

## CORPORATE REPORT

NO: R213 COUNCIL DATE: November 4, 2019

**REGULAR COUNCIL** 

TO: Mayor & Council DATE: October 31, 2019

FROM: General Manager, Parks, Recreation & Culture FILE: 0512-02

Acting General Manager, Engineering

General Manager, Planning & Development

SUBJECT: Update to Surrey's Community Climate Action Strategy

#### RECOMMENDATION

The Parks, Recreation & Culture Department, the Engineering Department, and the Planning & Development Department recommend that Council:

- 1. Receive this report for information; and
- 2. Endorse the following next steps to update Surrey's Community Climate Action Strategy:
  - a. Staff to report back to Council within six months on proposed revisions to the existing corporate and community greenhouse gas emissions reduction targets; and
  - b. Staff to report back within one year with an updated Community Climate Action Strategy.

#### **INTENT**

The purpose of this report is to provide further information of the growing body of knowledge on the impacts of climate change and recommend a series of next steps for Surrey that will ensure staff are able to build on the strengths of the existing Community Climate Action Strategy, maintain Surrey's eligibility for the Climate Action Revenue Incentive Program ("CARIP") grant and further align actions across other departments to maximize the benefits to Surrey residents and businesses.

#### **BACKGROUND**

At its Regular meeting on March 11, 2019, Council received Corporate Report No. Ro48; 2019 (attached as Appendix "I") that provided an update on the implementation of the Surrey Community Climate Action Strategy. Over the past ten years, Surrey has demonstrated climate action leadership through initiatives such as the Coastal Flood Adaptation Strategy ("CFAS"), the Surrey Biofuel Facility and Surrey City Energy among many other initiatives detailed in Appendix "I". Surrey's leadership was again recognized in September 2019 with the Community Energy Association's Climate & Energy Action Award for the City's leadership on climate resilience in developing CFAS, and an Honourable Mention from the Union of BC Municipalities for Excellence in Service Delivery for the City's Integrated Sustainability Education Program. Staff are now looking to the next ten years of City action on climate change.

The latest scientific research on climate change coupled with real-time observed impacts are putting into focus the need to do more to reduce and ultimately eliminate greenhouse gas emissions ("GHGs"). While progress has been made in this area, taking steps now to improve and advance Surrey's Community Climate Action Strategy, the City is well positioned to:

- 1. Continue to leverage additional financial support from senior levels of government;
- 2. Lead the way forward with innovative approaches to reducing GHGs; and
- 3. Collaborate with other local governments and economic partners to combine efforts and accelerate action.

While the extent of the future impacts of climate change are uncertain, it is now clear that the earth is warming which will require costly adaptive measures in order to protect Surrey residents and businesses. The less action taken now to reduce GHGs the more costly and difficult it will be to adapt to the impacts later.

#### **DISCUSSION**

Surrey's Community Climate Action Strategy includes both the Climate Adaptation Strategy ("CAS") and Community Energy and Emissions Plans ("CEEP"). The CAS identifies the risks that Surrey is expected to face as a result of climate change and proposes actions to minimize the unavoidable costs and impacts while fostering a resilient community. It covers areas such as:

- Flood management and drainage;
- Infrastructure;
- Ecosystems and natural areas;
- Urban trees and landscaping;
- Human health and safety; and
- Agriculture and food security.

The CEEP provides a guide to reducing city-wide GHGs to reduce Surrey's impact on future climate change as well as the amount of money Surrey residents spend on energy every year. It considers our influence over land use, transportation, buildings, energy infrastructure and solid waste. Together, this award-winning framework was identified as the first integrated mitigation/adaptation strategy in Canada at the time it was adopted.

One of the key functions of the City's Sustainability Office is to work in collaboration with the other City departments to identify opportunities to advance actions from the CAS and CEEP within existing initiatives or operations. One such example is the development of the CFAS which followed from the work done through the CAS that identified coastal flooding from sea level rise as the highest climate-associated risk facing Surrey. The development of this strategy identified several infrastructure assets that required upgrading to protect Surrey neighborhoods that are particularly vulnerable to the impacts of climate change. As a direct result of this proactive planning process, the City was awarded over \$76 million from the Federal Disaster Mitigation and Adaptation Fund ("DMAF") to support the construction or improvement of 13 of these assets. Through this project, Surrey continues to lead the way on climate change adaptation.

