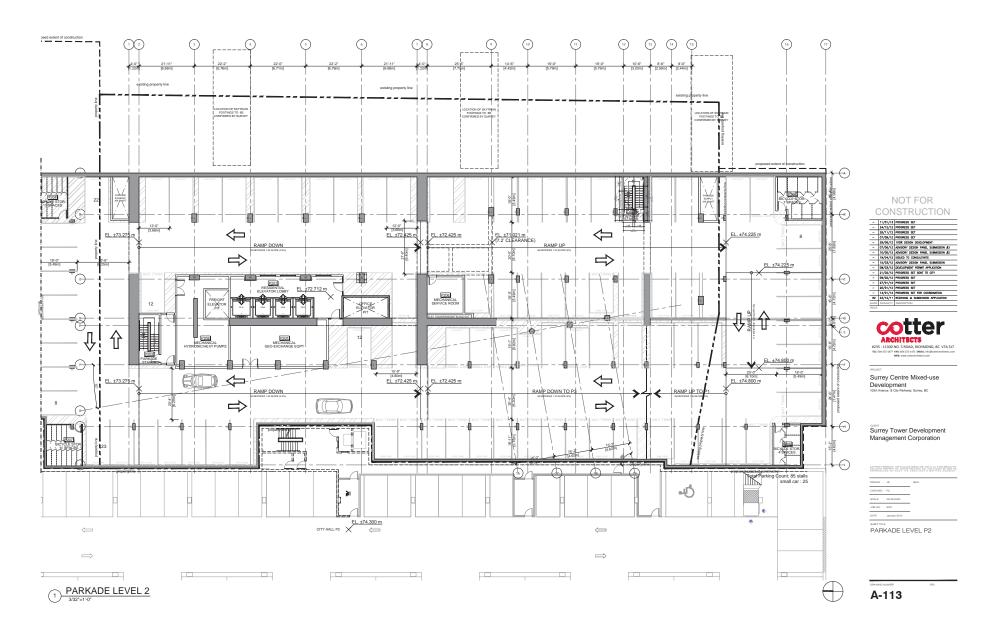
PARKADE LEVEL P4

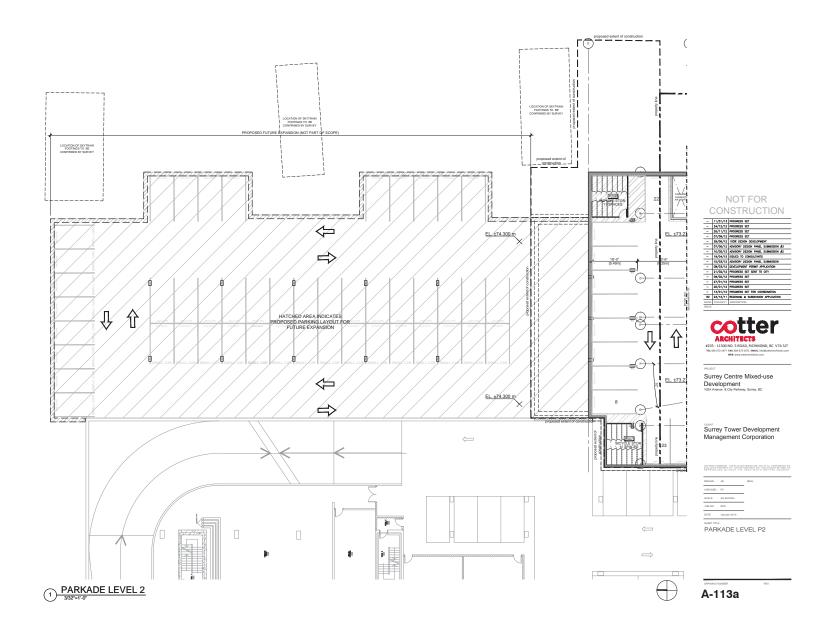
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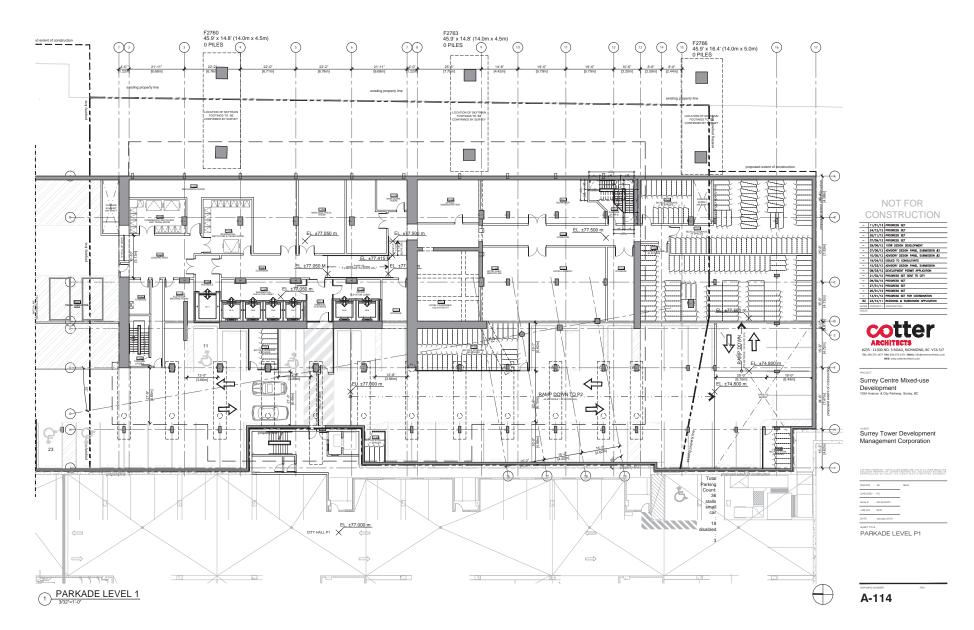


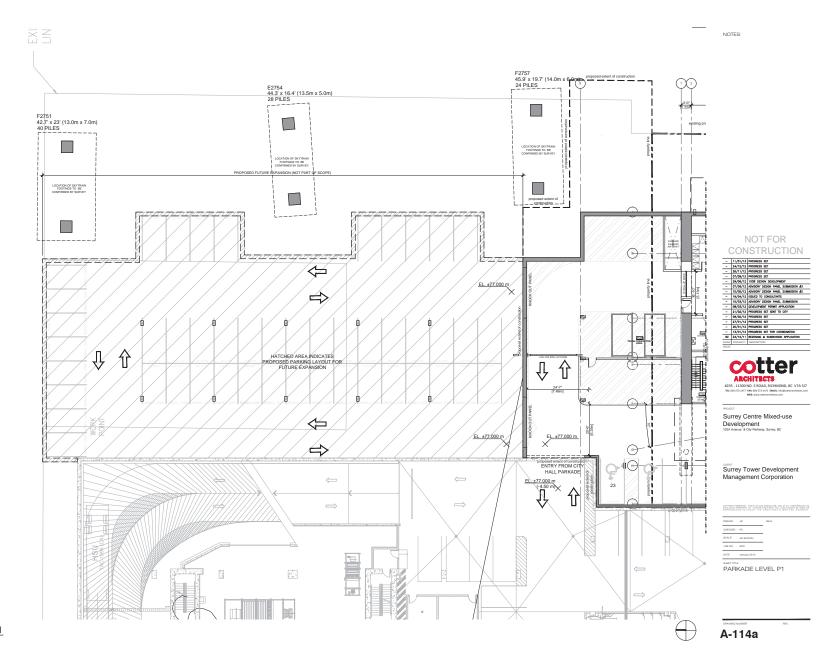


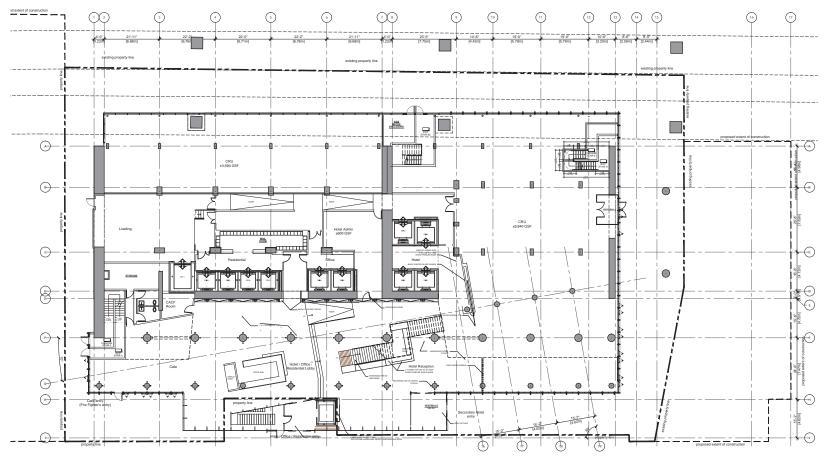












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Surrey Centre Mixed-use
Development
103A Avenue & City Parloway, Surrey, BC