The Surrey Biofuel Facility is another example of a project, initiated in support of the CEEP, that attracted significant amounts of Federal government funding. Constructed in 2016, this project reduces GHGs associated with Surrey's waste collection services and generates renewable natural

gas ("RNG"), which is used to fuel the trucks that collect the waste. RNG produced at this facility is also used to power the City's district energy system, further reducing GHGs. This innovative approach to waste collection and RNG production was successful in attracting a grant from the Federal government for 25% of the cost of the \$70 million facility. As a result of Surrey's leadership in this area, the City was sought by the province to help shape the policy and regulation around organic waste diversion and RNG accounting.

#### **GHG Reduction Targets and Reporting Requirements**

Another function of the Sustainability Office is to measure GHGs both from the City's corporate operations and from the community and to report this information publicly. In 2010, Council adopted the Corporate GHG Emissions Action Plan, which included a target to reduce corporate GHG emissions by 20% by 2020. In the same year, the City also adopted community wide GHG reduction targets in the City's Official Community Plan ("OCP"):

- A 33% per capita GHG reduction by 2020; and
- An 80% per capita GHG reduction by 2050.

Providing information annually on the City's GHGs and reporting publicly on the progress toward the City's climate action goals makes Surrey eligible to receive the Climate Action Revenue Incentive Program ("CARIP") grant from the Provincial government, which is a rebate on the carbon tax paid by the City based on its corporate operations. These funds are intended to assist municipalities in reducing GHGs and have been used to support the operations of the Sustainability Office in Surrey. In order to maintain eligibility for the CARIP grant, it will be important to update the existing 2020 targets with new interim targets before the end of 2020.

Considering the latest climate science coupled with the continuing trend of more severe climate impacts occurring much sooner than expected, jurisdictions in the region and across the globe are updating their GHG targets to align with reductions required to keep global warming to safe levels. As new funding programs roll out at the Provincial and Federal level, it will be increasingly important for Surrey to demonstrate that it is following this best practice with regards to GHG targets.

## **Embedding Climate Action Across Departments**

As is highlighted in the DMAF and Surrey Biofuel projects, initiatives that have strong connections to forward-thinking climate action are well-positioned to receive financial support from senior levels of government. The Federal government has recently established a guideline that infrastructure grants for projects over \$10 million require a GHG mitigation assessment as part of the application. While this was not a formal requirement in the past, the Sustainability Office has historically focused on embedding the principles of the Community Climate Action Strategy into the work of other departments and identifying future funding opportunities. Given the mounting level of public support for climate action, the expected response from senior levels of government will be to increase levels of funding for projects that have an impact. The municipalities best positioned to take advantage of that funding will be those with 'shovel-ready' projects that align with their strategy to achieve these updated GHG targets

Climate action planning is an emerging field that is being advanced in different ways across jurisdictions in Canada and globally. Staff in the Sustainability Office engage with intergovernmental groups across the Metro Vancouver region as well as more broadly across

North America to share best practices and learn about new approaches to climate action planning. Eliminating GHGs is a global imperative that requires governments of all levels to work together. Surrey has been a demonstrated leader in climate action planning creating a path for other cities to follow. Likewise, there are many lessons we can learn from other jurisdictions to help our transition to a zero-GHG economy.

## **Next Steps**

Surrey's existing GHG reduction targets need to be updated to remain relevant beyond 2020. This will be important to ensure that Surrey continues to receive the annual CARIP grant which helps supports the City's overall sustainability goals. Further, by aligning these targets with current best practice, Surrey will be better positioned to receive financial support from senior levels of government as opportunities arise. The first recommended next step in this report is for staff to report back to Council within six months with proposed revisions to the existing corporate and community GHG reduction targets.

Surrey's existing GHG reduction targets were adopted in 2010 and the associated plans and policies required to meet those targets were largely unknown at the time. Since that time, advances have been made in the field of climate action and many of the solutions required are now in place across different jurisdictions around the world. The second recommended next step is for staff to report back within one year with an updated Community Climate Action Strategy that details specific actions and policies that will be required to meet the proposed GHG targets. Assumptions has shifted in the past year and existing plans and strategies need to be updated to account for the latest information, as well as senior government policy and resource allocation. Staff will look at the current suite of plans and strategies and propose updates and more detailed, sector-specific actions to reflect these changes.

The ultimate success of Surrey's Community Climate Action Strategy will require that staff across all departments are engaged in the planning process so that opportunities to integrate new initiatives within existing plans and budgets can be identified. Further, broad staff engagement in the planning process will lead to a sense of collective ownership over the plan and actions better designed to succeed.