Surrey Tower Development Management Corporation

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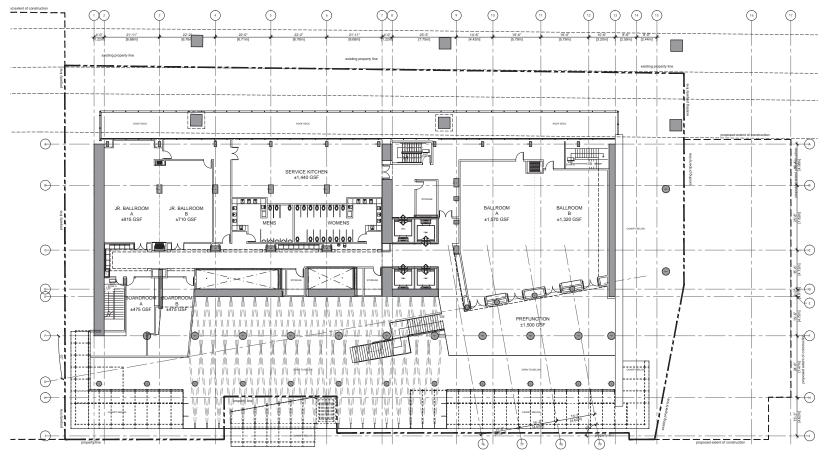
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LEVEL 1 GROUND FLOOR PLAN

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Surrey Centre Mixed-use
Development
100A Avenue & City Parkwisy, Surrey, BC

Surrey Tower Development Management Corporation

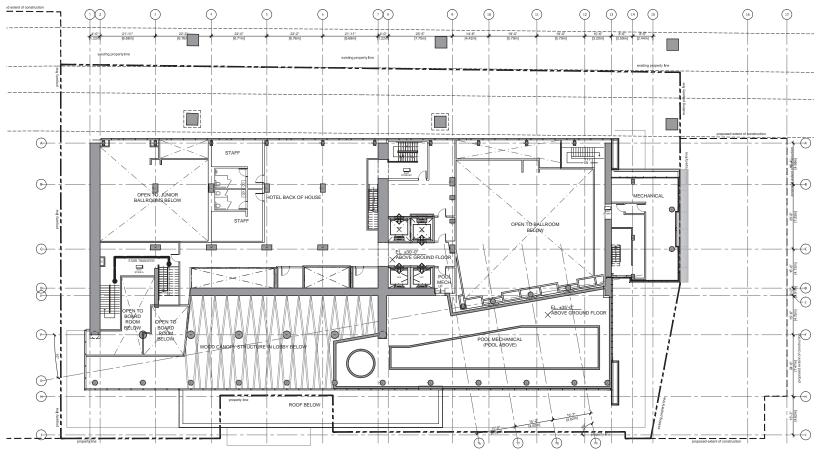
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LEVEL 2 MEETING ROOMS LEVEL

MEETING ROOM LEVEL





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Development
100A Avenue & City Parkway, Surrey, BC

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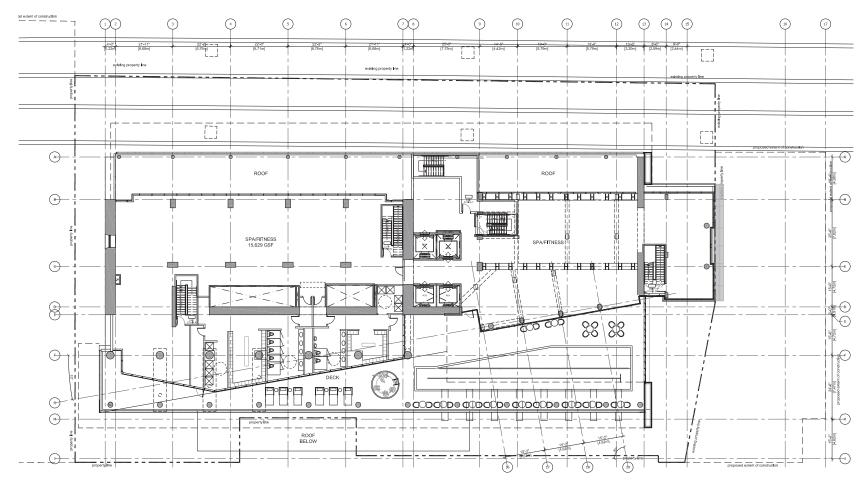
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LEVEL 3 SUPPORT LEVEL PLAN

1 SUPPORT LEVEL

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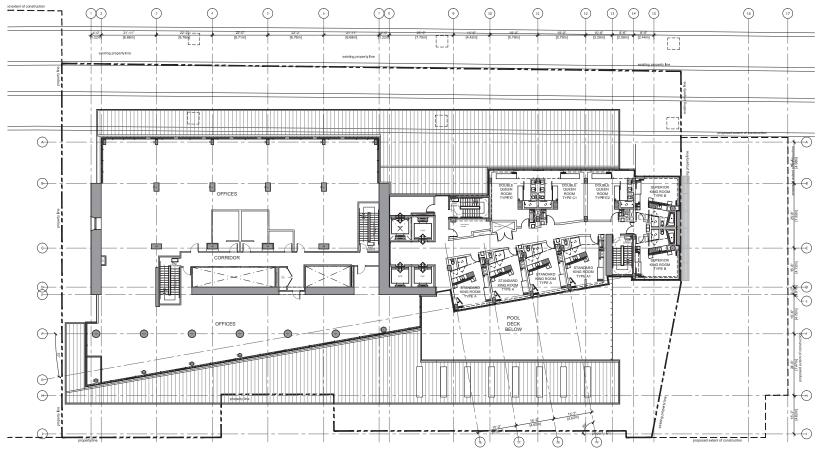
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Surrey Tower Development Management Corporation

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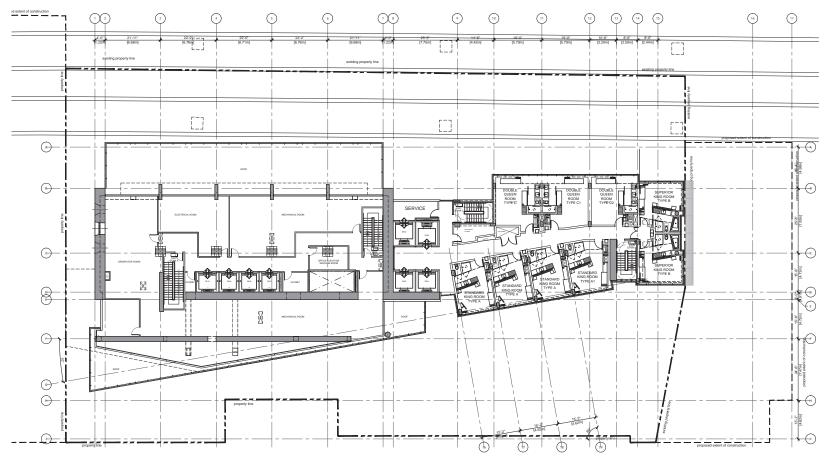
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LEVEL 5
OFFICE LEVEL 1 &
HOTEL LEVEL 1 PLAN

OFFICES & HOTEL LEVEL



CONSTRUCTION



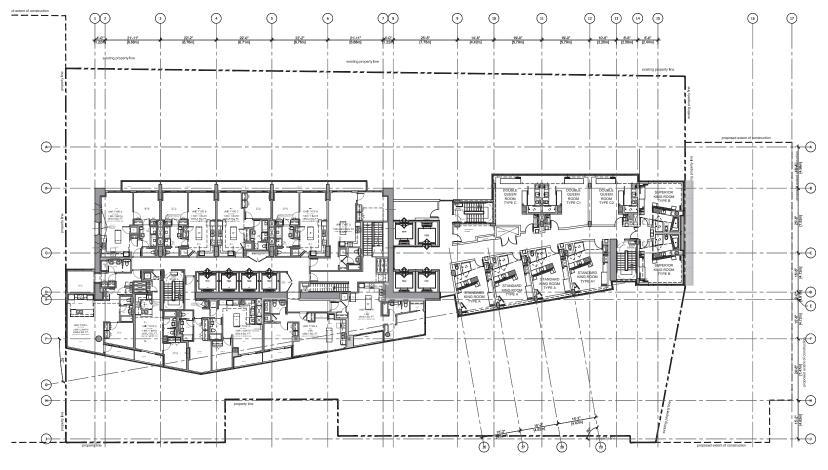
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LEVEL 15 MECHANICAL & LEVEL 16 HOTEL PLAN

MECHANICAL & HOTEL LEVEL



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Surrey Centre Mixed-use
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103A Avienus & City Parkway, Survey, BC

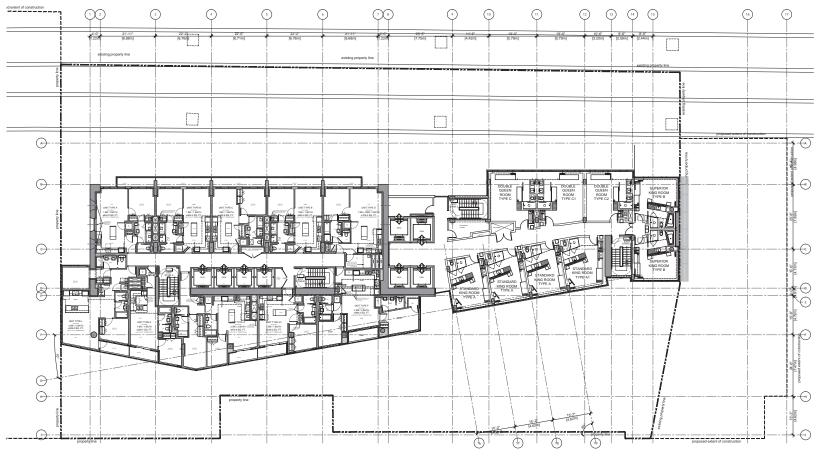
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LEVEL 17 RESIDENTIAL LEVEL 1 & HOTEL LEVEL PLAN