#### **SUSTAINABILITY CONSIDERATIONS**

The work of the Community Climate Action Strategy supports the objectives of the Sustainability Charter 2.0. In particular, this work relates to the Sustainability Charter 2.0 themes of Built Environments & Neighbourhoods, and Infrastructure. Specifically, the initiatives support the following Desired Outcomes ("DO"):

- Neighbourhoods & Urban Design DO 9: All aspects of planning, design and construction include climate change impacts, GHG mitigation, adaptation, and resiliency strategies.
- Emergency Preparedness & Prevention DO 8: The community's critical infrastructure and systems are designed to withstand climate change impacts, natural events and disasters, and include emergency response and reconstruction plans;
- Energy & Climate DO 6: The City anticipates changing weather patterns and sea level rise as a result of climate change, and implements appropriate infrastructure, land use planning and emergency response solutions that will be resilient over the long term; and
- Energy & Climate DO 7: Per capita emissions are low and align with global GHG reduction targets.

#### **CONCLUSION**

The next steps recommended in this report are intended to address climate change risks facing Surrey residents and to guide the City's path to a zero-GHG community. By taking these steps now to improve and advance the Community Climate Action Strategy, Surrey is well positioned to continue to leverage additional financial support from senior levels of government; lead the way forward with innovative approaches to reducing GHG's; and collaborate with other local governments and economic partners to combine efforts and accelerate action.

Laurie Cavan General Manager, Parks, Recreation & Culture

Scott Neuman, P. Eng. Acting General Manager, Engineering

Jean Lamontagne General Manager, Planning & Development

Appendix "I": Corporate Report No. Ro48; 2019

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# APPENDIX "I" BEPARTMENT

# CORPORATE REPORT

NO: R048

COUNCIL DATE: March 11, 2019

#### **REGULAR COUNCIL**

TO:

**Mayor & Council** 

DATE

March 6, 2019

FROM:

General Manager, Parks, Recreation & Culture

FILE:

0512-02

General Manager, Engineering

General Manager, Planning & Development

SUBJECT:

**Update on Implementation of Community Climate Action Strategy** 

#### RECOMMENDATION

It is recommended by the Parks, Recreation & Culture Department, the Engineering Department and the Planning & Development Department that Council receive this report for information.

#### **INTENT**

The purpose of this report is to provide Council with an update on the implementation of the Community Climate Action Strategy (the "Strategy").

#### **BACKGROUND**

There is a firm understanding among the public that climate change represents a significant threat to established social, economic, and infrastructure systems and must be met with equally significant mitigation efforts (reducing greenhouse gas ("GHG") emissions) and adaptation efforts (preparing for the anticipated and existing impacts of climate change). In 2016, Canada joined nearly 200 countries as a signatory to the Paris Climate Agreement, which commits nations to pursuing mitigation actions to keep warming to under 1.5°C above preindustrial levels. In 2018, the United Nations Intergovernmental Panel on Climate Change ("IPCC") released a Special Report on Global Warming of 1.5°C. The Report outlines the consequences of continued GHG emissions and describes the rapid and unprecedented transition required to keep warming to safe levels, as well as the multitude of benefits that result from doing so. If GHG emissions and associated warming are not addressed at all levels of government, it will have very real consequences including here in Surrey, such as the potential loss of farmland and biodiversity, rising health impacts from extreme heat and wildfire smoke, and significant infrastructure failure.

Leading governments around the world continue to ramp up both mitigation and adaptation policies and actions. Climate change has been identified as both a National and Provincial priority, most notably through the Pan-Canadian Framework on Clean Growth and Climate Change and CleanBC, both of which focus on reducing GHG emissions while expanding the clean-growth economy.

Cities are reducing community-wide GHG emissions to meet global targets, reducing the energy cost burdens for residents and businesses, and ensuring adaptation to the existing and anticipated impacts of climate change including sea level rise, flooding, wildfires, and increased heat. Through 2018 and early 2019, a growing number of local governments have been revising community-wide GHG reduction targets to align with the updated IPCC findings.

Local governments have a unique interest and opportunity in planning for a changing climate. Communities are vulnerable to climate change due to extensive infrastructure supporting high concentrations of people and economic activity. As the level of government closest to community-scale circumstances, municipalities are well-placed to proactively plan for and respond to affected services. Municipalities can also influence and lead GHG reductions through land use planning (e.g., densification along major transit corridors), energy supply (e.g., local district energy solutions), and buildings (e.g., through new construction and retrofits of existing buildings). In the long term, as rising energy costs act against local government efforts to maintain affordability in their communities, reducing energy use will become an increasing priority.

Efforts to accelerate climate action are shared and discussed across networks of local governments regionally, nationally, and across North America. Regionally, City staff collaborate to coordinate and accomplish shared priorities, maximize external funding, and share the distribution of effort required to move forward. Nationally and continentally, the City leverages the experience and resources of other leading jurisdictions to more quickly and cost-effectively move forward with climate action.

## **City Commitments**

The City of Surrey has signed on to several climate-related commitments at the Provincial, Federal, and global levels, and has developed plans to guide climate change mitigation and adaptation.

The City has been a member of the Partners for Climate Protection Program ("PCP") of the Federation of Canadian Municipalities ("FCM") since 1998. This national program brings municipal governments together to reduce both corporate and community-wide GHG emissions. Subsequently, the City joined a complementary, adaptation-focused program known as Building Adaptive and Resilient Communities ("BARC") overseen by ICLEI-Canada, a global organization which focuses on climate and sustainability issues at the local government level. In 2016 and 2017, the City was awarded the highest milestone levels under BARC and PCP, respectively, for the City's progress in addressing climate change adaptation and mitigation, both corporately and community-wide. Surrey is one of only three cities in Canada to have achieved all three Milestones. In 2015, the City signed on to the Global Covenant of Mayors, a global agreement among leading cities reaffirming the need to take broad climate action on both mitigation and adaptation and reinforcing the City of Surrey's ongoing presence among cities working to lead the way on climate change.

In 2010, the City adopted community-wide GHG reduction targets in the City's Official Community Plan ("OCP"), in part to meet the Provincial requirements of Bill 27, the Local Government (Green Communities) Statutes Amendment Act:

- A 33% per capita GHG reduction by 2020, excluding agriculture and industry; and
- An 80% per capita GHG reduction by 2050, excluding agriculture and industry.

To pursue these targets, Council approved Surrey's Community Climate Action Strategy in 2013, which includes an overarching document and two complementary climate action plans:

- The Community Energy and Emissions Plan ("CEEP"), which provides a guide to reduce community energy spending and GHG emissions, and
- The Climate Adaption Strategy ("CAS"), which identifies how the City may be vulnerable to climate change impacts and proposes actions to mitigate risk and cost.

Together, these two plans reinforce the City's broader efforts toward establishing Surrey as a thriving, green, inclusive City. The City won an FCM 2015 Sustainable Communities Award for this Community Climate Action Strategy.

An update on the Community Climate Action Strategy implementation was last provided to Council in 2017, when Council considered Corporate Report No. R115; 2017 on May 29, 2017 (attached as Appendix "I").

#### **DISCUSSION**

As noted above, the Community Climate Action Strategy includes both the Community Energy & Emissions Plan and Climate Adaptation Strategy. A status update is provided below on progress in implementing both plans.

## Community Energy & Emissions Plan ("CEEP")

The CEEP includes policy tools that support desired energy outcomes, including a growing and comprehensive rapid transit network, improvements to new building energy performance, building retrofit opportunities, and district energy. Strategies were developed in the CEEP to redirect Surrey's energy and emission trajectory: by 2020 achieving a 22% per capita GHG reduction, increasing to a 47% per capita reduction by 2040, with the largest reductions being made within the transportation sector. Annual community-wide energy savings were projected at \$832 million by 2040. These more refined CEEP targets complement the City's aspirational GHG targets as outlined in the OCP and reflect the City's efforts to define an assertive and pragmatic low-carbon path that will slow emissions growth. While technological advances will continue to accelerate further progress towards these targets, the growing body of research discussed above demonstrates that deeper GHG reductions will be necessary.

The following key CEEP initiatives were completed over 2017 and 2018:

#### District Energy

- The City expanded the District Energy network to a total 12 buildings (255,170 m<sup>2)</sup> and connected the City's first renewable heating source, the geo-exchange field below New City Hall Plaza, to the district energy network.
- The City completed construction of the West Village District Energy Centre which will allow the utility to grow beyond the capacity of the two existing temporary energy centres.
- The City also completed the District Energy low-carbon generation feasibility study to evaluate the technology costs and viability of biomass, sewer-heat recovery, and renewable natural gas as low-carbon options to reach Surrey's district energy carbon intensity target of 0.07 T CO2e/MWh.