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Surrey Centre Mixed-use
Development
100A Average & City Parkway, Surrey, BC

Surrey Tower Development Management Corporation

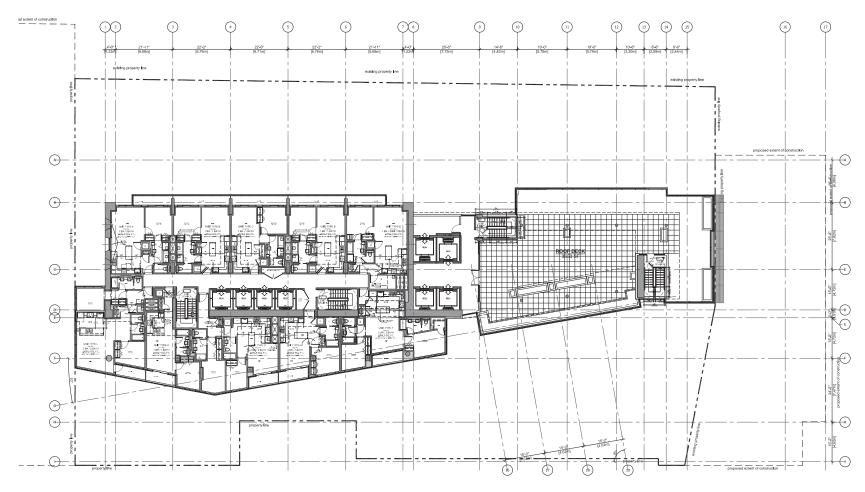
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DATE : January :

LEVELS 18-23,25,26
TYPICAL LOWER
RESIDENTIAL FLOOR PLAN &
HOTEL LEVEL PLAN

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NOT FOR CONSTRUCTION

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- 36/1/1/12 PROMOTES SET
- 36/1/12 SET
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Surrey Centre Mixed-use Development 103A Avenue & City Parknizy, Surrey, BC

Surrey Tower Development Management Corporation

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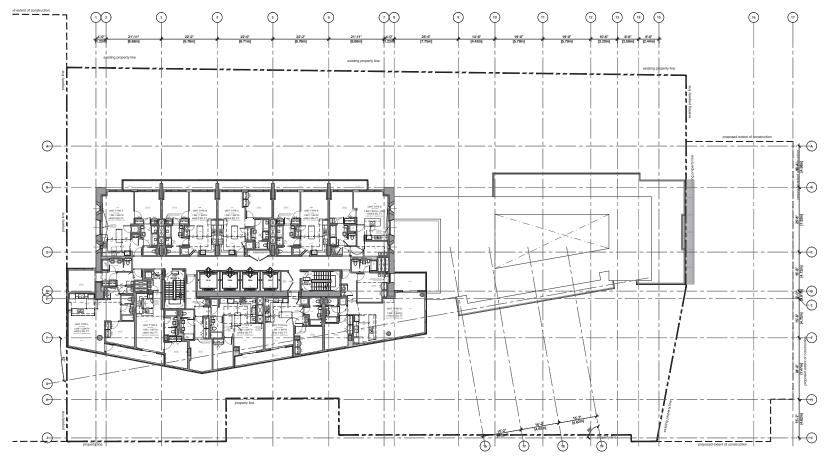
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LEVEL 24
TYPICAL LOWER
RESIDENTIAL FLOOR PLAN
& MIDDLE AMENITY
HOTEL ROOFTOP PLAN