## **Buildings**

- In 2018, the City adopted the BC Energy Step Code, a framework for reducing energy use in all new construction and moving to near net-zero construction by 2032, including an optional low-carbon path for multifamily residential buildings. Implementation of the Step Code in Surrey will take effect April 1, 2019 and a Corporate Report is being prepared for Council consideration with these details. City staff are also involved in guiding the BC Energy Step Code Council and Step Code Local Government Peer Network, providing leadership on this policy initiative and helping to achieve consistency across local governments.
- The Empower Me program has been delivered to 611 Surrey households, targeting behaviour change and energy retrofits for newcomers living in the city.
- The City completed planning and design for and began construction on Clayton
  Community Hub, a new recreation centre to serve residents of East and West Clayton. The
  building is targeting passive-house levels of energy performance (very high energy
  efficiency), is intended to be a flagship municipal building for Surrey, and during
  construction may be used as an educational opportunity for other local Part 3 builders of
  large complex buildings.

## **Transportation**

- In 2018, TransLink's Mayor's Council agreed on a funding model that would support the regional share of Phase 2 of the 10 Year Investment Plan. This will help deliver widespread bus service improvements for the frequent transit network, support the implementation of B-Line service on Scott Road/120 Street and the extension of the SkyTrain Expo Line on Fraser Highway to Langley.
- TransLink released their 2017 Transit Service Performance Review and found that the 96 B-Line was the fastest growing B-Line in the region and had doubled ridership since its implementation in 2013. Surrey now has two of the top 20 Bus Routes in the region. With over 5,000,000 annual boarding's each, the 319 service on Scott Road and the 96 B-Line now carry more riders than notable bus routes in region like Granville, Nanaimo, Willingdon, and Marine.
- Electric vehicle ("EV") charging continues to increase throughout the city, including at key City facilities like City Hall and busy community centres. In 2018, the City added 19 new public charging ports to bring the citywide total to 52, a 58% increase from 2017 in a year that saw public charging sessions increase by 60%. The need for public EV charging will continue to increase after BC saw EV sales increase 53% in 2017 and 2018 sales great than 2015, 2016, and 2017 combined.
- In 2017, the Sustainability Office hired a FortisBC-supported Climate & Energy Analyst to explore opportunities to reduce emissions and energy use through ongoing energy conservation and management, renewable natural gas, and vehicle fuel conversion.
- In 2018, new City Centre road standards were adopted that include raised and separated bike lanes that will provide protected and more comfortable cycling routes. These standards are now being applied to road improvement projects outside the City Centre.
- In 2018, the City's Safe and Active School Program spent \$2.1 million on infrastructure improvements and expanded the number of schools participating in School Travel Planning, all to promote active travel and improve road safety around Surrey's elementary schools.

- Continued investment in the development of a comprehensive, connected, and safe multimodal infrastructure was made throughout the City and included:
  - Bike lanes increased by 5 km;
  - o Greenways increased by 2 km;
  - o Sidewalks increased by 25 km; and
  - o 18 new accessible bus stops established.

#### Waste

• In 2018, the City completed construction and began operation of the Surrey Biofuel Facility. This facility will provide measurable reductions to both community and corporate GHG emissions and generate carbon offsets the City can use to become carbon neutral. The renewable natural gas ("RNG") will fuel the City's vendor waste collection fleet and help reduce the GHG intensity of the district energy system in City Centre.

### **GHG Emissions Update & Trends**

In 2018, City staff produced a new community-wide GHG inventory for the year 2016 in alignment with the requirements of the Global Protocol for Community-Scale GHG Emission Inventories (GPC). The GPC is a best practice for community GHG inventories and facilitates comparison between cities and better alignment with national inventories. Figure 1 below shows Surrey's community-wide GHG inventories from 2007 (baseline) through to 2016 (latest data), while Figure 2 shows GHG emissions per capita over the same time period, in comparison to the City's current GHG targets.

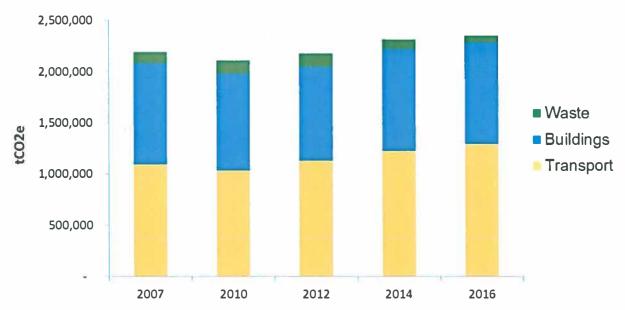


Figure 1 Community-wide GHG emissions, 2007-2016

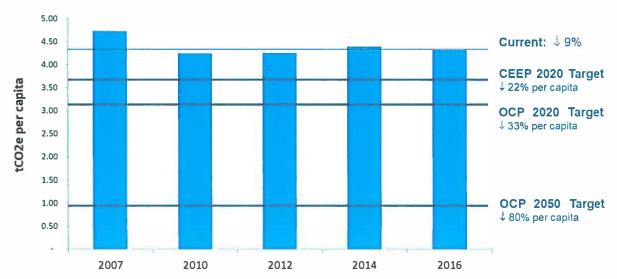


Figure 2 Community-wide GHG emissions per capita relative to GHG reduction targets, 2007-2016

Annual (2016) community-wide GHG emissions totalled 2.36 million tonnes of carbon dioxide equivalent (MTCO2e). Compared to the baseline year of 2007, absolute emissions increased by 160,000 T CO2e, or 7%, in 2016. Surrey's population increased by approximately 83,000 people over the same period, so per capita emissions decreased by 9%. The largest contributors to Surrey's GHG emissions are transportation (54%), with buildings and on-site equipment a close second (42%).

Transportation emissions increased 14%, while remaining stable on a per capita basis. These primarily come from passenger vehicles. The Federal Corporate Average Fuel Economy ("CAFE") Standard and the Provincial Low Carbon Fuel Standard ("LCFS") improved fuel efficiency and reduced fuel GHG intensity, respectively, putting downward pressure on GHG emissions over this period, and will continue to do so through at least 2025. However, SUV ownership increased significantly across North America, and particularly in Surrey, reducing the GHG reduction impact that CAFE and LCFS had on transportation emissions. A large portion of heavy duty vehicles that serve the region are registered in Surrey, and the community saw a 35% increase in emissions from these vehicles over the past ten years.

Building GHG emissions remained relatively stable in absolute terms, despite substantial growth in new construction, leading to a 13% reduction in per capita GHG emissions between 2007 and 2016. Two key factors driving GHG reductions include BC Hydro using less fossil fuel to generate electricity, and the ongoing shift towards more multi-family buildings and townhomes, which tend to use electricity for space heating rather than natural gas. However, the reduction in per capita GHG emissions is significantly buoyed by 2016 being a much milder winter than 2007, reducing natural gas consumption from home heating. Data shows the 2017 and 2018 winters required more space heating use than in 2016, very likely increasing natural gas consumption and shrinking the per capita GHG reduction for those years.

It is important to note that changes in community-wide GHG emissions are a result of various forces including changes in population, market conditions, Federal and Provincial policies, and local initiatives. On the transportation side, continued investment in multi-modal infrastructure, expanded transit service, and increased uptake of electric vehicles will help to reduce transportation emissions over time. Ongoing policy initiatives and major infrastructure projects, which come into effect past 2020, are expected to be major contributors to emission reductions at the community level. This includes the adoption of the BC Energy Step Code for highly energy efficient new buildings, and a provincial Zero Emission Vehicle ("ZEV") Standard mandating minimum increases in the percent of annual ZEV sales, reaching 100% by 2040.

## **Climate Adaptation Strategy**

Using ICLEI-Canada's five-milestone Building Adaptive and Resilient Communities framework, the Climate Adaptation Strategy assessed projected climate impacts to Surrey in terms of risk and then developed goals and actions for six sectors: Infrastructure; Flood Management and Drainage; Ecosystems; Urban Trees; Human Health and Safety; and Agriculture and Food Security.