DRAVING NUMBER

A-129

RESIDENTIAL & MIDDLE AMENITY LEVEL

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NOT FOR CONSTRUCTION

- 11/1/1/1 (PROMES ST)
- 8/17/1/1 (PROMES ST)
- 8/17/1/1 (PROMES ST)
- 8/17/1/1 (PROMES ST)
- 9/17/1/1 (PROMES ST)
- 19/17/1 (PROMES ST)
- 9/17/1 (PROMES ST)
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Surrey Centre Mixed-use
Development
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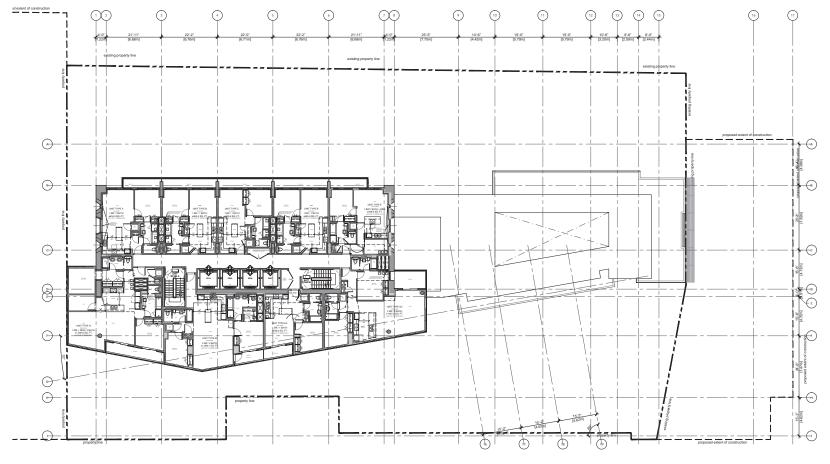
DRAWN : JB CHECKED : PC SCALE : AS SHOWN

DATE : January

LEVELS 27-40
TYPICAL MIDDLE
RESIDENTIAL FLOOR
& HOTEL ROOF PLAN

1 TYPICAL MIDDLE RESIDENTIAL & HOTEL ROOF

 \bigcirc



- 1,17/1/19 PROMESS SET
- 1,17/1/19 PROMESS SET
- 2,17/1/12 PROMESS SET
- 1,17/1/12 PROMESS SET
- 1,17/1/1/12 PROMESS SET
- 1,17/1/1/12 PROMESS SET
- 1,17/1/1/12 PROMESS SET



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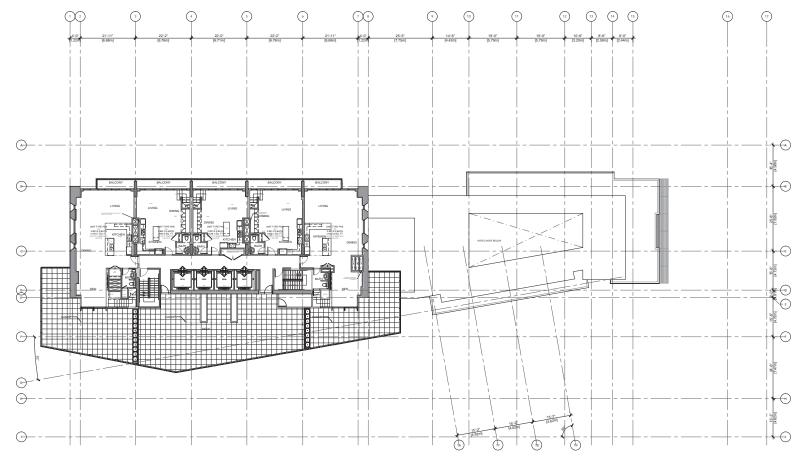
SCALE : AS SHOWN JOS NO. : SCD

DATE : January 20

LEVELS 41-52
TYPICAL UPPER
RESIDENTIAL FLOOR
& HOTEL ROOF PLAN

UPPER RESIDENTIAL & HOTEL ROOF

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- 1,197,13 PRODES NT | 1,197,1



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SCALE : AS SHOWN

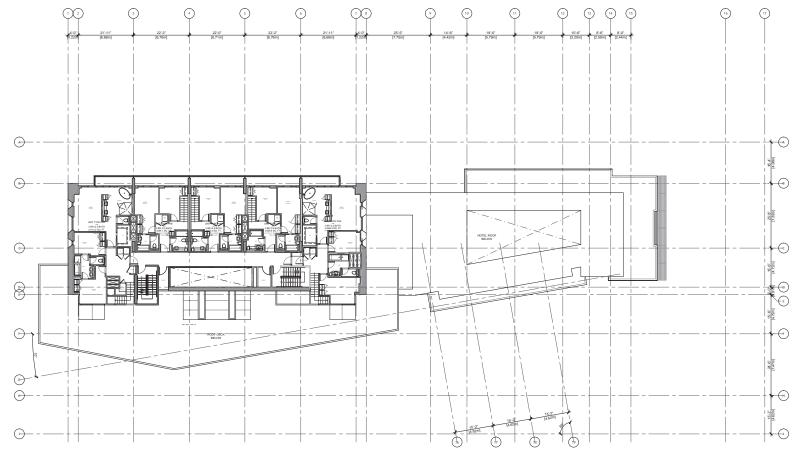
JOB NO. : SCO

DATE : January 2011

LEVEL 54 SKY TERRACE TOWNHOMES LOWER FLOOR PLAN

1) LOWER FLOOR PLAN
3/32*=1'-0"