The following are climate adaptation initiatives in progress or completed in 2017 and 2018:

## Flood Management & Drainage

- The three-year Coastal Flood Adaptation Strategy ("CFAS") process was launched in 2016 to prepare Surrey for a changing climate and to help our coastal communities become more resilient. Phases 1 through 3 of this participatory process, which involved extensive engagement of residents, stakeholders and partners, explored community values and adaptation options to develop preferred long-term strategies to adapt to sea level rise throughout Surrey's coastal floodplain area. The current Phase 4 of CFAS entails detailing robust, broadly supported adaptation strategies with phasing, based on technical reviews, cost, and partnerships.
- Based on work completed as part of CFAS to date, several key flood mitigation assets
  nearing the end of their service life have been proposed to be replaced or renewed to
  increase the resilience of Surrey to natural hazards and meet future climate conditions.
  Partnerships are a crucial component of City's efforts, which include a suite of traditional
  and nature-based mitigation approaches. With this suite of projects, the City is seeking
  funding from Infrastructure Canada's Disaster Mitigation and Adaptation Fund.
- The City continued involvement in the Lower Mainland Flood Management Strategy ("LMFMS") led by the Fraser Basin Council. Phase 1 of LMFMS was completed in 2016 and delivered analysis of future flood scenarios, a regional assessment of flood vulnerabilities and projected impacts, and an assessment of flood infrastructure, policies and practices. Phase 2, initiated in 2017, includes assessments of regional mitigation priorities and options, establishment of agreements among partner organizations and developing an action agenda.

#### Infrastructure

- While engaging local infrastructure owners and operators (including Ministry of Transportation and Infrastructure, Fortis BC, and BC Hydro), an assessment of infrastructure flood risks has been completed in parallel with the CFAS process. Similarly, collection of Surrey-specific data on natural coastal processes and assessment of shoreline vulnerabilities and ecosystem risks in Mud Bay study area is currently underway, working with local environmental partners. The outcomes of these two processes will feed back into the overall CFAS process to inform detailing of proposed adaptation strategies.
- A rainfall assessment is currently underway to better understand changes in precipitation patterns and inform future servicing requirements. Integrated Stormwater Management Plans ("ISMPs") and Neighbourhood Concept Plans ("NCPs") continue to be used to enhance stormwater management practices.

## **Ecosystems & Natural Areas**

- Amendments to the Surrey Soil Conservation And Protection By-Law, 2007 No. 16389 were
  made to now require Development Permits to be issued and finalized prior to the issuance
  of a soil permit in sensitive ecosystem and hazardous areas. This ensures full integration
  of the protection requirements of these areas and reduces the potential for a soil permit to
  be issued that may not be aligned with the protection guidelines. Amendments were
  finalized at the end of 2017 and are now in place.
- High value habitats are now better protected through the use of Streamside Setbacks established in the General Provisions section of the Surrey Zoning By-law 12000 (Part 7A) and through the creation of a new Sensitive Ecosystem Development Permit Area in the OCP. Amendments to the Surrey Tree Protection By-law, 2006 No. 16100 will also be forthcoming to work to implement and enforce the Biodiversity Conservation Strategy by creating new protection measures in Sensitive Ecosystem and Hazard Land Development Permit Areas and by modifying penalties to better protect high value habitats.
- An Environmental Planner who is a registered professional biologist ("R.P.Bio"), has been hired to support the implementation of the Sensitive Ecosystem Development Permit Area Guidelines. Recruitment is also underway to hire a Biodiversity Conservation Strategy ("BCS") Coordinator R.P.Bio, who will lead the broader implementation of the BCS.
- 39 acres of Surrey park land were added to the BCS Green Infrastructure Network ("GIN") through land development applications (conveyance) and NCP implementation. Total GIN protected as Park land is now 5,075 acres.

#### **Urban Trees & Landscaping**

• The Shade Tree Management Plan (2016) continues to guide urban forestry management practices on public property. Early success includes design guidelines for new development in City Centre requiring enough soil volume to support growth of large trees. In addition, a standard of one street tree every 10 metres is being applied in new developments.

- From 2017 to 2018, Surrey's urban forest and habitat were enhanced with the planting of over 48,488 plants, including 16,446 trees and 32,042 shrubs. Invasive plants were removed from over 21.75 ha of park land and road allowance and 3.25 ha of passive or degraded park land was converted to natural area. Despite tree planting efforts on both private and municipal land, tree canopy in the city has decreased slightly in recent years, with most current data from 2013 showing the canopy at 28% (the City's goal is to maintain canopy at 30%).
- The City participated in the Advisory Panel for Metro Vancouver's Urban Forest Climate
  Adaptation Framework, and the supporting Design Guidebook for Maximizing Climate
  Adaptation Benefits with Trees. The publications support decision making around species
  suitability and site design to maximize adaptation benefits and increase the urban forest's
  resilience to climate change.