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NOT FOR CONSTRUCTION



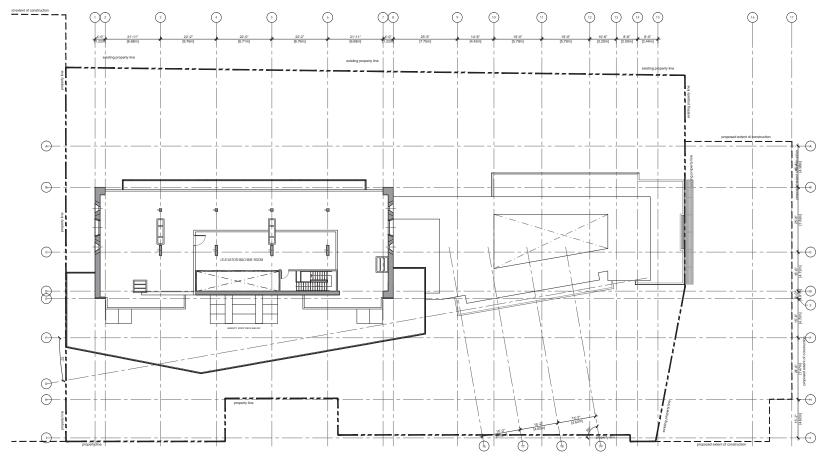
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LEVEL 54 SKY TERRACE TOWNHOMES UPPER FLOOR PLAN

1 UPPER FLOOR PLAN
3/32*=1*-0*



NOT FOR CONSTRUCTION

- 10/1/13 PROMESS 97

- 5/11/12/12 PROMESS 97

- 5/11/12/12 PROMESS 97

- 5/11/12/12 PROMESS 97

- 5/11/12/12 PROMESS 97

- 5/11/12 PROMESS 97

- 5/11/12



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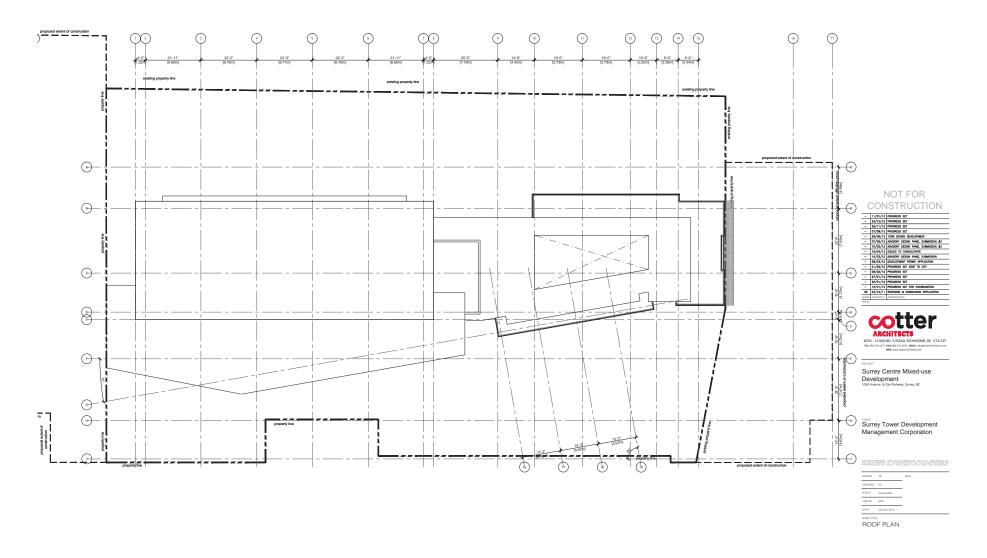
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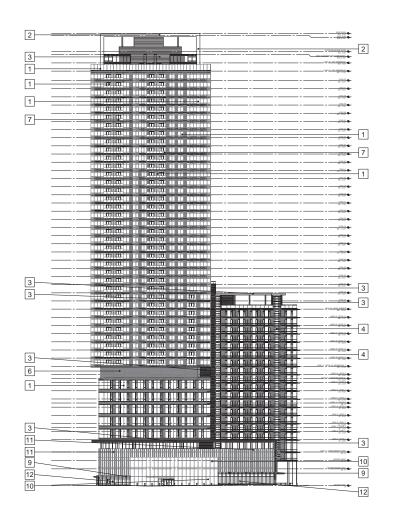
LEVEL 55 UPPER MECHANICAL LEVEL PLAN

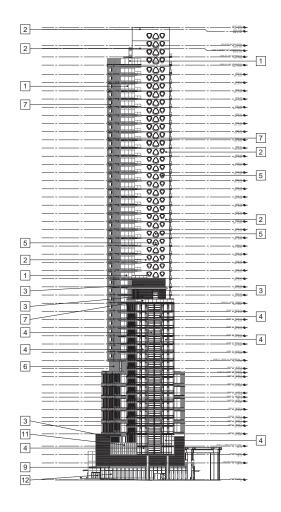
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1 ROOF PLAN
3/32"=1"-0"

 \bigoplus





EXTERIOR FINISH SCHEDULE

1 Pland Glazed Window Wall System
2 And Glazed Window Wall System
3 Concerns
3 Concerns
4 System Associated Robad form-liner
standow
5 Treatment Principal Windows
6 Holder Classes Windows
6 Holder Classes
6 Holder Classes
6 Holder Classes
7 Glazed Robad Robad Form
8 Robad Robad Robad Form
9 Glazed Robad Robad
9 Glazed Robad Form
10 Structural Glazed System
tow-line Glazed
11 Guardiand System
12 Wood Finance Classe Glazed Windows
12

NOT FOR CONSTRUCTION



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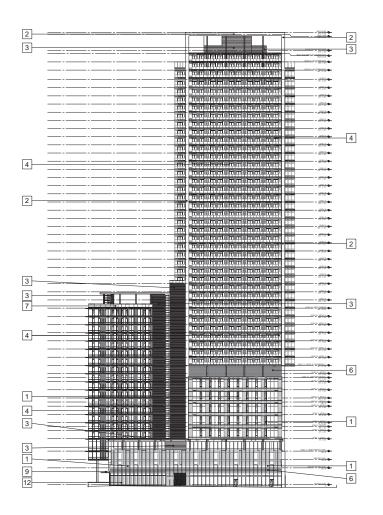
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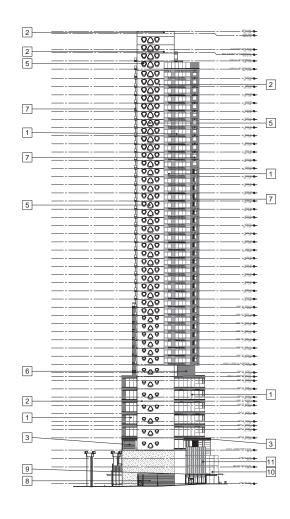
DATE : January 2019

ELEVATION

(1) WEST ELEVATION

2 SOUTH ELEVATION





NOTES: EXTERIOR FINISH SCHEDULE Flush Glazed Window Wall System
Clear Glass with Low-E Coating 2 Architectural Concrete Natural Color 4 Conventional Center Glazed Window Wai System Clear Glass with Low-E Coating 5 Thermally Broken Punched Windows Clear 6 Horizontal Metal Louvers Silver 7 Glass Balcony Guard Clear 8 Roll-up Aluminum Garage Door Dark Gray 9 Glass Canopy 10 Structural Glazing System Low-Iron Glass 11 Curtainwall System Fritted Glass 12 Wood Framed Clear Glass Windows

NOT FOR

- 11/2/1/17 PROMOTES SET
- 24/17/2/17 PROMOT



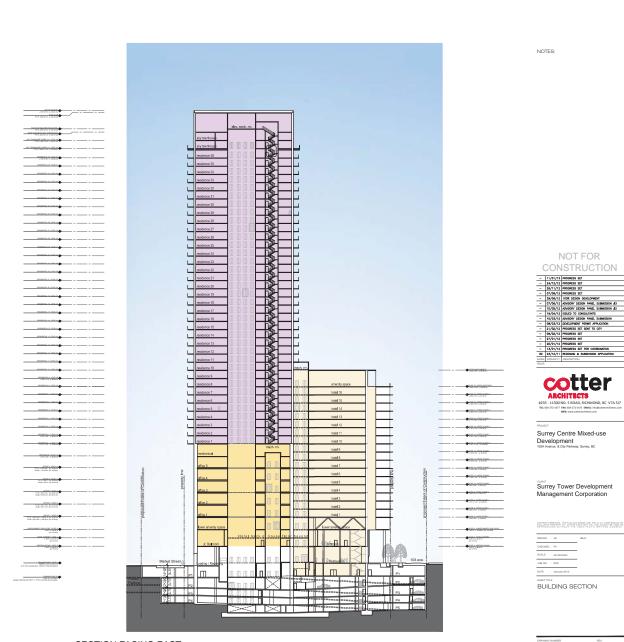
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ELEVATION

EAST ELEVATION

NORTH ELEVATION



SECTION FACING EAST

1/32"=1'-0"