## Agriculture & Food Security

- Completed the third year in support of Young Agrarians to deliver FarmableNOW, an agricultural land matching program for landowners and new or young farmers in Surrey.
- Supported Seeds of Change Surrey, a collective impact initiative focussed on increasing food security in the neighbourhoods of Newton and Guildford.
- Since 2016, as part of City efforts to allow residents to get involved in their own urban food production, chickens can be kept in backyards on single family urban area lots meeting specific requirements.
- Three farmers markets took place in Surrey where vendors make, bake, grow or raise the
  products they sell, with an emphasis on the sale of farm products from British Columbia.
  Markets are organized by the local community and take place in City Centre, Clayton and
  Cloverdale.

## <u>Human Health & Safety</u>

- In partnership with Portland State University ("PSU"), the City has collected data on Surrey's urban heat during a high degree day in summer, to begin to understand extreme heat trends and inform potential vulnerability mapping. Staff continue to collaborate with PSU faculty and Health partners to gain a better appreciation of approaches to support staff and partners in this work.
- The City is a partner on the 2-year Climate Resilience and Well-being Through Neighbourhood-scale Green Design project examining the synergies between green infrastructure, climate change adaptation, and human health, with a focus on community co-benefits at a local scale.

## **Cross-Cutting Actions**

 The City completed the third year of the award-winning integrated environmental education program in Surrey classrooms that focuses on waste, water and energy reductions. • In 2017, the City launched Newton Sustainability in Action, a pilot neighbourhood engagement project to develop a collaborative neighbourhood-level sustainability action plan to further advance the goals of the Sustainability Charter 2.0. The planning process is in its final stages, with an anticipated report to Council in Spring 2019.

## Mitigation & Adaptation Linkages

The Community Climate Action Strategy identifies linkages between climate mitigation and adaptation, given that these activities have the potential to be mutually supportive when carefully planned and carried out. In other words, strategies to reduce GHG emissions can simultaneously increase the city's resilience to climate change impacts. These mutually reinforcing actions are categorized into four areas: Ecosystem Protection, Hazard Avoidance and Compact Land Use; Ecosystem Health and Carbon Sequestration; Heat Management and Passive Solar; and Community Energy Systems and Self-Sufficiency. The Sustainability Office was recently invited by Simon Fraser University ("SFU") Adaptation to Climate Change Team ("ACT") to participate in the development of a Low Carbon Resilience framework for integrating municipal mitigation and adaptation actions to improve cost-effectiveness and avoid unintended consequences.

#### SUSTAINABILITY CONSIDERATIONS

The work of the Community Climate Action Strategy supports the objectives of the Sustainability Charter 2.0. In particular, this work relates to the Sustainability Charter 2.0 themes of Built Environments & Neighbourhoods, and Infrastructure. Specifically, the initiatives support the following Desired Outcomes ("DO"):

- Neighbourhoods & Urban Design DO 9: All aspects of planning, design and construction include climate change impacts, GHG mitigation, adaptation, and resiliency strategies.
- Buildings & Sites DO 13: Buildings are healthy and energy and resource efficient.
- Emergency Preparedness & Prevention DO 8: The community's critical infrastructure and systems are designed to withstand climate change impacts, natural events and disasters, and include emergency response and reconstruction plans.
- Energy & Climate DO 6: The City anticipates changing weather patterns and sea level rise as a result of climate change, and implements appropriate infrastructure, land use planning and emergency response solutions that will be resilient over the long term.
- Energy & Climate DO 7: Per capita emissions are low and align with global GHG reduction targets.
- Energy & Climate DO 8: Neighborhood-scale district energy systems provide low-carbon energy in dense urban neighborhoods.
- Energy & Climate DO 9: Energy is produced locally, using distributed and renewable sources when economically feasible.
- Energy & Climate DO 10: Buildings in the community are energy-efficient and offset their own energy with onsite energy generation.
- Transportation DO 12: Surrey residents have access to sustainable and active transportation options, enabling them to participate fully in society without the use of a private automobile.
- Transportation DO 13: Low-emission vehicles predominate and are supported by the necessary fueling infrastructure.

#### **CONCLUSION**

The Community Climate Action Strategy is an integrated action plan to reduce community energy costs and GHG emissions, and effectively manage risk and increase the City's resilience to the effects of climate change. Surrey's innovative approach brings the two plans together and identifies the important cross-linkages between mitigation and adaptation actions. Several key projects over 2017 and 2018 have advanced the Climate Strategy's goals and actions. It is recommended that Council receive this report for information.

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Appendix "I" - Corporate Report No. R115; 2017 (Appendix Available Upon Request)

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